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Vol. 9, No. 43

COUNTY NEWS

"The Wisdom to Know and the Courage to Defend the Public Interest"

Oct. 31, 1977



Washington, D.C.

Mandate Killed

House Strikes Social Security Coverage 386-38

WASHINGTON, D.C.—Counties scored a significant victory last week when the House of Representatives voted, 386 to 38, to eliminate a provision in the Social Security financing bill that required local government, state and federal employees to be covered by Social Security.

The House also voted to raise employer and employee taxes to finance Social Security into the next century and to allow elderly persons to earn unlimited amounts of wages, beginning in 1982, without losing retirement benefits.

The bill sets Social Security benefits for the next 75 years so as to give future retirees the same relative standard of living as those who retired in 1976.

The motion to strike from the bill compulsory coverage for 2.5 million federal employees and about 4 million state and local government and non-profit employees was made by Rep. Joseph L. Fisher (D-Va.).

The House then went on to other sections of the bill, which would increase Social Security taxes sharply over the next 20 years, beginning Jan. 1.

Similar legislation is pending in the Senate Finance Committee, and Congress could pass a Social Security financing bill before it goes home this year.

NACo and the other public interest groups representing state and local officials, AFL-CIO and other unions, and the Administration lobbied vigorously in support of the Fisher amendment, pointing out that mandatory inclusion of state and local employees in Social Security may be unconstitutional and that Congress did not adequately consult

with state and local officials on the issue.

The amendment was opposed by the American Federation of State, County and Municipal Employees (AFSCME), the Chamber of Commerce and the National Federation of Independent Businesses.

Fisher's amendment does contain a compensating increase to maintain the actuarial status of the trust fund at the same level as in the reported committee bill. It also calls for a study on the impact of universal coverage of those groups af-

fected to be jointly conducted by the Secretary of Health, Education and Welfare, the Civil Service Commission and the Office of Management and Budget. The study must be completed within two years.

NACo has been requested by the Senate Finance Committee to gather cost impact figures on counties based on proposals being considered by the committee for tax rate and wage base increases. The Senate bill will probably go to the floor next week.

For more information, contact Ann Simpson of the NACo staff.

Impact Help in Senate Bill

WASHINGTON, D.C.—Energy legislation before a Senate-House Conference Committee would establish a national policy promoting the use of coal and nuclear power, rather than scarce natural gas and petroleum.

Counties with coal or uranium deposits will be affected directly by this policy. As demand for these resources increases, the populations of many previously rural counties will swell with an influx of mine workers and their families. New residents will require housing, education, water and sewer facilities, law enforcement, solid waste disposal, public health and social services. County governments will bear the major responsibility for meeting these needs.

Affected counties would receive several types of assistance under the Senate-passed Coal Conversion Act now under consideration by the Energy Conference Committee. The House-passed energy bill contains no impact assistance.

Counties with an 8 per cent or more increase over 1976 employment levels in coal mining, uranium mining, or related industries could receive aid under S. 977. The program, to be administered by the Farmers Home Administration (FmHA), would provide the following:

- 100 per cent planning grants for developing a growth management and housing plan for the "energy-impacted region."
- Housing sites acquired and developed with FmHA funds for purchase at raw land cost by counties, states, or qualified housing contractors.
- Technical assistance grants for the development of housing, sewers, water systems and other public facilities.

• Waivers of eligibility requirements for existing federal housing related programs to be permitted on a case by case basis by a "strike force" convened by FmHA and including representatives of the governor, county, and appropriate federal agencies.

The bill would authorize \$150 million annually for eight years beginning in fiscal '78.

NACo supports a national energy program that includes "provisions for assistance to 'boomtown' communities (communities affected by energy development) in the form of financial, management, planning, technical and implementation aid."

County officials should contact members of Congress serving on the Energy Conference Committee to

See CONTACT, page 2.



ENERGY CONFEREES—Working out details of national energy legislation are, from left, Sen. Henry Jackson (D-Wash.), chairman, Senate Committee on Energy and Natural Resources; Rep. Harley O. Staggers (D-W. Va.), member, Ad Hoc Select Committee on Energy and chairman of the Conference Committee on National Energy Act; Rep. Thomas L. Ashley (D-Ohio), chairman, Ad Hoc Select Committee on Energy.

Energy Conservation Aid Voted

WASHINGTON, D.C.—County governments would receive new help to determine measures for conserving energy in public buildings under a part of the national energy policy legislation.

The Energy Conservation Program for Buildings Owned by Units of Local Government was approved last week by the House-Senate Conference Committee on the energy bill. The legislation provides grants for counties to conduct energy audits and to determine appropriate conservation measures. Earlier versions of the House and Senate were combined in conference.

Under the bill the new Department of Energy (DOE) would make grants

to local governments, states, and non-profit orphanages and nursing homes for up to 50 per cent of the costs to conduct an energy technical assistance program for local government buildings. The program would include assistance for:

- Studies to identify savings that result from modification of operation and maintenance procedures for public buildings;
- Specific remodeling, renovation, repair, replacement or insulation projects for energy conservation measures; and
- Other planning activities specified by DOE.

No funds would be available to ac-

tually install new conservation equipment.

Local government grant applications would be submitted through states and would have to be consistent with state plans.

The state and local government program parallels that for educational and health care facilities also approved by the conference committee last week. It is anticipated that both programs would be implemented by the Department of Energy.

The conference bill authorizes \$32.4 million each year for fiscal '78 and '79. Of that amount, \$7.5 million is earmarked for preliminary energy audits of local public buildings and \$25 million for technical assistance.

No state will receive more than 10 per cent nor less than .5 per cent of the total amount.

Non-profit orphanages and nursing homes, perhaps as many as 8,000 additional structures, were added to the list of eligible buildings.

The conference bill requires states to prepare a state plan for the implementation of the technical assistance programs for buildings owned by units of local government. The plan would describe the factors used by the state to evaluate and set priorities for technical assistance programs and the types of appropriate conservation measures for each state or region.

House Panel Completes Aircraft Noise Bill

WASHINGTON, D.C.—The House Committee on Public Works and Transportation has completed markup of H.R. 8729, a revised aircraft noise bill introduced by Rep. Glenn Anderson (D-Calif.). The three part bill would significantly increase airport construction grant funds, require enforcement of federal regulations aimed at reducing noise levels of commercial jets, and provide funds for noise abatement planning on and around airports.

Anderson says this legislation would reduce the number of people adversely affected by aircraft noise by one-third.

Title I of the proposal would require the Secretary of Transportation to establish a single system of measuring noise; a single system to determine the impact of noise on individuals (including noise intensity, duration, frequency, and time of oc-

currence); and land uses which are compatible with various effects of noise on individuals.

Furthermore, funds would be made available to airport operators for "airport noise compatibility planning."

IN ORDER TO receive funds, the airport operator would have to submit to the Secretary of Transportation a noise impact map setting forth the noncompatible uses in each area of the map; a description of the projected aircraft operations at the airport in 1985; and the ways, if any, in which these operations would affect the map.

In addition, the airport operator would be required to submit a noise compatibility program for approval by the Secretary of Transportation.

The bill requires consultation on the program with officials of any unit of local government in the areas surrounding the airport, with any air carrier using the airport, and with any regional planning authority, before submitting the proposal.

The noise compatible program could include, but would not be limited to, actions which are generally under direct authority of any airport operator. These are acquisition of land affected by noise, restructuring of runways to reduce noise impact, construction of barriers and acoustical shielding, or flight procedures aimed at reducing the area where noise will affect people.

Title II of the proposed legislation would significantly increase funding for the Airport Development Aid Program (ADAP). Funds for air

carrier airports would be increased \$225 million in fiscal '79, and \$268 million in fiscal '80. General aviation funds would be increased \$35 million in '79, and \$42 million in '80.

Title III of the bill would require the Secretary of Transportation to publish a list of the commercial aircraft which do not comply with federal regulation, and would further require airlines to state what steps they will take in order to reach compliance. Airlines with noisy aircraft would have the options of retrofitting engines with sound absorbing materials, replacing noisy engines, or replacing the aircraft. The airlines would be required to impose a 2 percent user charge on each ticket in order to finance the program.

TWO AMENDMENTS incorporated into the proposed legislation are of particular interest for counties.

Rep. Norman Mineta (D-Calif.) proposed an amendment which would enable units of local government in areas affected by aircraft noise to apply for grants to implement noise compatibility programs. The Secretary of Transportation determines that the units of government have the capability to carry out the projects.

An amendment proposed by William Harsha (R-Ohio) would require participation by local governments in some cases where general aviation airports desire to receive ADAP funds. In cases where general aviation airport borders more counties, or in which the town is within five miles of the airport, the airport operator is required to make these local governments part of the planning process. ADAP funds will be approved.

—Don Spang
NACoRF, Noise Control Pro



FEDERAL AID PROGRAMS DISCUSSED—Representatives from counties and NACo staff met Oct. 20 with Administration officials to review a preliminary working draft of the Office of Management and Budget's review of planning requirements for federal aid programs. The preliminary draft is a result of President Carter's federal aid reform package, issued Sept. 9, which calls for a zero-base review of all federal planning requirements. OMB is carrying out this directive from the President. Shown above, from right, are: Lee Schoenecker, OMB; Ken Miller, State Planning Task

Force; Vince Puritano, association director for intergovernmental affairs, OMB; Tom Hadd, OMB; Dave Green, Environmental Protection Agency; John Tiller, Delaware County, Pa.; Terry Gillian, Delaware County, Pa.; Bill Thomas, Onondaga County, N.Y.; Terry Schutten and Linda Church of the NACo staff. Not shown but also participating in the meeting were Suzanne Muncy of Montgomery County, Md.; Oliver Schepers, Suffolk County, N.Y.; Nick Meiszer, Chesterfield County, Va.; Paul Rasmussen of the Department of Transportation; and Jeff Thurston of NACo staff.

Contact Energy Conferees

Continued from page 1.

urge support for including assistance (S. 977-Sec. 306) in conference bill. Energy conferees include:

House of Representatives

John Anderson, Ill.
Bill Archer, Tex.
Thomas Ashley, Ohio
Richard Bolling, Mo.
Clarence Brown, Ohio
Garry Brown, Ohio
James Collins, Tex.
James Corman, Calif.
John Dingell, Mich.
Bob Eckhardt, Tex.
Thomas Foley, Wash.
Frank Hatton, N.Y.
Anthony Moffett, Conn.
Charles Rangel, N.Y.
Henry Reuss, Wis.
Paul Rogers, Fla.
Dan Rostenkowski, Ill.
Phillip Sharp, Ind.
Harley Staggers, W. Va.
William Steiger, Wis.
John Wyder, N.Y.

Senate

James Abourezk, S.D.
Dewey Bartlett, Okla.
Dale Bumpers, Ark.
Frank Church, Idaho
Peter Domenici, N.M.
John Durkin, N.H.
Wendell Ford, Ky.
Clifford Hansen, Wyo.
Floyd Haskell, Colo.
Mark Hatfield, Ore.
Henry Jackson, Wash.
Bennett Johnston, La.
Paul Laxalt, Nev.
James McClure, Idaho
Spark Matsunaga, Hawaii
Lee Metcalf, Mont.
Howard Metzenbaum, Ohio
Lowell Weicker, Conn.

EDA Preparing Interest Free Loan Regs

WASHINGTON, D.C.—The Economic Development Administration (EDA) is developing regulations to implement the newly funded Redevelopment Area Loan program. The interest free loan program was authorized at a level of \$125 million annually by Section 204 of the Public Works and Economic Development Act of 1976, although it was not initially funded.

In fiscal '78, \$15 million is provided for the program to be equally

divided among urban and rural areas. The appropriations bill specifies a population level of 100,000 to distinguish between urban and rural applicants.

To be eligible for the loans, applicants must be designated as a redevelopment area by EDA. The 1976 act, which reauthorizes the agency for three years, set the criteria for redevelopment area designation as an unemployment rate exceeding the

national average over the past 24 months.

The Economic Development Administration notifies counties when they qualify based on the above criteria. To be officially designated as a redevelopment area, the county must submit an acceptable Overall Economic Development Plan (OEDP).

EDA has set up a policy group to guide administration of the program and the agency hopes to issue the regulations sometime in November.

and commercial use; and other investments to accelerate the recycling of land and facilities for job creating economic activity.

The new program was established primarily as a result of its success under EDA's Title 9 Special Economic Development program. That title provides funding for innovative economic development programs, of which the interest free redevelopment loan was successful enough to become a separate program.

AS INDICATED in the Oct. 17 issue of *County News*, EDA erred in designating many new redevelopment areas. In brief, after the new criteria was established, the agency still notified counties of eligibility utilizing standards prior to the 1976 act.

EDA, however, has taken steps to protect counties which pursued official designation and began developing economic development plans in response to the agency notification.

Those counties may still qualify for status as a redevelopment area if they comply with the letter recently sent to them by the assistant secretary and fulfill all other requirements by Dec. 31. Official designation is a prerequisite for participation in the new redevelopment area loan program.

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James Girzone, right, testifies before Sen. John Culver (D-Iowa), left, and his subcommittee on the deinstitutionalization of status offenders.

Extended Help for Youths in Trouble Urged by NACo

WASHINGTON, D.C.—James Girzone, commissioner of youth for Rensselaer County, N.Y., told a Senate subcommittee that the Juvenile Justice and Delinquency Prevention Act has made a significant contribution toward the deinstitutionalization of status offenders but that a number of barriers still exist to fully realize the potential of the act.

Testifying for NACo before Sen. John Culver's Judiciary subcommittee to investigate juvenile delinquency, Girzone made the following points:

- Deinstitutionalization ought to mean more than simply getting children out of jails; it ought to mean creating social service programs to help them survive their early years.
- The funding provided in the act is inadequate, even in light of substantial public and private contributions in many counties.
- In many states the provisions of the act encourage deinstitutionalization at the state level to a far greater degree than at the local level.
- Deinstitutionalization requirements of the act should apply as fully to private institutions as to public facilities.
- Incarceration in secure institutions is the most costly method, both socially and financially, for dealing with status offenders.

THE NEWLY reauthorized Juvenile Justice and Delinquency Prevention Act of 1977 provides federal funds to states, localities and private agencies for improving their juvenile justice systems on the condition they remove status offenders from secure institutions and separate juvenile offenders from adult offenders. Status offenses, such as truancy, running away and incorrigibility, are acts that would not be criminal behavior if committed by adults. Previous subcommittee hearings revealed that some states and localities are still following the practice of jailing troubled but non-criminal youth.

Testimony presented at the hearings indicates that deinstitutionalization remains a national problem, despite evidence indicating more successful alternative approaches as well as more cost effective methods. Girzone cited figures from his own county indicating that it is actually less expensive to maintain a child in a community-based home than in either a secure public or private institution. Last year Rensselaer County spent \$1.4 million to incarcerate juvenile offenders; it cost \$27,000 to send a youth to the state training school, but only \$15,000 to

maintain that same child in a community-based home.

The commissioner testified that adequate federal funding to assist local governments in providing social service programs and community-based alternatives to incarceration seriously diminishes the impact of the Juvenile Justice and Delinquency Prevention Act.

For example, in New York eight regional coordinating areas, consisting of 33 counties, receive \$53,000 to provide services to troubled juveniles. The shortage of Juvenile Justice and Delinquency Prevention funds has caused Colorado to hold all funds at the state level and distribute them on a competitive bid basis, he said.

GIRZONE reported that local government initiatives are further inhibited because of an additional cutback in Law Enforcement Assistance Administration money, 20 percent of which is allocated for juvenile justice programs. A number of counties have supplemented federal dollars through the use of public and private funding sources. Anne Arundel County, Md. has financed youth service centers and group homes for status offenders at the

cost of \$400,000 a year solely with state, local and private resources.

NACo's witness urged Congress to develop a program of state subsidies to alleviate such funding problems. Currently, 17 state programs encourage deinstitutionalization through subsidy programs for financially pressed local governments.

The Juvenile Justice and Delinquency Prevention Act is the first major federal legislation offering assistance in juvenile delinquency prevention. While acknowledging Congress' efforts in the area, Girzone pointed out that "we have just peripherally dealt with the issue of prevention." The status offender, he noted, in many cases, comes from a troubled if not turbulent environment, becoming the victim rather than the offender. To be effective we must assist in a child's development long before he or she is drawn into the criminal justice system."

This was the last in a series of oversight hearings on the status of the Juvenile Delinquency and Prevention Act. Sen. Culver has called on LEAA to provide a status report on states' compliance with the deinstitutionalization requirement of law within six months.

Space Administration, General Services Administration and the Defense Logistics Agency. Facilities range from military bases and missile plants through nuclear energy research sites to fish hatcheries and a federal reformatory.

During the two previous administrations, EPA had also tried to persuade federal agencies to comply, but these attempts were only partially successful.

A recent amendment to the Clean Air Act, however, has given EPA the power not only to persuade agencies to clean up, but to take enforcement action against those who do not. A similar amendment to the water act is now pending in Congress.

The amendments make federal facilities subject to federal, state and local requirements, processes and sanctions. This supersedes several court decisions holding that although federally operated sites must comply with standards "to the same extent" as any other facility, they need not obtain state permits.

EARLIER THIS fall, EPA joined the states of Alabama and Kentucky

New EEOCC Guidelines

WASHINGTON, D.C.—After nearly four years of effort, the Equal Opportunity Coordinating Council (EEOCC) has agreed on a new set of uniform guidelines for employee selection. But it is too soon to tell how this will affect counties.

Pressure on the council to unanimously endorse workable and realistic guidelines for meeting federal equal opportunity hiring requirements had been mounting since November 1976, when the Federal Executive Agency (FEA) guidelines were published by EEOC. At that time, the guidelines were endorsed by only three of the member agencies, the Departments of Labor and Justice and the U.S. Civil Service Commission. The Equal Employment Opportunity Council (EEOC) refused to accept the uniform document and, instead, issued its own 1970 guidelines.

THESE EEOC guidelines were considered unrealistically restrictive, difficult to comply with and generally unacceptable by state and local governments and private industry alike. The council was formed to develop a mutually agreed upon set of guidelines for the design, validation and use of employee selection procedures that would supercede the 1970 EEOC guidelines and eliminate the burden of conflicting federal regulations on state and local governments.

Failure of the member agencies to reach unanimous agreement, and the continued existence of the EEOC guidelines became even more of a problem last April when the Treasury Department's Office of Revenue Sharing (ORS) issued its interim regulations on nondiscrimination, using the 1970 guidelines. All of the major public interest groups, as well as the International Personnel Management Association (IPMA) and other professional organizations immediately expressed concern to the Treasury Department. Protests focused on Treasury's lack of prior consultation and its disregard for both the unacceptability of the EEOC guidelines and the EEOCC's long-term efforts.

ORS's position was that its action did not constitute a change in policy, since the 1970 guidelines had already existed for some time and ORS had used them previously. The Treasury Department also had threatened that in the absence of one unanimously endorsed set of guidelines by

the scheduled Oct. 1 publication of its final regulations, it would go ahead with plans to incorporate the 1970 guidelines into these regulations.

RESPONDING TO this pressure, EEOCC reconvened this past summer and resumed efforts to resolve the differences between the two sets of guidelines prior to the Oct. 1 deadline.

NACo staff and other public interest group representatives have been meeting often over the last few months with the principals and staff of the EEOCC to express their views and concerns about the numerous complex issues involved, and to try to assure a final set of guidelines that are professionally sound and practical.

The final draft of the new Uniform Selection Guidelines will be going out for A-85 review (preconsultation with state and local governments).

NACo has not received a copy of the guidelines, but will be reporting on the new uniform standards as soon as they have been analyzed.

—Deborah Shulman
NACoRF, Labor Relations
and Personnel

Land, Water Conservation Allocations

WASHINGTON, D.C.—The Secretary of the Interior recently announced the allocation of Land and Water Conservation Funds to the states for fiscal '78. The fund provides grants to local and state government for acquisition and development of park and recreation facilities.

A portion of the fund is divided equally among the states, with the greater portion being allocated on the basis of population and urban area concentration.

The fiscal '78 allocation is as follows:

(Millions of Dollars)

Ala.	5.	Neb.	3.29
Alaska	2.47	Nev.	2.73
Ariz.	4.02	N.H.	2.81
Ark.	3.58	N.J.	9.13
Calif.	21.78	N.M.	2.93
Colo.	4.43	N.Y.	18.92
Conn.	5.13	N.C.	5.92
Del.	2.71	N.D.	2.56
Fla.	9.30	Ohio	11.62
Ga.	5.86	Okl.	4.22
Hawaii	2.98	Ore.	3.96
Idaho	2.66	Pa.	12.62
Ill.	12.06	R.I.	3.12
Ind.	6.47	S.C.	4.17
Iowa	4.07	S.D.	2.59
Kan.	3.77	Tenn.	5.46
Ky.	4.56	Tex.	12.51
La.	5.17	Utah	3.25
Maine	2.88	Vt.	2.45
Md.	5.91	Va.	6.12
Mass.	7.81	Wash.	5.11
Mich.	10.26	W.Va.	3.39
Minn.	5.29	Wis.	5.74
Miss.	3.60	Wyo.	2.40
Mo.	6.00	D.C.	1.12
Mont.	2.66	P.R.	3.77

(Thousands of Dollars)

Virgin Islands	84,597
Guam	102,418
American Samoa	28,984

The total appropriation for local and state projects amounts to \$306 million, of which approximately \$13 million has been reserved to meet unforeseen needs of the states.

EPA to Feds: 'Clean Up'

WASHINGTON, D.C.—The Environmental Protection Agency (EPA) is insisting that the federal government stop polluting the air and water or face possible court suits. In recent letters to 11 federal agency heads, EPA Deputy Administrator Barbara Blum has called for immediate action by the agencies to meet the same pollution standards applied to municipalities and industry.

"This agency (EPA) has discussed the noncompliance of these installations with your facility personnel, yet they continue to be in violation," stated Blum's letters. "EPA will use all means at its disposal, including judicial action, to secure prompt compliance."

BLUM SAID there are 77 "major" federal water pollution sources and 72 facilities violating air pollution standards. "Major" violators will receive EPA's attention first. Agencies affected are: the Army, Air Force and Navy; Departments of Justice, Interior, Agriculture and Energy; the Veterans Administration, the National Aeronautics and

Space Administration, General Services Administration and the Defense Logistics Agency. Facilities range from military bases and missile plants through nuclear energy research sites to fish hatcheries and a federal reformatory.

During the two previous administrations, EPA had also tried to persuade federal agencies to comply, but these attempts were only partially successful.

A recent amendment to the Clean Air Act, however, has given EPA the power not only to persuade agencies to clean up, but to take enforcement action against those who do not. A similar amendment to the water act is now pending in Congress.

The amendments make federal facilities subject to federal, state and local requirements, processes and sanctions. This supersedes several court decisions holding that although federally operated sites must comply with standards "to the same extent" as any other facility, they need not obtain state permits.

EARLIER THIS fall, EPA joined the states of Alabama and Kentucky

and citizens groups in suing the Tennessee Valley Authority for sulfur dioxide emission violations.

One reason for past noncompliance of federal agencies with pollution control standards has been the lack of funds to improve pollution control. However, the Office of Management and Budget (OMB) has become more receptive to requests for funds to clean up facilities. Even so, some agencies may not be able to obtain funds until the start of fiscal '78.

Environmental Protection Agency, of course, would like to avoid litigation. Negotiation and compliance schedules are likely to be the first tactics used against federal violators. Blum's letter promised EPA cooperation in bringing about "prompt resolution of the problems...to avoid judicial action."

In his environmental message to Congress this spring, President Carter called for strict enforcement of pollution control laws. With this new EPA action, it is apparent that he intends for enforcement to begin "at home."

Unemployment Insurance Law

NIMLO's Lawyer Discusses Approaching Legal Challenge

WASHINGTON, D.C.—Effective Jan. 1, counties across the nation will be required to provide unemployment insurance (UI) coverage to their employees at county expense.

The Unemployment Compensation Amendments of 1976 (P.L. 94-566) extended coverage to state and local government employees, as well as employees of many nonprofit organizations not previously included in the system.

Although not absolutely required by law, states must enact conforming legislation or lose many benefits which they receive for having a federally approved state coverage plan.

The federal law mandates that county employees as a class be eligible to receive benefits; state law determines how much an individual claimant receives and under what conditions.

In response to what many local governments feel is federal interference and an unfair financial burden, The National Institute of Municipal Law Officers (NIMLO) is preparing to challenge the constitutionality of the UI law in behalf of 1250 state and local governments.

NIMLO has collected over \$2 million to finance the legal proceedings and soon expects to file an injunction in federal court against implementation of the law.

Charles S. Rhyne, NIMLO general counsel, has taken the time to respond to series of questions put to him by NACO regarding the lawsuit:

When does NIMLO plan to file the unemployment compensation suit? Where? On whose behalf?

At this point (Oct. 7) I anticipate that the suit will be filed in about 30 days. Because of the great number of plaintiffs in the suit and the great amount of preparation that is required, pinpointing a definite filing date now is difficult. As soon as preparations are complete, the suit will be filed in the Federal District Court for the District of Columbia. NIMLO will not be bringing the suit. The suit will actually be brought by the 1250 state and local governments who have joined together as plaintiffs by contributing to the trust fund established to finance the costs of this suit.

Will you seek an injunction against implementation of the federal legislation in all states in which there are jurisdictions which have contributed to the suit?

Injunctive relief, *pendente lite* will be sought only for the plaintiffs in the suit. Only by

joining the lawsuit will a county benefit from this injunctive relief.

Is there any state in which no jurisdiction has contributed to the suit?

There are seven states that have no plaintiff jurisdictions in this lawsuit: Connecticut, Hawaii, Kentucky, Montana, Oregon, Rhode Island, and Wisconsin. All of these states, except Kentucky and Rhode Island, had extended unemployment compensation coverage to their state and local government employees prior to passage of P.L. 94-566.

If a state has enacted conformity legislation, without a failsafe clause, how could contributing jurisdictions in the state benefit from the injunction against enforcement of the federal legislation?

The plaintiffs in this case will seek broad injunctive relief that will completely preserve the status quo that existed before conformity state legislation was enacted. If this type of relief is obtained, it will benefit all plaintiffs regardless of whether all states have enacted failsafe, or "self-destruct" clauses.

Will individual states or local jurisdictions have to go to court to get injunctive relief extended to them?

Any state or local jurisdiction that is not a plaintiff in this lawsuit will have to go to court to have the injunctive relief obtained by the plaintiffs extended to it.

If they do, will NIMLO provide the legal counsel they need?

This matter has not been formally decided by the Executive Committee, which oversees the Litigation Trust Fund. I would expect that the services of the legal staff currently preparing this lawsuit for the plaintiffs would be extended to jurisdictions that join in this legal battle after the lawsuit has been filed, but only to those jurisdictions that make the necessary contributions to the Litigation Trust Fund.

Will such assistance be paid from the trust fund for the unemployment compensation suit?

Trust fund money will be used to provide legal services only for those jurisdictions that have made the required contributions to the fund.

How much money have you received or has been pledged for the suit so far?

The latest treasurer's report on the status of the trust fund shows that \$2,137,101.93 has been received into the fund. There is approximately another \$40,000 in outstanding pledges.

How much, and/or have the trustees set an upward limit on how much, will be spent to try the suit?

Before the suit is even filed, it is impossible to determine what it will cost to successfully and completely litigate the case. Because no one knows what course the litigation will take or what tactics the federal government will use to defend this federal law, the Executive Committee has not sought to place a limit on the expenditures that will have to be made if the plaintiffs are to prevail.

When the possibility of filing this suit was initially discussed, it was estimated that 50 to 100 jurisdictions would participate. No one dreamed that so many jurisdictions would band together to challenge this federal law. More jurisdictions are joining the suit each day. As more jurisdictions participate, the costs of preparing this litigation grow as well. For every jurisdiction in the suit, the legal staff must develop and document facts demonstrating the massive impact that this federal law will have on each particular jurisdiction. These facts must then be worked into the complaint and other papers that will be filed in support of the plaintiffs' request for injunctive relief.

This litigation will be costly because the challenged federal law is an extremely complicated one that adversely impacts local governments in dozens of ways. To assure a maximum likelihood of success for the plaintiffs, each of these areas of impact will have to be factually demonstrated to the court.

Given the complexity of this litigation, preparing a case for just one plaintiff would be an expensive proposition. As I mentioned above, the legal staff must prepare a case for 1250 plaintiffs.

If no upward limit has been set, is it being contemplated?

The previous answer outlines why this is impossible.

If you set an upward limit for expenditures will you then immediately begin returning any funds above that limit proportionately to the contributors?

As discussed above, no upper limit has been set. However, the Executive Committee has provided that all money in the trust fund not used in the litigation to employ lawyers and experts, print briefs, communicate with the litigants, etc. will be returned proportionately to each contributing participant.

I hope that I have fully answered all your questions. Please do not hesitate to contact us if we can be of any further assistance.

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EDITOR'S NOTE: A few points about Rhyne's concept of injunctive relief should be noted. The UI law applies to states and does not require anything of counties. Since states clearly have the right to require counties to extend coverage to their employees, counties might consider whether any action against the state is warranted. There are legal experts who feel that the classification of the NIMLO suit as selective class action is a contradiction. Counties might consider whether an injunction against the implementation of a state law would apply equally to all political subdivisions of the state?

If an injunction is granted to stay the extension of the UI provisions to those states participating in the NIMLO suit, what is to prevent other states which are not part of the suit to try to have the injunctive relief extended to them? On the other hand, if a state not participating in the suit does not choose to seek injunctive relief from the UI provisions, what is to prevent counties not participating in the NIMLO suit from seeking injunctive relief against the state law, based upon injunctive relief granted to other counties participating in the NIMLO suit?

Erasing Solid Waste: Proceed with Caution



by Neal R. Peirce

Rocco A. Petrone is a rough-hewn engineer whose career has carried him from space to garbage.

In the '60s and early '70s, Petrone directed launch operations at Cape Kennedy, then rose to be head of the entire Apollo program and U.S. coordinator of the Apollo-Soyuz joint manned space flight mission with the Soviets.

Today, as president of a business-labor coalition, the National Center for Resource Recovery, Petrone is wrestling with a far more mundane problem: how the country should cope with its 145-million ton annual trash pile.

The focus is the polar opposite of the fragile, exquisitely lovely ball of earth the astronauts viewed from space. Rather it's of food wastes and lawn clippings, old magazines and newspapers, discarded clothes and diapers and razor blades and shoes, used bottles and cans, busted toys, old rags and rugs and broken appliances—as Petrone puts it, "the cast-offs of daily living, the product of our affluent society."

Petrone's organization says it's possible to make a silk purse of a sow's ear—to take that distasteful flow of solid waste and turn it into usable raw materials and energy through massive machines that ingest the trash, shred it, magnetize it, air blast and chemically treat it,

leaving just a small residue for burial.

DESPITE THE technical problems often encountered by the Rube Goldberg-like resource recovery machines, Petrone argues there's no rational alternative: "The earth is a finite ball—nothing is coming from outside." Burning trash pollutes the air. Buried garbage can cause leaching problems and endanger water supplies. And, says Petrone, we must stop dumping trash at sea—"Costeau has shown us we can kill the sea."

Petrone's machines are a high technology solution, the kind Americans love. And they may be the wave of the future. In 1971, there was only one small resource recovery plant in operation in the United States, in Franklin, Ohio; today 22, handling up to 3,000 tons of waste a day, are in operation or being built. As landfill locations become scarcer and scarcer, as the costs of energy and raw materials mount, the impetus for the big trash processing plants will become ever stronger.

Along the way, there have been some magnificent failures and near scrapes with financial disaster when localities and the engineering firms they contracted with ignored the fundamental rules of resource recovery: don't stray too far from proven technologies; be sure you'll

have enough trash to feed the machine; get guarantees of markets for the energy or raw materials the plant will turn out; and be prepared for anything to go wrong that can't be fixed.

Baltimore experienced problems after it contracted with Monsanto to build a pyrolysis plant in which waste is literally baked in an oxygen-starved environment to produce gas or oil. But so many mechanical difficulties plagued the plant that Monsanto pulled out. The city is now Monsanto proceeding on its own.

A \$70-MILLION refuse-derived fuel plant in St. Louis had to be scrapped because of financial and regulatory problems. New York's Westchester County cancelled a \$100-million energy recovery system with prospective costs more than double. Plants in Saugus, Mass., and Ames, Iowa have been plagued by inability to get enough trash to treat because nearby communities find that the fill is still cheaper than the plant's dumping fees. A thermal treatment plant, to provide steam heat and cooling for downtown Nashville, eventually proved a polluter when the designers tried to cut corners on needed precipitators.

But hopes are still high for many of the resource recovery plants now under design or coming on strong. See ATTACKING, page 5.

Steering Committees

1977-78

Community Development

NACo President William O. Beach, Montgomery County, Tenn., has announced appointments to the 12 NACo steering committees.

Steering committees study issues, recommend new policy positions and interpret the American County Platform, the official policy statement of NACo. Platform amendments and resolutions from member counties are submitted to the appropriate steering committee for review and recommendation.

Each steering committee has 36 members nominated by the state associations of counties and appointed by the NACo president for two years on a staggered schedule. One-year terms indicate members finishing out their appointments. Two-year terms are new appointments.

The various chairman and vice chairmen are elected officials who are appointed by the NACo president for one year. At least two-thirds of the members of each steering committee must be elected officials. Many committees have a much greater elected representation.

Each steering committee reviews legislation and issues within its jurisdiction. In many cases, however, informal arrangements are made for joint consideration of broad based issues.

The steering committee jurisdictions are:

Community Development: All matters pertaining to general community development and redevelopment in urban and rural areas; residential, commercial and industrial development; public facilities, financing and development; housing in rural and urban areas; development of new communities; building and housing codes; subdivision regulation; and drought assistance.

Criminal Justice and Public Safety: All matters pertaining to the criminal justice system including law enforcement, courts and corrections; civil disturbances; firearm control; juvenile delinquency; and emergency preparedness.

Employment: All matters pertaining to employment and training programs and the jobs aspects of welfare reform. These include youth employment; public service employment; vocational education; migrant and native American programs; rural manpower; employment security; and unemployment insurance.

Environment and Energy: All matters pertaining to air, water and noise pollution control; solid waste management and disposal; soil conservation; the preservation and proper utilization of water resources; and energy.

Health and Education: All matters pertaining to health care and health insurance systems; health planning; local health services; mental health, drug abuse, alcoholism, Medicare and Medicaid; elementary, secondary and adult education; community colleges; and vocational and technical education.

Home Rule and Regional Affairs: All matters pertaining to home rule and regionalism, including issues dealing with structural, procedural and managerial county matters. In addition, the committee has the responsibility of oversight function for the other steering committees. This oversight function is not a veto role, but rather a process of pointing out inconsistencies in NACo policy that may occur and to accommodate alternatives with the appropriate steering committee to work out those inconsistencies.

Labor-Management Relations: All matters pertaining to employer-employee relations including personnel policy and practice; merit systems; equal employment opportunity; collective bargaining; negotiations; arbitration; mediation; retirement systems; occupational health and safety; workers' compensation; and Intergovernmental Personnel Act programs.

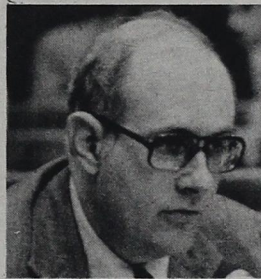
Land Use: All matters pertaining to the use of land resources, including comprehensive planning; coastal zone management; growth management; energy facilities siting; recreation; regional issues; federal role in land use; state enabling legislation; and techniques for managing growth.

Public Lands: All matters relating to federally owned public lands including tax immunity programs and federal land management programs.

Taxation and Finance: All matters pertaining to the financial resources of counties; federal fiscal assistance; municipal borrowing; county revenues; federal budget; federal grants; and tax reform.

Transportation: All matters pertaining to comprehensive transportation planning; highway improvements; highway safety; public transit; airport development; railroads; waterways; research and development of new modes of transportation; and improvements in present transportation systems.

Welfare and Social Services: All matters pertaining to immediate and long-range welfare reform; income maintenance; administration of county welfare programs; older Americans; community action; and social services.



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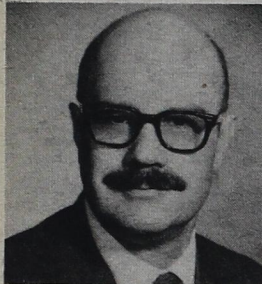
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Greenville, South Carolina 29601

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Two-year Term

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Racine, Wisconsin 53405

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King County
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Seattle, Washington 98104

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Guilford County
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Galveston County
Galveston, Texas 77550

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Estil Heights
Gate City, Virginia 24251

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Board of Supervisors
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Hawarden, Iowa 51023

One-year Term

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Board of Supervisors
Prince William County
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Manassas, Virginia 22110

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Courtland, Kansas 66939

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Board of Commissioners
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Pitts

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Liane Levitan, Commissioner
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Judge L.J. Hollenbach
County Executive
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Vice Chairman
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Eau Claire, Wisconsin 54701
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Chairman for Health Services
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513/372-4461

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Chairman for Higher Education
Elizabeth Coffield, Commissioner
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Loudoun County
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Home Rule and Regional Affairs

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Two-year Term

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Pima County
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Senior Deputy to Supervisor
Pete Schabarum
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Pottawattamie County
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Utah Association of Counties
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Salt Lake City, Utah 84101

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Fond du Lac County
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Richard J. Markus, Chairman
Board of Supervisors
Grant County
Potosi, Wisconsin 53820

Jewel John, Commissioner
Clarke County
P.O. Box 448
Athens, Georgia 30601

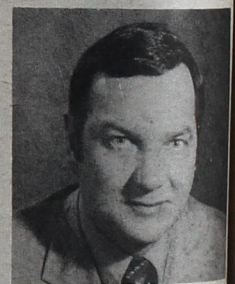
Arnold Crabb, Chairman
Board of Commissioners
Eddy County
Courthouse
Carlsbad, New Mexico 88220

Chairman for Management
Assistance
Ed M. McIntyre, Chairman
Board of Commissioners
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513/456-3020

Vice Chairman
Edward Bauman, Presiding Judge
Clay County
16 East Mill Street
Liberty, Missouri 64068
816/781-7700



Mulroy

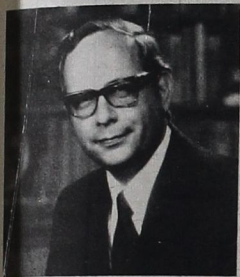
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315/425-2222

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Reorganization
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Land Use



Fisher

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Management
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Lloyd Houle, Chairman
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Cresbard, South Dakota 57435
605/598-6224

One-year Term

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Courthouse Annex
Chardon, Ohio 44024

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Two-year Term

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Kandiyohi County
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Hunterdon County
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Esther Gelman, Councilwoman
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Johnson County
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Webster Parish
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W.O. Hatfield, County Judge
Bandera County
Courthouse
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Yakima County
416 Courthouse
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Walworth County
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Labor-Management Relations

One-year Term

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El Paso County
212 City/County Building
El Paso, Texas 79901

Clarence Smith, Supervisor
Clinton County
Courthouse
Clinton, Iowa 52732

Jack R. Smith, County Manager
Coconino County
Courthouse
Flagstaff, Arizona 86001

Joash Paul, Supervisor
Stanislaus County
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Modesto, California 95351

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County Supervisors Association
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Onondaga County
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Department of Administration
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Shelby County
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Provo, Utah 84601

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Walworth County
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Supervisor District V
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Hennepin County
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Two-year Term

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Greenville County
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Los Alamos County
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Los Alamos, New Mexico 87544

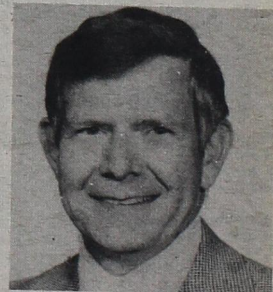
Chairman for Federal
Program Oversight
Richard T. Mayer, Vice Chairman
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Chairman for Full Committee
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913/782-5000

Vice Chairman
Jarrette Simmons, Vice Chairman
Board of Commissioners
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Detroit, Michigan 48214
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One-year Term

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Board of Commissioners
Pennington County
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Courthouse
Memphis, Tennessee

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San Juan County
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Big Horn County
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Hyattsville, Wyoming 82428

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Lake County
Lakeview, Oregon

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Two-year Term

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Moffat County
P.O. Box 345
Craig, Colorado 81625

David Leinsdorf, Commissioner
Gunnison County
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Crested Butte, Colorado 81224

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Mike Mitchell, Commissioner
Okaloosa County
Courthouse
Crestview, Florida 32536

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Board of Commissioners
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Webster Parish
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Sarpy County
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Burlington County
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P.O. Box 70
Colville, Washington 99114

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Cowlitz County
Courthouse
Kelso, Washington 98626

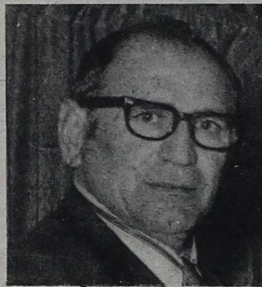
George L. Tucker, Commissioner
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Board of Supervisors
Pinal County
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Bell County
Courthouse
Belton, Texas 76513

James Sterling, Chairman
Board of Supervisors
Mohave County
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Public Lands



Buzianis

Chairman for Full Committee
George Buzianis, Commissioner
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Tooele, Utah 94074
801/882-1889

Vice Chairman
Dale Sowards, Commissioner
Conejos County
Courthouse
Manassa, Colorado 81129
303/376-5929

Chairman for Payments-in-Lieu
Coleman Jarrard, Commissioner
Rabun County
Courthouse
Clayton, Georgia 30525
404/782-5271

Chairman for Bureau of
Land Management
Dale White, County Judge
Harney County
Courthouse
Burns, Oregon 97720
503/573-6641

Chairman for Indian Issues
Fred Johnson, Commissioner
Glacier County
Courthouse
Cut Bank, Montana 59427
406/938-2041

Chairman for National Forests
Dean Cole, Chairman
Board of Commissioners
Clark County
Courthouse
Vancouver, Washington 98660
206/699-2000

Taxation and Finance



Hair

Chairman for Full Committee
Elisabeth Hair, Chairman
Board of Commissioners
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Charlotte, North Carolina 28202
704/374-2472

Vice Chairman
Seth Taft, President
Board of Commissioners
Cuyahoga County
County Administration Building
Cleveland, Ohio 44113
216/623-7180

Chairman for State and
Local Borrowing
Lois Parke, Councilman
New Castle County
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302/571-7520

Vice Chairman
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Springfield, Tennessee 37172
615/384-2476

Chairman for Tax Policy
Charles Worthington
County Executive
Atlantic County
Guarantee Trust Building
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Chairman for Grants Administration
Ralph Diedrich, Supervisor
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608/266-4114

One-year Term

Harold Schutz, Chairman
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Chromo, Colorado 81128

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Councilman-at-large
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Larry M. Rhye, Commissioner
Iredell County
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Mooresville, North Carolina 28115

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Calhoun County
County Building
Marshall, Michigan 49068

Welfare and Social Services



Jungas

Chairman for Full Committee
Frank Jungas, Commissioner
Cottonwood County
Courthouse
Mountain Lake, Minnesota 56159
507/427-2621

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Jean Mowery, Commissioner
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717/299-8300

One-year Term

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Human Services Department
Contra Costa County
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Keith Comrie, Director
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Two-year Term

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Courthouse
Brookville, Pennsylvania 17602
814/849-8031

Chairman for Income Maintenance
William Murphy, County Executive
Rensselaer County
Troy, New York 12180
518/270-5360

Vice Chairman
Forrest Campbell, Commissioner
Guilford County
Courthouse
Greensboro, North Carolina 27902
919/373-3383

Chairman for Social Services
Lynn Cutler, Supervisor
Black Hawk County
Courthouse, Room 201
Waterloo, Iowa 50703
319/291-2416

Vice Chairman
Minerva Johnican
Squire of the Quarterly Court
Shelby County
160 N. Main Street
Memphis, Tennessee 38103
901/942-2196 (h)

Chairman for Rural Poverty
Adrian Fondse, Supervisor
San Joaquin County
Courthouse, Room 701
Stockton, California 95204
209/944-2501

Vice Chairman
Otis Pinkard, Commissioner
Macon County
P.O. Box 1
Tuskegee, Alabama 36088
205/727-5120

Roger Maroney, Chairman
Board of Commissioners
Miner County
Courthouse
Howard, South Dakota 57319

George Reinke, County Executive
Dane County
Courthouse
Madison, Wisconsin 53709

Robert R. Strott
Director of Administration
Anne Arundel County
Arundel Center, Room 404
Annapolis, Maryland 21401

Jim D. Clark, Assemblyman
Bristol Bay Borough
P.O. Box 1
Naknek, Alaska 99633

Glenn Thames, County Judge
Sebastian County
Courthouse
Fort Smith, Arkansas 72901

Ruby Hays, Assessor
Furnas County
Courthouse
Beaver City, Nebraska 68926

Curtis A. Swift, County Manager
Hamilton County
201 Courthouse
Chattanooga, Tennessee 37402

Bob Honts, Commissioner
Travis County
P.O. Box 1748
Austin, Texas 78767

Doug Hunt, Commissioner
Weber County
Municipal Building
Ogden, Utah 84403

Dave Gago, Budget Director
Pierce County
930 South Tacoma Avenue
Tacoma, Washington 98402

Philip P. Larragolte
Executive Director
New Mexico Association of Counties
P.O. Box 1748
Santa Fe, New Mexico 87501

Gerald J. Lonergan
Auditor-Controller
San Diego County
166 County Administration Center
San Diego, California 92101

D.A. Dellisanti, Administrator
Lorain County
226 Middle Street
Elyria, Ohio 44035

William Ready, Attorney
Lauderdale County
P.O. Box 927
Meridian, Mississippi 39301

Edward Grobe
Intergovernmental Coordinator
Ingham County
P.O. Box 319
Mason, Michigan 48854

Norman Labbe, Treasurer
Androscoggin County
2 Turner Street
Auburn, Maine 04210

Two-year Term

Picot Floyd, Administrator
Hillsborough County
P.O. Box 1110
Tampa, Florida 32601

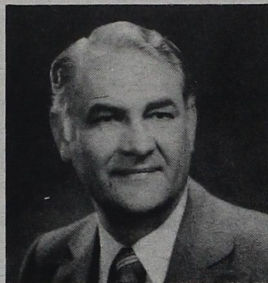
Robert J. Clark, Treasurer
Clallam County
319 South Lincoln
Port Angeles, Washington 98362

George W. Gackie
Chief Administrative Officer
Stanislaus County
P.O. Box 3404
Modesto, California 95353

Ken Kieselberg, Supervisor
Winnebago County
1800 Ventura Boulevard
Rockford, Illinois 61111

Leanna Brown, Freeholder
Morris County
County Administration Building
Morristown, New Jersey 07960

Transportation



Murphy

Chairman for Full Committee
Daniel T. Murphy, County Executive
Oakland County
1200 N. Telegraph Rd.
Pontiac, Michigan 48053
313/858-0484

Vice Chairman
Robert Pelrice, Jr., Commissioner
Allegheny County
119 Courthouse
Pittsburgh, Pennsylvania 15219
412/355-5481

Chairman for Airports
Gerald F. Thompson, Commissioner
Broward County
201 South East 6th Street
Ft. Lauderdale, Florida 33301
305/765-5127

Vice Chairman
Katie Dusenberry, Supervisor
Pima County
131 West Congress
Tucson, Arizona 85701
602/792-8126

Chairman for Highways
Daniel Casey, Supervisor
Milwaukee County
901 North 9th Street
Milwaukee, Wisconsin 53233
414/278-4257

Vice Chairman
James D. Green, Supervisor
Leflore County
Route 1, Box 375
Itta Bena, Mississippi 38941
601/254-9293 or 7614

Chairman for Highway Safety
G. Parker Kennedy, Commissioner
Logan County
1229 South Main Street
Bellefontaine, Ohio 43311
513/592-1786

Vice Chairman
H.B. Elder, County Judge
Wasco County
Courthouse
The Dalles, Oregon 97058
503/296-4656

Chairman for Public Transportation
Ralph Caso, County Executive
Nassau County
Executive Office Building
Mineola, New York 11501
516/535-3000

Vice Chairman
Rodney Diridon, Supervisor
Santa Clara County
70 West Hedding Street
San Jose, California 95110
408/299-3924

Chairman for Railroads
Colson Jones, Commissioner
Blair County
Courthouse
Hollidaysburg, Pennsylvania 16648
814/695-5541

Vice Chairman
John D. Sutton, President
Board of Commissioners
Reno County
206 West First Street
Hutchinson, Kansas 67501
316/662-4411

Chairman for Rural Transportation
William McKinley Branch
Probate Judge
Greene County
P.O. Box 656
Eutaw, Alabama 35462
205/372-3349

Vice Chairman
John Horsley, Commissioner
Kitsap County
614 Division Street
Port Orchard, Washington 98366
206/876-7146

Chairman for Bridges
Jim Flaherty, Chairman
Board of Commissioners
Allegheny County
119 Courthouse
Pittsburgh, Pennsylvania 15219
412/355-5303

Vice Chairman
Clyde Anderson, Commissioner
El Paso County
212 City-County Building
El Paso, Texas 79901
915/566-9795

One-year Term

John Ault, Commissioner
Wood County
Courthouse
Bowling Green, Ohio 43402

Glen M. Coughlin, Superintendent
Highway Department
Champaign County
County Office Building
Urbana, Illinois 61801

Jerry Erdman
Metro Area Transit
Douglas County
2615 Cummings
Omaha, Nebraska 68131

George W. Jenkins Jr., Supervisor
Henrico County
8400 Three Chopt Road
Richmond, Virginia 23229

Milton Johnson, Engineer
Clayton County
Box 456
Elkader, Iowa 52043

Roberta Leidner, Chairperson
Highway and Transportation
Committee
Dane County
201 Lathrop Street
Madison, Wisconsin 52705

William Roach Jr., Planning Director
Somerset County
Courthouse
Somerset, New Jersey 08876

John O. Salvesen, Director
Department of Transportation
Cape May County
P.O. Box 194
Rio Grande, New Jersey 08242

J.W. Stevens, Chairman
Board of Commissioners
Broward County
Courthouse
Fort Lauderdale, Florida 33301

Paul Van Roekel, Engineer
Oakland County
31001 Lahser Road
Birmingham, Michigan 48010

Two-year Term

Bud Black, Commissioner
Gaston County
P.O. Drawer 1
Cherryville, North Carolina 28021

Frank A. Casula, Vice Chairman
County Council
Prince George's County
County Administration Building
Upper Marlboro, Maryland 20870

William L. Chancey, Commissioner
Twin Falls County
Courthouse, Box 126
Twin Falls, Idaho 83301

Don E. Chase, Chairman
Board of Commissioners
Box Elder County
Courthouse
Brigham City, Utah 84302

Lewis H. Entz, Commissioner
Alamosa County
P.O. Box 630
Alamosa, Colorado 81101

Earl Gnan, Commissioner
Carver County
Norwood, Minnesota 55368

Jack Griesenbeck, County Judge
Bastrop County
Courthouse
Bastrop, Texas 78602

Edgar C. Hathorn, Police Juror
Rapides Parish
P.O. Box 792
Alexandria, Louisiana 71301

L.B. Henry, President
Police Jury
Rapides Parish
730 Main Street
Pineville, Louisiana 71360

Arthur R. Himsel, Commissioner
Hendricks County
P.O. Box 155
Danville, Indiana 46122

Dan Hostler
Public Works Director
Hall County
2900 West Second Street
Grand Island, Nebraska 68801

Bernard L. Lieder, Engineer
Polk County
Courthouse
Crookston, Minnesota 56716

Tom Lowe, Commissioner
Fulton County
208 165 Central Avenue, S.W.
Atlanta, Georgia 30303

Leigh R. Maxfield, Commissioner
Millard County
Delta, Utah 84624

John T. McKenna, Commissioner
Kent County
535 Nimitz Road
Dover, Delaware 19901

Lillian V. Moffitt, Commissioner
Oakland County
6828 Cathedral Drive
Birmingham, Michigan 48010

Thomas A. Pankok
Freeholder Director
Salem County
314 South Broadway
Pennsville, New Jersey 08070

Elsie S. Rast, Vice Chairperson
Lexington County Council
P.O. Box 135
Pelion, South Carolina 29123

Bill Lane, Road Superintendent
Juna County
P.O. Box 1838
Deming, New Mexico 88030

John E. Jordan Jr., Commissioner
Hancock County
Seal Harbor, Maine 04675

LeRoy H. Johnson, Commissioner
Anoka County
325 E. Main Street
Anoka, Minnesota 55303

F.A. Stein, Assemblyman
Fairbanks-North Star Borough
P.O. Box 1267
Fairbanks, Alaska 99701

Harrison R. Wilson, Commissioner
Lake County
Idlewild, Michigan 49642

Francis W. White, Councilman
Prince George's County
County Administration Building
Upper Marlboro, Maryland 20890

Wendell Nelson, Supervisor
Walworth County
Route 2
Whitewater, Wisconsin 53190

NACMO Lists Voting Rules

WASHINGTON, D.C.—Dave Goehring, president of the National Association of County Manpower Officials, a NACo affiliate, has announced the approved NACMO election procedures which will be followed at the business meeting at the 6th Annual Conference in San Francisco. Goehring strongly encourages all voting delegates to study the following procedures prior to the conference, Dec. 11-14.

Basic Principles

The NACMO Constitution and the following principles will govern the election of officers and the business meeting at the conference. Any other issues or problems which arise in this area will be dealt with by the Credentials/Elections Committee with the chairperson having final authority.

The Election Committee will function as the Credentials Committee at the conference.

NACMO members must be present and registered at the conference in order to vote.

Voting will be on a one county-one vote basis.

A consortium employee may cast a single vote on behalf of a single county in the consortium. If a consortium sends more than one registered delegate, they all can designate the county within the consortium they wish to vote for—up to the number of counties in the consortium.

Balance of state counties are eligible for one vote if they send a registered delegate. State employees are not eligible to vote on behalf of balance of state counties.

City employees are not eligible to vote for a county unless the city and county involved are both members of a consortium.

A voting delegate shall normally be the chief manpower staff person from a county. If that person is not registered, another staff person from the county or consortium may be issued credentials to vote for the county as long as he or she is registered. Any unresolved dispute will be decided by the credentials chairperson.

Voting delegates will be issued credentials prior to the business meeting and only they will be allowed to sit in the delegate voting area by region. Non-voting attendees will be allowed to attend the business meeting, but will be seated in a separate area.

Elected officials will be eligible to vote on behalf of their county at the business meeting. Normally, the chief manpower staff person will cast the county vote (NACMO being a non-elected official affiliate organization), but if an elected official is the only registered delegate at the conference he/she shall be eligible to vote.

Only those credentialed to vote at conference registration will be allowed to vote at the business meeting. Voting status so obtained cannot be transferred to any other person.

Pre-Conference Procedures

President will appoint the chairman of the Elections/Credentials Committee and the parliamentarian and sergeant of arms.

Approved elections procedures will be sent to all service fee participants and known NACMO members at least one month prior to the conference. Every effort will be made to assure procedures are widely known and understood.

Each regional representative on NACMO Board will be asked to identify the chief manpower staff person for every county in its region for the purpose of determining NACMO membership.

NACo staff will prepare a form for NACMO voting membership which will be part of the registration process.

Ribbons will be ordered by staff to help identify voting delegates.

Numbered ballots will be ordered by staff to be used at the business meeting.

Elections/Credentials chairman will meet with NACMO president, sergeant of arms, Nominating Committee chairman, the parliamentarian, and NACo staff before the conference to go over details of the meeting.

Pre-Business Meeting Items at the Conference

The Elections/Credentials Committee will meet Sunday morning prior to the opening of registration to finalize procedures and make assignments for covering the registration/credentials process.

At least one member of the committee will be at registration at all times.

NACo staff will assist the committee in carrying out credentials functions but the committee chairman will have final authority.

The voting delegate designation will be part of the registration process. A voting delegate form will be filled out for each credentialed voting delegate.

The chairman of the Elections/Credentials Committee will have the authority to revoke voting delegate status.

Credentialed voting delegates will receive a ribbon and a signed receipt of voting delegate status.

A master list of voting delegates will be kept for use at the business meeting.

Credentials will be cut off at noon on Monday in order to allow the Credentials Committee to finalize the list of voting delegates and prepare for the business meeting. Conference registration will continue beyond noon.

Business Meeting Procedures

The president will preside at the meeting with the assistance of the Elections/Credentials Committee chairman, Nominating Committee chairman, the above, but will have ultimate authority over the actual business meeting.

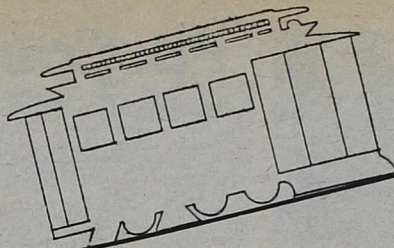
Votes for other than election of officers shall be by voice vote or hand count. The president shall decide if a ballot vote is necessary.

The election of officers shall be by ballot vote with the Credentials/Elections chairman supervising.

Nominations can be made from the floor.

Candidates for office will be allowed five minutes for presentation of their candidacy. No nominations or seconding speeches shall be allowed.

No person shall be a candidate for more than one office at the same time.



CETA staff and elected officials should plan on attending:

THE SIXTH NATIONAL MANPOWER CONFERENCE

Sponsored by the National Association of County Manpower Officials (NACMO)

**FAIRMONT HOTEL
SAN FRANCISCO**

December 11-14, 1977

Workshops (for elected officials, program directors, and CETA staff):

PSE Management
Human Resources Consolidation
Youth Programs
Rural Manpower Programs
Contract Management
Economic Development
Public and Private Sector
Coordination and Linkages
Public Relations
Oversight
OJT Designs
Union Relationships, and more.

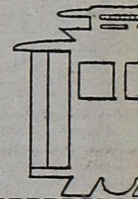
Business Session:

Election of officers of the National Association of County Manpower Officials.

Regional Caucuses

General sessions with key congressional representatives, staff and Administration officials speaking on:

CETA Re-Enactment
Welfare Reform
DOL Policy



Conference Registration/Hotel Reservation Form 1977 NACo Manpower Conference

- Delegates to NACo's 6th Annual Manpower Conference can both pre-register for the conference and reserve hotel space by filling out this form.
- Please use one form for each delegate who registers for the conference.
- Conference registration fees must accompany this form and may be personal checks, county voucher or equivalent...make check payable to National Association of Counties.
- Housing in conference hotels will be available only to those delegates who pre-register.
- Return to: NACo Conference Registration Center
P.O. Box 17413, Dulles International Airport
Washington, D.C. 20041 (703) 471-6180

Deadlines:

All requests for hotel reservations must be received at the NACo Conference Registration Center by Nov. 16.

All Advance Conference Registrations must be postmarked no later than Dec. 2. After Dec. 2 you must register on-site at the hotel and there will be an additional \$10 charge per registrant.

Refunds of the registration fee will be made if cancellation is necessary, provided that written notice is postmarked no later than Nov. 25, 1977.

Conference Registration Fees: \$65 (Advance) \$75 (On-Site) Spouse: \$45 (Advance—2 meals and 2 receptions) \$55 (On-Site)

Name _____

Title _____

County _____

Address _____

City _____ State _____ Zip _____

Telephone (____) _____

Make payable to NACo.

Enclose check, county voucher or equivalent.

No requests for registration or housing will be accepted by telephone.

Hotel Reservation Request: Please Complete in Full Fairmont Hotel

☐ Single (\$33)

Occupant Name _____

Arrival Date _____ (a.m. or p.m.) Departure Date _____ (a.m. or p.m.)

☐ Double/Twin (\$50/2 people)

Occupants' Names _____

Arrival Date _____ (a.m. or p.m.) Departure Date _____ (a.m. or p.m.)

Suites available upon request. No room deposit required. Rooms may be guaranteed after 6 p.m. arrival in writing by your county or by sending one night's deposit to the above address.



NACo PRESIDENT William O. Beach of Montgomery County, Tenn., left, administers the oath of office to Dr. Glenn P. Deal of Alexander County, 1977-1978 president of the North Carolina Association of County Commissioners.

N.C. Counties Meet with State Officials

MECKLENBURG COUNTY—A unique "State/County Dialogue" brought the governor and his cabinet to the 70th annual conference of the North Carolina Association of County Commissioners (NCACC).

The dialogue, which included opening and closing remarks by Gov. James B. Hunt, gave officials a chance to talk to nine cabinet secretaries. Three teams of three secretaries held three 30-minute sessions in different rooms allowing county officials time to ask questions.

During the conference in Charlotte, the following association officers were elected: President Dr. Glenn P. Deal of Alexander County; First Vice President W.S. "Sid" Taylor of Moore County; and Second Vice President J.R. Knott of Wake County. C. Ronald Aycock is association executive director and general counsel.

ELEVEN MAJOR resolutions were approved during the conference urging:

- Establishment of a formula for counties to use in determining their participation in the local budgets of the Forest Service;
- Support of programs to benefit older adults;
- More local government control of administration of health services, since they pay for 71 per cent services;
- Establishment of more nursing homes in rural counties;
- Change of state and local fiscal years to conform to federal fiscal year;
- Support in resolving the problems of unemployment;
- Affirmative vote on the road bond issue;
- Continuation of the Title XX Nutrition Services Contract;
- Increased appointment authority for county commissioners in the HSA program;
- Adequate compensation to counties for housing of state prisoners;
- Support of clean water bonds.

Several awards were presented during the conference:

R.B. Jordan of Montgomery County received the Distinguished Service Award which is given to persons other than county officials who have worked for the cause of improving county government. Until December 1976, Jordan had served on the Montgomery County Board of Commissioners. He has served as president of NCACC and a member of the NACo Board of Directors.

Sam R. Noble of Robeson County, immediate past president of the association, received special recognition for outstanding leadership.

Elizabeth G. Hair of Mecklenburg County and Dewey S. Carboro of Durham County were the first joint recipients of the "Outstanding County Commissioner" award.

Six members of the association's affiliate organizations received citations in their respective fields. Those honored were: James R. Sugg of Craven County, Outstanding County Attorney; Nathan Alberty of Mecklenburg County, Outstanding Finance Officer; Wallace L. Peeler of Rowan County, Outstanding Tax Supervisor; Jean K. Ramsey of Rowan County, Outstanding Register of Deeds; Edward L. Garrison of Halifax County, Outstanding Social Services Director; Homer Butler Glover of the Washington-Tyrell-Martin Regional Health Center, Outstanding Health Director. Receiving an award as Outstanding Graduate of the County Administration Course at the Institute of Government in Chapel Hill was Gary M. Cannon, personnel director for New Hanover County.

Pa. Counties OK Platform

LANCASTER COUNTY, Pa.—The Pennsylvania State Association of County Commissioners adopted its first County Platform during its 91st Annual Convention held at the Host Farm Resort.

Drafting of the platform took several months of open hearings with participation by commissioners, chief clerks solicitors and other county staff. The platform deals with county tax reform; assessments; elections and registration; and the human services of aging, drug and alcohol abuse, health, mental health and mental retardation and youth services.

The convention was one of the largest with 523 persons attending from 66 of the 67 Pennsylvania counties.

Officers elected include: President James R. Duffy Jr., Pike County commissioner; First Vice President

David K. Rice, VMD, Warren County commissioner; Second Vice President Paul W. Bricker, Franklin County commissioner; and Secretary-Treasurer O. Richard Bartlett, Tioga County commissioner. John E. "Jack" Minnich is association executive director.

SPEAKERS INCLUDED Pennsylvania Sen. H. John Heinz, State Sen. H. Craig Lewis and State Rep. Robert J. Butera. Program topics included the federal Community Development Act; the Economic Development Act; weatherization programs and 1980 reapportionment.

The 1976-1977 president, Commissioner Thomas A. Behney of Lebanon County, was given a proclamation for the association's outstanding contributions in the field of human resource development. The

proclamation was signed by Gov. Milton J. Shapp.

During Behney's term, the association was instrumental in the creation of the governor's Human Services Management Council and development of a human services demonstration project in six counties.

During the next three years, the counties—Delaware, Lehigh, Moreland, Clarion, Forest and Warren—will develop countywide human service systems which will comprise a comprehensive plan, needs assessment and project review process for state and federal funds. The county commissioners of these counties will be aided by a county Human Services Commission made up of citizens with interest and experience in this area.

Behney also initiated the association's first series of position statements by organizing a steering committee process which gave proposed statements to the Legislative Human Services Committee and then to the convention for delegate approval.

—Margaret Taylor
State Association Liaison

41ST ANNUAL CONFERENCE

N.M. Elects Officers

NEW MEXICO—Arthur E. Trujillo, chairman of the Santa Fe County Commission, will serve as the 1977-78 president of the New Mexico Association of Counties.

Other officers elected during the association's 41st annual conference held in Las Cruces, are: First Vice President James R. Williams, Curry County commissioner; Second Vice President Manuel Leyva, Dona Ana County commissioner; Treasurer Dorothy Gallegos, Santa Fe County assessor; and Assistant Treasurer Danny Ortiz, Santa Fe County clerk.

Board of Trustee members are: Dan Gutierrez, McKinley County District Court clerk; Judy B. Martinez, San Miguel County clerk; Frankye G. Flemins, Torrance County District Court clerk; Pat Clark, Quay County clerk; Beverly Kostelnik, Luna County assessor; and Virginia "Ginger" Yearley, Otero County administrative assistant.

Alternate members of the Board of Trustees are: Ervin H. Goodman, San Juan County assessor; Jose Torres, Colfax County Commission chairman; David Santillanes, Bernalillo County Commission chairman; Pauline Clark, Roosevelt County treasurer; David Martinez, Dona Ana County assessor; George L. Straley, Lincoln County commissioner.

President Trujillo appointed the following as chairmen of association committees: Health Committee, Robert Hawk, Bernalillo County commissioner; Newsletter Committee, Albert Chavez, Grant county commissioner; Revenue and Taxation Committee, Tim Z. Jennings, Chaves County commissioner; Budget Advisory Committee, James R. Williams, Curry County commissioner; Needs and Legislative Clearinghouse Committee, Arnold Crabb, Eddy County commissioner. Trujillo will chair the Convention Planning Committee.

Affiliate chairman for 1977-78 are: commissioners, Tim Jennings, Chaves County commissioner; clerks, Pat Clark, Quay County clerk; assessors, Bob Issacks, Dona Ana County deputy assessor; treasurers, Betty White, Eddy County treasurer; sheriffs, Leroy Carpenter, Chaves County sheriff; Probate judges, Arthur Ortiz, Santa Fe County Probate judge; District Court clerks, Frankye G. Flemins, Seventh Judicial District court clerk; road superintendents, Bill Lane, Luna County road superintendent; county surveyors and engineers, John P. Montoya Jr., Santa Fe County surveyor; and county extension agents, Jack Wallace, Cooperative Extension Service at New Mexico State University in Las Cruces.

Philip P. Larragoite is executive director of the association.

Hayes Picked for OCS Role

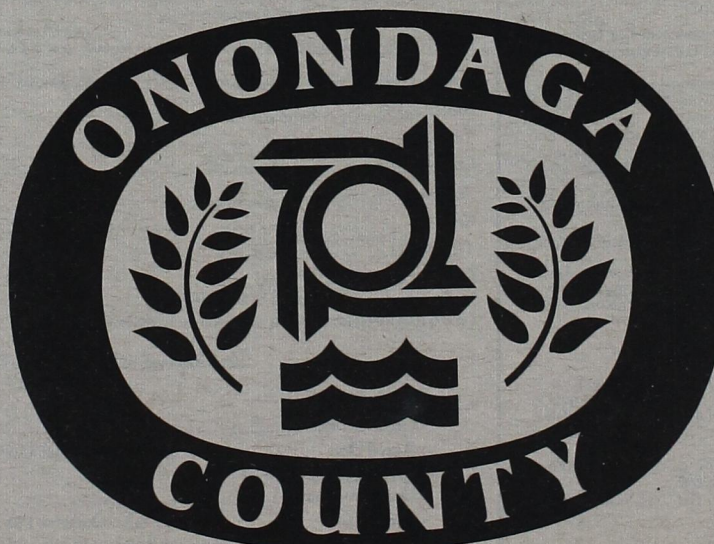
WASHINGTON, D.C.—Los Angeles County Supervisor James Hayes, an original member of the Interior Department's Outer Continental Shelf Advisory Board, has been appointed a member of the board's Agenda and Resolutions Committee by Interior Secretary Cecil Andrus.

In that role, Hayes will be able to influence what items the full Advisory Board will consider at the coming meetings.

"I am very pleased with this appointment," the supervisor said, "because it gives me the opportunity to work toward protection of the coastal environment, particularly of California coastline, as off-shore development proceeds."

The OCS Advisory Board has responsibility to advise the Interior Department on policies and practices in the development of offshore reserves.

Hayes, chairman of NACo's Environment and Energy Steering Committee, is also chairman of the County Energy Commission and of the California State Association of Counties Energy Task Force.



New County Lapel Pin

Visitors to Onondaga, N.Y., now receive an official County Lapel Pin. Executive John Mulroy. The new pin for the pin is pictured at left. At the center is a circular figure which depicts the county's location in the center of the state. Flanking the center are two olive branches, symbolizing community spirit among different ethnic origins. Below that are two wavy lines highlighting the importance of water in the county's history. The blue border represents the "county's perpetual blue skies."

More Local Control of Safety Funds Suggested

WASHINGTON, D.C.—A report by the U.S. Department of Transportation (DOT) recommends that local jurisdictions be given a greater share of federal traffic safety funds. The study, submitted to Congress in July, favors restructuring of the Highway Safety Program, which is now run jointly by the National Highway Traffic Safety Administration (NHTSA) and the Federal Highway Administration (FHWA). A need is seen to develop flexible program guidelines so that state and local governments can use available funds for projects of highest priority. Comments received on this report during the next month may play an important role in shaping DOT's legislative proposals for next year. These are due to be given to Congress sometime in January.

report's suggestions are approved by Congress. Presently, 40 per cent of State and Community Highway Safety Program funds must be spent by political subdivisions of the state. The study recommends that this requirement be changed to a system where 50 per cent of the first million dollars and 60 per cent of the remainder would be allocated for use by local units.

IT IS PROPOSED the state safety agencies be given a greater role in planning and coordination of safety activities between all state and local organizations now charged with implementing these activities. This would not include authority to approve expenditures, but would represent an increase in state responsibilities.

According to the report, "The major question considered during the review of state and local relation-

ships was the degree to which local governments have the ability to plan and implement highway safety activities as a result of local problem identification procedures. Increased local funding would assist in the establishment of such a process."

In addition, DOT proposes a major overhaul of the present 18 National Highway Safety Program standards administered by NHTSA and FHWA. These were originally instituted in 1966 to provide specific guidance for state and local traffic safety programs. Standards administered by NHTSA, for example, deal with safety subjects such as driver education and traffic records. Highway safety programs under FHWA, by contrast, deal mainly with highway design, construction, and maintenance.

IF CONGRESS goes along with the study's recommendations, the

new traffic safety program would center around six revised and broadened standards: rules of the road; driver licensing; vehicle registration, titling, and theft; traffic control devices; highway design, construction, and maintenance; and traffic records systems.

The report sees a decreased need to maintain strict, detailed requirements, and urges the removal of financial sanctions designed to produce compliance. It was felt that the threat of funding cut-offs serves no useful purpose and tends to strain the federal-state-local partnership. The recommendations would also continue the separate administration of the requirements by NHTSA and FHWA.

Compliance with the standards is now commonplace, according to the study, and has been a factor in the reduction of the fatality rate per 100

million miles of travel from 5.58 to a new low of 3.3 over the last decade.

The report also noted that state and local highway agencies have developed into competent, professional organizations. They are now capable of assessing their own highway safety needs. The federal government, the study said, needs to be involved "only where nationwide standardization is an essential component of the safety program."

DOT is making this report available to the public, and would like to hear from county officials and other interested persons. Copies may be obtained by requesting DOT HS-802 481, "An Evaluation of the Highway Safety Program," from the Technical Reference Service-NHTSA, 400 Seventh St., S.W., Washington, D.C. 20590.

—Andrew Fusso
Transportation Intern

Matter and Measure



In a recent report to Congress, the Department of Transportation (DOT) showed that highway capital expenditures by federal, state and local governments have steadily increased. However, because of inflation, the constant dollar values of the sums spent has declined.

For example, in 1967, capital improvement expenditures for highways totaled \$9.7 billion. In 1974, the capital expenditures had risen to \$11.9 billion—but in 1967 dollars, because of inflation, this was equivalent to only \$5.9 billion. Thus, in constant dollars, less was spent than in 1967.

The report is divided into three major sections:

- Financial Aspects of Federal, State and Local Highway Programs.
- Highway System Status.
- Alternative Future Investment Levels.

Major findings in the report disclose that:

- States have been spending proportionately less for highway capital improvements; maintenance, administration, law enforcement and debt service have increased and now amount to about 42 per cent of state highway expenditures.
- Federal-aid funds are used predominately on projects involving new location and reconstruction; projects funded completely with state or local revenues generally involve widening or resurfacing of existing highways.
- Travel per lane-mile increased on all systems.

The highway needs report, "Status of the Nation's Highways: Conditions and Performance," was prepared by the Federal Highway Administration and is the fifth in a series of reports on the nation's highways prepared for Congress, as required by Senate Joint Resolution 81, enacted in 1965.

For copies of the report, contact: Richard Reilly, Office of Public Affairs, U.S. Department of Transportation, 400 7th St., S.W., Washington, D.C. 20590, (202) 426-0660.

PUBLIC TRANSIT GRANTS

The Urban Mass Transportation Administration (UMTA) has published a pamphlet that provides information on federal public transportation grants as well as other UMTA functions.

Contents cover: mass transportation development in the U.S.; legislative mandates; major grant programs; organization; publications; and how to apply for UMTA grants and contracts.

Contact Susan Thornhill at NACO for a free copy of "The Urban Mass Transportation Administration: Federal Assistance for Urban Mobility."

PUBLIC AIRPORT DEVELOPMENT

A \$355 million apportionment for public airport development for fiscal '78 was announced by Transportation Secretary Brock Adams.

These funds, Airport Development Aid Program (ADAP) funds, are administered by the Federal Aviation Administration (FAA).

Of the total, \$310 million will go to air carrier airports and is available for a three-year period. The remaining \$45 million will be allocated exclusively to general aviation airports and is available for a two-year period.

Funds not obligated within the designated periods will be channeled into discretionary funds for airport development administered by FAA.

A list of amounts apportioned in the individual states is available by contacting: Brenda Hull, Office of Public Affairs, DOT, Washington, D.C. 20590, (202) 426-8521.

CARPOOL AND BUSES

The Federal Highway Administration (FHWA) has made available a film entitled "Priority Highway Facilities for Carpools and Buses." The film is an updated version of an earlier FHWA film, "Preferential Treatment of High Occupancy Vehicles."

More than a dozen highway projects that provide reserved highway lanes or other special facilities for carpools and buses are shown in this film. Shirley Highway in Northern Virginia, Moanala Freeway in Honolulu, I-95 and the South Dixie Highway in Miami are a few of the projects.

Loan copies of the film are available from FHWA regional offices, located in Albany; Baltimore; Atlanta; Homewood, Ill.; Fort Worth; Kansas City, Mo.; Denver; San Francisco; and Portland. Loan copies are also available from the National Highway Institute (NHI-4), Washington, D.C. 20590.

Since copies of the film are limited, requests should be made well in advance. You may also purchase the film through the National Audiovisual Center (NAC), Attention: Order Section, Washington, D.C. 20490; the cost is \$127.

Persons in the Washington, D.C. area may view the film through FHWA's Publication and Visual Aids Branch (HMS-24).

Attacking Solid Waste—How?

Continued from page 4

(see accompanying chart for county operations).

New Orleans seems headed for solid success in its "Recovery I" garbage disposal and resource recovery plant, a joint project with a private firm, Waste Management Inc., and Petrone's NCR. Last year the plant began to receive and shred 650 tons of trash daily, creating a "clean" landfill—free of insects and undesirable bacteria—that will eventually make available for industry more than 1,000 acres of now unusable land. The city was able to close five polluting incinerators, sites it will convert for recreation or other neighborhood projects.

Using advanced machinery developed with NCR's help, "Recovery I" is now starting to recover raw materials. The eventual daily output will be 50 tons a day of steel, 50 of glass, three each of aluminum and newspaper.

MAYOR MOON Landrieu acknowledges New Orleans undertook some risk with the plant, but that the alternative—expensive new incinerators—was undesirable. "Cities shouldn't be guinea pigs," he says, "but we're in the family of cities and ought to accept modest degrees of risk to advance technology and provide experience for other localities. I'm more certain than ever we made the right judgment with Recovery I."

The technology of resource recovery, Petrone says, is "sort of in infancy," relying mainly on processes borrowed from industry. Petrone's NCR is trying to advance the state of the art with new designs for some of the toughest technological problems, including ways to separate out glass and aluminum of sufficient purity to market. And to offset wild fluctuations in markets for commodities like waste paper, Petrone says cities should negotiate long-term, fixed-price contracts for recovered materials.

The recovery machines have their share of skeptics, from city officials who warn of fast-talking equipment salesmen and the danger of getting stuck with an expensive white elephant to environmentalists repelled by any kind of massive technology—even to reduce trash.

IF HOUSEHOLDERS and businesses can be persuaded to sort out their paper, bottle and can wastes, says Marchant Wentworth of the Environmental Action Foundation, the expense—and significant energy use—of recovery machines can be avoided. Source-separated products are inevitably "purer," he notes. And Petrone's NCR, he says, is backed by major packagers "very much for continuing the disposal mentality."

Can mandatory bottle and can deposit laws—now passed by four states and counties such as Fairfax, Va. and Montgomery, Md.—relieve

the problem? Petrone says no; even applied nationally, they wouldn't reduce the trash burden more than 5 or 10 per cent. But last year 80 billion bottles and cans, that could have been returnable, hit the waste system—"and that's not a trifling figure," says Dennis Hayes, author of a new book on energy alternatives, "Rays of Hope."

Environmentalists say big municipal waste recovery machines require such a steady flow of trash they act as a disincentive to source separation and reducing waste. But they agree with industrialists there'll always be a residue that can't be separated out but can be put through machines to create new energy sources.

In the short run, even small communities can put a stop to their vermin-infested, smoldering dumps without the total loss of recoverable materials represented by landfill. Several New Hampshire towns have installed inexpensive modular incineration units, of the type long used in hospitals and apartment houses. Householders must put their bottles and cans in recycling bins at the incinerator site. Two Arkansas towns are recovering steam from the same kind of units.

Virtually everyone agrees the old American dump it, burn it and forget it syndrome is on borrowed time. Resource recovery and energy production from trash will be on the agenda of every community soon. The question won't be whether; it will be how.

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Job Opportunities

Corrections Administrator, county correctional facility for adjudicated misdemeanants. \$16,328 to \$19,843. Responsible for program planning, fiscal, personnel and overall administration under direction of elected Board of County Commissioners. Twenty-eight permanent, four part-time employees; \$440,000 budget. Requires bachelor's degree in criminal justice or administration or equivalent; five years experience in corrections, three years at an administrative level. Resume to Board of County Commissioners, Hillsborough County Court House, 300 Chestnut St., Manchester, N.H. 03101.

Executive Director, Mental Retardation Center, Johnson County, Kan. \$20,000 to \$25,000. County's public community based agency provides services to mentally retarded and develops mentally disabled persons through vocational training, work adjustment, work activity, and sheltered employment centers, and preschool programs. Qualified applicants must be professionally degreed; have more than three years experience in mental retardation, social services, and substantial administration or reasonable equivalent. Resume and salary history to: John T. Nelson, Personnel Coordinator, Johnson County Court House, Olathe, Kan. 66061, prior to Nov. 23.

Housing and Redevelopment Director, Clackamas County, Ore. \$1,904 to \$2,429 per month. Requires bachelors degree in business or public administration, urban planning or related field and five years experience in housing programs, community planning or related field. Resume to:

Clackamas County Civil Service, 511 Main St., Room 206, Oregon City, Ore. 97045. Closing date Nov. 11.

County Comptroller, Ingham County, Mich. Salary commensurate with education, experience and ability. Works under general direction of and reports to the board of commissioners. Responsibility includes: working with elected and appointed department heads in preparing a balanced annual operating budget; supplying cost estimates and information regarding to propose programs; supervising and directing the established division of personnel, grants, data processing, accounting, purchasing, supervising and directing renovations or construction of existing or new county facilities. Requires bachelors degree with a masters of science degree in public administration preferred; strong background, with at least five years of progressively responsible experience essential. Must present high degree of analytical expertise and excellent public relations ability. Resume to: Ingham County Personnel, 121 East Maple, Mason, Mich. 48854.

Director, Council of Governments, Larimer-Weld Regional Council of Governments (Colo.). Salary negotiable. Position requires superior administrative, fiscal, and public relations skills; knowledge of municipal and county governments; knowledge of federal programs; a minimum of five years progressively responsible experience; and bachelors degree in public administration or related field. Resume by Nov. 15 to the Executive Committee, Larimer-Weld Regional Council of Governments, 201 East Fourth St., Loveland, Colo. 80537.

Show Aimed at Elderly Issues

WASHINGTON, D.C.—County officials may get more telephone calls from their elderly constituents in November.

A new television program devoted to the concerns of elderly people—"Over Easy"—is scheduled to air its first half-hour program on Nov. 14.

Hosted by Hugh Downs, the program will address many topics that could involve county officials. Health, housing, transportation and part-time jobs are among subjects listed for discussion.

Most Public Broadcast Service stations will carry the daily program during "prime time"—between 6 and 9 p.m.

The federal Administration on Aging and the Corporation for Public Broadcasting provided about \$4 million to fund the program.

Actor Robert Young, anthropologist Margaret Mead, Sen. Frank Church, and Rep. Shirley Chisholm will be among the program's guests.

Proposed Rural Planning Regs Released

WASHINGTON, D.C.—Proposed regulations for the new \$5 million rural planning grant program have been released by the Rural Development Service (R.D.S.). The regulations are to appear in the *Federal Register* Nov. 1 and comments will be accepted through the mandatory 30 day period.

County governments in "rural areas", defined as any area outside the boundaries of Standard Metropolitan Statistical Areas (SMSAs), will be eligible. Application forms should be available in November, and the agency plans to begin accepting completed applications in December.

Although the regulations were developed by R.D.S., the Farmers Home Administration (FmHA) is cited as the administering agency.

This is in view of the anticipated reorganization which will combine R.D.S. and FmHA into a new Farm and Rural Development Administration.

Due, in part, to the strong support for this program indicated by county officials, \$5 million was provided in the 1978 Agriculture Appropriations bill. The bill was enacted by Congress on July 29 and signed by President Carter on Aug. 12.

THE PROPOSED regulations specify three categories of program assistance: demonstration program is aimed at local governments, Indian tribes, and public and private non-profit organizations; a planning program is geared to multi-county unit and regional agencies; and a policy management component is designed

for state governments.

The regulations broadly define suitable demonstration programs as "innovative projects suitable for duplication in other areas with similar problems." It proceeds to cite as examples "projects to improve the access of target populations to health care, transportation, energy conservation, housing, senior citizens services, and essential community facilities." The grants may not be used for acquisition, construction, repair, or rehabilitation of housing, capital facilities or public works projects.

The planning component is geared to "substate district," defined as contiguous counties or other multi-jurisdictional areas formally designated as appropriate for planning under state law or federal plan-

ning requirements.

The grant will cover up to 75 per cent of project cost. At least half of the nonfederal share must be in cash, with the remaining half comprised of in-kind services. The average grant is anticipated to be between \$10,000 and to \$50,000.

The proposed regulations establish the average length of a planning grant as one year, while a demonstration grant may be funded for a "longer period." It then proposes to limit the demonstration grants to one-time funding while enabling substate districts to be eligible for continuing grants. However, if a demonstration project by a local government must meet a need with a one-time grant, then a planning grant should also be expected to plan for that same need on a one-time basis.

The regulations provide for waivers of any section by the FmHA administrator upon a finding of need that cannot otherwise be met, and to ensure effective and efficient administration of joint funding projects.

The regulations refer to the grant as the "Area Development Assistance Program." Comments should be referred to the Assistant Administrator for Area Development Assistance Programs, Rural Development Service, U.S.D.A., Washington, D.C. 20250, and the Administrator, Farmers Home Administration, U.S.D.A., Washington, D.C. 20250. Copies should be forwarded to NACO. Additional information can be obtained by contacting the Rural Development Service or Elliott Alman of the NACO staff.

Washington Briefs

• **Water Pollution Control.** House-Senate conferees have not reached final agreement on amendments to the Federal Water Pollution Control Act. However, \$4.5 billion is authorized for fiscal '78 and \$5 billion each for an unspecified number of years thereafter for construction grants. The 1977 secondary treatment deadline extended on a case-by-case basis. No agreement on additional user charge issue.

• **Age Discrimination in Employment.** The Senate passed a bill raising the age ceiling for retirement in state and local governments from age 65 to 70. The House has passed a similar bill. Differences between the two bills must be worked out in conference.

• **Rural Development Loans.** The Senate subcommittee on agricultural credit and rural electrification has deleted a provision in S. 312 and S. 2126 that would have increased interest changes in rural development loans. NACO strongly opposed the provision. NACO testified before the House Agriculture subcommittee on conservation and credit on H.R. 3516, a companion bill.

• **Rural Housing.** County officials testified before the Senate rural housing subcommittee in favor of S. 1150, the Rural Housing Act of 1977. Bill contains new program for rural low and moderate income homeownership and proposes increases and changes in the water and waste disposal grant program.

• **Local Public Works.** Federal District Court judge in Los Angeles will formally hear arguments this week for both sides on constitutional challenge of 10 per cent minority provision. The judge granted temporary restraining order preventing the city and county of Los Angeles from proceeding with \$58.4 million in local public works projects through Oct. 31. Similar suits have been filed by general contractors and have been turned down in Allegheny County, Pa. and are pending in Montana and Indiana.

• **Highways and Transit.** NACO testified Oct. 11 before Senate subcommittee on transportation on extension of federal-aid highway act and trust fund and U.S. Department of Transportation "Options Paper." Senate hearings have ended for the year; they are expected to resume in early February. House surface transportation subcommittee ended its hearings Oct. 19. Rep. Jim Howard (D-N.J.) has introduced a comprehensive surface transportation proposal, H.R. 8648. It includes a \$2 billion bridge program, increases for interstate, primary and secondary roads, and increases for all sections of the urban transit program. It adds a new transit program for rural areas at \$150 million annually.

Announcing

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Sponsored by the National Association of Counties

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