

COUNTY NEWS

Our Prayer...
The Wisdom to Know
and the Courage to Defend
the Public Interest

Vol. 6 No. 36

September 16, 1974

Washington, D.C. 20006



STATE, COUNTY, AND CITY officials met last week in the White House with top officials of the Office of Management and Budget to discuss some of the Administration's proposals for the fiscal year 1976 budget. Some attending were [l. to r.] are Paul H. O'Neill, Associate Director Office of Management and Budget (OMB); Walley Scott, Assistant Director OMB; Stan Smoot, President of the National Association of Counties (NACo) and Commissioner from Davis County Utah; Jack Walsh, NACo's Chairman for National Health Insurance and Supervisor from San Diego County, California; and Gil Barrett, former president of NACo and Commissioner from Dougherty County, Georgia. All three county officials are also members of the New Coalition of state, county and city officials chaired by Utah Governor Calvin Rampton.

New Coalition Meets With OMB

The New Coalition, a group of governors, state legislators, county officials and mayors, met last week with top White House officials on state and local government input into the 1976 budget.

NACo is represented on the "New Coalition" by President Stanley Smoot, Immediate Past-President, Gil Barrett and San Diego, California Supervisor Jack Walsh. The group is chaired by Governor Calvin Rampton of Utah, who also is Chairman of the National Governor's Conference.

In previous meetings with President Ford, state and local leaders were promised that they would have early access to information on 1976 budget estimates and be given an opportunity to discuss budget priorities affecting state and local governments.

In discussions with Office of Management Budget (OMB) officials, it was confirmed that the 1976 budget (to be presented to Congress in January) will be held at approximately \$330 billion. This previously had been reported in the press. President Ford intends to present a balanced budget and \$330 billion reflects current revenue estimates.

This amount would be approximately a \$30 billion, or a 10 percent increase over fiscal 1975 (current fiscal year). Each of the federal departments have been given a tentative benchmark figure as part of the \$330 billion ceiling. The

departments are expected to report back to OMB around the beginning of October on their recommendations for allocating expenditures between different programs.

Starting in early October and continuing through November, the departments and OMB will be discussing and negotiating proposed expenditure levels for each program. OMB will be making its recommendations to the President in December. The final decisions on the budget should be completed by

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Ford Promises Funds For Public Service Jobs

On September 11, President Ford announced that \$415 million would be available for public service jobs by the end of this month. The funds are for areas with 6.5 percent unemployment under Title II of the Comprehensive Employment and Training Act of 1973 (CETA).

About \$65 million will be released the week of September 16 from the Secretary of Labor's FY 1974 discretionary fund. In order to reach areas of severest unemployment, this money will be distributed based on the number of unemployed people above the number equalizing 6.5 percent in each jurisdiction compared to the national total of such individuals. Labor Department officials plan to use April 1974 data for this allocation.

The President told labor leaders that an additional \$350 million will be released by the end of the month making a total of \$415 million. Available under a continuing resolution for FY 1975 CETA activities, this amount will be distributed based on the total number of unemployed in areas of at least 10,000 population that have 6.5 percent unemployment for three consecutive months. CETA prime sponsors — all states and counties and cities with at least 100,000 people — must apply for and receive the funds. Jurisdictions of 50,000, however, may administer their own programs. Data will be drawn from each jurisdiction's highest three consecutive months during the

14-month period ending in August this year.

Funds Cut

Also on September 11 the Senate Appropriations Committee cut \$330 million from fiscal 1975 funds passed by the House for manpower programs under the Comprehensive Employment and Training Act (CETA).

This means approximately \$2.1 billion will be provided for CETA, compared to \$2.45 billion approved by the House. The Senate is scheduled to vote on Labor-HEW appropriations on September 16.

NACo will urge the Senate to restore the \$350 million approved by the House for CETA so that counties and other prime sponsors will be able to provide needed manpower and public employment programs as the unemployment rate rises.

More Jobs Likely

An additional measure public service jobs program is currently being discussed by Congress and the Ford Administration.

With a day of public hearings on September 16, the Senate Subcommittee on Employment, Poverty and Migratory Labor will begin consideration of a proposed \$4 billion public service employment program. NACo manpower steering committee chairman John Klein, County Executive of Suffolk County, New York, and San Diego, California, Supervisor Jack Walsh will testify for NACo.

While many technical differences are being discussed, two proposals seem to be the front runners.

Senator Gaylord Nelson's (D.-Wisconsin) draft bill employs a "graduated trigger" to release funds gradually as national unemployment rises, up to \$4 billion if unemployment hit 6 percent. It would add a number of sections to Title II of the Comprehensive Employment and Training Act of 1973 (CETA). Funds for public service jobs would be distributed directly to CETA prime sponsors, i.e., all states and cities and counties with more than 100,000 population. Smaller counties would receive job allotments from the states.

The second proposal, S. 2993, introduced several months ago by Senator Jacob Javits (R-New York), would authorize \$4 billion to be released in a lump sum when

(Continued on page 4)

Five County Officials Participate In National Economic Summit Meeting

Five county officials have been invited by President Ford to participate in the economic summit meetings to be held later this month. The county officials have been asked for their views on a wide range of questions dealing with the economy and inflation.

The NACo delegation will be led by President Stanley Smoot. Other officials invited include NACo Vice President Dan Lynch, Douglas County, Nebraska, NACo Vice President Louis Mills, Orange County, New York, Kenneth Hahn, Los Angeles County California and John Spellman, King County, Washington.

The county officials will meet with a small group of state and city officials on September 23 to focus on issues particularly affecting state and local governments. This is one of eight "pre-summit" meetings being held with individual sectors of the economy. The session will be chaired by secretary of Housing and Urban Development James Lynn.

Recommendations from this meeting will go forward to President Ford and be part of the agenda for the economic summit meeting on September 27 and 28. State and local officials will further explain their recommendations during the two-day meeting. President Ford will preside over the sessions.

Washington Briefs

Ford's two messages coming. As *County News* goes to press, the country is eagerly awaiting President Ford to give two major messages concerning deferrals of projects and FY 75 budgetary cuts and remaining legislative priorities. The President is expected to announce that the budget will be held under \$300 billion for FY 75. The list of deferred projects could involve \$20 billion of funding over the next several years. The immediate impact on the 1975 budget could be less than \$2 billion.

The President is also expected to announce the legislative priorities that he has set for the rest of this Congressional session. This message is of major concern in the wake of the news that the House and Senate Democratic leaders have agreed to bring Congress back for a post-election session. The congressional leaders have named health insurance, a tax-bill and anti-inflation legislation as its major agenda for the returning session.

Health Services Passes Senate. The Senate has passed a \$3.1 billion four-year extension of federal aid for neighborhood health centers, community mental health centers and migrant health centers (S. 3280). Former President Nixon had proposed ending or slowing down federal funding for the programs. The Ford administration is concerned about the large authorization.

The bill also would provide start-up grants for home health service programs and would establish a center to study the causes, control and treatment of rape. It would also establish a Commission on Mental Health and Illness of the Elderly. The Senate voice-vote passage sent the legislation back to the House for consideration of Senate amendments. The House passed similar legislation (H.R. 14214) last month.

Juvenile Justice Bill Signed. The Juvenile Justice and Delinquency Prevention Act of 1974 (now PL 93-415) was signed September 7 by President Ford. Announcing the signing, President Ford endorsed the provisions of the new law but indicated his intention to keep spending for juvenile delinquency prevention at "the \$155 million already provided for such activities." The President apparently referred to the \$140 million distributed by LEAA in 1972 for juvenile delinquency programs, and the approximately \$15 million spent by HEW every year. These monies are not being spent for the provisions of the new law.

The new law specifies community-based treatment, diversion of juveniles whenever possible from the criminal-justice system, and innovative approaches to the problems of juvenile justice and delinquency. Other provisions include coordinating councils, planning grants, and construction monies. Local governments, especially counties, must follow through on the initiative Congress demonstrated in passing this legislation, and they cannot launch comprehensive programs without financial assistance. Without a full appropriation of the authorization for juvenile justice and delinquency prevention, none of the provisions of the act will be realized.

New Social Services Bill. Social services legislation is now in the final states of negotiation with the Department of Health, Education and Welfare. One issue still not totally resolved is the provision of social services to "institutions" other than "community based residential treatment and rehabilitation centers." HEW prefers that social services to people in "institutions" be provided by someone other than the institutions. Attempts are also being made to diminish the role of the governors in structuring and planning the delivery of social services in the states. It is hoped that these issues will be resolved and Senator Mondale (D-Minnesota) will agree to introduce social services legislation before this session of Congress adjourns. The question of extending the current prohibition against HEW issuing new regulations (current prohibition ends December 31, 1974) is still up in the air. If no new legislation is enacted this year, it will be necessary to at least extend the prohibition through June 30, 1975.

Mass Transit Stalled for Senate. The Senate Banking, Housing and Urban Affairs Committee have not scheduled any public hearings on the recent House passed mass transit bill (H.R. 12859). No action is planned by the committee on comprehensive, multi-year funding legislation. There still is talk in the Senate committee of reconvening the conference committee on S. 386, a two-year temporary funding bill for transit operating subsidies. S 386 has twice been rejected by the House and is opposed by the Administration. The Administration supports the House bill H.R. 12859. The chances of enacting a mass transit bill this year remains dubious.

Safe Drinking Water Bill's Future Dim. The Rules Committee postponed its vote on the Safe Drinking Water Bill, H.R. 13002, until the week of October 1. The bill was tentatively scheduled for consideration by the full House on September 12. The Rules Committee's action, however, may kill the possibilities of getting the bill to the House floor
(Continued on page 4)

NACo Planning Meetings On Community Development

by Bruce B. Talley, Director
Community Development Project

NACo is presently discussing the possibility of co-sponsoring a number of workshop sessions on the legislation as it would apply to all communities. These sessions will be aimed at answering technical questions and outlining the application procedure. Hopefully, the sessions will begin during the month of October and exact dates and places will be announced through County News.

Under the recently signed Housing and Community Development Act of 1974, 85 urban counties in 23 states have been identified by the Department of Housing and Urban Development as potential entitlement recipients. However, all units of general purpose local government would be eligible to seek and receive block grant funding directly from HUD.

The total first year appropriation (anticipated to be 2.5 billion) will be divided with 2 percent off the top going to a special discretionary fund then .80 percent to metropolitan (SMSA) areas and 20 percent to non-metropolitan areas.

In addition, \$50 million will be added to an SMSA balance fund to cover "urgent community development needs that cannot be met through the act's allocation provisions."

For a potential entitlement urban county, the source of funding is from the 80 percent metropolitan area distribution amount.

For a non-entitlement urban county, the potential sources of funding are from the discretionary amount of the 80 percent distribution to metropolitan areas; from the 2 percent special discretionary funds or from the reallocation amount to metropolitan SMSA's of funds not drawn down upon.

For a non-metropolitan county, the potential sources of funding are from the 20 percent distribution to non-metro areas; from the 2 percent special discretionary fund or from the reallocation amount to nonmetro areas of funds not applied for during a program period.

Funding for the new act will be available January 1, 1975.

This is not general or special revenue sharing. An application and review is a requirement of the act. Also, new to community development application requirements, are calls for a 3-year community development plan, a housing assistance plan, and a provision requiring cognizance of environmental factors. This is the first time, according to HUD, that the concern for environmental factors is an integral part of federal community development legislation.

What is NACo Doing?

On September 13, HUD published for comment the regulations for the Housing and Community Develop-

ment Act of 1974. NACo has asked 12 program officials from various entitlement counties to come to Washington, D.C. on September 17-18 to assist in commenting on them and in recommending any changes to HUD before they are published for effect.

On September 27, NACo is holding a workshop in Washington, D.C. for the 85 potential entitlement urban counties to discuss the application requirements as they pertain to their powers test for eligibility. Also, the regulations will be discussed in their current status as well as the various program areas.

Place Changed Of Revenue Sharing Meeting

The conference on "The Future of Revenue Sharing" scheduled for September 23-24 in Washington, D.C. has been moved from the Quality Inn to the Statler Hilton Hotel. Advance registrations indicate an attendance of 200 or more, well in excess of the capacity of the place originally selected.

Purpose of the conference is two-fold: to bring state and local government officials up to date on federal grants, and to discuss major issues in "New Federalism."

Aging Meeting

NACo is co-sponsoring the National Council on the Aging's Annual Meeting in Detroit.

This is expected to be one of the council's best meetings so far, taking place September 29 through October 2 at the Sheraton-Cadillac Hotel.

Sessions to be conducted will cover: Senior Centers, Area Agencies on Aging, and Title VII Nutrition Programs.

Among the confirmed speakers are: Representative Martha W. Griffiths, (D., Mich) and Arthur S. Fleming, Commissioner, Administration on Aging.

If you are planning to attend the conference or want further details, please contact Mary Brugger, at NACo, (202) 785-9577.

Ballot Box

"The Ballot Box," a regular column in *County News*, will not appear for several weeks. The author, Richard G. Smolka, is on vacation.



NACTFO 1974-1975 Officers, (l. to r.) are Rudy J. Ulrich, Secretary-Treasurer, Robert Clark, Third Vice President; Robert L. Broome, President; Connie Hunter, First Vice President; Dale E. Davis, Second Vice President; and William J. Feldmeier, Immediate Past President.

NACTFO Plans Coming Year

by Carol A. Goldfarb
NACo/NACTFO Liaison

During this coming year the National Association of County Treasurers and Finance Officers (NACTFO) will be concentrating on expanding the active participation of its members. This theme was emphasized by Robert L. Broome, President of NACTFO, during the NACTFO Annual Convention held in Miami Beach, Florida.

Broome, Treasurer of Knox County, Tennessee, will soon name and assign responsibilities to this year's committee members.

At the convention, the former President of NACTFO, William J. Feldmeier, Budget Director, Maricopa County, Arizona, was chosen outstanding treasurer of the year. The association's officers consist of Connie Hunter, First Vice President; Dale E. Davis, Second Vice President; and Robert Clark, Third Vice President; and Feldmeier, NACo Board Representative.

At the conference over 100 treasurers, budget directors, tax collectors and finance officers at-

tended panel sessions about computerized information systems, mobile home taxation, circuit breaker legislation, computerization and the treasurer, and counterfeiting.

U.S. Senator Lawton Chiles of Florida; Richard Stone, Secretary of State of Florida, and Francine Neff, Treasurer of the United States, addressed the group.

A resolution adopted by NACTFO requests federal agencies to develop a uniform reporting system for local government activities. This resolution points out that various agencies request similar information in different formats and that this redundancy creates an unnecessary burden on local governments. A copy of the resolution has been sent to Ray Ash, Director, Office of Management and Budget and Vincent P. Barabba, Director, Bureau of Census.

Treasurers and finance officers wishing to learn more about NACTFO should write to Robert L. Broome, Treasurer, Knox County Courthouse, Knoxville, Tennessee 37902.

Structure Changes Approved

Voters in Oakland County, Michigan and Shelby County, Tennessee have approved changing their county governments' structures from commission to council-elected executive. Fifty-four counties now operate under this structure, governing over 28 million persons.

Oakland County, Michigan (1970 population 907,871) is the first county in that state to take advantage of 1973 state legislation permitting counties to change to either a council-manager or council-elected executive plan.

Voters will choose an executive in the November elections; the two prime candidates for the position are Daniel Murphy, who acts as county administrator and chairman of the Board of Auditors, and Eugene Kuthy, a member of the county planning commission. A close race is expected for the new, highly visible position, which will be the executive branch of county government to the 27-member legislative body.

On October 9, 1975 voters in Shelby County (1970 population 722,012) will choose their first county executive, who will take office on January 1, 1976. There is currently no legislation in Tennessee for all counties permitting a change from the traditional county government structure; Shelby County obtained special state legislation in order to make the change.

Like all other Tennessee counties (except Nashville-Davidson County, which is a consolidated city/county), Shelby has been governed by a three-member Board of Commissioners handling primarily administrative functions and an Eleven-member Quarterly Court, handling the majority of legislative responsibilities. Under the new structure, the Quarterly Court will be charged with all legislative responsibility, while the mayor will have all administrative responsibilities; the Board of Commissioners will be phased out of operation, acting as a transitional executive committee until January, 1976.

New Directions

by Scott Franklin
New County, U.S.A. Center

Hiring Begun Under Manpower Program

Lake County, Illinois has started hiring personnel for over 500 positions open in their county manpower program, a project which began in November with \$50,000 in planning funds and is now ready to get off the ground.

The comprehensive plan focuses on eight groups within the county experiencing high unemployment. Individuals in these groups will participate in public service jobs, on-the-job training and institutional training. The county will pay the cost of on-the-job training in order to provide an incentive for private employers to hire disadvantaged young people.

Screening Program to Prevent Disease

In order to reduce the incidence of cervical cancer and prevent mortality from this disease through early detection, the Westchester County, New York Health Department will embark upon a county-wide cervical cancer screening program.

The screening and treatment process is to be directed primarily towards lower income women over age 16. The program involves screening, a comprehensive system of prevention, follow-up care, and the collection of detailed and specific information on factors in the medical histories which may have a bearing on the development of the disease.

Pinellas County Takes Step to Streamline

Pinellas County, Florida, plagued with almost more personnel systems than county employees, will soon have one system covering all employees. Realizing the inefficiency of the former method, the county received money for an IPA grant study which would recommend needed changes. Acting on these recommendations the county will soon implement a new system, adding more order to the county by revamping an antiquated system.

Paramedic Program Created

A county-wide paramedical program to improve emergency medical services will begin next year in King County, Washington. The county began the ground work for this program three years ago with the training of emergency medical technicians. Currently in the county there are about 2,000 trained and certified technicians, and a system of dispatched aid cars within most fire districts. Aid cars give initial response in situations requiring fast medical services with the paramedics working with hospitals, physicians, and fire personnel.

Planning Study Involves State and County

Anne Arundel County and the Maryland Department of Transportation's State Aviation Administration are co-sponsoring a planning study to help develop a comprehensive master plan for Baltimore-Washington International Airport.

The purpose of the study is to establish guidelines to assure that the airport can fulfill its role and serve the needs of the state.

The plan will be developed with the co-sponsorship of Anne Arundel County and in close coordination with the Regional Planning Council, the Department of State Planning and other appropriate state and local agencies.

RSVP Receives Funds

RSVP, Baltimore County's Retired Senior Volunteer Program will be able to proceed due to a \$40,516 grant from the federal government. Under the program retired senior citizens will be encouraged to volunteer for work in public and private institutions such as hospitals, health clinics, and senior centers.

RSVP is designed to meet the needs of its senior citizens particularly toward developing a sense of self-reliance, self-work, and self-acceptance. The newly received funds for the volunteers and in some cases lunches in addition to meeting the outlays necessary for establishing and administering the program.

Regional Administrator Requested

Chairman of the Wayne County (Michigan) Board of Commissioners, Robert E. FitzPatrick, has urged the state's governor and attorney general to establish a regional law enforcement administrator to coordinate efforts against inter-county narcotics smuggling.

FitzPatrick sighted lack of intergovernmental cooperation as a primary reason for the establishment of this position, stating that crime doesn't respect political boundaries. For years he said, the distribution of drugs has been an inter-community, inter-county problem that is regional in scope.

Streamlining Proposals to Appear on Ballot

Two charter reform proposals aimed at streamlining management in county government will appear on the November ballot in Los Angeles County, California.

One proposal would place the appointment of county personnel director in the hands of the county board rather than in the Civil Service Commission where the responsibility now rests.

The second proposal removes from civil service rolls all county department heads, their chief deputies and heads of commission staffs in order to provide greater accountability to the board.

NACA President



GUY MILLARD, (right), newly elected President of the National Association of County Administrators, was in the NACo offices recently to discuss plans for the coming year. Participating in the discussion are former NACA staff liaison, Rodney Kendig (l.), Director, County Resources Department and new liaison, John Thomas (c.), Director, New County Center. Millard, Somerset County, (New Jersey) Administrator, spent the day with NACo staff and looks forward to a productive year with NACA.

Public Jobs

(Continued from page 1)
national unemployment reaches 6 percent or at the order of either the President or Congress based on economic projections.

Although four or five different Administration proposals have been discussed, it is now reported that no bill will be drafted. Instead, the Administration will hold out for a six and one-half percent "trigger" unemployment rate instead of the 6 percent being mentioned in Congress.

Congressional debate will probably center on what numerical rate

should trigger the release of funds and whether funds should be released gradually or in a lump sum.

But counties need to consider some additional issues. For instance, is the county prepared to nearly double the size of its current public employment program? Further, is it practical to expect that public employers will be able to absorb half of the federally funded employees into the regular payroll after a year, eighteen months or two years? Will still another set of Labor Department regulations and bulky grant applications be required?

Washington Briefs

(Continued from page 2)

before the October 15 recess. The bill provides for national drinking water standards to be set and enforced by EPA. The Senate passed similar legislation S. 433 in 1973.

Solid Waste Bill to Be Introduced. The Public Works Committee is busily drafting up a new solid waste — resource recovery and conservation bill. The new bill is said to be a conglomeration of the four bills, the Administration's, (S. 1086), Senator Muskie's (S. 3549), Senator Randolph's (S. 3560) and Senator Dominici's (S. 3277), that were proposed earlier this spring. In addition, the committee is considering the Senate Commerce Committee's recently approved S. 3954, the Resource Conservation and Energy Recovery Act of 1974 which was subsequently referred to Public Works. In an informal agreement between Senator Hart and Senator Randolph, the Public Works Committee has agreed to "set aside items in the Commerce Committee bill which deal exclusively with matters under your jurisdiction and report them as a separate title."

Health Planning Bill Still in Committee. The full House Interstate and Foreign Commerce Committee is marking-up H.R. 16204 (The "National Health Policy, Planning and Resources Development Act of 1974"). This bill combines the health planning, health services development and medical facilities construction programs. H.R. 16204 mandates the establishment of health systems agencies to plan and regulate health services, manpower and facilities at the local level. The agencies are to be governed by consumers and providers. The bill also continues the old Hill-Burton hospital construction program earmarking most of the funds for renovation of older facilities and construction of new outpatient facilities. The Senate Labor and Public Welfare Committee will be working on a similar bill next week (S. 2994).

Senate Votes To Allow Higher Truck Weights

The Senate voted 59-24 last week to allow higher weights for trucks on the interstate highway system. The provision was included in a bill (S. 3934) on amendments to the highway beautification program.

Senator Robert Stafford (R.-Vermont) had proposed an amendment to strike the higher-truck weight section from the bill. NACo strongly supported Senator Stafford's amendment.

A similar provision had been proposed in the Mass Transportation Act approved by the House last month. However, the House voted 252 to 159 to delete the provision. It is questionable if the House will reverse themselves when considering the Senate bill later this month. The trucking industry is expected to work hard to convince House members to reconsider their previous vote.

The Senate-passed bill would completely revise the formula for determining maximum gross weights for trucks, permitting an increase from 73,280 pounds to 90,000 pounds. Maximum single truck axle weights would be increased from 18,000 pounds to 20,000 pounds and tandem axle weights would be raised from 32,000 pounds to 34,000 pounds.

In letters to Senators, NACo pointed out: "If these heavier weights are allowed on the interstate highway system, it is only a matter of time before pressures from special interest groups will persuade state legislatures to extend the heavier weights to other state, county and municipal roads. Our only sure protection is continuation of the current federal standards."

"The cost impact on state, county and local governments is awesome. It was estimated in 1968 by the Department of Transportation that the additional cost of road maintenance on interstate, primary and secondary highways would be \$3.7 billion. Taking account of inflation since 1968, this figure probably is half as much again. We find it difficult to understand how the Department of Transportation can now support this provision."

County officials are urged to contact their Congressmen pointing out the cost impact of such legislation on state and county roads and not to succumb to the trucking industry. The issue will be back on the House floor and your congressman's vote should not be taken for granted.

Velde Named LEAA Director

Richard W. Velde has become Administrator of the Law Enforcement Assistance Administration (LEAA).

In a nine-page statement outlining his priorities for LEAA, Velde emphasized the need to know "what programs are working and what programs are failing — as well as why."

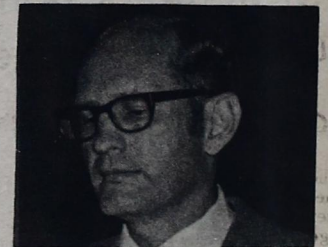
Among his priorities for the agency that administer \$880 million in grants for improved law enforcement and administration of justice, Velde will emphasize juvenile delinquency prevention, offender rehabilitation, and improved delivery of both federal dollars and technical assistance to state and local governments.

New Coalition

(Continued from page 1)
early January and submitted to Congress by February 1.

The staffs of NACo and the other national organizations represented on the "New Coalition" will be meeting with OMB and the federal departments during October to review and analyze tentative budget recommendations. It was decided that early in November would be the most appropriate time in the budget process for the "New Coalition" to meet again with OMB and White House officials to review the staff analyses. Further meetings could be held in November and December.

This is the first time any Administration has agreed to "open up" the budget process to state and local officials. All of the new members of the "New Coalition" are pleased with the progress made in the meeting last week. While it still is not clear if there will be significant input in the 1976 budget, it is a large step forward.



County News

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CETA Sponsor Number Less Than Anticipated

The nation's comprehensive manpower programs will be operated by 402 prime sponsors instead of the 500 projected by the 1973 special revenue sharing legislation, Assistant Secretary of Labor William H. Kolberg announced.

In a status report on the Comprehensive Employment and Training Act (CETA) which was launched seven months ago, Kolberg told the National Manpower Policy Task Force conference in Snowbird, Utah, that the 402 prime sponsors include 147 counties which will receive about 12 percent of total funds. Most of the 136 consortium prime sponsors, which will receive about 28 percent of the funds, include at least one county and often more. Other prime sponsors include 66 cities, with 25 percent of the funds, 49 balance-of-state areas and territories administered by the governors, with about 36 percent. There are also four special rural concentrated employment program areas serving as prime sponsors.

Kolberg announced at the gathering of 400 top manpower experts and officials that funding of local public service employment (Title II) programs among 316 areas of high unemployment "has been completed less than five weeks after \$296 million was obligated."

In reference to public service employment, Kolberg noted that prime sponsors had planned to use only an average seven percent of their total employment and training funds under Title I for this type of program.

The rest of the Title I fund distribution among the plans reviewed indicated an average of 30 percent was being planned for

classroom training, about 28 percent for work experience programs, about 20 percent for on-the-job training, and about 10 percent for supportive services.

"This mix of programs confirms our initial position that shifting program decisions and responsibilities to state and local governments would not be detrimental to the overall goals of training and placing the disadvantaged in jobs," Kolberg said.

Kolberg noted some other facts collected from a review of approximately half of the prime sponsor plans submitted:

- Administrative costs are averaging about 17 percent, ranging from 4.4 percent to 21 percent.

- Target groups within communities — veterans, youths, older workers, disadvantaged, minorities — are getting good program coverage in the plans.

- Only three prime sponsor plans out of the 402 are not expected to meet the September 30 deadline for funding.

- State employment service and unemployment insurance services are being incorporated in the plans at the present level of participation.

Kolberg also announced that the Labor Department was preparing a comprehensive plan for the overall evaluation of state and local CETA programs.

He said the main purpose of the evaluation effort "will be to determine what impact program participation has on the post-program income of participants."

"An improvement in earned income is one of our fundamental program goals," Kolberg asserted.

John T. Morrissey, Sr., Executive Director of the North Carolina Association of County Commissioners, Raleigh, has been recognized as a Certified Association Executive.

Morrissey, who holds a J. D. degree from the University of North Carolina, was honored at the Annual Convention & Exposition of

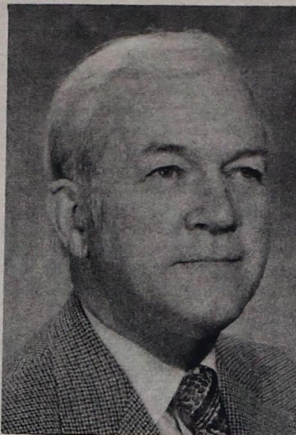
the American Society of Association Executives at the New York Hilton.

He qualified for certification — and the right to use CAE after his name, by successfully completing a comprehensive examination covering major areas of association management such as: law, government relations, financial management, membership promotion, trade practices, and communications. There are only 420 CAE's out of a total membership of the association of 5,300.

In addition, all candidates for certification were required to complete a personal data form and a self-audit of their association. Certification must be maintained by participating in ASAE educational programs or by completing college courses or other selected management programs.

Morrissey has been in his present position since October of 1965.

The American Society of Association Executives is the professional society of the men and women who manage leading associations in the United States and Canada. ASAE members are drawn from organizations that represent an underlying membership of more than 28 million individuals and business firms.



John T. Morrissey

NACE "Matter and Measure"

National Association of County Engineers

State Association Officers

We have some further information concerning officers of state associations. NACE Regional Vice Presidents, especially, please note.

County Engineers Association of Maryland: President, Paul W. DeWitt, Administrative Engineer, Garrett County Road Department; Vice President, Francis W. Kuchta, Director of Public Works, City of Baltimore; Secretary, Frank J. Balcer, Jr., Chief, Administrative Division, Baltimore County Bureau of Highways; Treasurer, Gordon G. Townsend, Chief, Baltimore County Utility Inspection Division;

County Road Association of Michigan: President, J.H. Meagher, Engineer-Manager, Otonagon County Road Commission; Vice President, Keith Bovenschen, Vice Chairman, Macomb County Road Commission; Secretary-Treasurer, F.W. DesAutels, Engineer, Shawassee County Road Commission;

New Jersey State Association of County Engineers: President, Joseph A. Komich, Union County Engineer; Vice President, Robert F. Lorentz, Hunterdon County Engineer; Secretary, George A. Schock, Cumberland County Engineer; Treasurer, Frank P. Wilkinson, Warren County Engineer.

New NHI Director

Roy W. Tidwell has been appointed Acting Director, National Highway Institute, effective September 9, 1974. He replaces Lester A. Herr who is now Chief of the Federal

Highway Administration's Bridge Division, Office of Engineering. We wish Lester well in his new job. Staff has enjoyed working with him and look forward also to a continuation of our work with Roy Tidwell.

Highway Construction Costs

The Federal Highway Administration reports that highway construction costs for the second quarter, 1974, show a 7.4 percent increase over the previous quarter. This brings costs to 201.4 percent of the 1967 average. The composite price index for the second quarter is 38 percent above that for the second quarter of 1973.

Percentage increases in prices for materials for the second quarter (over the first quarter, 1974): area portland cement concrete, 3.8 percent; bituminous concrete, 18.7 percent; reinforcing steel, 21.4 percent; structural steel, 21 percent; structural concrete, 5.7 percent.

Statistics on Motor Vehicles

The 1973/74 edition of *Auto, mobile Facts and Figures*, an annual publication of the Motor Vehicle Manufacturers Association, is now available. The information is organized under three main categories: Production/Registration, Use and Owners, and Economic Impact. If you are interested in receiving a free copy, write Motor Vehicle Manufacturers Association, 320 New Center Building, Detroit, Michigan 48202.

Rural Development Leaders School Set For November

The fourth national Rural Development Leaders School will be held November 17-23 at Split Rock Lodge, Lake Harmony, Pa., for residents of Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New Jersey, New York, Pennsylvania, Rhode Island, Vermont, Virginia, and West Virginia. Some 110 persons will be selected to participate.

The school will help state and local leaders identify and rank their area's problems and development potential and marshal area resources in order to implement priority programs and projects.

Participants will be selected from among elected and appointed officials who hold positions relating to some phase of rural development from voluntary leaders concerned

with community development and from business and other civic leaders interested in rural development.

Topics to be emphasized include "The Rural Setting," "The Rural Development Process," "Rural Development Leadership," "Financing Rural Development," "Working with Organizations" and "Rural Development Programming."

NACo is encouraging members of the Rural Development Coalition to attend the course. A registration fee of \$75 will be charged but there will be no additional costs to participants for meals and lodging. For further information contact Jean Hammer, NACo, Federal Affairs Dept. at (202) 785-9577. Applications must be submitted no later than October 17, 1974.

Counties Take Action

Shielding The Elderly From Crime

by Aurora Gallagher
Criminal Justice Project

Age, said Cato, brings with it many evils. Counties are now beginning to examine the special problems of the elderly, and attempting to bring the services of government and private groups closer to them.

Cuyahoga County, Ohio

As the Cuyahoga County (Ohio) Office on Aging describes it, "the factor of fear (real or perceived) grips the lives of many older persons, and often times prevents the living of a full and normal life. Further, it is known that older persons are likely victims of certain types of crimes — and that older persons live with this knowledge."

The Cuyahoga County Office on Aging initiated a Senior Safety and Security Program to identify the types of crime that victimize older people and to reduce their frequency. The Office on Aging projects a strategy of concentrating on six target areas with a high percentage of older residents in Cuyahoga County.

Suzanne Payne, Project Director for the Senior Safety and Security Program, feels resources are available in these target areas that the county can activate and coordinate to meet the special needs of the elderly.

"We are now training Community Safety Officers to work in these areas," she said "making housing security inspections, and recommendations. We hope to be able to follow up on their recommendations with volunteer support from craft unions and retired workers, such as carpenters."

The Community Safety Officers and their team leader will identify other factors that contribute to unsafe conditions or result in fear among the elderly. Their work plan includes organizing local safety committees; developing a comprehensive safety plan for the area, emphasizing education of older residents that enhances their ability to protect themselves; and mobilizing community resources to carry out the education and safety plans.

An important component of the program is developing compensation and assistance plans for the elderly victim of crime. These plans will fold in assistance and restitution already available for appropriate and adequate compensation to the elderly.

For example, Payne points out, the State of Ohio passed legislation, effective this month, to provide restitution to crime victims, and in the Cuyahoga County area, the Municipal Court operates a program of social services for victims.

A private group, the People's Credit Union, offers \$50 loans to victims of crime who have filed police reports through their Rota-

ting Emergency Loan Fund. The credit located in one of the Program's six target areas, union, charges \$1.25 for a six-month loan.

Harris County, Texas

North Texas State University, Denton, Texas, which has both a Center for Study of Aging and Center for Community Services, studied the criminal victimization of elderly people in Houston's Model Neighborhood Area.

In square miles, the area comprises about three percent of the city, but contains 28.3 percent of Houston's families with annual incomes under \$3000 and a disproportionately high percentage of people over 55 year-of-age. The study, conducted in June, 1972, asked 856 people if they have been the victims of crime the previous year. North Texas State is now sampling all of Texas to determine the extent and nature of criminal victimizations suffered by the elderly.

The Model Neighbor study concluded that the elderly are more frequently victimized than people under 65 by robbery, swindling, and purse-snatching. More than half the elderly interviewed were afraid to wait for the bus in their neighborhoods, although they seemed to feel less afraid than others to walk in the same area. Two-thirds of the purse-snatching victims were alone at the time of the incidents, most of which occurred during daylight hours. Other crimes were found to be most frequently during the hours from 6 p.m. to midnight.

On this evidence, the study made recommendations to increase the safety of the elderly in Houston's Model Neighborhood Area. To reduce purse-snatching, for example, the study encouraged local groups to organize shopping assistance so elderly people would not have to shop alone. As in the Cuyahoga County program, the Houston study recommended education to reduce the vulnerability of older people to swindling and robbery, with ready availability of a computer identification system for valuables.

To turn these recommendations into action and to heighten awareness of the special problems of the elderly victim, members of the study team were invited to a seminar sponsored by the Harris County Committee on Aging, Office of the Mayor, Harris County Commissioners Court, Governor's Committee on Aging, National Retired Teachers Association, and the American Association of Retired Persons.

According to the Harris County Senior Citizens Project, programs are now underway at the 15 senior citizens centers throughout the county to reduce the elderly's vulnerability to crime. These centers are funded jointly by the



ELDERLY COUNTY RESIDENTS are victimized more than other county residents by certain types of crime. How can county government make them more secure.

Governor's and Harris County Committees on Aging.

The project is now working with the Houston Police Department to increase security for older people, and hopes to cooperate with the district attorney's office to educate elderly Harris County residents against fraud.

As in other surveys that ask people if they have been victimized by crime, the study revealed that less than half (45.5 percent) of crimes committed are reported to police, both the Harris County and

Cuyahoga County programs will try to find ways to make reporting crimes easier for older people, as well as testifying in court.

Harris and Cuyahoga Counties hope to increase the safety and security of their elderly residents by bringing comprehensive services closer to them. They also hope these more effective services and attention to the special problems of the elderly crime victim will encourage reporting crimes and testifying against offenders.

Energy Information

NACo is establishing a list of those county officials who have been designated as the principal person dealing with energy matters for the county.

Please fill out and return to NACo.

Name _____

Title _____

Dept. _____

Address _____

Solid Waste Conference Scheduled For Spokane, Wash.

NACo, in cooperation with the U.S. Environmental Protection Agency, will sponsor a workshop on problems of solid waste management in Spokane, Washington, on October 3-4, 1974.

Jean DeSpain, Public Works Director, King County, Washington, will host the conference, and will chair discussions on "Technology Assessment in Solid Waste Management."

Technical solid waste staffs and county commissioners from counties in the Western Region are invited to attend these sessions. Both policy developments and regulations as well as current technology and operational problems will be discussed.

Problems of financing landfill and resource recovery operations and organizational options open to county officials will be discussed in small group workshops. Site selection and

reuse of landfill sites will be addressed.

The conference takes place in the Lamplighter Lodge in Spokane, Washington, just a short drive from the Expo '74 World's Fair grounds. The conference will end with lunch on Friday, October 4. Reservations should be made using the form below.

Purchase of Expo '74 tickets is possible through Jean DeSpain, (202) 344-2517, at Department of Public Works, 900 King County Administration Building, Seattle, Washington 98104.

Also contact Roger Bason with NACo staff for conference details.

The Lamplighter Lodge
P.O. Box 3385
Spokane, Washington 99220

Name _____

Address _____

Will send \$ _____ Deposit for reservation _____

Accommodations desired:
One person ☐ one bed Two persons ☐ one dbl. bed Two persons ☐ two dbl. beds Suite ☐

Want: Best Available ☐ Medium Rate ☐ Minimum Rate ☐

Date of arrival _____ Time _____ A.M. ☐ P.M. ☐

Date of departure _____ Time _____ A.M. ☐ P.M. ☐

Reason for visit _____

Federal Regulations Reviewed

Proposed federal regulations have been received by NACo for review and comment. These regulations are currently being analyzed by county officials and NACo staff to determine their impact on counties. Due to the size of some of the regulations, NACo is unable to provide copies of all issues. At the end of each description it is noted whether or not copies are available. If copies are available please write to Carol Shaskan at NACo. As an added service final issuances which are available from agencies will be listed separately.

74-78 — DOA "Amendments No. 32 to the Food Stamp Regulations". This proposed amendment would change regulations governing the operation of the Food Stamp Program to assure equitable implementation of the work registration requirement. The new language will provide that in order to retain eligibility for food stamps benefits, an individual must accept a job which requires joining a bona fide labor organization recognized by the National Labor Relations Act.

74-79 — HEW "Blindness as a Condition of Medicaid and Public Assistance Eligibility". This regulation revises and clarifies current provisions for the determination of blindness for the purposes of eligibility under state plans administered under Titles X, XVI and XIX of the Social Security Act.

74-80 — HEW "Quality Control Program, State Plan Requirements; Exclusion from Federal Financial Participation". This proposed regulation is to improve the quality control system, to clarify policy and to allow states more time to determine base error rates and to lower those rates through corrective action.

★ REVENUE SHARING ★ helps BUILD our COUNTY!

Revenue Sharing Bumper Stickers Available Now

The National Association of Counties has created a glossy red, white and blue bumper sticker — "Revenue Sharing Helps Build Our County." The sticker is 4 inches by 14 inches and available now for a nominal fee.

Let's bring visibility to NACo's nationwide revenue sharing campaign! You can help by displaying revenue sharing bumper stickers on your county trucks, buses and other vehicles and by distributing them to county citizens.

TO ORDER your bumper stickers, send your check with this form to:

KAUFMAN GRAPHICS
1110 OAKIE STREET, N.E.
WASHINGTON, D.C. 20002

BUMPER STICKER RATES:

100 stickers — \$ 7.00
250 stickers — \$17.50
500 stickers — \$35.00
1000 stickers — \$70.00

I would like to order _____ bumper stickers. The cost of these stickers is _____

I am also including \$1.25 air parcel post charge for each set of 500 stickers or less _____

Enclosed is my check for a total of _____

PLEASE SEND BUMPER STICKERS TO:

NAME _____ TITLE _____

COUNTY _____ STREET ADDRESS _____

CITY _____ STATE _____ ZIP CODE _____

AMERICAN COUNTIES TODAY

Dear County Official:

We are concerned that many county officials may be unaware of likely shortages of energy this winter. Last year it was petroleum. This year it will be natural gas and coal that are in short supply.

How many of your public buildings such as schools, recreation centers, auditoriums, neighborhood centers, and administration buildings use coal or natural gas? How much does employment in your county depend on coal and natural gas?

The projections of shortages grow more common each day.

Natural gas supplies have been short for the last few years. This winter, however, the shortage is expected to be 81 percent worse than last winter and the worst in postwar times. In all, the Federal Power Commission estimates that in the five winter months the curtailments (shortages) in gas will be equal to 330 million barrels of oil.

Unfortunately, this prediction assumes a "normal" winter season. If the nation as a whole or a particular region has a severe winter the shortages in natural gas could become even more critical.

Any amount of shortage will have a possible impact on the counties. While natural gas curtailments go first to large industrial users and last (on a list of nine) to small residential users, a community's unemployment can increase substantially with a cutoff of a gas to a large industrial employer.

The Federal Power Commission has estimated that "interruptible" customers (factories and power plants) will be cutoff from their natural gas this winter every fifth or sixth day.

Even residential users may be threatened, according to Duke Ligon, Assistant Administrator for Energy Resource Development of the Federal Energy Administration. On August 21, Ligon noted that many gas pipelines "have been forced to reduce deliveries to industrial customers, and some have indicated that deliveries to residential consumers might be curtailed if this winter is especially severe."

The coal situation is not much better.

While coal production is higher than in 1973, there will be a supply deficit this year. A March 12 government memo indicated that there would be a coal shortage of between 9 and 40 million tons. (The nation uses about 600 million tons each year). These figures assumed that all production goals were met.

Now however, there is a strong threat of a major national coal strike. If a coal strike hits when the present miners' contract expires on November 12, the national shortage for this year could run as high as 90 million tons or 15 percent of the national

need. Some observers predict a coal strike for 6 to 8 weeks.

The impact of a strike would be all the more severe because many coal users have depleted stocks of coal. Many have only a 10 to 30 day supply.

The federal government has not taken the lead in planning for a substantial energy shortage. The Federal Energy Administration is not working on any contingency plan to deal with coal.

The Federal Power Commission has taken only some preliminary steps to deal with natural gas. Besides a rule on a priority list of gas users (with residential users have highest priority) the FPC is considering a rule to allow large scale inter-regional transfers of energy when a minimum 10 percent shortage occurs. This will not affect smaller regional impacts. A community could be hit hard and not be eligible for emergency relief.

A totally unknown factor in all of this is how shortages of one fuel will compound shortages of another. Last winter, petroleum was short so utilities (and buildings) switched to coal. Some coal users switched to natural gas. But now they all might be in short supply. And prices will again rise.

As county officials there seem to be a number of things you can do to face this emerging problem:

- Make an inventory of your energy needs. How much natural gas, coal and petroleum do you need and for what? Where do you get it? Have you contacted your supplier to be sure that you can count on those supplies?

- If you are short on one source of energy, like coal, can you switch and use another if you could get supplies of it?

- Develop a contingency plan for your county on what users (consumers) would have priority in a shortage. Do you need to stockpile even a small amount?

- Work with your state energy office. Some of them are anticipating this problem. The other state offices are starting to get involved.

NACo stands ready to help you. While this will be primarily a community and individual problem, the NACo Energy Project, with Chris Oynes and Kay Stouffer, is ready to provide assistance where it can. It does not know, however, the impact of these possible shortages on any individual county.

Sincerely yours,

Bernie Hillenbrand

Bernard F. Hillenbrand
Executive Director

Coming Events

SEPT.

- 17 - 18 NACo Rural Development Coalition Rally — NACo Headquarters, Washington, D.C. — Jim Evans 202/785-9577
- 18 - 20 South Dakota Association of County Commissioners Annual Conference — Deadwood, South Dakota — Neal Strand 605/224-4554
- 19 - 20 California Legislative Conference — San Francisco, Golden Gate Holiday Inn — Richard Watson 916/441-1011
- 19 - 20 Interstate Association of Public Land Counties Annual Conference — Grand Junction, Colorado, Ramada Inn — C.A. Grant, Box 296, American Fork, Utah 84003
- 22 - 25 Wisconsin County Boards Association Annual Conference — Waukesha, Wisconsin — Robert Mortensen 608/256-2324
- 23 - 24 National Civil Service League/NACo Conference on General Revenue Sharing and CETA — Washington, D.C. Statler-Hilton — Jon Weintraub 202/785-9577
- 24 - 27 Idaho Association of Commissioners and Clerks — Twin Falls, Idaho Holiday Inn — Dean G. Huntsman 208/345-9126
- 29 - Oct. 1 County Officers Association of State of New York — Concord, New York — Herbert H. Smith 518/456-1473

OCTOBER

- 3 - 4 Solid Waste Conference — Spokane, Washington, Lamplighter Inn — Jean DeSpain 206/344-2517
- 8 - 11 National Conference on the Integration of County Services for the Accused and the Victims of Crimes — Portland, Oregon, Hilton and Congress Hotels — Duane Baltz 202/785-9577
- 9 - 10 Georgia BIPO Conference — Atlanta, Georgia — Atlanta International — Hill Healan 404/522-5022
- 9 - 11 Iowa State Association of Counties Annual Conference — Des Moines, Iowa — Don Cleveland 515/244-7181
- 10 Massachusetts Association of County Officials Quarterly Conference — Framingham, Mass., Framingham Motor Lodge — Heyworth Backus 617/775-4400
- 16 Washington State Association of Elected County Officials — Pasco, Washington — Lyle T. Watson 206/943-1812
- 23 - 26 State Association of County Commissioners of Florida Annual Conference — Hollywood, Florida — E.R. Hafner 904/224-3148
- 30 - Nov. 1 Alaska Municipal League Annual Conference — Juneau, Alaska — Don Berry 907/586-6526

NOVEMBER

- 10 - 12 Kansas Association of Counties Annual Conference — Wichita, Kansas — E.A. Mosher 913/234-3474
- 10 - 12 Virginia Association of Counties Annual Conference — Richmond, Virginia, John Marshall Hotel — George Long 804/977-7770

Staff Contacts

To help people reach the proper person at NACo, a list of contacts and their general areas of responsibility has been compiled.
Telephone: 202/785-9577

Aging Services	Mary Brugger
Bicentennial (ARBA)	Florence Zeller
Child Welfare Services	Mary Brugger
Community Development	Bruce Talley & John Murphy
County Administration	Rod Kendig
County Finance	Carol Goldfarb
Criminal Justice (LEAA)	Donald Muray
Economic Development (EDA)	Jim Evans
Education	Valerie Pinson
Emergency Preparedness	Charles Wall
Energy (NACo)	Chris Oynes
Environmental Quality (EPA)	Carol Shaskan
Federal Regulations	Carol Shaskan
Grantsmanship	Alicann Fritschler
Health (HEW)	Mike Gemmell
Human Services Integration (Allied Services, OEO)	Al Templeton
Labor Management	Barbara Hunting
Mailing List	Granda Wiggins
Management Improvement (IPA)	Gary Mann
Management Information Systems	Tom Bruderle
Manpower (DOL)	Jon Weintraub
Membership	Meg Stephens
New County	John Thomas
OEO Legislation	John Murphy
Parks and Recreation (HUD and Interior)	Jayne Seeley
Planning and Land Use (HUD and Interior)	Jim Evans
Public Information	Dorothy Stimpson
Public Works	Bill Maslin
Record Keeping	Florence Zeller
Regionalism	Terry Schuttan
Revenue Sharing	Carol Goldfarb
Rural Affairs (USDA)	Jim Evans
Solid Waste (EPA)	Roger Bason
State Issues	Bruce Talley
Transportation	Marian Harwood