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Vol. 9, No. 31

# COUNTY NEWS

"The Wisdom to Know and the Courage to Defend the Public Interest"

Aug. 8, 1977



Washington, D.C.

## Mondale Lauds Counties



Vice President Walter F. Mondale addresses more than 3,000 delegates and their families attending the 42nd Annual Conference in Detroit (Wayne County), Mich.

DETROIT, Mich.—Vice President Walter F. Mondale told the 42nd Annual Conference of the National Association of Counties (NACo) July 27 that "in many respects," government at the county level is the most creative, most dynamic and most exciting.

He asked the more than 3,000 delegates and their families attending the special general session to support the Administration in plans to reform welfare and hold down hospital costs.

The county is at the "cutting edge" of programs that directly affect people, like education, law enforcement, health, land use and social services, he said. "In Washington, we have people who have unlisted telephone numbers but I'll bet there isn't a commissioner whose number you can't find."

The vice president called NACo a "common sense" and "decent" organization and thanked NACo for its help in securing passage of the President's \$17 billion economic stimulus package.

Mondale said, "As a result, nearly \$3 billion is going to county government for new public works construction, public service jobs, summer jobs for young people and direct aid to areas hard hit by the recession."

Applauding NACo's success in bringing "the burning need for welfare reform to national attention" Mondale said that under the Administration's welfare reform proposal at least one million new jobs and training slots will be created.

"We're committed to giving you a proposal that simplifies the welfare system so it can be administered in a rational, efficient way; that cuts down fraud and abuse; that provides fiscal relief to county and state governments within the constraints of our budget; that helps keep families together; and that offers productive jobs and incentives to work," Mondale said.

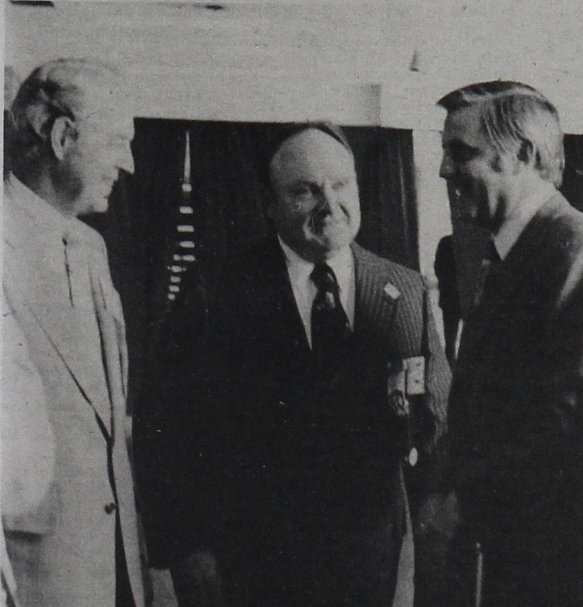
He also noted that the President's government reorganization plan will ease red tape, paperwork and reporting burdens on local governments.

Referring to the Administration's Executive Office of the President, energy and 20 other reorganization proposals, Mondale said, "We're trying to streamline and simplify the bureaucracy—to eliminate overlap and duplication and conflicting goals."

Secondly, he said, the Administration is attempting to make government more efficient and responsive. "We're working hard to trim back paperwork and reporting demands imposed on county governments. We're trying to reduce excess regulations and make them more understandable." He added that the Office of Management and Budget predicts total federal paperwork will be reduced by 10 per cent by October.

Mondale added that the Administration "wants to work with you as a full partner in the business of government."

### 42nd Annual Conference Highlights Begin on Page 5.



NACo OFFICERS GREET VP—Vice President Mondale takes time to speak with NACo's new President Bill Beach, left Montgomery County (Tenn.) judge, and Past President Dan Lynch, Douglas County (Neb.) commissioner, (NACo Officer's Election Story page 6.)



Delegates shake hands with the Vice President prior to his special session address July 27 at Cobo Hall.



# Senate to Consider Major Water Changes

WASHINGTON, D.C.—Major amendments to the 1972 Federal Water Pollution Control Act were expected to be considered by the full Senate late last week.

The bill, S. 1952, as reported by the Senate Public Works Committee on July 19, provides \$3.5 billion for the municipal construction grant program for fiscal '77 and \$4.59 billion each year for fiscal '78, '79, '80, '81 and '82. The committee adopted a new formula for the distribution of the fiscal '78-'82 funds based on a combination of 100 per cent 1975 population and 100 per cent 1976 needs. States would be permitted to choose the higher of the two formulas.

THE BILL contains an amendment which would permit local governments to use ad valorem taxes to finance the operation and maintenance of treatment plants for residential users of waste treatment services. This amendment sponsored by Sen. Daniel Patrick Moynihan (D-N.Y.) and strongly supported by Sen. Pete V. Dominici (R-N.M.) was passed by two votes over strong opposition from Sen. Edmund Muskie (D-Maine), chairman of the subcommittee on environmental pollution.

If metering is not used, the measure would require there be

adequate funds for plant operation and maintenance, and the user be notified of the charges for sewage costs.

Some additional measures contained in the bill include:

- Case-by-case extensions of 1977 municipal deadline for meeting secondary treatment standards until July 1, 1983;
- Incentives for the use of innovative treatment technologies;
- Additional funding for the 208 areawide planning program;
- Restrictions on the types of projects eligible for federal funding;
- Assistance for small communities for unconventional treatment systems;
- Possible waivers for industry to meet best available technology as well as 1977 industrial deadlines; and
- Modifications of the 404 dredge and fill permit program.

PASSAGE OF the Senate bill would enable the House and Senate conferees to resume discussions on water amendments, thereby increasing the chance that the badly needed water legislation could pass before final adjournment of the 95th Congress.

An earlier Senate-House conference on the public works bill failed to resolve differences on water amend-

ments (H.R. 3199, S. 9) tacked on to the public works legislation.

In the final days of the 94th Congress, a similar House-Senate conference also failed to resolve differences on water legislation. With respect to each of the previous conferences, the House bill was significantly more comprehensive than the

Senate bill which only contained additional funding measures.

While the Senate bill would presumably be in conference with the House-passed amendments, H.R. 3199, there is the possibility that the Senate bill is too comprehensive for the House version. If this is the case, the House Public Works Com-

mittee could reopen hearings on the water legislation in September.

Since local governments sorely need funding, deadline extensions and relief on the ad valorem issue, NACo, along with a number of other groups, is continuing to urge adoption of quick, interim water legislation.

## 2 Appropriation Bills Signed by President

### Payments-in-Lieu of Taxes

WASHINGTON, D.C.—President Carter signed July 27 the fiscal '78 Interior Appropriation bill, H.R. 7636, that includes \$100 million for second year funding of the Payments-in-Lieu of Taxes Act. First year funding of \$100 million had been approved earlier this year in a supplemental appropriation bill. Payments to more than 1,200 counties for the first year of this program are expected in September.

The payments-in-lieu of taxes program was enacted last year by Congress to compensate counties for the tax immunity of natural resource lands, including: national forests, national parks' wilderness areas, Bureau of Land Management lands, and water resource lands such as Army Corps of Engineers and Bureau of Reclamation projects.

Payments will be based on the amount of acreage within a county and limited by a per capita population factor. A county will receive the greater amount of either 75 cents per acre of entitlement lands less current timber, mineral or grazing payments, or 10 cents per acre in addition to current payments. These payments would be limited to \$50 per capita for counties under 5,000 population with a sliding scale to \$20 per capita at 50,000 population. These payments will go directly to counties, except in several New England states where townships will receive the payments. Payments can be used for any local government purpose.

An additional payment of 1 per cent of market value would be made for five years for parks and wilderness purchased by the federal government since 1971. This would recognize the

sudden tax loss when the lands are taken off the tax rolls.

#### Hearings Underway

Congressional hearings began last month to consider addition of Fish and Wildlife Refuge lands as entitlement acreage under the Payments-in-Lieu of Taxes Act. The House subcommittee on fisheries and wildlife conservation, chaired by Rep. Robert Leggett (D-Calif.), held hearings on H.R. 8394, sponsored by Rep. William Steiger (R-Wis.) and Bo Ginn (D-Ga.). This bill would extend the identical provisions of the payments-in-lieu of taxes act for fish and wildlife refuges.

Additional hearings are anticipated this fall to consider the addition of other types of federal lands as entitlement acreage under the payments-in-lieu program.

## Intergovernmental Personnel Act

WASHINGTON, D.C.—President Carter signed July 31 the Treasury, Postal Service, and General Government Appropriation Bill, P.L. 95-81, which includes an appropriation of \$20 million for the Intergovernmental Personnel Act of 1970 (IPA) in fiscal '78. This represents a \$5 million increase over the President's budget request and the Senate Appropriations Committee's recommendation.

The House Appropriations Committee stated in its report that the IPA program is beneficial to state and local governments and that, in the long run, savings to these governments more than offset the cost of the program. House and Senate conferees agreed on the \$20 million

figure and sent the bill to President Carter on July 20.

NACo WAS instrumental in the passage of this bill by providing testimony, and facts and figures on the successful use of IPA funds by counties, cities and state. NACo urged Congress to appropriate \$20 million because of inflation, growth of other federal grant programs and the increased importance of state and local management improvement.

This program is administered by the Civil Service Commission (CSC), Bureau of Intergovernmental Personnel Programs. Grants are provided to state and local governments to develop and strengthen personnel administration programs

and to train government employees in sound personnel and labor management practices.

The act also provides for the interchanges of personnel, on a temporary basis, between the federal, state and local governments, as well as institutions of higher learning. Additionally the act encourages intergovernmental cooperation and authorizes interstate compacts for personnel and training activities.

EIGHTY PER CENT of these funds are distributed to state governments on a weighted formula, taking into account factors such as size of population and the number of state and local employees affected. Of this amount, not less than 50 per cent must be allocated to local governments. The remaining 20 per cent is to be used by the commission as discretionary funds.

According to CSC, final allocation should be released soon. With an expansion of the program in '78, state and local allocations will be increased slightly above the fiscal '77 amounts. Interested persons should contact the regional CSC-IPA designee or Ann Simpson, NACo staff.

#### COUNTY NEWS

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## Matter and Measure

Dear NACErs:

I'm sure the 70-plus engineers who attended our recent annual conference in Wayne County (Detroit), Mich. will agree that the conference was most informative and enjoyable. NACE sponsored five program sessions, held two board of directors' meetings (1976-77 board and 1977-78 board), a membership breakfast, research and education committee meetings, as well as our annual business meeting, reception and banquet.

William D. McIntosh, Lassen County (Calif.) Public Works Director, did a fantastic job installing our 1977-1978 officers:

|   |  |
|---|--|
| President:  | Milton L. Johnson; engineer, Clayton County, Iowa                          |
| First Vice President:   | James T. Pott; director, Santa Clara County (Calif.) Transportation Agency |
| Secretary-Treasurer:  | William G. Harrington; engineer, Linn County, Iowa                         |
| Western Region Vice President:  | Charles L. Plummer; roadmaster, Deschutes County, Ore.                     |
| Southeast Region Vice President:  | Blake Livingston; engineer, St. Clair County, Ala.                         |
| North Central Region Vice President:  | Herbert O. Klossner; chief engineer, Hennepin County, Minn.                |
| Our other regional vice presidents (those not elected or re-elected this year) are: |  |
| South Central Region Vice President:  | Virgil A. Holdredge; engineer, Johnson County, Kan.                        |
| Northeast Region Vice President:  | Arthur D. Haddad; engineer, Miami County, Ohio                             |

Two outstanding county engineers were recognized during our annual banquet and awarded our annual NACE engineering and management achievement awards for 1977. Congratulations to:

|                                    |  |
|------------------------------------|--|
| Urban County Engineer of the Year: | Bruce W. McClain; public works director, Monterey County, Calif.           |
| Rural County Engineer of the Year: | James L. Ray, Jr.; engineer and public works director, Shelby County, Ala. |

I'd like to remind you that our annual management and research conference will be held Feb. 15-17, 1978 in New Orleans, La. at the Braniff Hotel. Information on the program will appear in this column. I will also be telling you more about our annual conference in Detroit, NACE committee appointments and activities in this column, so please be sure to continue reading.

I look forward to a very productive year working with all of you and thank Gordon Hays, Jr., Highlands County, Fla. engineer, our immediate past president, and his wife Jo for the fine work accomplished during Gordon's term of office, including the addition of 136 new NACE members.

Milton L. Johnson, P.E.  
NACE President

## 100 New Counties Hearing from EDA

WASHINGTON, D.C.—One hundred new counties have been added to those receiving public works grants and 361 others have received increases in their grant awards as a result of amendments to the public works regulations issued July 11. The Economic Development Administration (EDA) will provide these counties with 28 days from date of official notification to submit new or adjusted applications.

Amendments to the regulations were required to enable EDA to distribute over \$200 million that was unallocated in public works grants from the "balance of counties" communities. The agency has now distributed those funds to communities with unfunded applications and to county governments—with the large share going to the coun-

ty. The July 25 issue of *County News* listed those counties with new or adjusted grant awards.

EDA issued another change in its regulations Aug. 1 which allows applicants with increased planning targets to apply the funds to projects for which financing agreements have already been completed.

All applicants experiencing funding changes should have been notified by EDA by early August. The agency will be forwarding applications to those counties which have not previously applied for funding. EDA regional offices will be available to assist communities with information on grant amounts and applications, and the agency has established a special phone number in Washington to help applicants, (202) 377-5800.



# Compromise Reached on Clean Air Voter Action Halted

WASHINGTON, D.C.—Speaker of the House Thomas O'Neill has pulled President Carter's Universal Voter Registration bill, H.R. 5400, off the House calendar for the second time in two months, thus delaying indefinitely congressional consideration of the controversial measure.

The surprise action came the day before the bill was to have been taken up by the House despite Administration agreement to an amendment that would make participation optional for states in the same-day registration process for federal elections. The measure also contained financial incentives for states to adopt the same-day process for their own elections.

Although scheduling problems were cited as the reason for postponement, indications are that even the agreed upon amendments did not attract needed support for passage. Both President Carter and Vice President Mondale have actively lobbied Congress in support of the proposal. Many observers view this second withdrawal as the death knell for H.R. 5400.

The bill has always faced tough opposition in the Senate where a filibuster was expected, but House passage was considered certain and eventual enactment likely. The bill ran into unexpected trouble, however, not only from Republicans but southern Democrats and big city political organizations as well. In May, an internal Justice Department memorandum was made public indicating fears that H.R. 5400 would encourage large scale fraud. Opposition increased after that and the Administration was never able to regain its early momentum.

The bill could be rescheduled when Congress returns in September, but that possibility is unlikely. Senate consideration, even with House passage, is highly unlikely this year.

The NACo membership at the annual conference in Detroit passed a resolution opposing same-day registration.

WASHINGTON, D.C.—After many long hours of discussion, Senate and House conferees finally reached agreement on amendments to the Clean Air Act. The conferees were under heavy pressure from the Administration, the Democratic leadership in Congress and the automobile industry to resolve differences on auto-emission standards so that the clean air bill could be cleared and sent to the President before the August recess.

Without resolution of the issue, the automobile industry, contending they could not comply with the present law's 1978 model year requirements, was threatening to shut-down.

The conference bill would extend the current emission standards until 1980. In 1980, the bill would require automobiles to comply with the statutory hydrocarbon standards of 41 grams, a modified carbon monoxide standard of 7 grams and a modified nitrogen oxide standard of 2 grams.

In 1981, automobiles would be required to comply with the statutory carbon monoxide standard of 3.4 grams and a nitrogen oxide of 1 gram. The bill provides for a possible waiver of the carbon monoxide standard.

The compromise provision is closer to both the Senate version and NACo position than the House Dingell/Broy-

hill amendment which would have permanently relaxed carbon monoxide standards to 9 grams.

At NACo's annual conference, the Environmental Steering Committee and full membership endorsed its long-standing position opposing any relaxation of the air emission standards. NACo did, however, support the Senate bill which gave automobile companies an additional two years (until 1980) to comply with statutory auto standards.

Next week's County News will provide details on the other provisions of the conference version of the clean air amendments.

## Gas Tax Plan Fails in House

WASHINGTON, D.C.—House defeat of a proposed gasoline tax during consideration of the National Energy Act August 4 may spell doom for prospects of significantly increased funding for bridges and other highway and public transit needs.

Rep. Jim Howard (D-N.J.) had introduced an omnibus surface transportation bill (H.R. 8648) July 29. It would add approximately \$3.3 billion to existing highway programs and \$1.2 billion for mass transit.

But Howard was forced to fight for a tax to finance his proposal before it could even be considered in committee. He faced the prospect of an energy gasoline tax measure proposed by the Ad Hoc Energy Committee as part of the National Energy Act (H.R. 8444). It would have imposed a 4 cent tax on gasoline with half going to energy research. Another 1.5 cent would have gone to mass transit and a half cent to states to compensate for their losses in gas tax revenues.

Howard fought in the Rules Committee for a rule permitting him to bring an amendment to the floor to impose a five cent tax to be used exclusively for transportation. Half would have gone into the highway trust fund, half into a new mass transit trust fund.

Included in the authorizing bill are increases in interstate, primary and secondary road funds, a \$2 billion bridge program, and increases in each section of the current transit program with a new separate program for rural public transportation funded at \$150 million annually.

NACo supported the Howard amendment to assure that any increase in the gas tax would be used exclusively for transportation purposes.

## Finance Panel Altering Public Assistance Bill

WASHINGTON, D.C.—H.R. 7200, Public Assistance Amendments of 1977, is being marked up in the Senate Finance Committee and will probably not go to the floor until after the August congressional recess.

A conference committee will likely be required to reconcile major differences between the House-passed bill and the Senate committee bill, which incorporates changes proposed by the Administration and adds several Aid to Families with Dependent Children (AFDC) and WIN provisions.

A Senate Finance Committee move to fold Title IV-B child welfare services into Title XX social services funding was successfully opposed by NACo, but the protested cap on AFDC foster care expenditures was retained.

AS IT STANDS at press time, the Senate Finance Committee has taken the following actions:

- Approved federal matching for subsidized adoptions for hard to place children who would otherwise be on AFDC, subject to an income test for adopting parents (115 per cent of median income). Subsidy could continue to age 18 and includes medical coverage. The program would expire in fiscal '83 to permit congressional review, although adoption subsidies begun prior to then would not be affected.

- Agreed to increase Title IV-B child welfare funding to the currently authorized \$266 million level. However, during fiscal '78, the program could not exceed \$120 million, to allow for orderly program growth (this is \$63 million over the present appropriation of \$56.5 million, consistent with the Administration's proposal).

- Capped Title IV-A foster home care expenses, beginning in fiscal '78 at 10 per cent above fiscal '77 level and increasing 10 per cent per year through fiscal '82. Any surplus achieved by decreasing foster care can be retained by states for other child welfare services.

- Approved extension of the day care, and welfare recipient tax credits, provisions of P.L. 94-401 for

See SENATE, page 16

## Rural Funding Ready to Sign

Washington, D.C.—The House and Senate have passed H.R. 7558, the Conference Report on rural development funding for fiscal '78. The appropriation bill now awaits the President's signature, before taking effect Oct. 1.

The grant and loan programs of the Rural Development Act, which have historically been underfunded, will now receive the highest funding level to date. Increases have been earmarked for many of the key programs, and for the first time funds will be available for rural development planning grants.

The Water and Waste Disposal Program, the key component of the Rural Development Act of 1972, will provide \$250 million in grants and \$750 million for loans for fiscal '78. This represents an increase over the current level of \$200 million

in grants and \$600 million for loans. The increases are in response to the growing need for this assistance, as indicated by the waiting list exceeding 400 million in grants and \$1.4 billion for loans.

THERE WILL be \$5 million available for rural development planning grants, the first time this program has been funded. The Rural Development Service, which will administer this program, will be developing regulations over the next 60 days. The grants will function as seed money to help rural communities plan for growth and development.

The Business and Industrial Loan Program (B & I Loans) of Farmers Home Administration will be increased significantly for next year. Presently funded at a \$350 million level, it will have \$1 billion to dis-

tribute next year. Community Facility loans will also be increased from \$200 to \$250 million for fiscal '78.

Business and industrial grants will remain at current \$10 million level, and the rural fire protection grant program will again have \$3.5 million available for assistance for next year.

More information and applications for these programs can be obtained from the local Farmers Home Administration offices, which are located in many counties. Since the demand for rural development programs has greatly exceeded past funding levels, county officials should submit their applications to Farmers Home Administration (rural development programs) or the Rural Development Service (planning grants) as soon as possible.

## Food Stamp Measures in Conference

WASHINGTON, D.C.—The Food Stamp Act (H.R. 7940), passed and amended by the House, is currently in conference committee. (The Senate passed its version in May.)

Key amendments supported by NACo were passed, including the elimination of the purchase requirement and a strengthened shelter deduction cap of \$75 monthly which will be updated annually to reflect cost of living changes.

NACo helped to defeat a recapitulation amendment which would have required food stamp recipients to pay back their benefits if their gross incomes had exceeded twice the poverty level in any given year.

AN AMENDMENT which would have expanded the number of pilot

programs in the "workfare" proposal of the bill also failed. Under the bill, there may be at least one such program in each state which will require recipients to accept public work in return for his/her food stamps if the recipient is unable to find a job in the private sector within 30 days of registration.

NACo lobbied to defeat a ceiling amendment which now sets a spending "cap" of \$5.85 billion, \$6.16 billion, \$6.19 billion, and \$6.24 billion for fiscal years '78 through '81. Indications are that this provision may be eliminated by the conference committee.

Also passed was an amendment which will allow states to voluntarily

"cash out" food stamps for the blind, elderly, and disabled.

MAJOR CHANGES in the food stamp bill include the elimination of 1.5 million current recipients from the program; over 1 million persons would have their benefits reduced by more than \$6 per month. The eligibility level is lowered from \$6,804 for a family of four to the poverty line figure of \$5,850. Households with net incomes above the line would be eliminated. Gross income limits, imposed for the first time, are set at \$6,570 for a non-working family of four, and \$8,212 for a working family of four. Administrative cost sharing of federal fraud investigations and prosecutions is increased from 50 per cent to 75 per cent,

25 per cent over current services.

Other major provisions in the House bill include the elimination of automatic eligibility for persons receiving Supplemental Security Income (SSI) or public assistance; tightened work registration provisions by requiring reasonable job search activities and imposing penalties on those voluntarily leaving employment; restricted student participation by imposing work registration requirements; tightened fraud provisions by requiring disqualification from the program after a finding of fraud; and tightened assets test by counting the value of all recreational vehicles and the value of an automobile to the extent that its market value exceeds \$4,500.

## Youth Job Programs to Begin

WASHINGTON, D.C.—President Carter was expected to sign youth jobs and training legislation Aug. 5. Congress passed the Conference Report the week of July 18.

The Youth Employment and Demonstration Projects Act of 1977 amends CETA and sets up a series of categorical programs designed to attack the structural unemployment problems of youngsters.

Title I of the law creates a new Title VIII of CETA, the Young Adult Conservation Corps (YACC). By far the most popular youth program proposal on Capitol Hill, YACC has a three year authorization, despite the fact that the rest of CETA expires at the end of the fiscal '78.

YACC WILL be administered by the Labor Department through inter-agency agreements with the Departments of Agriculture and Interior. Thirty per cent of the available funds will be divided among the states, based on relative numbers of young people, for projects on county, city and state lands.

See YOUTH, page 4



# Local Health Planning

## Pa. Commissioner Clashes with HSA over Hospital Proposal

ALLEGHENY COUNTY, Pa.—Allegheny County Commissioner Robert N. Peirce is conducting a much-publicized effort to save a hospital and influence the structure and procedures of the Health Systems Agency (HSA) of southwestern Pennsylvania. At the same time, the Bureau of Health Planning and Resources Development of the Department of Health, Education, and Welfare (HEW) has responded to these efforts by requiring the HSA to institute certain reforms.

St. John's General Hospital in Pittsburgh faces closing as a result of the Health Systems Agency of southwestern Pennsylvania's rejection of a \$26 million proposal to build a new hospital. The new facility would replace an aging hospital with a smaller but modern facility. St. John's is the only hospital providing substantial outpatient services in its inner-city community and is alone in providing services to those with drug and alcohol problems.

The HSA denied the proposed reconstruction on the basis that there were excessive hospital beds on Pittsburgh's north side.

According to Commissioner Peirce, the closing of St. John's will seriously reduce the availability of necessary primary care and mental health services to the community.

### Reflects National Issues

The broader issue, however, is how a health systems agency relates to its community and the local government. The National Health Planning and Resources Development Act of 1974 (P.L. 93-641) created a network of HSAs (202 currently exist nationally) and State Health Planning and Development Agencies (SHPDAs) in order to control health care costs and improve the accessibility of quality health care.

In addition to authority to recommend to the state approval or denial of proposed new health care facilities and services, HSAs review and may approve or reject, within their health service area, the use of federal funds under the Public Health Service Act and other federal health statutes. HSAs also develop areawide health plans. Health systems agencies have the authority to review and make recommendations to the SHPDA on proposed new health care facilities and services. The SHPDA, through either its "1122" or Certificate of Need program, then makes the final decision.

THE ALLEGHENY County case illustrates some of the problems which NACO has identified in the implementation of P.L. 93-641 across the country.

Most important of these is the simplistic approach to cost control. In this case, it seems that a critical element in the decision of the HSA was the determination that the area had

an excess supply of hospital beds. The fact that St. John's provided needed drug and alcohol services (unavailable in other community hospitals), mental health services, ambulatory care, and that St. John's alone provided accessible care to inner-city residents, were offset, in the view of the HSA, by concerns about total numbers of beds.

As Roger Fairfax, Peirce's executive assistant, puts it: "Unfortunately, St. John's is guilty of choosing the wrong time to seek the approval of a new facility, and they have become the scapegoat in an effort to reduce the area's hospital bed capacity."

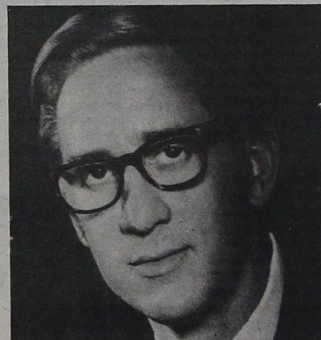
NACO strongly supports programs which will reduce unneeded beds. However, some HSAs have seemingly placed priority on closing as many hospital beds as possible. Rather than this approach, NACO believes that an overall planning scheme includes other factors than the availability of hospital beds, such as community support, services unavailable elsewhere in the community, and services to people who would otherwise go unserved.

A SECOND element in this case is the procedure followed by the HSA. "It isn't simply that we disagree with their judgment," Peirce explains, "but we are vehemently opposed to what we believe to be serious procedural violations by the HSA and a disregard for a fair review process of the St. John's proposal."

Peirce claims that the Pennsylvania HSA is guilty of numerous violations. His charges include: failure to provide due process regarding public review and public access to HSA meetings; conflicts of interest on the HSA board; unfair review and implementation procedures; improper establishment of criteria to judge St. John's proposal; and lack of technical assistance given by the HSA to St. John's in their project efforts.

Of particular concern in this case, and an issue often affecting other HSAs, is the charge that in the consideration of this application, closed meetings were held and the applicant was specifically excluded from certain meetings. HEW has taken the position that the meetings of the governing body or executive committee must be open to the public. While encouraging openness, HEW does not require that task forces, subcommittees and advisory committees be open. As a result, policies can be formulated and decisions made in which the public input is nominal.

In addition, Peirce charges that the criteria against which the proposal was measured were, themselves, never approved by the HSA governing body, nor were they subject to public hearing. Finally, he claims certain documents which were used in project review were withheld from the public and the applicant. This is in direct violation of statutory language.



Peirce

The regional office of HEW has indicated that in each of these cases, the action of the HSA did not follow HEW policy or was in violation of statutory or regulatory language. Yet, for the applicant, there is no recourse. Allegheny County proposed that HEW deny the application for second-year funding. In spite of these errors, the county's request was denied.

Peirce and St. John's have also taken their appeal to the Pennsylvania Health Secretary, Dr. Leonard Bachman, who, as a result, has appointed an 18-member, 90-day citizen advisory council to study all alternatives for St. John's, including: the new facility construction and merger with another hospital; complete dissolution of the hospital; retaining only St. John's specialized outpatient services in alcohol and drug rehabilitation; and other alternatives.

Peirce's assistant, Fairfax, expresses optimism concerning the final report by the citizens' advisory committee to which the public and county government is testifying:

"They have a good, balanced representation and a fair attitude, but even if they come out in favor of a merger, there is nothing that the state, HSA or HEW can do to compel the other hospital to merge."

Most recently, the St. John's board of trustees has decided to submit a new proposal to the HSA for renovation of the facility to meet the standards of life safety and those set out by the Occupational Safety and Health Administration. Estimated cost of the proposal is between \$600,000 and \$1 million.

### HSA Director Responds

In responding to the various charges of procedural violations and unfair review practices, HSA Executive Director John Clem answers:

"These charges are based on misunderstandings of the requirements that govern us and of the significant effort we did make to aid St. John's in its proposal. We stayed within all procedures of the law, and while we did not stage a large public relations campaign to announce these meetings, no attempt was ever made to cover it up—St. John's was aware of all meetings."

Clem explained that the function of an HSA in regard to a proposal is to approve or reject, not to change or add its own ideas.

Although the HSA executive director and county commissioner are at odds at this time, Clem has an optimistic tone, saying:

"At least now we have a dialogue going, which should help the HSA to work closer with the community and government, as it should. It is unfortunate that the county government went to the press and blew it all up before coming directly to me, but now I look forward to working with the county in a positive way to resolve the issue and St. John's situation."

### NACO's Policy Stand

The National Association of Counties in its official policy statement, firmly endorses greater influence by local elected officials concerning health planning and HSAs through joint project reviews and direct appointments of local elected officials on the HSA boards.

Specifically regarding the St. John's dispute, NACO spells out—in its recommendations—ways in which HSAs should be more responsive to the community by striving for public involvement through direct participation, an atmosphere of openness, and a continuous information process. Recommendations include advertising of those gatherings, updating mailing lists, and appointing an HSA "people's advocate" representative.

Also stressed in the NACO policy statement are recommendations that HSAs be more sensitive to the needs for back-up secondary and tertiary care to ambulatory and primary care services and that considerations other than numbers of hospital beds be considered in hospital renovation and reconstruction proposals.

For copies of NACO's policy statement on "Health Planning Under P.L. 93-641" or other information, contact Tony McCann, project director, the National Association of Counties Research Foundation's (NACoRF) Health Planning and Resource Development Program. NACoRF also welcomes all information on local issues and problems related to HSAs and health planning in counties.

—Gilbert M. Kline  
NACoRF Health Program

# Youth Programs to Attack Unemployment

Continued from page 3

Corps members—unemployed youth, ages 16 through 23—will work up to 12 months at the minimum wage. Preference in selecting participants will go to youth from areas with more than 6.5 per cent unemployment. No family income criterion will be used in hopes that young people from a wide range of backgrounds can benefit from working together. Only individuals referred by a Labor Department source—CETA prime sponsors, the employment service or whatever agency the regulations prescribe—may be enrolled.

Both residential and non-residential projects will be designed to perform resource management and conservation work, such as trail maintenance, wildlife habitat preservation, tree nursery operation and erosion control.

YACC is not legislatively connected to the program on which it is modeled, the Youth Conservation Corps, which provides similar jobs during the summer months for 15 to 18 year olds.

Title II of the new law, a patchwork quilt of all the other programs outlined in H.R. 6138 and S. 1242, creates a new Part C of Title III of

CETA, "Youth Employment Demonstration Programs." This new Part C is divided into three subparts: Youth Incentive Entitlement Pilot Projects, Youth Community Conservation and Improvement Projects, and Youth Employment and Training Programs. Each subpart has its own authorization, distinct eligibility criteria, and different allowable activities, allocation and administrative procedures.

This categorical structure is the reason many CETA prime sponsors consider a new law a mixed blessing, at best.

SUBPART 1 sets aside 15 per cent of Title III-C funds for Youth Incentive Entitlement Pilot Projects which will be available only to a few prime sponsors. These projects are designed to guarantee jobs or training to economically disadvantaged youth, 16 through 19, who do not have a high school diploma but are proceeding satisfactorily toward a diploma or high school equivalency certificate.

The program is designed to be a true entitlement to part-time work or training during the school year and full-time services during the summer for every eligible youth in the test

areas. Among the variations specified is the possibility of providing direct wage subsidies to private employers.

Subpart 2 provides another 15 per cent of Title III-C funds for Youth Community Conservation and Improvement Projects which are available by competitive application to prime sponsors and sponsors of Native American and migrant and seasonal farmworker programs. Unemployed youth, 16 through 19, are eligible.

Seventy-five per cent of the funds are allocated to states based on their relative share of the nation's unemployed, except that a minimum of .5 per cent of the funds for this subpart will be spent in each state. The remaining funds for this subpart may be allocated at the Secretary's discretion.

Project applicants are defined by section 701(a) (15) of CETA, which also defines eligible project operators for Title VI public service jobs. In fact, the solicitation of project proposals and their review by the advisory council is similar to the Title VI process, except that prime sponsors must accept any proposals approved by program agencies.

The absence of a formula

allocation and the Secretary's project by project approach authority threaten to create administrative problems for this effort.

THE REMAINING Title III-C funds (70 per cent) are available for Youth Employment and Training Programs. Seventy-five per cent of that, or 52.5 per cent of all Title III-C money, is available to prime sponsors by formula allocation. In addition, governors will receive 5 per cent of Title III-C funds for statewide programs by formula.

Relative numbers of unemployed individuals and relative numbers of the jobless in excess of a 6.5 per cent rate each account for 37.5 per cent of the formula distribution. Another 25 per cent of the money is allocated on prime sponsors' shares of all low income people in the nation.

Prime sponsors may choose from a long list of program options in spending their formula funds, so long as 22 per cent is devoted to in-school youth by agreement with local education agencies.

Youth 16 through 21 who are unemployed, underemployed or in school and whose family income is no more than 85 per cent of the lower living standard budget set by the

Bureau of Labor Statistics (BLS) are eligible. In certain cases defined by the Secretary, 14 and 15 year olds may participate. Some information and career counseling services may be available to any youth, regardless of family income. As a final complexity, 10 per cent of these funds may be used in order to test the mixing of youth from a variety of economic backgrounds in a single program.

SUBPART 4 OF Title III-C, the general provisions, directs that the new youth programs must pay prevailing wages, with certain negotiated variations, while CETA adult programs set a floor minimum wage. Prime sponsors probably have two choices: raise all CETA allowances and wages or settle in for protracted negotiations on youth pay scales.

New job classifications or restructured jobs for youth may pay less than the most comparable prevailing wage if unions, employers and prime sponsors agree. If negotiations continue beyond 30 days, any of the parties may request a wage determination by the Labor Department. However, the legislation does not set a deadline for that decision.



# Conference Speakers Note County Gains

## Lance: Carter Ready to Help

DETROIT, MICH.—Washington understands the problems that county officials face and is determined to help provide the solutions was the message Bert Lance, director of the Office of Management and Budget, gave to county officials at the July 27 luncheon session.

Lance said that the Carter administration is determined to conduct a two-way communication with county officers so that the Administration is attuned to local problems and the needs of the people.

He outlined some of the immediate problems on which his office and the Administration wanted to offer assistance. These issues are (1) repairing and insuring the safety of bridges,

(2) controlling the cost of health and hospital care, (3) reforming the welfare system, and (4) eliminating excessive and useless government paperwork.

In the six months the Administration has been in office, Lance said the prime targets of concern have been:

- Getting the economy moving with an economic stimulus program which includes public works programs to reduce unemployment;
- Budgetary revisions;
- Developing a national energy policy so that the nation could be energy self-sufficient;
- Reforming tax laws;
- Reforming welfare; and
- Reforming Social Security.

"You can feel confident that this Administration is aware of your problems and all of your difficulties and the frustrations you encounter," Lance told the county officials, "and our Administration is accessible to criticism."

Lance hit upon the reorganization of the federal government, and said it was long past due and will provide an effective delivery system.



OMB Director Bert Lance

## LEAA Improvements Pledged

DETROIT, Mich.—Deputy Attorney General Peter F. Flaherty chose the opening general session July 24 to announce a pilot program that would establish neighborhood justice centers, designed to handle disputes before they reach the court.

The former mayor of Pittsburgh explained to the county forum that the centers will attempt to resolve disputes through mediation, using a specially trained member of the community.

"Those matters that cannot be mediated or arbitrated will be referred to public or private agencies or to courts—whichever can best deal with the problems," he said.

(The centers are expected to open in the fall in Atlanta, Kansas City, Mo., and Los Angeles and are intended to be models for other cities.)

Flaherty, who was introduced by his brother Jim Flaherty, Allegheny County (Pa.) commissioner, also reaffirmed Justice Department plans to streamline the Law Enforcement Assistance Administration (LEAA).

"One way the federal government can be of great assistance is to reduce the amount of bureaucratic



Deputy Attorney General Peter F. Flaherty

red tape that accompanies almost every form of federal assistance," he said.

Flaherty gave this as the reason Attorney General Griffin Bell assigned a task force to report to him on reorganizing the agency and for the decision to close 10 region LEAA

offices—a move he says will save several million dollars.

He called on the county officials to give their input on the task force recommendations and to respond to a proposed LEAA funding change from block grants to a form of direct assistance.



Gov. William G. Milliken

## Financial Strains on Counties Recognized

DETROIT, Mich.—Gov. William G. Milliken told the July 27 opening morning session that the administration of programs such as welfare and public health are placing "an unbearable financial demand on counties."

"With the assistance of the Michigan Association of Counties," he said, "we were able to agree on programs which have provided tremendous fiscal relief to county government while maintaining the benefits of local administration."

The governor said that he believes that the most effective government occurs the closest to the people, adding "the efficient, comprehensive operation of county government is one of the best tools available to us to help restore faith in our government."

Milliken acknowledged the conflict that arises between different government units, usually over the question of jurisdiction and financial responsibility.

"We recognize that counties are basically tied to the property tax, a stable but relatively inflexible revenue base," he said.

"Thus, we are moving at the state level to assume some funding responsibilities while leaving administration at the local level, where it can be most responsive to those served."

In the area of mental health, the

state has assumed a 90 per cent share of the cost of programs. At the same time, the county board of commissioners in a county appoints a 12-member community mental health board that oversees mental health programs in the county, he said.

In the public health area, the governor acknowledged that he is supporting legislation to increase the state share from its current level of less than 10 per cent to 50 per cent over a phased-in period, while maintaining a local administrative board.

"Equally important and equally sensitive to the relationship of state and local government, is the issue of programs which the state orders but which it doesn't provide the money for," Milliken said.

To this end, he said, "I have directed all state departments to prepare fiscal impact statements on any proposed legislation which has a significant impact on local government."

Milliken explained a property tax relief program that limits the percentage of income a person pays and disclosed the formation of a "rainy day fund" beginning with \$75 million to help stabilize the state's budget and thus help other levels of government which depend on state financing of programs.



Rev. Leon Sullivan

## Champions Job Opportunities

DETROIT, Mich.—"Not a hand out, but a hand up" was the message the Rev. Leon Sullivan brought to delegates at the afternoon session July 25.

In a booming baritone, Rev. Sullivan called for maximum utilization of resources, particularly as people and industry move into rural and suburban areas.

"As the county develops in influence and power, it will also inherit all the problems that plague the inner city," he warned.

The pastor of Philadelphia's Zion Baptist Church told county officials

that they must find ways to develop partnerships with community-based organizations.

He is founder of Opportunities Industrialization Center (OIC), a program that was developed from the ghetto to train persons in job skills and for which 40 counties serve as prime sponsors.

Rev. Sullivan paraphrased Lyndon Johnson's words to him: "America does not owe everybody a living, but it does owe everybody the chance to make a decent living."

Sullivan said that self-reliance,

productivity and unity of purpose are key ingredients in keeping America from becoming a welfare state.

"Black power is not enough. White power is not enough," he said. "We must take white power and brown power and black power and use it to build American power."

Sullivan is also founder and chairman of the board of the National Progress Association for Economic Development which is involved with economic planning, shopping center development, assistance to minority businesses and development training centers throughout the country.





HEW Undersecretary Hale Champion

## Delegates Assured 'You Will Be Heard'

DETROIT, Mich.—Hale Champion, undersecretary for the Department of Health, Education and Welfare, told the July 25 morning session of delegates that "if HEW's programs are to be as effective as we all want them to be, we have to rely more on state and local government to manage them."

"You will not always agree with our decisions," he said. "But you can be sure of two things which have not always been true about HEW. You will be heard and there will be decisions."

Champion reaffirmed the Admin-

istration's commitment to a national health program and reported that a national task force will be charged with looking closely at the problems of the financially unsupported patients.

"We recognize the burdens the increasing number of these patients place on many of our county health systems," he said. (Forty-five per cent of all public hospitals are operated by counties.)

He said the practice of and prepayment concept of health maintenance organizations (HMOs) to public health facilities will be studied.

Contra Costa County, Calif. is an example where the county hospital has contracted with California Medicaid to pay for the enrollees in an HMO system totalling 6,500 people, he pointed out.

Champion asked support for the Administration's hospital cost containment bill, saying that cost containment is badly needed and citing the following statistics:

Since 1965, the average daily hospital rate has jumped from \$44 to \$155 per day;

Since 1950, the daily hospital rate has increased 1,000 per cent while the consumer price index increased 125 per cent.

"The Administration bill is vital to you because it will help ease the local burden by limiting increases in hospital revenues to 9 per cent annually beginning in October," he said.

Champion also talked about welfare reform and disclosed that the Administration will recommend a consolidation of the current Aid to Families with Dependent Children (AFDC), Supplemental Security Income (SSI) and food stamps programs.

## City, County Asked to 'Cut the Conflict'

DETROIT, Mich.—In calling for cooperation between counties and cities and urban and rural areas, Detroit Mayor Coleman A. Young told the July 24 opening general session of conference delegates that "we go up and forward together or down and out together."

He said that if cities and counties understand they have a common fate, then they understand each other.

The mayor compared competing interests between modern cities and counties with the days of the "wild West" where problems among sheepmen, cattle ranchers and farmers were settled "with a six-gun."

"Today Washington is the big coral in the sky" where competing interests come together, he said.

Young added that local units of governments are in dispute over the same basic issue—land and the use of resources such as energy.

"We still have the idea that America is a nation of unlimited frontier," he said.

"It is time we realized that we are all fighting for the same thing."

Young called for urban and rural areas to recognize their "commonality" and to work together in cooperation and coalition.

He reminded delegates that "in the old days" manufacturing centers and cities subsidized farms. Today, Young said, "the cities and industrialized counties are in trouble."

He gave Detroit as the symbol of a "city on the way up" because of cooperation among private industry, financial institutions, labor and the people.

Young concluded that it was time to "cut out the conflict, lay down our holsters," and sit down to work out mutual problems.

## AT-LARGE DELEGATES NAMED

### Bylaws Changed

DETROIT, Mich.—At the annual conference opening session, county officials voted to amend their national bylaws giving more representation to minorities and reapportioning state seats on NACo's Board of Directors.

The changes in the bylaws came as the result of a year-long debate over the structure of the board of directors which is NACo's policy-making arm and has responsibility for supervising and managing the association.

A Committee on the Future, headed by NACo 3rd Vice President Francis Francois, was appointed in June 1976, to study NACo's structure. The bylaw changes approved were recommended by the committee.

PRIOR TO the July 24 vote, NACo Board Members represented various states. However, some states had no representatives on the board and others had more than one.

The bylaw amendments give each state one voting seat on the board. To maintain that seat, however, states must have 50 per cent of their counties as members of NACo by 1980 or NACo members must represent 50 per cent of a state's population.

In addition, 10 at-large seats go to states with the largest representation in NACo (determined by the weighted voting system). These states also will have to meet the 50 per cent requirement by 1980.

Association members voted to add 10 at-large minority seats to be appointed by the NACo president. These are voting seats (as opposed to

last year when five minority representatives on the board were non-voting members). Persons are selected to balance any racial, sex or urban/rural inequities remaining each year after the election of state representatives.

The following directors were appointed by President Bill Beach: Rosemary Ahmann, Olmsted County, Minn.; Elizabeth Cofield, Wake County, N.C.; Lynn Cutler, Blackhawk County, Iowa; Harold Hayden, Genesee County, Mich.; Ed McIntyre, Richmond County, Ga.; Pete Mirelez, Adams County, Colo.; Terrance Pitts, Milwaukee County, Wis.; Johnnie M. Smith, Greenville County, S.C.; Sandra Smoley, Sacramento County, Calif.; and Frederick Wilson, Lincoln Parish, La.

#### OTHER BYLAW changes include:

- Honorary directors are non-voting members.

- Each affiliate will continue to have one voting seat on the NACo board. A committee of affiliate representatives will establish criteria for both the creation of new affiliates and dissolution of inactive affiliates. These criteria will go into effect in 1980.

- There is presently one region district—the Western Region District—which has two voting seats on the board. Should a new region petition the board for recognition, the board will act upon such a request as customary.

The chart below compares the composition of NACo's board before and after the bylaw changes.

#### Board of Directors

##### Before Bylaw Amendments

President  
4 Vice Presidents  
Fiscal Officer  
Past President  
Directors (48)  
Region District  
Affiliates (14)  
Honorary Members (14)  
Minority Representatives (5)  
(non-voting)

Members 91

##### After Bylaw Amendments

President  
4 Vice Presidents  
Fiscal Officer  
Immediate Past President  
Directors (47)  
Large State Directors (10)  
At-Large Directors (10)  
Region District (2)  
Affiliate (14)  
Honorary Directors (non-voting)

Members 90

## NACo Elects Officers

#### Mills

Mills was previously a member of NACo's Finance Committee, chairman of the Revenue Sharing Committee and member of the Land Use Steering Committee. Mills also has served as president of the National Association of County Executives, a NACo affiliate organization.

Executive of Orange County since 1969 and former mayor of Middletown, N.Y. (1952-1955), he has held a variety of city, county, and regional positions. He was a member of the Advisory Council to the Hudson River Valley Commission in 1965-66 and commissioner for Riparian Claims on the Neversink River 1957-58. Mills also was president of the Association of New York State County Executives in 1972 and a member of the New York State Office for Local Government Advisory Board in 1971 and reappointed in 1974.

#### Williams

The Genesee County commissioner has been an active member of NACo for 12 years and a board of directors member since 1974. She has served as chairman of the NACo Welfare Steering Committee and as a member of the Urban Affairs Committee.

She was elected to the Genesee County Board of Commissioners in 1968 and currently serves as a member of the Michigan Association of County Commissioners and Michigan State Manpower Steering Committee.

On a national level, Williams

serves as the National Human Services Institute for Children and is a member of the National Democratic Advisory Council.

#### Francois

Francois' previous NACo activities have included, among others: chairman of the Housing subcommittee (1972-73), chairman of the Committee on the Future (1976), chairman of the Coalition for Community Development of Special Revenue Sharing (1974), and chairman of the Committee on Regionalism (1975-present). Until his election, Francois had been a member of the NACo Board of Directors.

In addition to having been chairman of the Prince George's County Council from 1973-75, Francois has been both president and chairman of the Metropolitan Washington Council of Governments and was president of the National Association of Regional Councils.

#### Orr

Orr has served as chairman of the NACo Tax and Finance Committee and had been a member of the board of directors.

He is secretary to the Conference of Urban Counties and is secretary on the Executive Board of the North Central Texas Council of Governments. He serves as a director on the Texas County District Retirement System Board.

A former mayor of Desoto, where he was born, Orr was president of the Desoto school board for six years, chairman of Desoto City charter commission and twice president of the Desoto Chamber of Commerce.



Mayor Coleman A. Young



# Who's Who in NACO



William O. Beach



Louis V. Mills



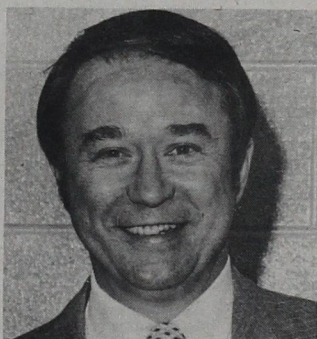
Charlotte Williams



Francis B. Francois



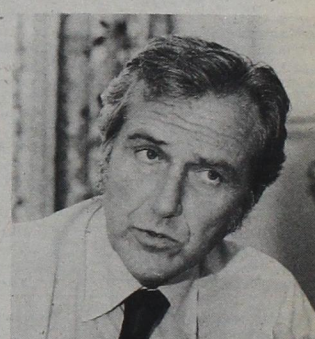
Roy Orr



O. Gene Dishner



Daniel C. Lynch



Bernard F. Hillenbrand

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Courthouse  
Manassa, Colorado 81141

**J.W. "Bill" Stevens**  
Broward County Commissioner  
Courthouse  
Ft. Lauderdale, Florida 33301

**Aloysius Sucy** (NACPD)  
Wayne County Corporation Counsel  
City-County Building  
Detroit, Michigan 48226

**Mary Louise Symon**  
Chairman, Dane County  
Board of Supervisors  
1816 Vilas Avenue  
Madison, Wisconsin 53709

**William Thomas** (NACPRO)  
Onondaga County Planning Director  
1100 Civic Center  
421 Montgomery Street  
Syracuse, New York 13202

**Raymond Tilghman**  
President, Board of Commissioners  
Charles County Courthouse  
LaPlata, Maryland 20646

**Wally Toeys**  
Boulder County Commissioner  
Courthouse  
Boulder, Colorado 80302

**Joseph Toner**  
New Castle County Councilman  
144 East Third Street  
Wilmington, Delaware 19720

**Paul Van Roekel** (NACE)  
Oakland County Engineer  
31001 Lahser Road  
Birmingham, Michigan 48010

**Richard Wilcox**  
Oakland County Commissioner  
1200 North Telegraph Road  
Pontiac, Michigan 48053

**Frederick Wilson**  
Police Juror  
Lincoln Parish  
805 Second Street  
Ruston, Louisiana 71270

## AFFILIATE PRESIDENTS

NACo's annual conference is the time many of NACo's 15 affiliate organizations hold their annual meetings and elect officers. The affiliates are composed of the professional staff of counties—from clerks to engineers to welfare directors. These specialists form the right arm of NACo and provide much of the technical information used by NACo members to arrive at sound national policy positions. In addition, the affiliates serve their own members as a forum to focus on the special problems of their offices or to exchange information on improving taxpayer services. The following is a list of the presidents of each affiliate. (Those affiliates with an asterisk will elect new officers later this year.)

National Association of County  
Administrators (NACA)  
**Ardath Cade**  
Charles County Administrator  
County Courthouse, Box B  
La Plata, Maryland 20646  
(301) 934-8141, ext. 260

National Association of County Civil  
Attorneys (NACCA)  
**Douglas J. Maloney**  
Marin County Counsel  
Civil Center  
San Rafael, California 94903  
(415) 479-1110

National Association of County  
Engineers (NACE)  
**Milton L. Johnson**  
Clayton County Engineer  
Box 546  
Elkader, Iowa 52043  
(319) 245-1782

National Association of County Health  
Officials (NACHO)  
**Hugh Tilson**  
Director of the Human Services Department  
Multnomah County  
426 S.W. Stark Street  
Portland, Oregon 97204  
(503) 248-3423

National Association of County Information  
Officers (NACIO)  
**Robert Ryan**  
Director of Communications  
Nassau County  
Executive Building  
1 West Street  
Mineola, New York 11501  
(516) 535-5360

\*National Council of Intergovernmental  
Coordinators (NACo/CIC)  
**James K. Mahoney**  
Deputy County Administrator  
San Joaquin County  
222 East Weber Avenue, Room 707  
Stockton, California 95202  
(209) 944-2611

\*National Association of County Manpower  
Officials (NACMO)  
**David Goehring**  
Manpower Director  
Montgomery County  
8113 Fenton Street  
Silver Spring, Maryland 20910  
(301) 279-8360

National Association of County Park and  
Recreation Officials (NACPRO)  
**Graham M. Skea**  
Commissioner  
Department of Park and Recreation  
Orange County  
RD #1, Route 416  
Montgomery, New York 12549  
(914) 457-3111

National Association of County Planning  
Directors (NACPD)  
**George P. Stahlman**  
Development Coordinator  
Polk County Department of Community  
Planning  
P.O. Box 1909  
Bartow, Florida 33830  
(813) 533-0361

National Association of County Recorders  
and Clerks (NACRC)  
**Loretta Bowman**  
Clerk of Circuit Court  
Pinellas County Courthouse  
Clearwater, Florida 33516  
(813) 446-7161

National Association of County Treasurers  
and Finance Officers (NACTFO)  
**Robert Clark**  
Clallam County Treasurer  
County Courthouse  
Port Angeles, Washington 98382  
(206) 452-2318

National Association of County Welfare  
Directors (NACWD)  
**Quenten L. Emery**  
Director of Department of Social Services  
Polk County  
112 11th Street  
Des Moines, Iowa 50308  
(515) 284-6341

National Council of County Association  
Executives (NCCAE)  
**A. Barry McGuire**  
Executive Director  
Michigan Association of Counties  
319 W. Lenawee Street  
Lansing, Michigan 48933  
(517) 372-5374

\*National Council of Elected County  
Executives (NCECE)  
(vacant)

Western Region District (WRD)  
**Jack Petitti**  
Clark County Commissioner  
Courthouse  
Las Vegas, Nevada 89101  
(702) 386-4011



# STATE ASSOCIATIONS

State associations represent their counties in state capitals. These associations also provide training, consultation and technical assistance to help counties more efficiently and effectively serve their citizens. Currently, there are 52 state associations in the 48 states which have county governments. Some states have two associations serving the county interest. Like the National Association of Counties, the state associations link state and local governments and the federal government.

## ALABAMA

Association of County Commissions of Alabama  
**O.H. "Buddy" Sharpless**  
Executive Director  
660 Adams Ave.  
Montgomery, Alabama 36104  
(205) 263-7594

## ALASKA

Alaska Municipal League  
**Don M. Berry**  
Executive Director  
204 N. Franklin  
Juneau, Alaska 99801  
(907) 586-6526

## ARIZONA

Arizona Association of Counties  
**Richard W. Casey**  
Executive Director  
Room 204  
1820 W. Washington St.  
Phoenix, Arizona 85007  
(602) 252-6563

## ARKANSAS

Association of Arkansas Counties  
**Courtney Langston**  
Executive Director  
118 National Old Line Building  
Little Rock, Arkansas 72201  
(501) 372-7550

## CALIFORNIA

County Supervisors Association of California  
**Richard Watson**  
Executive Director  
11th and L Building  
Sacramento, California 95814  
(916) 441-4011

## COLORADO

Colorado Counties, Inc.  
**Clark Buckler**  
Executive Director  
Suite 301  
1500 Grant St.  
Denver, Colorado 80203  
(303) 534-6326

## DELAWARE

Delaware Association of Counties  
**Joseph Toner**  
Executive Director  
New Castle County Public Building  
Wilmington, Delaware 19801  
(302) 571-7520

## FLORIDA

State Association of County Commissioners of Florida  
**John Thomas**  
Executive Director  
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(904) 224-3148

## GEORGIA

Association County Commissioners of Georgia  
**Hill Healan**  
Executive Director  
Suite 1120  
Carnegie Building  
Atlanta, Georgia 30303  
(404) 522-5022

## HAWAII

Hawaii State Association of Counties, Inc.  
**Burt Tsuchiya**  
President  
c/o County of Kauai  
Lihue, Hawaii 96766  
(808) 245-4771

## IDAHO

Idaho Association of Counties  
**Dean G. Huntsman**  
Executive Director  
P.O. Box 1623  
Boise, Idaho 83701  
(208) 345-9126

## ILLINOIS

Illinois Association of County Board Members  
**Paul Bitschenauer**  
Executive Secretary  
403 W. Edwards St.  
Springfield, Illinois 62704  
(217) 528-5331

## ILLINOIS

Urban Counties Council of Illinois  
**Arthur Gottschalk**  
Executive Director  
30th Floor  
105 W. Adams St.  
Chicago, Illinois 60603  
(312) 346-7500

## INDIANA

Association of Indiana Counties, Inc.  
**Shirli K. Evans, Jr.**  
Executive Director  
317 Illinois Building  
17 W. Market St.  
Indianapolis, Indiana 46204  
(317) 632-7453

## IOWA

Iowa State Association of Counties  
**Donald Cleveland**  
Executive Director  
730 E. Fourth St.  
Des Moines, Iowa 50316  
(515) 244-7181

## KANSAS

Kansas Association of Counties  
**Fred Allen**  
Executive Secretary  
Suite D  
112 W. Seventh St.  
Topeka, Kansas 66603  
(913) 233-2271

## KENTUCKY

Kentucky Association of Counties  
**Jerry Frockt**  
Executive Director  
P.O. Box 345  
323 Shelby St.  
Frankfort, Kentucky 40601  
(502) 223-7668

## LOUISIANA

Police Jury Association of Louisiana  
**James T. Hays**  
Executive Secretary  
1401 Foss Drive  
Baton Rouge, Louisiana 70802  
(504) 343-2835

## MAINE

Maine County Commissioners Association  
**Roland D. Landry**  
Executive Secretary  
2 Turner St.  
Auburn, Maine 04210  
(207) 782-6131

## MARYLAND

Maryland Association of Counties, Inc.  
**Joseph J. Murnane**  
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169 Conduit St.  
Annapolis, Maryland 21401  
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## MASSACHUSETTS

County Commissioners' and Sheriffs' Association of Massachusetts  
**John J. Bowes**  
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Main Street  
Barnstable, Massachusetts 02630  
(617) 362-3252

## MICHIGAN

Michigan Association of Counties  
**A. Barry McGuire**  
Executive Director  
319 W. Lenawee St.  
Lansing, Michigan 48933  
(517) 372-5374

## MINNESOTA

The Association of Minnesota Counties  
**James Shipman**  
Executive Director  
Suite 203  
55 Sherburne Ave.  
St. Paul, Minnesota 55103  
(612) 222-5821

## MISSISSIPPI

Mississippi Association of Supervisors  
**A.J. Foster**  
Presidential Assistant  
P.O. Box 1314  
Jackson, Mississippi 39205  
(601) 353-2741

## MISSOURI

Missouri Association of Counties  
**Tony Hiesberger**  
Executive Director  
P.O. Box 234  
Jefferson City, Missouri 65101  
(314) 634-2120

## MONTANA

Montana Association of Counties  
**R. Dean Zinnecker**  
Executive Director  
1802 11th Ave.  
Helena, Montana 59601  
(406) 442-5209

## NEBRASKA

Nebraska Association of County Officials  
**Gerald Stromer**  
Executive Director  
103 Executive Building  
521 S. 14th St.  
Lincoln, Nebraska 68508  
(402) 477-8291

## NEVADA

Nevada Association of County Commissioners  
**Harold P. Dayton, Jr.**  
Executive Secretary  
Box 859  
Zephyr Cover, Nevada 89448  
(702) 588-2463

## NEW HAMPSHIRE

New Hampshire Association of Counties  
**Peter J. Spaulding**  
Executive Secretary  
163 N. Main St.  
Concord, New Hampshire 03301  
(603) 228-0331

## NEW JERSEY

New Jersey Association of Counties  
**Jack Lamping**  
Executive Director  
Suite 3-B  
120 Sanhican Drive  
Trenton, New Jersey 08618  
(609) 394-3467

## NEW MEXICO

New Mexico Association of Counties  
**Phillip Larraoite**  
Executive Director  
P.O. Box 1748  
Santa Fe, New Mexico 87501  
(505) 983-2101

## NEW YORK

New York State Association of Counties  
**Edwin Crawford**  
Executive Director  
150 State St.  
Albany, New York 12207  
(518) 465-1473

## NORTH CAROLINA

North Carolina Association of County Commissioners  
**C. Ronald Aycock**  
Executive Director  
P.O. Box 1488  
Raleigh, North Carolina 27602  
(919) 832-2893

## NORTH DAKOTA

North Dakota Association of Counties  
**Dennis Frederickson**  
Executive Secretary  
P.O. Box 417  
Bismarck, North Dakota 58501  
(701) 258-4481

## OHIO

County Commissioners' Association of Ohio  
**A.R. Maslar**  
Executive Director  
M-58, Neil House  
41 S. High St.  
Columbus, Ohio 43215  
(614) 221-5627

## OKLAHOMA

Oklahoma County Commissioners Association  
**Harvey Weichel**  
Secretary-Treasurer  
c/o Washita County Commissioners Colony, Oklahoma 73021  
(405) 832-2284

## OREGON

Association of Oregon Counties  
**P. Jerry Orrick**  
Executive Director  
P.O. Box 12729  
Salem, Oregon 97309  
(502) 585-8351

## PENNSYLVANIA

Pennsylvania State Association of County Commissioners  
**John E. "Jack" Minnich**  
Executive Director  
301 Blackstone Building  
112 Market St.  
Harrisburg, Pennsylvania 17101  
(717) 232-7554

## SOUTH CAROLINA

South Carolina Association of Counties  
**Russell B. "Bo" Shetterly**  
Executive Director  
808 SCN Center  
1227 Main St.  
Columbia, South Carolina 29201  
(803) 252-7255

## SOUTH DAKOTA

South Dakota Association of County Commissioners  
**Neal Strand**  
Executive Director  
214 E. Capitol  
Pierre, South Dakota 57501  
(605) 224-8654

## TENNESSEE

Tennessee County Services Association  
**Ralph J. Harris**  
Executive Director  
226 Capitol Boulevard Building  
Nashville, Tennessee 37219  
(615) 242-5591

## TEXAS

County Judges and Commissioners' Association of Texas  
**Derwood Wimpee**  
President  
Rockwall County Judge Courthouse  
Rockwall, Texas 75087  
(214) 722-5152

## TEXAS

Texas Association of Counties  
**Sam Clonts**  
Executive Director  
P.O. Box 2131  
Austin, Texas 78768  
(512) 478-8753

## UTAH

Utah Association of Counties  
**Jack Tanner**  
Executive Director  
Suite 311  
10 W. Broadway  
Salt Lake City, Utah 84101  
(801) 359-3332

Continued on next page



# STATE ASSOCIATIONS

## VIRGINIA

Virginia Association of Counties  
**George R. Long**  
Executive Director  
P.O. Box 6306  
Charlottesville, Virginia 22906  
(804) 973-7557

## WASHINGTON

Washington Association of County Officials  
**Lyle T. Watson**  
Executive Director  
Suite 307  
105 E. Eighth Ave.  
Olympia, Washington 98501  
(206) 943-1812

## WASHINGTON

Washington State Association of Counties  
**Jack Rogers**  
Executive Director  
6730 Martin Way N.E.  
Olympia, Washington 98506  
(206) 491-7100

## WEST VIRGINIA

West Virginia Association of County Officials  
**Gene Elkins**  
Executive Director  
Suite 207  
1018 Kanawha Blvd.  
Charleston, West Virginia 25301  
(304) 346-0592

## WISCONSIN

Wisconsin County Boards Association  
**Robert Mortensen**  
Executive Director  
Number 200  
122 W. Washington Ave.  
Madison, Wisconsin 53703  
(608) 256-2324

## WYOMING

Wyoming Association of County Officials  
and Wyoming County Commissioners  
Association  
**Vincent V. Picard**  
Executive Secretary  
P.O. Box 3321  
University Station  
Laramie, Wyoming 82070  
(307) 766-5166

## CANADA

Association of Counties and  
Regions of Ontario  
**Sheila Richardson**  
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# STAFF CONTACTS

(LA—Legislative Affairs)  
(TA—Technical Assistance)

## COMMUNITY DEVELOPMENT

Community Development  
**John Murphy** (LA)  
Economic Development (EDA)  
(Public Works)  
**Elliott Alman** (LA)  
Farmers' Planning Grants (FmHA)  
**Elliott Alman** (LA)  
Housing  
**Alman/Murphy** (LA)  
HUD "701" Planning Grants  
**John Murphy** (LA)  
Rural Development (USDA)  
**Elliott Alman** (LA)

## CRIMINAL JUSTICE AND PUBLIC SAFETY

County Attorneys  
**Donald Murray** (TA)  
Courts and Corrections  
**Nancy Levinson** (TA)  
Criminal Justice (LEAA)  
**Bill Bertera** (LA) and  
**Duane Baltz** (TA)  
Criminal Justice Planning  
**Duane Baltz** (TA)  
Emergency Preparedness  
(Fire, Disaster)  
**Duane Baltz** (TA)  
General Criminal Justice Issues  
**Donald Murray** (TA)  
Juvenile Justice  
**Donald Murray** (TA)  
Victim Assistance Programs  
**Duane Baltz** and  
**Wendy Gressman** (TA)

## EMPLOYMENT

CETA Regions VI and VII  
**Chris Duba** (TA)  
Welfare Reform/ UI  
**Tom Cagle** (TA)  
Unemployment Insurance  
**Carol Cox** (TA)  
CETA Region IV  
**Servando Cuellar** (TA)  
CETA Region IX and X  
**Pat Elston** (TA)  
CETA Region V  
**Karen King** (TA)  
Employment (DOL)  
**Nancy ReMine** (TA)  
CETA Regions I and II  
**Geoffrey Trego** (TA)  
CETA Region III and VIII  
**Phyllis Dawson** (TA)  
Employment (Legislation)  
**Jon Weintraub** (LA)  
County Manpower Report Editor  
**Chris Duba** (TA)

## HEALTH AND EDUCATION

Alcoholism  
**Mike Benjamin** (TA)  
Education  
**Mike Gemmell** (LA)  
Emergency Medical Services  
**Tony McCann** (TA)  
Health (HEW)  
**Mike Gemmell** (LA)  
Health Resources  
**Tony McCann** (TA)  
Health Systems Agencies (HSAs)  
**Len Cohen** (TA)  
Rural Health  
**Joan Prosten** (TA)

## HOME RULE/REGIONAL AFFAIRS

Community College—County  
Cooperation  
**Tom Bruderle** (TA)  
Consolidation  
**Florence Zeller** (TA)  
Contracting for Services  
**Bruce Talley** (TA)  
County Administration  
**Terry Schutten** (TA)  
Intergovernmental Relations  
**Florence Zeller** (TA)  
Modernization  
**Florence Zeller** (TA)  
Organization  
**Florence Zeller** (TA)  
Record Keeping  
**Florence Zeller** (TA)  
Regionalism  
**Terry Schutten** (TA)  
Voter Registration  
**Bill Bertera** (LA)

## LABOR-MANAGEMENT RELATIONS

Collective Bargaining  
**Ann Simpson** (LA) and  
**Debby Shulman** (TA)  
Equal Employment Opportunities  
(EEO) and Affirmative Action  
**Ann Simpson** (LA) and  
**Debby Shulman** (TA)  
Intergovernmental  
Personnel Act (IPA)  
**Ann Simpson** (LA) and  
**Debby Shulman** (TA)  
Labor-Management Relations  
**Ann Simpson** (LA) and  
**Debby Shulman** (TA)

## LAND USE/ENVIRONMENT AND ENERGY

Coastal Zone Management  
**Bob Weaver** (TA)  
Energy  
**Bill Bertera** (LA) and  
**Sue Guenther** (TA)

Energy Newsletter  
**Sue Guenther**  
Environment  
**Carol Shaskan** (LA)  
Environment and Land Use  
**Bob Weaver** (TA)  
Noise Pollution Control  
**Don Spangler** (TA)  
Parks and Recreation  
**Tom Bruderle** (TA)  
Resource Recovery  
**Tom Bulger** (TA)  
Solid Waste  
**Tom Bulger** (TA)  
Wastewater Facilities  
**Cliff Cobb** (TA)  
Water and Related Land Resources  
**Jim Evans** (LA)  
"208" Water Quality Management  
**Jean Packard** (TA)

## PUBLIC LANDS

Payments-in-Lieu of Taxes  
**Jim Evans** (LA)

## TAXATION AND FINANCE

Countercyclical Aid  
**Aliceann Fritschler** (LA) and  
**Carol Berenson** (TA)  
County Financial Management  
**Carol Berenson** (TA)  
Federal Regulations/Grantsmanship  
**Linda Church** (LA)  
Municipal Bonds  
**Carol Berenson** (TA)  
Municipal Securities Disclosure  
**Carol Berenson** (TA)  
Paperwork  
**Aliceann Fritschler** (LA)  
Revenue Sharing  
**Aliceann Fritschler** (LA) and  
**Carol Berenson** (TA)

## TRANSPORTATION

Airports, Aviation, Aircraft Noise  
**Sandy Spence** (LA)  
Asphalt  
**Sandy Spence** (LA) and  
**Marian Hankerd** (TA)  
Bridges  
**Sandy Spence** (LA)  
Highways  
**Sandy Spence** (LA) and  
**Marian Hankerd** (TA)  
Public Transit  
**Sandy Spence** (LA)  
Railroads  
**Sandy Spence** (LA)  
Rural Public Transportation  
**Lynda Given** (TA)

Transportation  
**Sandy Spence** (LA) and  
**Marian Hankerd** (TA)

## WELFARE AND SOCIAL SERVICES

Aging Services  
**Mary Murphy** (TA)  
Rural Human Resources  
(Community Action Agencies)  
**Scott Forsyth** (TA)  
Social Services/Welfare  
**Paula McMartin** (LA)  
Social Services (Title XX)  
**Jim Koppel** (TA)  
Welfare Reform  
**Paula McMartin** (LA)

## ASSOCIATION

Executive Director  
**Bernard F. Hillenbrand**  
Deputy Executive Director  
**Rodney L. Kendig**

## Member Resources

Achievement Awards  
**Robert Platky**  
Board of Directors  
**Dottie Byars**  
County News Circulation  
**Marie Reid**  
Living Library  
**Katie Washington**  
Meetings  
**Jo Crichton**  
Membership  
**Meg Gianessi**  
Minorities in NACo  
**Mel Howard**  
NACo/ICMA County Yearbook  
**Linda Ganschietz** (293-2200)  
Publication Orders  
**Katie Washington**  
State Associations  
**Margaret Taylor**  
Urban Affairs Committee  
**John Murphy**  
Women in NACo  
**Cindy Kenny**  
Accounting  
**Hugh Cheatham**  
Grants and Contracts  
**Bill Maslin**  
NACo Financial Management  
**Chuck Oglebay**  
Office Manager  
**Bob Graham**

Personnel  
**Lou Ervin**

## Public Affairs

Public Affairs Director  
**Beth Denniston**  
County News/News Manager  
**Christine Gresock**  
County News/Production Manager,  
Graphics  
**Michael Breeding**  
Photographer  
**Lee La Prell**  
Press Relations  
**Beth Denniston**  
Publications Coordinator  
**Gary Huffman**

## Affiliates

National Association of County  
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**Terry Schutten**  
National Association of County Civil  
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**Donald Murray**  
National Association of County  
Engineers (NACE)  
**Marian Hankerd**  
National Association of County  
Health Officials (NACHO)  
**Mike Gemmell**  
National Association of County  
Information Officials (NACIO)  
**Beth Denniston**  
NACo Council of Intergovernmental  
Coordinators (NACo/CIC)  
**Linda Church**  
National Association of County  
Manpower Officials (NACMO)  
**Pat Elston**  
National Association of County  
Planning Directors (NACPD)  
**Bob Weaver**  
National Association of County Park  
and Recreation Officials (NACPRO)  
**Tom Bruderle**  
National Association of County  
Recorders and Clerks (NACRC)  
**Florence Zeller**  
National Association of County  
Treasurers and Finance Officers  
(NACTFO)  
**Carol Berenson**  
National Association of County  
Welfare Directors (NACWD)  
**Paula McMartin**  
National Council of County  
Association Executives (NCCAE)  
**Margaret Taylor**  
National Council of Elected County  
Executives (NCECE)  
**John Murphy**  
Western Region District (WRD)  
**Jim Evans**



# County Officials Amend Platform and Adopt Resolutions at 42nd Annual Meeting

County officials take a hard look at their national policy each year at the National Association of Counties' annual conference. They determine what has been done in the past year and what still needs doing.

NACo's principal policy vehicles are the American County Platform and conference resolutions. The platform is NACo's permanent policy document and, when necessary, is amended at the annual conference. Divided into 12 substantive policy areas, the platform reflects the philosophy and broad objectives of NACo's membership. Resolutions, on the other hand, are generally single-purpose documents addressing a specific issue or piece of legislation. Resolutions are employed to draw attention to a topic of current concern, to clarify parts of the broadly worded platform, or to set policy in areas not covered by the platform. Most platform amendments and resolutions originate in one of the 12 policy steering committees:

Community Development  
Criminal Justice and Public Safety  
Employment  
Environment and Energy  
Health and Education  
Home Rule and Regional Affairs  
Labor-Management Relations  
Land Use  
Public Lands  
Taxation and Finance  
Transportation  
Welfare and Social Services

From the policy steering committees proposed platform changes and resolutions are presented to the NACo Board of Directors sitting as a Resolutions Committee. They, in turn, report proposals to the membership assembled at the Annual Business Meeting. The membership is the ultimate arbiter of what will or will not be NACo policy.

Following is a summary of all platform amendments and resolutions adopted by the NACo membership at the annual meeting in Detroit, Mich. on July 27. A complete printed copy of the platform and resolutions will be mailed to every member county in September.



Conference delegate makes point during business meeting.

## Community Development

The membership has amended the platform by adding sections on public works, and drought and disaster assistance. In addition, resolutions have been adopted covering public works and rural development.

The amendments:

- Strongly endorse participation of counties in programs such as the Local Public Works Act of 1976, citing the expanding role of counties as providers of public services and the need for public works facilities as well as the private sector job stimulation potential of these projects.
- Recognize the severe impact of drought and natural disasters on urban and rural counties and the role of the federal government in assisting affected communities, urging a long range, federal effort coordinated with local governments for disaster relief.
- The public works resolution endorses the 1977 local public works program and urges its reauthorization if nationwide unemployment continues to exceed 6.5 per cent. It also advocates the countywide use of unemployment data, county eligibility from pockets of poverty, and use of county services, budget, and capital outlay in determining county share of public works funds.
- The rural development resolution calls for full funding of the grant and loan programs of the Rural Development Act of 1972; legislatively increased rural development grants to cover 75 per cent of project cost, deletion of the "one per cent rule" from the regulations, and preference given to countywide and areawide systems; and urges the Farmers Home Administration to promulgate rules defining the eligibility of rural portions of urban counties for rural development assistance.

## Criminal Justice and Public Safety

The corrections section of the platform has been substantially changed, and an entirely new section on criminal justice planning and coordination and the role of the county coroner has been added.

### The corrections platform:

- Notes that counties, while presenting the best opportunity for rehabilitation, cannot bear the financial burdens without substantial help from state and federal sources;
- Encourages the use of community based corrections facilities;
- Urges county governments to establish an intake screening process for the purpose of determining the needs of persons charged and assessing risks inherent in release on recognizance programs;
- Advocates the minimizing of incarceration costs by maximizing use of existing community services;
- Urges the provision of humane living conditions and rehabilitation programs within corrections systems;
- Encourages states to encourage multi-jurisdictional facilities between counties and municipalities where practical;
- Urges the establishment of standards for adult and juvenile detention services and fiscal assistance from the states in meeting these standards;
- Mandates that corrections programs and services be provided without discrimination.

### The county coroner/medical examiner section:

- Urges that the county coroner/medical examiner be an integral partner in the community planning process and in the development of public health policies.

### The criminal justice planning and coordination section:

- Urges counties to develop a criminal justice planning and coordination capacity closely tied to the county budgeting process;
- Outlines functions of a planning and coordinating staff;
- Urges the use of policy boards, composed of a majority of general elected officials, to develop policy options for legislative and executive action.

Also passed was a resolution calling for a simplified program of federal financial assistance to state and local governments for criminal justice system improvements, as follows:

- States, cities and counties over 100,000 in population should receive formula allocations;
- States should receive federal funds for award to local jurisdictions under 100,000 in population;
- Federal discretionary funds should be used to conduct a national demonstration program of criminal justice system improvements;
- A national institute should conduct basic and applied research;
- Financial incentives would encourage criminal justice coordination among local jurisdictions;
- Criminal justice statistical information functions should be consolidated in one federal agency.

## Employment

The platform section on Youth Programs has been substantially changed and includes the following statements:

- Special funds for training programs for youth should be provided through CETA.
- Programs should be open to youth through 21 years of age with the lower age limit established by individual state law.
- Programs should be open to unemployed, underemployed and economically disadvantaged youth.
- The only fringe benefits for youth participating in such programs should be Social Security (FICA) and worker's compensation.
- Length of participation for youth in such programs should be determined by individual CETA prime sponsors.
- Formula allocations under such programs must be made to all CETA prime sponsors, based on viable national data reflecting unemployment and economic status.
- Funding for such programs should be triggered to the national unemployment rate.

The section on Unemployment Insurance also has been significantly changed and approved by the membership to include:

- Support for 50 per cent federal funding for extended benefits paid to county employees;
- Creation of a program offering job development, job creation, skills training, work experience and upgrading opportunities as an alternative to massive federal subsidy of income transfer payments;
- Extension of 100 per cent federally funded emergency unemployment compensation as an interim measure. Benefit payments under such a program should be available to support recipients enrolled in job creation or job training activities;
- Opposition to unemployment insurance benefit payments based on participation in federally funded employment and training programs.

Membership also adopted language to strengthen NACo's position on adequate funding. The new language supports a mandate: that the Secretary of Labor must make final allocations of all formula funds for CETA programs within 30 calendar days of the date that the appropriations bill becomes law.

The membership approved the following resolutions on welfare reform:

- NACo expresses its concern that comprehensive welfare reform must include a full employment policy which emphasizes creation of jobs in the private sector. Job creation in the public sector should be emphasized when efforts in the private sector have been exhausted.
- NACo urges the President, as a part of welfare reform legislation, to exhaust every possibility of encouraging job creation in the private sector. In calling for the development of incentives, NACo expresses its belief that the private sector is and should be the primary source of jobs and that public sector jobs should be used only when no other employment opportunities are available.
- NACo urges the development of a permanent federally funded base of public sector jobs, the funds for which would be triggered on and off by national and local levels of unemployment in order to be responsive to shifts in the national economy. In making this recommendation, NACo expresses its belief that public jobs should be made available at times of high unemployment to allow state and local government to maintain services as well as to provide jobs for unemployed individuals.

## Environment and Energy

There were no changes to the Environment and Energy Section of the American County Platform.

The membership passed environmental resolutions which:

- Endorse the Senate version of the Clean Air Act Amendments which gives the automobile industry until 1980 to meet the automobile emissions standards. This version is stricter than the House bill which relaxes two of the standards as well as giving extensions;
- Call for enactment of amendments to the Clean Air Act to allow new industrial growth in those areas of the country that are exceeding air quality standards;
- Urge Congress to adopt vital interim water pollution amendments to give local flexibility to determine how best to finance the operation and maintenance of treatment plants and to extend the July deadline for complying with water standards;
- Ask Congress to simplify the industrial cost recovery requirements of the 1972 Water Pollution Act;
- Request Congress to allow case-by-case exemptions of water secondary treatment standards for municipal plants which discharge into ocean waters;
- Urge the Army Corps of Engineers and EPA to continue to work with state and local officials to simplify and decentralize the 404 dredge and fill permit program.

Continued on next page



# Platform Changes and Resolutions

- Support the goals of the Administration's energy plan, while urging that a national energy educational effort be implemented;
- Urge that local governments be recognized as essential elements in the implementation of a national energy policy;
- Recommend establishing a public interest group energy task force to assess impact of energy conservation measures;
- Urge that coal conversion only be permitted where it will not lessen the 1970 Statutory Clean Air Ambient Standards and that the federal government expand the national commitment to research and development into problems created by coal conversion;
- Urge the development of more efficient and safe techniques for the disposal and management of nuclear wastes;
- Urge that any modification of the siting procedures for nuclear power plants must include local governments as full participants in the decision making process.

Additionally, a number of resolutions sustaining present NACo policy in the areas of conservation, insulation of public buildings, the Outer Continental Shelf, electric utility rates, liquefied natural gas, and energy recovery from solid waste were adopted by the committee but do not require board action.

## Health and Education

No changes were made in the platform. The following resolutions were passed, encouraging Congress to:

- Continue full funding of education impact aid programs and adopt methods allowing forward funding and prior notification of impact aid awards;
- Review handicapped civil rights regulations in terms of their effect on local governments and to adopt along with the Administration a "common sense" application to implementation of the anti-discrimination regulations affecting handicapped individuals;
- Reform programs that provide health services to economically disadvantaged children and to allow counties to continue screening and treating children or referring patients to comprehensive medical care facilities;
- Enact a bill that provides reimbursement to medical facilities for emergency health care rendered to non-resident and illegal aliens;
- Extend the National Health Planning Act with a series of NACo amendments stressing public accountability and strong involvement of county officials in the health planning and resources development process;
- Adopt amendments to Medicare allowing for reimbursement to rural and underserved area clinics for physician assistant or nurse practitioner services;
- Enact a bill that seeks to hold down the skyrocketing rise in hospital costs by placing a 9 per cent growth lid and by insuring that public hospitals are reasonably reimbursed for outpatient services.

## Home Rule and Regional Affairs

There were no changes in the platform. The membership passed resolutions which:

- Support an expansion of the Intergovernmental Personnel Act (IPA) to include general management. The present act is limited to personnel policies and training functions; the new amendments to IPA would incorporate personnel as one of the management functions, i.e., procurement, financial, intergovernmental relations.
- Urge Congress to give state and local elected officials, their associations and employees the same status as elected federal officials, their associations and employees. NACo is deeply concerned that the bill, H.R. 1180, being considered by Congress to improve the present regulation of lobbying, would not exempt our employees who have been hired by public bodies joined together in an association and whose costs are paid for by public funds. The committee feels that in a federal system the states and their local subdivisions have a right and a duty to join together to insure that their needs and views will be heard by the various branches of the federal government. H.R. 1180 exempts from registration as lobbyists the employees of individual states, counties and cities, but not when governments join together.
- Support the strengthening of the procedure prescribed by the Office of Management and Budget's (OMB) Circular A-95, which deals with the review and comment of locally elected officials in regard to a number of federal programs.
- Oppose the amendments to the Civil Rights Act of 1871 (S. 35 and H.R. 4515). The committee, in conjunction with the National Association of County Civil Attorneys, believes that the present bill amends the Civil Rights Act in such a way as to stimulate an increase in the number of law suits, and subsequent possible increases in the cost of operating governments.
- Oppose legislation calling for election-day voter registration.

## Labor-Management Relations

The existing American County Platform policy, section 7.10, page 63, of the Health and Education plank, is transferred to the Labor-Management plank as section 8.8 on Occupational Health and Safety Programs.

- Three resolutions were adopted. One called for the following:
- The Equal Employment Opportunity Commission is urged to adopt the new Uniform Selection Guidelines issued by the Equal Employment Opportunity Coordinating Council and to instruct the Office of Revenue Sharing to republish its regulations using those guidelines;
  - Congress and the Administration are urged to rectify the overlap and duplication in civil rights enforcement provisions by consolidating and vesting rule making authority into a single agency;
  - The federal government is asked to expand current efforts to bring technical and financial assistance to county governments attempting to voluntarily develop an equal employment opportunity program.

- A second resolution urges:
- Congress to resist any efforts that would force state and local governments to comply with minimum wage or collective bargaining requirements as a condition for the receipt of federal funds (NACo is opposed to the attachment of legislative riders regarding those items on other pieces of legislation);
  - That state and local legislatures be recognized as the proper arena for settlement of labor-management questions in the public sector;
  - Congress not to ignore the effect that interference with local labor-management relations would have on the federal system of government.

And, a third resolution was passed supporting the bill introduced by Sen. Richard Stone (D-Fla.) to exempt state and local pension plans from taxation by the Internal Revenue Service.

## Land Use

A change in the county platform and two resolutions have been adopted.

The American County Platform provisions on Land Use were amended to address the vast range of federal actions and activities having a profound effect on land resources. The amendment recognizes that many federal lands management actions have a direct impact on county planning and that federal agencies are not able to make planning decisions which take into account all relevant needs and factors that affect land resources and development. The amendment calls on federal agencies to consult with the appropriate county government prior to taking actions which affect land use and county planning and to conduct such actions in a manner consistent with county policies, planning, and management decisions.

- The resolution on farmland preservation urges Congress to:
- Establish a study of the need for measures to retain, protect and improve agricultural land;
  - Provide financial and technical assistance to demonstrate practical methods for protecting and enhancing the future availability of agricultural land;
  - Provide funds to and encourage the U.S. Department of Agriculture in cooperation with local government to accelerate the national soils mapping program.

A resolution was adopted urging Congress to provide separate appropriations for planning and environmental mitigation grants as authorized by the Coastal Energy Impact Program, established by the Coastal Zone Management Act Amendments of 1976. Separate grants are important for planning public facilities and services ahead of the time in which onshore impact from Outer Continental Shelf (OCS) development actually occurs. Development of OCS resources is expected to have profound social, economic and environmental consequences for coastal counties.

## Public Lands

Current platform policy on public lands will be consolidated, without change, into a new Public Lands section.

## Taxation and Finance

The platform has been reorganized, consolidating it into the following major sections:

- 10.1 Federal Fiscal Assistance:** retains support for a permanent revenue sharing program and adds support for countercyclical assistance.
- 10.2 Municipal Borrowing:** deletes an old provision titled Expanding the Municipal Bond Market which contained some confusing statements on the bond market, including opposition to UrBank.
- 10.3 County Revenues:** existing language in old section 10.12 Property Taxes is simplified and consolidated.
- 10.4 The Federal Budget Process:** calls for advance appropriations for federal aid.
- 10.5 Federal Grants:** Adds section requiring that all federal grant programs recognize that county governments serve all citizens, including those in incorporated areas. Also calls for regular evaluation of all federal aid programs to revise, consolidate and/or eliminate programs as needed, and for improving cash flows to local units through wider use of letters of credit.

Two resolutions approved by the membership support: legislation which would permit national banks to deal in revenue bonds; and continuation of present practice of depositing Social Security deductions on a quarterly basis.

## Transportation

- Resolutions adopted:
- Highlight the nation's bridge crisis: urging greatly increased federal funds for bridges both on and off the federal-aid highway system at a 90 per cent federal level and outline key recommendations for implementing the expanded program.
  - Summarize NACo recommendations for inclusion in the next extension of the federal-aid highway act: highlighting the role of local elected officials in the decision-making process, measures to reduce red tape. NACo support for a major expansion of the bridge replacement program, and emphasizing the concept of the gasoline tax as a user tax which should be used for transportation purposes only.
  - Reaffirm NACo support for the concept of aviation regulatory reform with adequate protections for service to small communities.
  - Call for an exemption or rebate to state and local government to compensate for any increase in the cost of asphalt which would result from the imposition of an energy tax on the wellhead price of crude oil.

## Welfare and Social Services

The membership approved the following platform amendment concerning community action agencies (CAA).

Recognizing that efficient community action agencies (CAA) are valuable resources to county government, NACo affirms the right of local elected officials to determine if there are needs to be served by a community action program, and which agency should provide community action services. For those communities currently served by one of the nation's 865 CAAs, NACo proposes a reaffirmation or redesignation process, to be completed every five years.

NACo supports continuation of the community action effort.

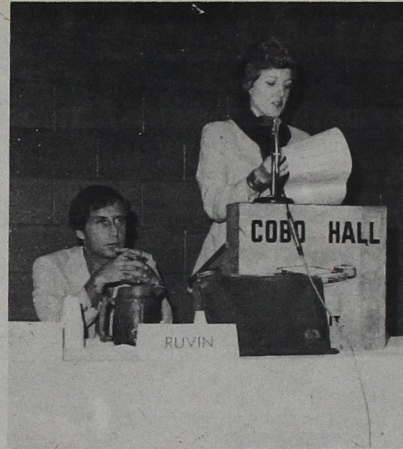
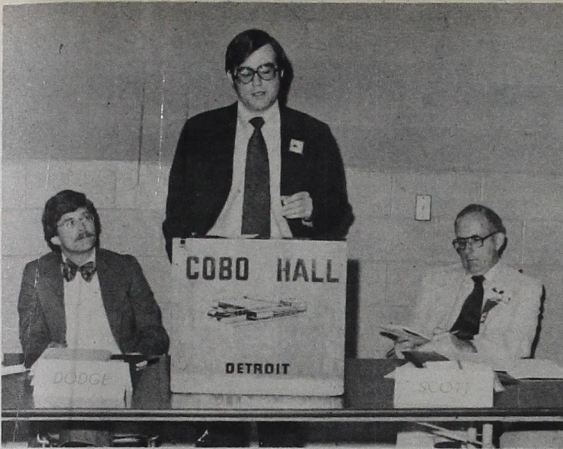
The membership also approved three resolutions concerning welfare reform jointly with the Employment Steering Committee which are included in that section.

Resolutions were adopted, resulting from the three national conferences on county resource development for aging citizens, and touching on all aspects of the relationship between county government and the elderly.

- Resolutions on aging supported:
- Increasing the county role in planning for the elderly while improving the service delivery system;
  - Enacting a block grant approach to aging services with multi-year funding and the involvement of elected officials;
  - Increasing funding for and accessibility to housing, including creative living arrangements;
  - Expanding jobs programs, adjusting upward the earnings limitation on Social Security recipients, and supporting the elimination of mandatory retirement;
  - Encouraging family support of elderly relatives;
  - Encouraging the involvement of the elderly in community affairs.

Two resolutions, on health care and transportation, were not presented—pending revision and adoption in cooperation with the Health and Education and Transportation Steering Committees, respectively.





**CD UPDATE**—At the community development update session (photo at far left), Robert Embry Jr., assistant secretary for community planning and development, Department of Housing and Urban Development, discusses the legislative changes in urban county community development programs. William Dodge, chairman, NACo Urban County Community Development Task Force, Allegheny County, Pa., is to his left and Jim Scott, chairman, NACo Community Development Steering Committee, and supervisor, Fairfax County, Va., is to his right.

**STATE VIEW ON ENERGY**—Mary O'Halleron, energy chairman, National Conference of State Legislatures, and legislator, Iowa, presents the state view at the panel session, "The National Energy Policy—Five Views." To her left is Harvey Ruvin, chairman for energy, NACo Environment and Energy Steering Committee and commissioner, Dade County, Fla.

## Workshops Offer Useful Exchange

**CRIMINAL JUSTICE**—Integrating county services for victims of crime was the subject of one of several panel presentations in criminal justice. From left to right are Clarice Jobs, attorney, Detroit, Mich.; Jarrette Simmons, vice chairman of the Wayne County Board of Commissioners; Frank Carrington, executive director of Americans for Effective Law Enforcement; and Rev. Robert Denton, director of the Victim Assistance Program in Akron, Ohio.



**CLEAN AIR VIEWS**—Hearing Wayne County's presentation on the clean air legislation before the Environment and Energy Steering Committee are, facing from left: Jim Hayes, supervisor, Los Angeles County, Calif.; Carol Shaskan, NACo legislative representative; Mel Gordon, commissioner, Multnomah County, Ore.; and Neal Potter, council member, Montgomery County, Md.



**DISCUSSING LEAA OPTIONS**—Patricia M. Wald, assistant attorney general for legislative affairs in the Department of Justice, was a key participant at the convention. She discussed various options that were available to the Attorney General and the Administration in restructuring the LEAA program. Ms. Wald is a member of the Department of Justice Study Group which was set up to study and offer recommendations on LEAA.





**EDUCATIONAL EXHIBITS BIGGEST EVER**—A record breaking 113 exhibitors and 31 county achievement award booths were displayed in Cobo Hall. Industrial representatives conducted demonstrations on small office computers for public budgeting and accounting; mini computers for indexing public records and a screen system that separates solids from wastewater. Counties had exhibits on award winning program such as elderly and child services, parks and recreation, law enforcement, emergency medical care, and financing and management.



**MAYOR WELCOMES NACo**—Detroit's Mayor Coleman A. Young spoke before the opening general session July 24 and welcomed delegates. Seen with him from left are John Barr, Wayne County (Mich.) commissioner and general conference chairman; NACo 2nd Vice President Charlotte A. Williams, Genesee County (Mich.) commissioner, and NACo President Bill Beach, Montgomery County (Tenn.) judge.



**TALKING COUNTIES**—Bert Lance, director of the Office of Management and Budget (OMB), talks with NACo 3rd Vice President Frank Francois, Prince George's County (Md.) commissioner. Lance was keynote speaker at the delegates luncheon July 27.

## More Conference Highlights

**TAKING A DRY RUN**—A county official's tour of the Sacred Heart Rehabilitation Center in Wayne County, Mich. included transportation in a vintage fire engine truck, which is used to bring public inebriates to the center. Sacred Heart is an agency which contracts with the county to provide alcoholism treatment and rehabilitation services.





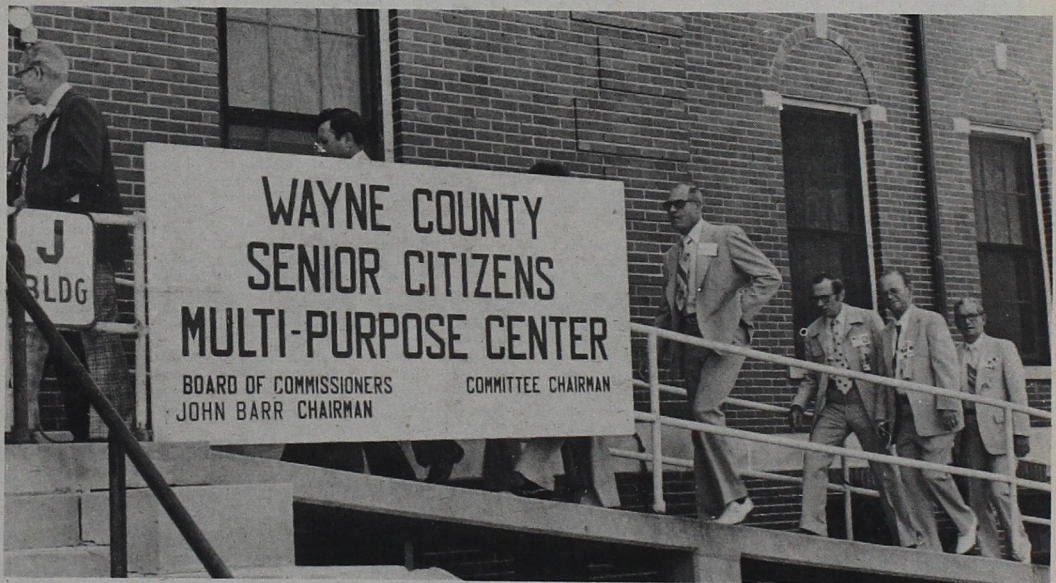


**YOUNG PEOPLE HAD PLENTY TO DO**—Here a youthful artist creates his own T-shirt as a memento of his Detroit trip.



**WHAT ARE THE CHANCES FOR WELFARE REFORM?**—Sandra Smoley, Sacramento County (Calif.) supervisor and 1st vice president of the County Supervisors Association of California (CSAC) chats with Hale Champion, undersecretary of HEW. In addition to welfare, Champion discussed the Administration's commitment to a better health care system.

**TRIP TO SENIOR CITIZEN'S CENTER**—One of the activities at NACo's annual conference was a trip to the Wayne County Senior Citizen's Multi-Purpose Center. Wayne County Commissioner Maxine Young arranged the tour for the visiting county officials. The tour included an inspection of the facilities, conversation with staff, participation in the exercises that are part of the center's day-care program, and sharing a hot lunch with some Wayne County senior citizens.



## Future NACo Annual Conferences

- |      |   |
|------|---|
| 1978 | Fulton County, Georgia (Atlanta)<br>July 8-12         |
| 1979 | Jackson County, Missouri (Kansas City)<br>July 14-18  |
| 1980 | Clark County, Nevada (Las Vegas)<br>June 29-July 3    |
| 1981 | Jefferson County, Kentucky (Louisville)<br>July 11-15 |

**INNOVATIVE JOBS PROGRAM PRESENTED TO DELEGATES**—Shown with the Rev. Leon Sullivan, left, founder of Opportunities Industrialization Center (OIC), are (left to right): Charlotte Williams, Genesee County (Mich.) commissioner and NACo 2nd vice president; Elton Jolly, executive director, OICs of America, Inc.; and John Klein, Suffolk County (N.Y.) executive.



# Washington Briefs

• **Clean Air Bill.** Conferees reached agreement on amendments to the Clean Air Act in time to get the bill through both Houses and to the President. In addition to the compromise on automobiles the bill allows continued industrial growth in local governments which do not comply with clean air standards, extensions on transportation controls, etc. See page 3.

• **Water Amendments.** Hopefully, Senate will have considered S. 1952 amendments to the 1972 Federal Water Pollution Control Act before recess so that a bill can be sent to the House for a September conference. See page 2.

• **Welfare Reform.** Administration announcement on welfare reform proposal expected Aug. 6. State and local officials involved in New Coalition should receive pre-announcement contact from HEW.

• **Food Stamps.** H.R. 7940, which passed House, in Conference Committee. Targeted child care and shelter deduction included. See page 3.

• **Public Assistance.** H.R. 7200 in Senate Finance Committee markup. Substantial changes from House version. See page 3.

• **Payments-in-Lieu.** President Carter signs '78 Appropriations Bill for payments-in-lieu. See page 2.

• **Community Development.** A House-Senate Conference Committee

remains deadlocked over provisions of H.R. 6655 extending the Community Development Block Grant program for three additional years. The House version provides entitlement funding to metropolitan cities and urban counties under a dual formula system and authorizes an annual \$400 million Urban Development Action Grant program. The Senate version provides for three formulas (which tilts funding toward the Northeast and Midwest) and takes funding from the action grant program to fund the third formula. Conferees are not expected to meet again until after the August recess. Agreement must be reached soon after Congress returns as authorization for the program expires Sept. 30.

• **Universal Voter Registration.** President Carter's same-day registration proposal (H.R. 5400, S. 1072) has been removed from the House calendar for the second time. See page 3.

• **Public Works.** EDA has issued amended regulations that provide 100 new counties with public works grants and increases the grant awards to another 361 counties. Applicants have 28 days from date of official notification to submit new or adjusted applications and may apply the funds to projects for which financing arrangements have already been completed. See page 2.

• **Rural Development.** Both Houses have passed H.R. 7558, Rural Development Appropriations for fiscal '78. The bill, awaiting signature of President, provides increased funding for rural development grant and loan programs and new funding for rural planning grants. New appropriations will become effective on Oct. 1. See page 3.

• **Drought Assistance.** FmHA and EDA are administering companion programs to assist drought affected communities. Both agencies provide grants of up to 50 per cent of project cost and low cost loans (5 per cent, 40 year term) for short term projects designed to have immediate impact in alleviating drought conditions. EDA provides assistance to communities above 10,000, FmHA to communities below 10,000. Funds must be allocated by Oct. 31.

• **Cost Containment.** Senate Human Resources Committee reported out S. 1391 Aug. 2. Contains an approximate 9 per cent cap on hospital revenues with provisions made for changes in patient load and necessary services. Amendments accepted in committee exempt hospitals with fewer than 4,000 admissions that are the sole provider in a non-metropolitan area, and make it easier to enforce the prohibition against private hospitals dumping "bad debt" patients onto public hospitals. Bill also now contains a two-year moratorium on capital expenditures, except where it is necessary to comply with life and safety codes or accreditation standards or where there is approval by a planning agency. S. 1391 goes to Senate Finance Committee where it will be considered in September. The House Ways and Means subcommittee on health to continue markup of House version of the same bill, H.R. 6575 after August recess.

• **Intergovernmental Personnel Act (IPA).** The President signed July 31, the fiscal '78 appropriations bill (now P.L. 95-81), for the U.S. Treasury, Postal Service and General Government, which includes IPA. For the first time since enactment of the program, the appropriation is \$5 million over the Administration's request and the Senate Appropriations

## NACo Box Score...Priority Issues

**Welfare Reform.** Carter proposal released Aug. 6. President signed youth bill Aug. 7. **Public Works.** Amended regs provide more county funds. **Antirecession.** House, Senate approve \$1.4 billion for fiscal '78. **Health Insurance.** Senate committee approves 9 per cent hospital cap. **Payments-in-Lieu.** President signs fiscal '78 appropriation. **Community Development.** House-Senate conference deadlocked. **Rural Development.** Both Houses approve increased appropriations. **Transportation.** House defeats gas tax. **Water Pollution.** Senate action expected. **Air Pollution.** Compromise approved on auto emissions. **LEAA.** Funding for fiscal '78 cut to \$647 million. **Land and Water Conservation Fund.** President signed '78 appropriations.

tions Committee recommendation. The fiscal '78 funding level of \$20 million will mean a slight increase for state and local governments above the fiscal '77 amounts. See page 2.

• **Employment Selection Guidelines.** After a series of meetings with Justice, Equal Employment Opportunity Commission, Labor and the Civil Service Commission, the ongoing effort to develop uniform testing guidelines remains unresolved. In an attempt to move quickly on the issue, EEOC and Justice developed a third set of draft guidelines informally released June 22. Although the new draft consists of sections from both the EEOC and proposed uniform guidelines, a preliminary review by personnel specialists gives serious cause for concern over the tone of the document and the reasons for many of the changes. Efforts are being made by the Civil Service Commission and other members of the federal Equal Employment Opportunity Coordinating Council (EEOCC) to resolve this issue. It appears that members of the EEOCC (staff level) are struggling to agree on some of the technical language. NACo is working with public interest groups to expedite resolution. The Office of Revenue Sharing has indicated that Oct. 1 is the date for publication of its anti-discrimination guidelines.

• **Labor Relations.** The Senate has adopted S. 1811, Energy Research and Development Administration (ERDA) authorization bill for 1978, which would prohibit ERDA from expending funds for the University of California Lawrence Livermore Laboratory programs unless the contract between the university and ERDA provides for certain labor relations procedures including binding arbitration. Although this action affects one institution in California, NACo is very concerned that the precedent is being set in an attempt to use federal contract power to impose labor relations requirements on a state. NACo staff is currently analyzing the situation and will take action in opposition to this federal intrusion into state labor practices when the House considers this legislation. House action is not expected until after the August recess.

• **Countercyclical.** Fiscal '78 appropriations of \$1.4 billion approved by both Houses. Regulations under review. Second payment under new law due in October.

## OMB to Offer Training Course

The Office of Management and Budget (OMB) is offering a training course on FMC-74-7, Uniform Administrative Requirements for Grants-in-Aid to State and Local Government. This course will also cover proposed changes to the circular which will soon be reissued under its former designation, OMB A-102. The course will be taught at several locations around the country.

Present schedule is:

- Aug. 22-23—San Francisco, Calif., Federal Building, 450 Golden Gate Ave.
- Aug. 25-26—Denver, Colo., Courthouse, 1929 Stout St.

The cost of the course is \$115. If you wish to register, write to Interagency Auditor Training Center, 8120 Woodmont Ave., Bethesda, Md. 20014. For further information contact NACo staff person Linda Church.

## Senate Reviews Assistance Bill

Continued from page 3  
five years. (House bill extends to Oct. 1, 1978.)

• Made permanent the federal matching for child support services to non-welfare families.

• Amended the House bill's restriction on sponsors of alien SSI (Supplemental Security Income) recipients by defining that receipt of any type of public assistance constitutes being a public charge for purposes of the Immigration and Nationality Act.

• Provided that fiscal incentives would be provided to states which reduce their payment error rate for ineligibility and overpayment to less than 4 per cent.

• Passed the fiscal relief provisions of S. 1782 to provide \$1 billion to states and counties in two installments, Oct. 1 and Oct. 1, 1978. The second half would be conditional on

efforts to reduce payment error rates to 4 per cent or less as of the January-June 1978 quality control (sampling) period. States must pass through to counties up to 90 per cent of their local share of AFDC costs.

• Approved community work and training programs to permit states to require persons not eligible for WIN to participate in public work programs.

• Changed the AFDC earned income deduction to require that child care expenses be deducted before the "disregard," and that \$60 be disregarded, plus one third of earnings up to \$300 and one fifth of earnings above \$300.

Other issues still being marked up include monthly reporting for SSI recipients and payment of SSI emergencies from Title XX social services funding.

## Federal Aid Briefing Set

The National Association of Counties Council of Intergovernmental Coordinators will sponsor their Annual Federal Aid Briefing from September 11-14 at the Hyatt Regency in Washington, D.C.

Tentative subjects to be discussed at this briefing are: the local public works program, LEAA funds, CETA, funding for arts and humanities programs, planning money and Bureau of Land Management, Parks and Recreation programs. For further details, contact Linda Church at NACo.

**Public Works Director,** Clarke County, Ga. Salary commensurate with qualifications and experience. Responsible for the organization, administration, direction, and coordination of all phases of public works activities, including road construction and maintenance, engineering design and maintenance of drainage systems, surveying, mapping, environmental assessments, and grantsmanship. Must be registered professional engineer in Georgia or with ability to acquire Georgia registration within one year. Minimum three years experience in responsible engineering position desired. Send application and complete resume, including personal and professional references, employment and salary history, to Personnel Officer, P.O. Box 448, Athens, Ga. 30603.

**Finance Officer,** Horry County, S.C. \$16,500 to \$19,950. Requires bachelors degree in accounting, preferably a CPA, with extensive experience and four years with a major governmental jurisdiction. Strong fringe benefit program. Apply Aug. 24 to Douglas P. Wendel, County Administrator, P.O. Box 36, Conway, S.C. 29526.

**County Health Director,** Chester County, Pa. Salary depends on qualifications. Directs health

department with 75 employees, full range of public health services. 237,000 population, rural and suburban, near Philadelphia; \$1.1 million budget. Requires M.D./D.O. with two years experience or training in public health and licensed in Pennsylvania or eight years professional or administrative experience in public health and a masters degree in public health, hospital administration, or in a public health related discipline. Resume to Robert Poole, M.D., Chairman, Board of Health, 419 North Franklin St., West Chester, Pa. 19380.

**Director of Planning,** Genesee County, N.Y. \$15,500-\$19,000 commensurate with qualifications, plus excellent fringe benefits. A responsible administrative position on the department head level in the field of county planning. Duties include development and implementation of plans in concert with the county planning board as well as advising legislative bodies on all planning matters, assisting citizens and developers in plan preparation and developing plans and codes for the orderly growth of a rural area. Applications to: Search Committee, Genesee County Planning Department, 3837 West Main Street Road, Batavia, N.Y. 14020.

## Proposed Regs

award grants to eligible agencies and organizations. They also establish the responsibilities within EPA for the approval and award of grants, and the policies for the various levels of government for the administration of funds appropriated under the authorities of the Resource Conservation and Recovery Act of 1976. Copies are available.

**77-37 Treasury "Subpart B—Assurances, Reports, Public Participation and Public Hearings."** Copies are available.

**77-38 LEAA "Restitution for Juvenile Offenders, M 45000.1E."** This change transmits supplementary pages to Chapter 2, Section 2, Paragraph 30, entitled Restitution for Juvenile Offenders, of the Guide for Discretionary Grant Programs (M 4500.1E). Copies are available.

**77-39 EPA "Public Participation Guidelines Mandated under Section 7004(b) of the Resource Conservation and Recovery Act of 1976."** This part sets forth minimum guidelines for public participation in the development, revision, imple-

County Manager, Forsyth County, N.C. Salary negotiable. Population of 230,000; \$65 million budget; 1,200 employees. Requires minimum five years experience in local government as manager or related public administration position. Managerial and financial experience and leadership qualities desired. Appointment will be made by five-member board of commissioners. Apply by Aug. 15 to Chairman, Screening Committee, P.O. Box 5359, Winston-Salem, N.C. 27103.

**Planning Director,** Clackamas County, Ore. \$25,176 to \$32,161. Rapidly growing county, 220,000 with diverse socioeconomic population and geography, and county seat located 15 miles from Portland. Requires thorough knowledge of planning principles and practices, plus strong administrative background; six years responsible planning experience, three of which were in administrative or managerial capacity. Masters degree may be substituted for one year of experience; resume by Aug. 25 to Civil Service Department, Clackamas County, 168 Warner-McKenzie Road, Oregon City, Ore. 97045.

mentation, and enforcement of any regulations, guideline, information, or program under the Resource Conservation and Recovery Act of 1976 in accordance with Section 7004(b) of the act. The act contains several other provisions which mandate that the Environmental Protection Agency produce valid scientific and technical data and disseminate it widely and quickly and develop public education programs to insure that the public has ready access to the data. Copies are available.

**77-40 HEW "Grants to State Educational Agencies for Providing Public Education Services for Indo-Chinese Refugee Children (45 CFR Part 122a)."** The purpose for this regulation is to provide formula grants to state educational agencies and through them to provide subgrants to local educational agencies serving Indo-Chinese refugee children. Copies are available.

**77-41 Treasury "Subpart F—Fiscal Procedures and Auditing."** Copies are available.