

## This Week

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Vol. 11, No. 24

# COUNTY NEWS

"The Wisdom to Know and the Courage to Defend the Public Interest"

June 18, 1979

# NA Co

Washington, D.C.

## BERGLAND TESTIFIES

# Reforms for Food Stamps

Agriculture Secretary Bob Bergland outlined the Food Stamp Act Amendments of 1979 in testimony before the House Agriculture subcommittee on domestic marketing last week. This legislation is expected to save \$150 million in fiscal 1980.

Title I of H.R. 4318, the Administration bill, contains four major amendments which are expected to reduce error and control fraud and abuse. The retrospective accounting and periodic reporting amendments allow states to determine eligibility for the current month based on the last month's income. Certain categories of households will be required to submit periodic reports of their circumstances in order to receive benefits.

Department of Agriculture (USDA) officials recognize that these amendments require a sophisticated computer system which some states may not have, and may not, in fact, be economical for rural areas. For

these reasons, the retrospective accounting and periodic reporting amendments will remain optional with the states.

The second major amendment requires states to assume liability for an error rate over the national standard. To avoid fiscal liability, a state with an error rate over the national standard must meet a specified rate of reduction annually, to be determined on a state-by-state basis. The amount of fiscal liability will equal the value of the erroneous allotments above the set standard for each state.

A third amendment provides an effective mechanism for collecting fraud claims and provides a penalty if repayment is not made. Currently, states must rely on voluntary repayment or incur the expense of initiating a civil court action to obtain repayment. Under the 1979 amendments, individuals who have been disqualified because of fraud will not receive allotments until they either agree to repay the amount or agree to a monthly reduction of their food stamp allotment. States may retain 50 percent of the money they recover from fraud collections.

As another method of curbing fraud, recipients will be required to provide their Social Security numbers as a condition of eligibility. Computers can then match Social Security wage and benefit records and unemployment compensation records with the information provided by the recipient. Access to tax records will not be made available to state agencies.

Title II of the bill removes the specific ceilings on dollar appropriation for the program, but retains the limitation on entitlements. Thus, if insufficient funds are available to

See HILL, page 2



## House Subcommittee Funds PILT Program

Reps. Gunn McKay (D-Utah), left, and Norman Dicks (D-Wash.) visit with Mark Walsh, center, of the Utah Association of Counties outside the House Interior Appropriations Committee room. Walsh was in Washington last week as the first participant in the NACo Public Lands Training Program when McKay, Dicks, and Bo Ginn (D-Ga.) voted for the PILT appropriation. Walsh is the public lands specialist for the Utah Association of Counties and former legislative assistant for Rep. McKay and former Sen. Ted Moss. (See page 3.)

## Bulletin

At press time, the House was preparing to vote on H.R. 4394, which is the Appropriation Committee's bill covering the general revenue sharing program. The committee has recommended the full amount for fiscal '80, thereby going beyond the amount recommended in the First Concurrent Budget Resolution. Either Rep. David Bonior (D-Wis.) or Jim Mattox (D-Ill.) is expected to offer an amendment on the floor aimed at the state's share of the funds. It was unclear whether the amendment will be directed at the total state's share (\$2.285 billion) or the amount recommended in the First Budget Resolution (\$1.9 billion).

## Carter Unveils 'Healthcare'

Calling comprehensive national health insurance "one of the major unfinished items on America's social agenda," President Carter last week set forth the Administration's strategy in attaining that long-sought goal.

Planked by HEW Secretary Joseph Califano and such key members of Congress as Sens. Russell Long (D-La.) and Abraham Ribicoff (D-Conn.) and Rep. Charles Rangel (D-N.Y.), the President urged Congress "to act without delay" on his new health care plan. Sen. Long chairs the Senate Finance Committee which must clear any health insurance bill. He is also sponsor of a bill which would pay for catastrophic health care expenses.

The Carter plan, which would not take effect until mid-1983, has an estimated price tag of \$24 billion a

year. The federal costs would be \$18 billion, and the premium cost to employers and employees would be about \$8 billion.

The President pointed out that the increase in federal costs over current levels reflects "reduced out-of-pocket expenses for individuals and reduced spending by state and local governments for their health programs."

**UNDER THE PLAN,** Medicare and Medicaid would be expanded as part of a new "Healthcare" system, with the overall aim of helping the elderly, poor, near-poor, disabled, mothers and infants and others who are not covered by present health plans.

Also all employers would be asked to provide catastrophic coverage for fulltime employees and their families "so that no family will be required to

pay more than \$2,500 for medical expenses in a single year. Subsidies would be considered for small businesses.

Those who are not covered by insurance would be able to obtain "affordable catastrophic coverage from a special federal program," said the President.

As explained later by HEW Secretary Califano, the President's plan is premised on passage of strong hospital cost containment legislation which the Administration estimated could save the American people \$53 billion over the next five years, including \$28 billion in federal, state and local expenditures.

The Administration's cost containment bill, H.R. 2626 is awaiting markup in the House Commerce health subcommittee. Work on com-

See CARTER, page 3

# Conference to Offer Food for Mind and Body

NACo's 44th Annual Conference and Educational Exhibits, July 15-18, in Jackson County (Kansas City) will be the largest in terms of the number of program sessions directed at county government operations.

The conference theme, "Improving Public Management," reflects the nation's current public service environment—doing more with existing resources. Exclusive of affiliate programs, the conference offers nearly 100 sessions, workshops, and roundtables. These, coupled with more than 300 exhibitors—private industry, government agencies and achievement award county governments—makes this year's annual meeting a must for the delegates to get maximum use of their time away from the county.

The annual conference is less than a month away. For a list of program sessions, see page 6.



Kansas City's Westport features an outdoor restaurant and courtyard.

Delegates at NACo's annual conference will cap their days of workshop sessions and business meetings with fine dining and diverse entertainment.

In Kansas City you'll discover menus, style, and decor that are being imitated throughout the world. Superb dining doesn't end with a steak. Fine restaurants offer a variety of gourmet delights including international cuisine and seafood as well as the famed Kansas City strip. Many of the good restaurants are located in the Country Club Plaza, Crown Center, Westport and downtown.

Close to downtown and Bartle Hall Convention Center—where most of the conference activities will be taking place—you can find nationally famous barbecue at Arthur Bryant's and at Gates Barbecue. Two popular places for Italian cuisine in the

downtown area are Gaetano's and Italian Gardens. For the French gourmet downtown offers La Bonne Auberg; and for seafood lovers, Savoy Grill with its original 1903 Victorian decor, and the Landmark Lobster Pot, located in the historic Union Station. The famous Kansas City "strip" is offered at the Golden Ox, located next door to the stockyards, and at the Hereford House where they cook all beef over charcoal.

Crown Center, Kansas City's city within a city, holds a variety of restaurants, including the American Restaurant with an elegant setting overlooking the Kansas City skyline. There are also many shopping experiences from high fashion to arts and crafts; an indoor farmers' market and Halls Crown Center.

See ENTERTAINMENT, page 6.



# Shape of New Juvenile Justice Act

Funds for programs for serious juvenile offenders, a definition of detention and correctional facilities, and better coordination of federal juvenile delinquency prevention efforts are among the highlights of a four-year reauthorization of the Juvenile Justice and Delinquency Prevention Act.

The proposal from the Carter administration was submitted to Congress in line with the May 15 deadline imposed by the Congressional Budget Act. Current author-

ation expires Sept. 30, 1980.

In a letter to House Speaker Thomas O'Neill (D-Mass.), Deputy Attorney General Benjamin R. Civiletti noted, "The submission of this bill underscores the Administration's continuing commitment to juvenile justice and delinquency prevention programming at the federal level." As part of its commitment, the Administration is requesting an open authorization as opposed to the \$175 million level for fiscal '79 and \$200 million level for fiscal '80.

Responding to concerns raised by a number of groups, the legislation will add serious juvenile offenders to the list of target populations contained in the act. The Administration's language urges the juvenile justice system to devote resources to the apprehension, identification, speedy adjudication, sentencing and rehabilitation of repeat juvenile offenders.

IN AN ATTEMPT to settle a long-standing controversy between the Office of Juvenile Justice and Delinquency Prevention and several groups, particularly private home care agencies, the Administration's proposal directs that status offenders may not be kept in secure facilities or in a facility with adults. This directive would accomplish what several sets of regulations from OJJDP have been unable to do.

The Federal Coordinating Council, which was created in the original act to oversee all federal activities relating to juvenile delinquency, would be given staff and review authority over all projects in which OJJDP is involved with other federal agencies. Much criticism has been directed at the council because it failed to meet as often as required and has not performed the functions Congress intended.

The composition of the National Advisory Committee on Juvenile Justice and Delinquency Prevention would be changed by requiring that two of every seven annual appointments be members of state advisory groups (SAG). Although some current National Advisory Committee members are also SAG members, they are not required to be.

The requirement for maintenance of effort—the use of funds from the LEAA program for juvenile justice programs—is retained but raised from 19.15 percent to 20 percent. In addition, the requirement is extended to all LEAA funds except those for research, evaluation and statistics. However, adequate LEAA funds must be made available for these purposes.

HOUSE HUMAN Resource subcommittee staff director Gordon Raley indicated that no legislation would be introduced this year although the subcommittee will hold oversight hearings this year.

Senate constitutional amendments subcommittee staffer Mary Jolly noted subcommittee chairman Sen. Birch Bayh (D-Ind.) has sent a letter to the Administration indicating his thanks for the submission of the proposal on time. Bayh indicated he

would hold hearings next year.

The proposal was developed by an interdepartmental Task Force of the Justice Department headed by Patricia Wald, assistant attorney general for legislative affairs. NACo met with the Justice Department staff last fall to give input and submitted comments on the initial proposal last month.

NACo's Criminal Justice and Public Safety Steering Committee adopted a resolution at the Legislative Conference which endorsed reauthorization of the act. NACo, however, seeks a new title to the act to encourage states to develop subsidy programs to help local governments implement the mandates of the Juvenile Justice Act.

## Hill Hears Views on Food Stamps

Continued from page 1  
provide the entitled benefit levels to all eligible households, benefit levels will be reduced proportionately. Because it is impossible to forecast the economy in advance, Congress can thus control food stamp costs without placing specific ceilings on the program.

Further hearings on the 1979 amendments have not been set, but NACo is expected to testify. NACo will also testify this week on H.R. 4303, a bill which will make more of the elderly eligible for food stamps by allowing them to deduct medical and dental bills above \$70 a month before their net income is calculated. It is estimated that this bill would cost an additional \$30 million a year. Markup is expected June 21 in the subcommittee.

In other action, H.R. 4053, a bill raising the fiscal '79 food stamp cap from \$6.1 billion to \$6.778 billion is pending action in the Rules Committee and is expected to reach the House floor within the next two weeks. For a copy of an analysis of the Administration's legislation, contact Diane Shust at NACo.

## Restraint on Preservation Funds Removed by Panel

County historic preservation efforts received an important boost last week, as the House Appropriations Interior subcommittee voted 6-5 to lift a restriction on the use of the Historic Preservation Fund (HPF), for county and state historic structures which are still being used as public buildings.

The action came during subcommittee markup of the Department of the Interior's fiscal '80 budget. The subcommittee will now recommend that use of the fund for state and local historic public buildings be limited to 15 percent of the fund's total budget. The recommended fiscal '80 HPF budget is \$50 million, a cut of \$10 million from last year.

The subcommittee also made recommendations for the Land and Water Conservation Fund and the new urban parks program which reflected the growing sense of austerity on Capitol Hill—\$200 million for

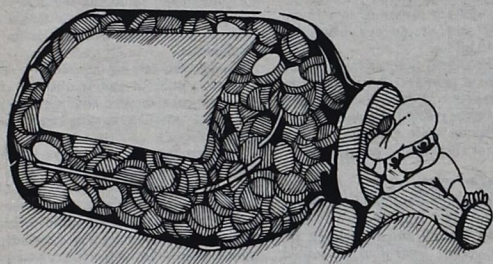
LWCF (state-side), a cut of \$169 million from fiscal '79, and \$125 million for urban parks, \$25 million below the Administration's request.

A fiscal '79 supplemental appropriation of \$20 million for Urban Parks passed Congress last week and awaits the President's signature.

The public building restriction has met increasing opposition from Interior's Heritage Conservation and Recreation Service, which administers the fund, and from NACo and other public interest groups. Hill observers believe, however, that the restriction was dealt its death blow when House Majority Leader James Wright (D-Texas) made his opposition known.

Interior officials do not expect the restriction to be restored by either the full House Appropriations Committee or the Senate.

Full House Appropriations Committee action is slated for June 28. Senate action is expected to begin some time in July.



## Having Wastewater Treatment Headaches?

Take two symposia and call EPA in the morning. The U.S. Environmental Protection Agency, in conjunction with the Water and Wastewater Technical School of Neosha, Missouri, are sponsoring two symposia on the operation and maintenance of wastewater treatment plants.

The symposium will be held first at Atlanta, Georgia's Hyatt Regency Hotel July 9-11, 1979 and again in Denver, Colorado at the Brown's Palace Hotel August 20-22, 1979.

EPA has gathered people from the planning and design phase to the construction maintenance and operation aspects of publicly owned treatment works. Topics will include:

- Facility design for operability
- Equipment selections and specifications
- Facility Operation and Maintenance (O&M)
- Effective management,
- Plant startup training

Operations and maintenance has been identified in reports by EPA, GAO and others as a major factor in the failure of some new secondary wastewater treatment facilities to meet legal and design specifications. Protect your community's investment. The O & M symposia provide a unique opportunity to communicate with other local government officials, national experts in the field and EPA. Early registration is advised. For more information call Marilyn, 417/451-2786 or write:

**Hyatt Regency Hotel**  
265 Peachtree Street, NE  
Atlanta, Georgia 30303  
404/577-1234

**Brown's Palace Hotel**  
321 Seventeenth Street  
Denver, Colorado 80202  
303/825-3111

## Parks Tour to W. Germany

The Council for International Urban Liaison, headquartered in Washington, D.C., is sponsoring an Urban Parks, Green Space and Recreation Management Study Tour to West Germany Sept. 15-29.

The traveling seminar is being organized with the cooperation of the National Recreation and Park Association, American Society of Landscape Architects and the International City Management Association.

Participants will study successful German urban parks and recreation facilities and will discuss manage-

ment of recreation facilities with German colleagues working at the federal, regional and local levels.

Projected cost of the study tour is \$1,800 which includes round-trip air fare from New York, first class hotels, two meals daily and bus and river transportation in Germany.

For additional information and to confirm reservations contact: George C. Wynne, director of communications, Council for International Urban Liaison, Suite 840, 818 18th Street, N.W., Washington, D.C. 20006, 202/223-1434.

## Matter and Measure



### FHWA REGION 15 DEMONSTRATION PROJECTS

During July the Federal Highway Administration (FHWA) will conduct three Region 15 demonstration projects.

Demonstration Project No. 43 on Water Quality Monitoring will be held July 10-12 at the Hawaii Department of Transportation in Honolulu. Contact Patrick Hironaga at 808/841-2876 for more information.

Demonstration Project No. 45 on Highway Noise Analysis, July 10-12, and demonstration Project No. 38 on Air Quality Model Calibration, July 17-18, will be held at the Iowa Department of Transportation in Ames. For more information, contact Ron Ridnour at 505/296-1101.

### TRUCK SIZE AND WEIGHT STUDY

The U.S. Department of Transportation (DOT) is holding public meetings and establishing an open file on a congressionally mandated truck size and weight study. The notice appeared in the June 5 *Federal Register*, and the file will remain open until Oct. 31, 1980.

Under the Surface Transportation Assistance Act of 1978, the Secretary of Transportation is to conduct a study and investigation of the need for uniformity in maximum truck size and weight limits throughout the United States. A series of four public meetings is scheduled to receive information and hear comments on issues such as state uniformity of truck height, length and gross vehicle weight; intermodal vehicle competition as reflected in energy consumption and service quality, and effects on existing highways and bridges of greater truck size and weight limits. The regional and local impacts of possible changes in the sizes and weights of trucks will also be examined.

Meetings begin at 9 a.m. on July 13—Conrad Hilton Hotel, Chicago, Ill.; July 17—Hilton Gateway Hotel,

Gateway Center, Newark, N.J.; July 24—Holiday Inn Four Seasons, Greensboro, N.C.; July 31—Claremont Resort Hotel, Oakland, Calif.

Request to speak should be sent to: Truck Size and Weight Study Public Meetings, Office of Intermodal Transportation, P-10, Room 9216, Department of Transportation, 400 Seventh Street, S.W., Washington, D.C. 20590.

If you plan to speak at one of the meetings, or if you wish to submit written information on this issue, please send a copy of your comments to Chuck Reidbord at NACo. Chuck can also furnish copies of the June 5 *Federal Register*.

### COMMENTS ON DOT ENVIRONMENTAL IMPACT PROCEDURES

The U.S. Department of Transportation (DOT) is asking for comment on a proposed order that would change its current procedures in the consideration of environmental impact statements and assessments to comply with the regulations for implementing the National Environmental Policy Act issued by the Council on Environmental Quality.

The proposed DOT order would be an internal directive and would apply to all elements of DOT. Most operating administrations of DOT will then adopt more specific procedures or regulations.

The request for comment appeared in the May 31 *Federal Register*. If you need a copy, contact Chuck Reidbord at NACo.

The DOT comment period will close June 30. If you submit comments to DOT, please send a copy to Chuck. For further information, contact: Camille Cleveland, Office of Environment and Safety, U.S. Department of Transportation, 400 Seventh Street S.W., Washington, D.C. 20590; 202/426-4396.



## Title XX, Child Care Bill Stalled

In a change of procedure related to the Budget Act, the Title XX/Child Welfare bill pending House action was referred to the House Appropriations Committee, where it would be delayed up to one month.

H.R. 3434, Social Services and Child Welfare Amendments of 1979, was reported out by the House Ways and Means Committee on May 7. NACo's Welfare and Social Services Steering Committee adopted a resolution May 23 in support of the bill, and urged Congress to act swiftly.

The bill would increase the Title XX social services authorization to \$1 billion, authorize federal matching for voluntary foster care and adoption subsidies, and provide \$84 million additional for child welfare services to prevent foster care and family separations.

A panel at NACo's annual conference in Kansas City will explore the impact on counties of this legislation and describe the new federal standards for foster care which would be imposed.

H.R. 3434 was expected to be scheduled for House floor action in June.

At this writing, extent of delay caused by the unexpected referral to appropriations is not known. Rep. James Corman (D-Calif.), chairman of the subcommittee on public assistance and unemployment compensation, is pressing for its prompt clearance by the Appropriations Committee.



A WELCOME VISITOR—Mary D. Jorlin, county executive, New Castle, Del., greets the Leisure Creature, or L.C. for short. L.C.'s job is to focus attention on the International Year of the Child while visiting parks and events for both young and old. County awareness of the Year of the Child will be evident at this year's annual conference with numerous workshops dealing with youth programs and problems.

## SUPREME COURT RULING

# Vets Preference is Upheld

The Supreme Court has upheld the constitutionality of a Massachusetts law giving veterans preference to jobs in the public sector despite claims of discrimination against women.

The Massachusetts state law provides an absolute, lifetime preference for veterans applying for public service jobs. The law defines veterans eligible for preference as any person, male or female," in-

### Correction

In last week's *County News* article on the House housing authorization legislation it was incorrectly reported that a local match of 30 percent is required for Urban Development Action Grant projects located in pockets of poverty. The matching requirement was deleted at the last moment before the House approved the legislation.

COUNTY NEWS  
(USPS 704-620)

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Published weekly except during Christmas week  
and the week following the annual conference by:

National Association of Counties  
1735 New York Ave., N.W.  
Washington, D.C. 20006  
202/785-9577

Considered as second class mailing at Washington, D.C. and additional offices. Mail subscription is \$5 per year for nonmembers, \$30 for nonmember purchasing 10 or more subscriptions. Member county surplus subscriptions are \$20, member counties purchasing 10 or more surplus subscriptions \$15. Send payment with order to above address. While utmost care is used, *County News* cannot be responsible for unsolicited manuscripts.

cluding a nurse, "who was honorably discharged from the United States Armed Forces after at least 90 days of active service, at least one day of which was during wartime." The statute also states that all disabled veterans, veterans, surviving spouses and surviving parents of veterans who qualify for state civil service positions must be considered for appointment ahead of any qualifying non-veterans.

The court's action strikes down an earlier district court ruling, which held that the Massachusetts law, because of "its exclusionary impact upon women," violated the Equal Protection Clause of the Fourteenth Amendment.

THE CASE was originally brought by Helen B. Feeney, a former Massachusetts state employee, who claimed that the veterans preference excluded women from upper level civil service positions. Feeney herself had taken several civil service tests, scoring second and third highest in some instances. However, she wasn't placed on a list of certified eligibles because male veterans with lower scores were ranked ahead of her.

The district court ruled that "the goals of the preference (system) were worthy and legitimate ... and had not been enacted for the purpose of discriminating against women." However, the court said that the "exclusionary impact upon women was nonetheless so severe as to require the state to further its goals through a more limited form of preference."

The Supreme Court reversal hinged on several key points. The court agreed with an earlier district court ruling stating that the distinction between veteran and non-veteran was not a basis for gender discrimination. According to the court both men and women come under the heading of veteran, and a significant number of males will also be excluded from certain jobs because of the legislation.

The court said that there was no evidence that members of the Massachusetts state legislature passed the legislation to intentionally exclude women from upper level civil service positions. The opinion states that "while the substantial edge given to veterans may be an unwise policy, the appellee has failed to demonstrate that the law in any way reflects a purpose to discriminate on the basis of sex."

Sen. Long's proposal is geared mainly toward protecting individuals from the economic burden of prolonged illness. It is unclear to what extent Sen. Long's "catastrophic" health insurance will be affected by President Carter's plan. Long's proposal is scheduled for markup in Senate Finance this month. Although the senator has not promised to support the Administration's national health plan, Long noted that "all these things are negotiable."

Sen. Ribicoff indicated that the opportunity to pass a bill in this session might be possible, given the "significant similarities" among the Carter, Long and Kennedy plans.

## Federal Agland Study Launched

Last week Agriculture Secretary Bob Bergland and Charles Warren, head of the President's Council on Environmental Quality, signed a memorandum of understanding which commits the Administration to conduct a study of disappearing prime agricultural land in the United States and report its findings within the next 12 months.

The study was urged by NACo's President Charlotte Williams, commissioner, Genesee County, Mich. in a meeting with Bergland last September. The study will be cosponsored by Bergland and members of the President's Council on Environmental Quality, and will include other key federal departments and agencies. NACo, along with other

## SUBCOMMITTEE ACTS

# Full Funding for Payments-in-Lieu

The House Appropriations subcommittee on Interior last week approved a fiscal '80 payments-in-lieu of taxes (PILT) appropriation of \$108 million. Although NACo was hoping for \$115 million, the subcommittee action represents the full authorization for the program for fiscal '80 and heads off a cut of \$8 million that had been presented to the subcommittee by Chairman Sid Yates (D-Ill.).

Yates had proposed a cut for the PILT program as part of a "package deal" to provide \$8 million in funds for a grazing and wildlife habitat program. Reps. Gunn McKay (D-Utah) and Bo Ginn (D-Ga.) introduced amendments to provide the full \$108 million as well as \$4 million for the grazing and wildlife habitat.

The subcommittee did not include, however, funds for the entitlement lands which were added to the PILT program last year by Congress. In NACo-supported legislation the program was expanded by 7 million acres to include fish and wildlife

refuges, national parks once owned by states and inactive military bases.

Even though the subcommittee did not approve the \$115 million that would now be required to make full payments to all 1,600 counties containing tax-exempt natural resource land, the Bureau of Land Management (BLM) may be required to submit a supplemental appropriation later this year for these funds.

NACo has advised counties to budget for a 70 percent payment for fiscal '79 due to uncertainty surrounding a ruling by the Comptroller General. Now under review, the ruling has prompted counties to protest the \$20-25 million in federal timber leasing payments received by counties but passed through to school districts. These pass-through funds may have been erroneously deducted from county PILT payment, according to the Comptroller General.

Both the House Interior and the Senate Energy Committees have asked for a review of the Comptroller General ruling. The BLM cannot compute fiscal '79 payments until this review is completed, even though funds have been previously appropriated for this year's payment. A workshop on PILT payments and the Comptroller General ruling will be held in July in Kansas City at the NACo Annual Conference.

The fiscal '80 appropriation now goes to the full House Appropriations Committee and then to the Senate for approval. There is a possibility that the Senate may add \$7 million for last year's PILT amendments since both the House and Senate Budget Committees included this amount in the First Budget Resolution.

## Committee Subs

NACo President Charlotte Williams has appointed alternates to the Nominating and Credentials Committee for the annual conference, July 15-18, Kansas City, Jackson County, Mo.

Alternates to the Nominating Committee are: Bay Haas, commissioner, Mobile County, Ala., and Oscar Soliz, district clerk, Nueces County, Texas.

Alternates to the Credentials Committee are Mary Louise Symon, supervisor, Dane County, Wis., and George Buzianis, commissioner, Tooele County, Utah.

public interest groups, is expected to have an important though less formal role in the study.

On hand for the signing was Ruth Keeton, councilmember, Howard County, Md., Robert Weaver, NACo associate director for environment, energy and land use, and Ed Thompson, NACo's new project director for a study on the loss of agricultural land and ways counties are dealing with the problem.

THE PURPOSE of the federal study is to determine the amount and character of agricultural land lost each year to other uses. Estimates indicate that the loss is as high as 3 million acres annually. It will examine the national economic implications of that loss, the actions

of federal agencies which promote or inhibit loss, and tools for protecting agricultural land.

The study will be directed by Robert Grey, former administrative assistant to Rep. James Jeffords (R-Vt.), and will be staffed by federal employees from those agencies participating in the study.

Legislation which would empower the Secretary of Agriculture to conduct a national study is before the House and Senate Committees on Agriculture. Title II of H.R. 2551 outlines a study basically similar to the study agreed to last week. Now with the Administration's formal commitment to the study, sponsors of H.R. 2551 and a companion Senate bill, S. 795 could decide to drop that title from their bills.



## FOUR COUNTIES AFFECTED

# Closer Look at a N.Y. Nuclear Plant

**EDITOR'S NOTE:** The following article details steps being taken by Westchester County, N.Y. to respond to an accident at a nuclear power facility. Its author, Judd Cohen, is press secretary to Westchester's County Executive Alfred DelBello. NACo is interested in obtaining more information on emergency response planning from counties located near nuclear power plants. Please send this information to The Energy Project in care of NACo.

by Judd Cohen

In the early morning hours of March 28, a nuclear accident in Pennsylvania imprinted the name Three-Mile Island in our language as a symbol of the potential devastation from nuclear facilities.

As the conflicting reports about the accident spread across the nation, giving the public the first harbinger of what a major nuclear catastrophe might be, public officials around the country began to look closely at nuclear facilities in their area.

In Westchester County, N.Y., County Executive Alfred B. DelBello looked toward the Indian Point facility in the county and started asking some questions.

"Before Three-Mile Island, we were all lulled into a false sense of security that the possibility of a nuclear accident was so remote that we shouldn't be overly concerned with it," DelBello said.

"Three-Mile Island has changed all this and caused us, and the entire nation, to rethink the use of nuclear energy, the placement of nuclear plants and the preparation of adequate response plans."

A closer look at Indian Point in the days following Three-Mile Island, led to some interesting information:

- Four counties are located within five miles of the facility.
- More than 19 million people live within a 50-mile radius, almost 20 percent of the nation's population.
- Of the 20 million people in the nation who live within 30 miles of a nuclear facility, 4.3 million, or more than 25 percent, live within 30 miles of Indian Point.
- The existing response plans, including that of Westchester County,

are inadequate, and are merely notification plans to local officials, without any plans for action.

### TASK FORCE FORMS

DelBello, along with the chief elected officials of the three other counties called on New York's Gov. Hugh Carey to set up a task force of county, state and federal officials to evaluate the facility at Indian Point and see if an adequate response plan could be devised.

The other officials are: Louis Heimbach, Orange County executive, David Bruen, Putnam County executive, and Sam Colman, chairman of the Board of Legislators, Rockland County.

When Carey responded that he felt the current state and county plans were sufficient and the task force was unnecessary, the four county executives established the Four County Nuclear Safety Committee.

Included as a subcommittee are the commissioners of health, the official in charge of emergency preparedness in the four counties and a citizen member appointed by each county head.

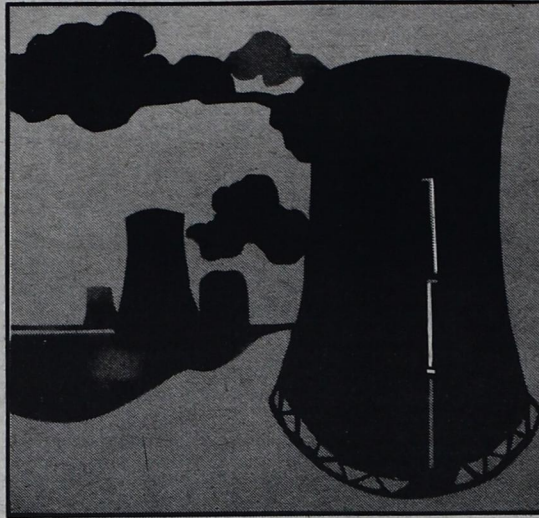
### LIKE THE TITANIC

Speaking to a congressional subcommittee conducting a hearing at the county seat in White Plains, N.Y., DelBello cited the Titanic as analogous to the current situation at Indian Point:

"The Titanic was a ship that was designed as fail-safe. It could not sink, and therefore was not equipped with a sufficient number of lifeboats. But it did sink at a massive loss of lives. As a result of that experience today, no ship goes to sea, safe or unsafe, without a lifeboat seat for every passenger that ship can hold."

"I have a strong suspicion that we in Westchester County are the passengers on the Titanic right now. I'm afraid that the captain is the Con Ed Company (which operates one reactor), and that the NRC (Nuclear Regulatory Commission) is re-arranging the deck chairs as we proceed."

"We have to set into motion a system wherein there is a lifeboat and a lifeboat available for every resident within the area of potential jeopardy of a nuclear facility in the



county and stop pretending that nothing can happen with regard to a nuclear accident."

### MEETING WITH FEDS

In mid-May, the committee held its first meeting and decided to seek the assistance of the Nuclear Regulatory Commission.

During the recent NACo Urban County Congress, in Washington, D.C., the four county officials met with the NRC Commissioner Victor Gilinsky.

"He said that we were the first local group to ever come to them seeking their help," DelBello said. "Before this, they had worked with

the licensees or the states. The commissioner said there was a gap in between, and that we as county officials filled that gap."

DelBello noted that the work of the committee in attempting to develop an adequate response plan could be used as a model for the nation.

"If an adequate response plan can be developed for the most densely populated area of the nation, then this could be transferred to other areas," DelBello said.

The committee will also review all NRC reports on Indian Point, seek increased federal on-site monitoring of nuclear sites and improved notification to local governments in the event of an accident.

As part of the overall effort, a conference has been scheduled in Westchester County for municipal officials and police and fire chiefs to inform them of their legal responsibilities, review the existing response plans, and solicit their input in the development of an overall response plan.

The Energy Project has a limited supply of the book *Guide and Checklist for Development and Evaluation of State and Local Government Radiological Emergency Response Plans in Support of Fixed Nuclear Facilities*. Single copies will be available from the Energy Project while the supply lasts.

## The Arson Problem

### Deliberate Fires Cut by Erie County Program

**EDITOR'S NOTE:** The author of this article is chairman of the Erie County (N.Y.) Legislature and chairman for emergency management on NACo's Criminal Justice and Public Safety Steering Committee.

by Albert N. Abgott

ERIE COUNTY, N.Y.—Efforts to combat arson in Erie County have recently been bolstered by a \$186,000 grant from the federal Law Enforcement Assistance Administration (LEAA). The result is creation of an Erie County Arson Task Force, composed of two sheriff's deputies, two volunteer firemen and two police officers from suburban police departments.

The task force was established with the cooperation of the district attorney, whose office had formed a small arson bureau in 1974 in an attempt to provide a common ground for the police and fire personnel dealing with arson. The result was increased cooperation, coordination and legal knowledge for both the police and fire departments.

The current district attorney, Edward C. Cosgrove, points out that in the first two years of its existence, the D.A.'s task force was responsible for over 150 arson or arson-related arrests. And during that period of time, there was a concurrent decrease in the incidence of arson in the inner city.

### A NATIONAL PROBLEM

A major obstacle to mounting a national campaign against arson is that the magnitude of the problem is not widely appreciated.

As an active participant in LEAA activities and as chairman of the emergency preparedness subcommittee of the Criminal Justice Planning Council, I recently attended an intensive arson workshop sponsored

by LEAA in Washington, D.C. and made some observations.

Arson receives relatively little attention despite being one of the most serious and rapidly increasing crimes in the United States.

In 1975, the estimated loss from arson was \$1.4 billion more than from any offense on the FBI index of serious crime. This included losses of \$1.3 billion in building fires, \$80 million in motor vehicle fires and \$60 million in wildfires in forests and watershed areas.

It is also estimated that in 1975 there were 1,000 deaths, including 45 firefighters, and 10,000 injuries.

Over the 10 years ending in 1975, building fires increased 325 percent—a larger increase than any of the FBI index crimes, including murder, rape, robbery and burglary.

One reason arson is increasing with relatively few arrests and convictions is a shortage of trained investigators. And there are other reasons:

- There are usually no witnesses;
- Investigation is hampered by the destruction caused by a fire and damage when it is extinguished;
- There is confusion about investigative jurisdiction between police and fire officials;
- Special prosecutorial problems arise because arson cases often rely on circumstantial evidence.

A study of convicted and imprisoned arsonists shows a tendency for the adult arsonists to be motivated by revenge (55 percent), while vandalism was the motive of 80 percent of the juveniles. Fraud was the motive of only 5 percent of the arsonists. Juveniles made up 60 percent of all persons arrested for arson in 1974.

### THE ERIE COUNTY EXPERIENCE

I believe an effective anti-arson program must emphasize the impor-

tance of cooperation by law enforcement officers in civil litigation. Prosecution is not the only front where professional arsonists can be fought.

Controlled assistance provided to insurance companies in civil litigation can allow an insurer to refuse to pay a claim involving arson by the owner. During March 1979, such cooperation by the district attorney led to the denial of two claims worth more than \$500,000.

Many arson programs devote a great deal of energy teaching banks how to protect themselves against the methods of the professional arsonist to defraud a mortgage bank. District Attorney Cosgrove observes that other tools used by arsonists to obtain "burnable" funds are often neglected. These include home improvement loans, Small Business Administration loans, and a myriad of other ways in which an arsonist can obtain funds for a property that he is planning to burn. Before an effective arson policy can be implemented, an exhaustive study of the various types of arson frauds must be made. Then preventive measures can be established to discourage these practices.

As a result of Erie County's efforts, 62 of the 305 reported arson cases in the county during 1977 resulted in arrests. This is a 20.3 percent rate, four points higher than the statewide average. Creation of the task force promises to make further inroads in controlling the insidious crime of arson.

The state grant for Erie County is part of a statewide program on arson curtailment administered by the State Criminal Justice Division, which channels federal anti-arson funds to police agencies within New York State.

## Job Opportunities

**Planning and Evaluation Coordinator, Berrien County, Mich.** Salary \$17,722. Responsibilities include: Assist development of county CETA plan, measure the program's effectiveness and objectives. Degree in public administration, planning or related field and two years experience. Resume to: Personnel Director, Berrien County Courthouse, 811 Port Street, St. Joseph, Mich. 49085.

**Director of Planning, Prince George County, Va.** Salary \$20,580-\$26,811. Responsibilities include administering comprehensive plan, subdivision and zoning ordinances, and serves as general assistant to County Administrator. Degree in planning with a minimum of three years experience in land use planning or related areas. Resume to: R.L. Hedrick, County Administrator, P.O. Box 68, Prince George, Va. 23875. Closing date: July 6.

**Park Manager, Jefferson Parish, La.** Salary \$20,000-\$21,000. Responsible for managing operations, maintenance and developmental planning. Degree in park management, forestry or an allied field and five years experience including financial record keeping. Resume and references to: Personnel Selection Committee, Room 814-Courthouse, Gretna, La. 70053, 504/367-5611, ext. 311-314.

**Highway Director, Manatee County, Fla.** Salary \$24,150-\$30,000. Will direct department and act as county engineer. Ten years experience in highway construction administration desired. Must have or be able to obtain Florida Professional Engineer's license. Resume to: County Administrator, Box 1000, Bradenton, Fla. 33506. Closing date: July 10.

**Deputy Assistant of Special Projects, Lake County, Ind.** Salary \$16,650-\$18,500. Will lead an Urban Task Force in special project work. Degree in park planning, or a related field. Masters preferred/five years experience. Resume to: Lawrence J. Klein, Deputy Director of Management, Lake County Parks and Recreation Department, 2293 N. Main Street, Crown Point, Ind. 46307. Closing date: July 6.

**Landscape Architect I, Lake County, Ind.** Salary \$13,500-\$15,000. Will work on park master plans for highly urban areas. Master's degree preferred in landscape architecture, or a related field, and 3-5 years experience. Resume to: Lawrence J. Klein, Deputy Director of Management, Lake County Parks and Recreation Department, 2293 N. Main Street, Crown Point, Ind. 46307. Closing date: July 6.

**County Engineer, Lyon County, Nev.** Salary \$20,000. Responsible for surveying, engineering and other duties. Must be a civil engineer and be registered as a professional engineer by the state board of registered professional engineers. Resume to: Lyon County Auditor/Recorder's Office, Box 927, Yerington, Nev. 89447, 702/463-4358.

**Director of Social Services, Guilford County, N.C.** Salary \$26,712-\$34,020. Direct a complex social services program and department. Thorough knowledge of office management, budgeting and personnel administration. Master's degree in social work and three years' experience. Experience may be substituted for education above the degree level on a year-for-year basis. Resume to: Personnel Director, Guilford County Personnel Department, Box 3427, Greensboro, N.C. 27402. Closing date: July 13.



# National Association of Counties

## 44th Annual Conference and Educational Exhibits

### IMPROVING PUBLIC MANAGEMENT

Inflationary times are hard times for local officials. County administrators and governing boards confronted with the realities of limited purchasing power are faced with the tough choices of raising more revenues through increased taxes or cutting back programs and services in order to keep their budgets in balance. NACo, through its annual conference, will offer county officials a third alternative for coping with the impacts of inflation—improved public management. General conference sessions with key members of Congress and the Administration as well as numerous workshop sessions will address the conference theme by stressing practical ways governments can maximize what they have on hand. Don't miss this chance to participate in real "nuts and bolts" discussions on ways to improve productivity in areas such as transportation, environment and energy, employment, welfare and social services, community development, health and many others.

**July 15-18, 1979 Jackson County, Kansas City, Mo.**

**Registration and Housing Information** (Please read carefully before completing forms and returning to registration center.)

—Your conference registration fee must accompany this registration form by check, voucher, or equivalent and be made payable to National Association of Counties. **Postmark date for returning completed form with payment has been extended to June 22, 1979. Send to the following address:**

NACo Conference Registration Center  
1735 New York Avenue, NW  
Washington, DC 20006

Attn: Annual Conference Coordinator

—Refund of conference registration fee will be made if cancellation is necessary provided written notice is postmarked no later than July 1, 1979.

—Delegates must register for the conference in order to receive hotel accommodations in NACo's block of rooms and receive the conference rate. **Special conference room rates will be available to all delegates whose registration was postmarked no later than June 15, 1979.** In order to ensure receipt of confirmation from the hotel, send your registration early.

**List preferred accommodations:**

1st Selection: \_\_\_\_\_  
2nd Selection: \_\_\_\_\_  
3rd Selection: \_\_\_\_\_

Hotel	Single	Double/Twin	Suite
Alameda Plaza	\$45 - \$55	\$55 - \$65	\$75 & up
Continental	\$24 - \$32	\$32 - \$39	\$59 & up
Crown Center	\$43 - \$53	\$54 - \$64	\$100 & up
Dixon Inn	\$18 - \$24	\$24 - \$30	\$67 & up
Executive Inn	\$23	\$28	N/A
Grenada Royale	N/A	N/A	\$56 & up
Hilton Plaza	\$39 - \$47	\$49 - \$57	\$78 & up
Holiday Inn	\$34	\$44	\$90 & up
President	\$22 - \$26	\$26 - \$30	\$36 (Jr. Suites)
Radisson Muehlbach	\$32 - \$42	\$42 - \$52	\$90 & up
Samada Inn	\$28 - \$34	\$34 - \$40	\$70 & up
Raphael	\$42 - \$54	\$52 - \$64	\$45 & up
Sheraton	\$33	\$37	\$66 & up
Travelodge	\$25	\$29	N/A

Suite information available from NACo Conference Registration Center.

Room deposits will be required to reserve a room by county voucher, credit card or by sending one night's deposit to the address above. **For further housing or registration information, call NACo Conference Registration Center, 703/671-8180.** No registration or housing request will be taken by phone.

**For Office Use Only**

Check #: \_\_\_\_\_

Check Amount: \_\_\_\_\_

Voucher #: \_\_\_\_\_

Date Received: \_\_\_\_\_

Date Postmarked: \_\_\_\_\_

Please type or print clearly all applicable information requested below as you want it to appear on your badge. Be sure to fill out the form completely.

County/Representing: \_\_\_\_\_

Address: \_\_\_\_\_

City: \_\_\_\_\_ State: \_\_\_\_\_ Zip Code: \_\_\_\_\_

Delegate's Name: \_\_\_\_\_  
(Last) (First) (Initial)

Title: \_\_\_\_\_

If you wish to register your spouse or youth, complete this section.

Spouse's Name: \_\_\_\_\_

Youth's Name: \_\_\_\_\_ Sex: ☐ M ☐ F Age: \_\_\_\_\_

Youth's Name: \_\_\_\_\_ Sex: ☐ M ☐ F Age: \_\_\_\_\_

Check appropriate box below and fill in the applicable amount:

My county is a member. . . . Registration fee \$95.00 \$ \_\_\_\_\_

Non member/others. . . . Registration fee \$125.00 \$ \_\_\_\_\_

Please register my spouse. . . . Registration fee \$50.00 \$ \_\_\_\_\_

Please register my youth(s). . . . Registration fee \$30.00 \$ \_\_\_\_\_

☐ Check enclosed ☐ Please bill my county/representing ☐ This is my first NACo Annual Conference

Total Amount \$ \_\_\_\_\_

#### HOTEL ROOM RESERVATION

Arrival Time/Day: \_\_\_\_\_ Departure Time/Day: \_\_\_\_\_

Room Occupant: \_\_\_\_\_

Sharing With: \_\_\_\_\_

Special Housing Request: \_\_\_\_\_

Housing Disability Needs: \_\_\_\_\_

Credit Card Name: \_\_\_\_\_ Number: \_\_\_\_\_ Expiration Date: \_\_\_\_\_

Authorized User's Signature: \_\_\_\_\_



**ANNUAL CONFERENCE****Workshops Run the Gamut of County Concerns****Monday (July 16)****Morning**

- Community Development**
  - Economic Development
- Criminal Justice/ Public Safety**
  - Liability Crisis
  - LEAA Programs/Legislation
- Employment**
  - CETA Liabilities
  - Public Service Employment
- Environment/Energy/ Land Use**
  - Energy from Solid Waste
  - Corporate Giving to Parks and Recreation
  - Financial Management for Water Quality
- Health and Education**
  - Children's Health and Education
  - Health Planning
  - National Health Insurance
- Home Rule and Regional Affairs**
  - Technical Resources
- Labor Management**
  - Labor Management Relations
  - Liability Crisis
- Public Lands**
  - Indian/County Jurisdictional Issues
- Tax and Finance**
  - Property Tax Relief
- Transportation**
- Welfare and Social Services**
  - Welfare/Social Services Department
  - Older Americans Act
- Other**
  - Print Publications

**Afternoon**

- Community Development
- Fire Protection and Control
- Changing Juvenile Justice System
- Dead End Kids
- Family Violence
- Female Offenders
- Avoiding the System: Mediation
- CETA Funding
- CETA in the Community
- Recreation and Children
- Conserving Energy in Buildings
- County Energy Office
- Clean Air
- Hazardous Waste Management
- Parks and Recreation
- Satellite Data for Planning
- Containing Hospital Costs
- Rural Health Issues
- Productivity
- 1980 Census
- Assistance Programs
- Satellite Data for Planning
- Private Sector as Management Resource
- Role of a Grant Coordinator
- EEO Update
- Public Lands
- Cash Management
- General Revenue Sharing and Countercyclical Legislation
- Spending Limitations
- Railroad Deregulation
- Highway Construction
- Metropolitan Planning Organization
- Aging Project I
- Welfare Bag
- Aging II
- Aging III
- Counties and Public Information

**Wednesday (July 18)****Morning**

- Housing
- Rural Development
- Neighborhood Housing
- "Scared Straight" (film-discussion)
- Coalition Strategy: Mentally Ill from Jail
- Emergency Management Workshop
- CETA Roundtable
- Private Sector Initiatives
- Nuclear Waste
- Growth Management
- Solid Waste Management
- Health Care Service
- "504" Compliance
- Leadership Training
- Pension Areas
- Payments-in-lieu
- Automated Tax Processing
- Cutback Management
- Mandate Issues
- Highway Safety
- Airport Legislation
- Child Welfare
- Services to the Elderly
- Public Welfare
- County Government and IYC

**Afternoon**

- National Youth Service
- Deinstitutionalization
- CETA Youth Program
- Coordinated Services for Special Needs Youth
- Welfare Reform Means Jobs
- Solid Waste Management (film)
- Clean Air/Economic Growth
- Fuel Shortages
- Urban Parks and Recreation
- Public Health
- Community Education
- County Data Processing
- Financial Trouble
- The County Engineer
- Welfare Reform Means Jobs

Monday's program is preceded by a General Session with President Carter as the invited speaker. Also, the day includes many affiliate business meetings, Nominating Committee hearings, Republican and Democratic County Officials business meetings and luncheon in the Exhibit Hall.

Wednesday's program is capped with both a sit-down luncheon with a major speaker and the evening closing banquet/installation of officers. Affiliate sessions run throughout the day with many open to the general conference.

**Entertainment for Everyone in Jackson County**

Continued from page 1

Many fine eating establishments are also located at Westport Square in midtown Kansas City. A few of these include The Prospect of Westport, offering a varied menu served in arboretum and an outdoor courtyard; Blayney's Bar & Restaurant, serving hamburgers, tacos and much more; and The Souper, specializing in soups, whole grain breads and homemade desserts.

Westport Square is more than just restaurants, however. It is a recreation of the 1830s from which it grew. Its early day charm has been retained with restored shops, art galleries and popular drinking spots.

Nationally recognized as the first major shopping center in the country, the elegant Country Club Plaza includes numerous restaurants, ranging from the very reasonable to

very expensive. A few representative restaurants include Annie's Santa Fe, featuring the Mexican pizza or crabmeat de la Concho; Nabil's Continental, an intimate hideaway offering leg of lamb and specialties changing daily; Plaza III for casual elegant dining; Fred P. Ott's Bar & Hamburger Business featuring a giant one-pound hamburger; and Putsch's Sidewalk Cafe offering food, drink and live entertainment in a relaxing indoor/outdoor setting.

**JAZZ TO DISCOS**

On the entertainment front, Kansas City offers innumerable options for visitors looking for something to do. In this city of moods, a night on the town has infinite possibilities—a Szechuan meal and disco dancing; dining in a courtyard and a concert, or barbecued ribs and a jazz jam.

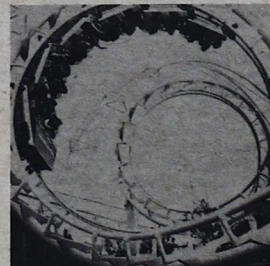
Not only has Kansas City jazz

made a vigorous comeback with numerous clubs and lounges spotlighting good combos and reviving late afternoon jazz jams, but bluegrass, country, rock and folk are also alive and thriving in restaurants, lounges and clubs stretching from downtown to the Plaza.

Live professional theatre is also well represented in Kansas City. Companies like the acclaimed Missouri Repertory Theatre, Tiffany's Attic & Waldo Astoria Dinner Playhouses, and Starlight Theatre offer everything from classic drama to light musical comedy fare. Starlight Theatre is the second largest outdoor theatre in the country presenting Broadway musicals and variety productions with a new show opening each Monday night.

**A FAMILY AFFAIR**

For the whole family, Worlds of



**Screamroller at Worlds of Fun for the whole family.**

Fun is Kansas City's theme park where great times are a fact of life. Located just 12 minutes from downtown, Worlds of Fun offers a full day of fun and thrills for everyone for a one-price admission. The 53-acre

park is divided into five internally themed areas: Americana, Europa, Orient, Africa and Scandinavia.

On Tuesday evening, July 17, NACo delegates and their family will be treated to a buffet supper served in lovely Loose Park. Music will be provided by the Sonny Kenner Jazz Combo as you relax and stroll through one of Kansas City's showcase parks. Following dinner, stretch out and enjoy the production of "Godspell" by Theatre Under the Stars. Dress for the evening will be strictly casual.

After the banquet dinner on Wednesday, July 18, the county will also host a one-hour concert at Bartle Hall featuring the "Four Freshmen," a singing group that has been in the limelight since the 1940s. The Kansas City-Memphis River Band, a dixieland band, will play dance music after the concert.



## PRIOR TO THE ANNUAL CONFERENCE

# Three Changes Proposed for NACo Bylaws

Procedures for amending NACo's bylaws are set forth in Article XII-Amendments. Accordingly the bylaws can be amended by a majority vote of all votes cast on the question, provided, however, that any proposed amendment is submitted in writing to the President of the Association at least 30 days prior to the convening of the annual conference, which will take place this year in Kansas City, Mo., July 15-18. Article XII also stipulates that the proposed changes must be read at the first general session of the conference and voted on at the business session which will begin at 9 a.m. Tuesday, July 17.

The amendments to the bylaws become effective immediately upon approval by a majority of the voting membership unless otherwise specified.

The following three proposed amendments were received at the NACo offices by the prescribed time and will be voted on July 17. Text of the specific section appears below. Proposed deletions are set in *italics*; proposed new language is set in **bold** and brackets.

- It is proposed that Article V (Board of Directors) Section 3 (Executive Committee), be amended to read as follows:

Interim policy decisions arising between annual conferences shall be made by the **Executive Committee** [Board of Directors] in the name of the Association but such policy shall be subject to revision by the next annual conference of the Association. The [Executive] Committee shall: establish interim legislative priorities and strategies;

offer guidance to the Executive Director in determining areas in which grants should be sought; and maintain budgetary oversight.

- It is proposed that Article VI (Officers), paragraph four be amended to read as follows:

The officers [and the Presidents of Regional Districts] shall constitute the Executive Committee.

- It is proposed that Article V (Board of Directors), Section 1 (Membership) be amended to read as follows:

E. One elected county official from each state having 100% of its counties members of NACo and having at least 45 weighted votes on the preceding April 1 [at the Annual Business Meeting].

## Resolutions, Changes to Platform Proposed

NACo President Charlotte Williams has announced that all steering committees will be meeting at the Annual Conference on Saturday, July 14 in Jackson County. All steering committees will be reviewing all recommended changes in the American County Platform as well as any resolutions that will be brought before the NACo Board of Directors sitting at the Resolutions Committee on Sunday, July 15 from 10 a.m. to 5 p.m., in 209-209E, Bartle Hall.

Any county official interested in introducing a Platform change or resolution must submit it to the appropriate steering committee in order for it to be brought before the Resolutions Committee. Issues which do not clearly fit within the jurisdictions of established steering committees may, at the discretion of the NACo President, be brought before the Board sitting as a resolutions committee.

NACo parliamentarian Herman Geist will be available on Saturday, July 14 from 11 a.m. to 12 noon in Bartle Hall 207W to respond to questions and provide assistance regarding the resolutions process. If you are interested in submitting a resolution or Platform change, please submit it in writing to the NACo staff liaison of the steering committee whose jurisdiction best relates to the subject of your initiative.

We are asking that you submit your changes to the appropriate staff person at NACo by June 29. This will not preclude any county official from submitting changes at the steering committee meetings but will ease preparation of steering committee agendas.

### Community Development

Chairman: James M. Scott  
Supervisor, Fairfax County, Va.

Staff Contact: John Murphy

The steering committee will consider adding a new section to the Platform urging the Congress and the President to immediately consider and approve legislation which would:

- Ratify an international sugar agreement;
- Establish a national sugar policy to assure adequate sugar supplies for consumers—at fair and reasonable prices for both consumers and domestic producers—and to maintain a viable domestic sugar cane and sugar beet industry.

The steering committee will also consider a number of resolutions relating to current issues in community development including:

- Displacement of low and moderate income persons as a result of private or publicly funded housing rehabilitation and other revitalization activities. NACo will be developing a position on ways displacement can be minimized and how the federal government and local governments can respond to it.
- The issuance of tax-exempt, state or local government mortgage revenue bonds to provide housing. NACo currently has no position on pending legislation which would sharply curtail the issuance of these bonds, and target them to low and moderate-income persons.
- Pockets of poverty eligibility for the urban development action grant program (UDAG). The committee will consider the definition of and criteria for designating pockets of poverty in urban counties, making them eligible to participate in the UDAG program.

### Criminal Justice and Public Safety

Chairman: Richard Hammel,  
Commissioner, Genesee County, Mich.

Staff Contact: Herb Jones

The steering committee will consider the following platform amendments and additions:

- Law Enforcement and Crime Prevention:** language will be changed to strengthen and support county law enforcement capabilities.
  - Civil Disturbance:** language pertaining to this area will be placed in Section 3.8 Comprehensive Emergency Management. Section 3.3 will have the new title of Community Crime Prevention.
  - Separate Juvenile Detention Facilities:** The following new sentence at the end of the section will be added: Counties are urged to remove juveniles from correctional facilities which detain accused or adjudicated adults.
  - Emergency Preparedness:** This entire section will change and will include the following: comprehensive emergency management, emergency management coordination, fire prevention and control, arson and civil disturbances.
  - Victim/Witness Assistance:** A new paragraph will be added to include domestic violence.
- In addition, the following resolutions will be considered:
- The confinement of the mentally ill and retarded/developmentally disabled in local jails.
  - Reauthorization of the Juvenile Justice and Delinquency Prevention Act.

### Employment

Chairman: Herman Ivory  
Chairman, Muskegon County, Mich.

Staff Contact: Jon Weintraub

The steering committee will consider the following proposed changes to the American County Platform:

#### CETA-general:

- Exclusion of Davis-Bacon wages as they apply to federal employment and training programs
- Increased local flexibility in the establishment of wage guidelines for public service job holders in order to maximize their access to meaningful jobs which promote useful public services in state and local government.
- Support full funding of programs to serve both adults and youth under CETA.

#### CETA-youth:

- Establish a separate Title of CETA for youth programs to ensure both funding and services for youth.
- Retain 14-year-olds in the summer youth program.
- Support a standard income eligibility of 100 percent of the Bureau of Labor Statistics lower living standard income level or economically disadvantaged for all youth programs.
- Eliminate the youth maintenance of effort provision for Title II-B.
- Support a level of no less than 70 percent of the minimum wage up to age 18 for youths participating in federal employment and training programs.
- Coordinate any National Youth Service program with current youth programs under CETA.

The steering committee will also consider the following resolution:

- Either eliminate the average wage requirements under CETA, or raise the national average wage or allow local supplementation above the average wage.

### Environment and Energy

Chairman: Bay Haas (Acting)  
Commissioner, Mobile County, Ala.

Staff Contact: Mark Croke

The steering committee will consider the following proposed changes to the Platform:

- Updating of the introduction to the **environment and energy section** to more accurately reflect the changing roles of energy and environment in county government.
- Modification of the **water resources policy section** to reflect state and local priority setting for water project funding, and the need for Congress to solicit views of the affected counties before a water project decision is made.
- A new **section on nuclear waste management** which urges close cooperation among all levels of government, assistance for training emergency personnel, funding for impact aid assistance, and county involvement in national planning and siting.
- A change to the **solid and hazardous wastes section** to eliminate redundancies and adding detail on hazardous waste management with particular emphasis on reprocessing.
- A new subsection (c) to the **safe drinking water section** which urges the federal government to provide financial assistance to local governments when federally imposed standards raise the costs of providing drinking water.
- A total revision of the **noise pollution control section**, including detailed positions on aircraft noise reduction, product standards, federal assistance, and federal preemption of local enforcement programs.

In addition, the steering committee will be considering a resolution on oil decontrol and the windfall profits tax.

### Health and Education

Chairman: Terrance L. Pitts  
Supervisor, Milwaukee County, Wis.

Staff Contact: Janet Smith

The committee has proposed the following **health** additions to the Platform in the areas of long-term care and mental health/mental retardation/developmental disabilities.

In the area of **long-term care**, the committee urges greater recognition of counties' major role as health care providers with the following:

- Recognition of the value of health services that are accountable to elected officials, and therefore to the electorate.
- Support for public health services that serve those who are most ill and most in need.
- The need for more adequate Medicaid and Medicare reimbursement for county long-term care facilities because of the greater needs of those they serve.
- Incentives for development of less costly alternatives to institutionalization.

The committee also adopted an expanded plank on **mental health/mental retardation/developmental disabilities**, focusing on deinstitutionalization and alternatives to institutionalization in these areas:

Continued on next page



# Resolutions, Amendments to Platform Proposed

Continued from page 7

- Adequate support for community-based services.
  - Reduction of "categorical restrictions" that act as barriers to service coordination.
  - Monitoring of deinstitutionalization program effectiveness.
- The committee also endorsed the following resolutions:
- Congress is urged to restore 314(d) funding in fiscal '80 to at least \$90 million for basic community health services.
  - Congress is urged to enact legislation for reimbursement of emergency health care rendered to non-resident aliens.
  - Voluntary efforts at containing hospital costs are supported and cost containment and legislation is endorsed which includes exemptions for public hospitals and states with successful cost containment programs, protection for public hospitals against private hospital "dumping" of uninsured patients, and payment to public hospitals for unsponsored patients.
- The education plank to the Platform was revised to reflect current issues of accountability, cost effectiveness, and efficiency:
- Cooperative efforts between county government and local school districts for greater coordination and efficiency.
  - Federal programs that help rather than complicate the problem of coordinating federal, state and local resources.
  - State school aid that provides "more adequate and equitable distribution of resources."
  - State financial support for state mandated educational programs.

The committee also approved a new statement supporting free public education for all handicapped children, provided that "the federal government ensure adequate funding to supplement state and local effort for timely compliance."

## Home Rule and Regional Affairs

**Chairman: Fran Davin,**  
Commissioner, Hillsborough County, Fla.

**Staff Contact: Linda Church**

No platform changes will be considered.

The committee will take up language changes for the current resolution on the Intergovernmental Personnel Act to expand that resolution to include the issue of productivity.

The committee will also discuss and most likely reaffirm resolutions dealing with: the Lobby Registration Act; A-95 review process; the Federal Advisory Committee Act; and liability of local officials.

## Labor Management Relations

**Chairman: John Franke,**  
Chairman of the Board,  
Johnson County, Kan.

**Staff Contact: Chuck Loveless**

The committee will consider two changes to the Platform: an addition to the **Social Security** section relating to various proposed reforms of the Social Security system and an amendment modifying NACo's position opposing federal collective bargaining legislation.

The committee will review a new resolution supporting the Administration's comprehensive proposed revision of the federal government's pay system. In addition, it will again consider a resolution supporting repeal of the Davis-Bacon Act. Finally, it will consider certain proposed changes in the resolution on Social Security deposit payments by state and local governments and a resolution supporting congressional reform of the Social Security disability insurance program.

The committee will consider reaffirmation of the following resolutions:

- Labor-related prerequisites for federal grant programs;
- Tax exemption of state and local pension plans;
- Opposition to application of the Federal Mine Safety and Health Act and regulations thereunder to local and state governments.

## Land Use

**Chairman: Gerald Fisher**  
Supervisor, Alameda County, Va.

**Staff Contact: Robert Weaver**

The committee will consider adding a new section to the Platform supporting agricultural land protection efforts and related information. The current resolution calls for legislation which would establish a national study of agricultural land loss, supply financial and technical assistance to counties,

states and other local governments to develop and carry out agricultural land protection programs, and spur the process of soil mapping. NACo's Land Use policy supports consistency of federal actions with county programs.

The committee will also consider a resolution on the future of the HUD 701 comprehensive planning assistance program. The 701 program has provided long-term assistance to states and local governments to develop comprehensive community plans, and in the past five years has required preparation of a land use element and a housing element. Much of the current appropriation is provided to states and metropolitan planning agencies to prepare regional growth strategies.

The committee will hear reports on the Urban Park and Recreation Recovery Act, the land and water conservation program, the historic preservation program, and the foreign purchase of agricultural land law.

## Public Lands

**Chairman: George Buzianis**  
Chairman, Board of County Commissioners,  
Tooele County, Utah

**Staff Contact: Jim Evans**

The steering committee will consider extensive changes to the Platform that will include:

- A requirement that federal agency land use plans be consistent with local land use plans.
  - Support for the sale, transfer or exchange of federally owned lands when endorsed by the affected counties.
  - Support for the acquisition or exchange of additional federal recreation lands when endorsed by the affected counties.
  - Support for legislation that would discourage acquisition of additional federal land without the agreement of the affected counties.
  - A new wilderness section to support proposed wilderness areas when endorsed by the affected counties, and to oppose such areas when they are in conflict with officially adopted county land use plans.
  - A new section to oppose modification of the self-initiation principles of the 1872 Mining Law.
  - A new section supporting legislation to update the 1902 Reclamation Law.
  - A new section urging the National Park Service to work with county governments for land use alternatives other than outright acquisition of private holdings in national parks.
- The committee will also consider the following two resolutions:
- Disposition of federal lands in Alaska that would support the conveyance of state entitlement lands, provide for transportation and utility corridors, and ensure that resources will continue to be studied, evaluated and developed.
  - Legislation that would prohibit conversion of Indian trust land to tax-exempt status without federal compensation in lieu-of-taxes.

## Taxation and Finance

**Chairman: Lois Parke**  
Councilman, New Castle County, Del.

**Staff Contact: Bruce Talley**

No Platform changes will be considered.

- The committee will take up the following resolutions:
- Recent legislation aimed at eliminating tax-exempt mortgage bonds for owner occupied housing.
  - Deliberation of compromise antirecession fiscal assistance legislation being offered in the Senate.
  - Reaffirmation/discussion of current resolution on underwriting of revenue bonds by commercial banks; arbitrage regulations; rational federal spending policy; regulatory reform; and grant reform.

## Transportation

**Chairman: Daniel Murphy**  
Executive, Oakland County, Mich.

**Staff Contact: Tom Bulger**

The steering committee will consider the following changes to the Platform:

- **Comprehensive Transportation Planning:** new language which reflects recent legislative amendments calling for the redesignation of the Department of Transportation's metropolitan planning organizations.
- **National Highway Program:** current policy will be expanded to include:
  - Emphasis on more funding from the highway trust fund for on-system highway maintenance programs.
  - Inclusion of funding for the safer off-system road programs under the highway trust fund.

- Reaffirmation of the "fair and equitable" state distribution of federal funds principle to counties.
- Full funding for interstate transfer projects.
- Allowance for federal urban highway funds to be used for public transportation programs in urban areas.

• **Public Transportation:** immediate establishment of a public transportation trust fund from revenue derived from a windfall profits tax on petroleum production will be called for. Sections 11.53 (operating assistance) and 11.54 (public transportation) will be deleted because of congressional enactment.

• **Airport Development:** the following is proposed in light of recently announced post-1980 airport legislation:

- Allowance of trust fund monies contributed by aviation system users to be expanded for administration, operating or maintenance costs of the Federal Aviation Administration.
- Expansion of current air and noise pollution control policy to include funding for local aircraft noise planning programs.

The steering committee will also consider the following resolutions:

- Support for trucking deregulation as proposed by the Administration with guarantees and protections for small communities.
- Support of energy taxes for transportation, specifically the use of windfall or excess profits on decontrolled oil for public transportation.
- Implementation of the small community airline service regulations.

## Welfare and Social Services

**Chairman: Frank Jungas**  
Commissioner, Cottonwood County, Minn.

**Staff Contact: Ronald Gibbs**

There are no changes to the Platform.

The following recently approved resolutions will be taken up by the committee:

• **Indochinese Refugee Assistance Program (IRAP):**

- Urges extension of 100 percent federal funding for income and medical assistance and social services for Indochinese refugees until the flow of these refugees into the United States has ended and the dependency rates have dropped to that similar for citizens.

• **Social Services and Child Welfare, Title IV-B:**

- Urges extension of 100 percent federal funding for income Services and Child Welfare Amendments of 1979.
- Opposes the capping of foster care funds.

• **Child Support, Title IV-D:**

- Urges Congress to authorize retroactive reimbursement to Oct. 1, 1978 for services to non-welfare families.
- Urges Congress to enact permanent federal matching for child support services to non-welfare families.

• **Title XX:**

- Urges Congress to enact H.R. 3434 prior to Sept. 30, 1979 when certain provisions of Title XX expire.
- Opposes the capping of Title XX training funds.

• **Aliens legally admitted to the U.S.:**

- Costs for the care and integration of such aliens should be borne by the federal government.

• **Food Stamps:**

- Opposes recoupment of benefits through the Internal Revenue Service; recommends that counties should be allowed to withhold a portion of new benefits to repay earlier allotments obtained improperly, and recommends that counties be allowed to retain some part of the funds recouped.
- Opposes quality control fiscal sanctions based upon error rates at this time, due to problems in implementing the new law; urges the Congress and Administration to study the problem of unduly high error rates and consult with localities before imposing fiscal sanctions.
- Supports removing the authorization ceilings or "caps" placed upon the food stamp program.
- Provides that adequate lead time should be given to implement legislative and regulatory changes to prevent disruptions in program delivery.
- Supports the transfer of the administration of the food stamp program from the Department of Agriculture to the Department of Health, Education and Welfare. (This does not need to go to the board.)
- Opposes ratable reductions of benefits in the food stamp program in order to stay within the authorization ceiling.
- Urges the withdrawal of the April 10, 1979 regs; urges USDA to consult with NACo and the National Governors' Association to undertake extensive revisions in these regs. (This does not need to go to the board.)
- Provides that the federal government reimburse county government for services provided to illegal aliens. (We will know if this has been approved by June 22.)



# How to Solve Future County Transportation Problems Now!

**H**ave you heard? Transportation and energy were joined in marriage after a long engagement dating back to the 1974 Arab oil embargo. No doubt about it, our transportation system and programs are finally realizing and feeling the effect of diminishing gasoline supplies.

If counties weren't the best man at this event, they will certainly feel the aftereffects of the wedding reception. Counties more than any other local government are the home for most of the nation's automobiles, and they will have to deal with the inevitable consequences of their citizens scurrying to locate and pay more for gasoline.

**C**ounties are also at the crossroads of reconciling the need to speed up or limit highway construction versus maintenance of existing highways and bridges. County officials too are under the gun to provide better public transportation programs, while it seems their success rate is measured by the number of potholes that get filled.

Counties will unquestionably be heavily involved in providing efficient local transportation programs and systems. In the past, this has been relatively simple; in the future, with the nation's energy constraints, this will require dynamic county leadership.

**N**ACo has been helping counties with their transportation problems for years. We've been answering questions about bridges and potholes, planning and buses, airport funding and ensuing aircraft noise problems to name a few.

In the future, we are prepared to help counties answer the more difficult transportation questions caused by transportation's requirement, namely energy. Give us a try, you'll be surprised with the results. Join the National Association of Counties.

**Get Your Fair Revenue Share**  
JOIN THE NATIONAL ASSOCIATION OF COUNTIES





# Special Report **5** NACo TRANSPORTATION TEAM

The right to go anywhere, anytime, swiftly and safely, has been an American freedom almost as treasured as the Bill of Rights.

A transportation network built by the counties, other local governments, and the states brought a mobility that is part of the American dream.

But today, county officials sit on a jury deciding a jugular question: How does America continue to move people and goods when energy is scarce and costly, funding is severely limited, and major highway construction programs are a thing of the past?

NACo has an answer.

Its transportation team is here where another part of the jury sits: The Administration, the Congress, and the agencies that regulate use of local transportation funds.

Under the leadership of Daniel T. Murphy, elected county executive, Oakland County, Mich., NACo's 60-member Transportation Steering Committee and the transportation team tell the federal government what you want and need.

Tom Bulger, transportation legislative representative; Marlene Glassman, project manager; and Charles Reidbord, research associate, are your eyes and ears in Washington.

The decision-makers here listen to you through them on your county transportation issues such as highways and bridges, public transit, railroads, planning airports, airline service, and aircraft noise.

## What Your Advocates Do

Here are just some of the things NACo's transportation network has done for you:

- Delivered billions of dollars as part of the greatly expanded federal bridge program included in the Surface Transportation Act of 1978. This omnibus act also merged for the first time federal highways, public transportation, and highway safety programs.
- Wrote and lobbied for a new rural public transportation program and ensured that 1979 appropriations and a new 13(c) labor protective arrangement were instituted to get the program off the ground this year.
- Saw to it with amendments that counties could realign or reconstitute their existing metropolitan planning organizations.
- Made sure that airlines could not abandon air service to small communities overnight without first locating another airline to provide that service.
- Worked this year and last to maintain the existing aircraft noise compliance deadlines which will mean quieter airplanes for communities in and around airports.
- Testified and secured emergency diesel fuel allocations for public transportation systems from the Department of Energy.
- Began to revise county airport policies to be

able to influence the upcoming congressional reauthorization for the federal airport grant and planning program.

- Started careful investigations into the potential impact of the proposed deregulation of railroads and the trucking industry on small communities.

As this success story says, NACo is geared to help not just the big urban counties with their complexes of people and problems. It also assists smaller and rural counties where the first county roads may have followed the wagon tracks.

## Other Ways We Help

The NACo transportation team also conducts projects in conjunction with you and the federal government to help assure that the county point of view is reflected in Administration policies and

## 12 Ways NACo Helps You

NACo's Transportation Team takes it lead from the Transportation Steering Committee, chaired by Daniel T. Murphy, county executive, Oakland County, Mich. The steering committee, made up of county officials from all parts of the country, determines legislative policy which is then reviewed by the NACo Board of Directors and voted on by our members at the annual conference.

NACo's 12 Steering Committees are:  
Community Development  
Criminal Justice and Public Safety  
Employment  
Environment and Energy  
Health and Education  
Home Rule and Regional Affairs  
Labor Management Relations  
Land Use  
Public Lands  
Taxation and Finance  
Transportation  
Welfare and Social Services

programs. Further, it keeps you informed on transportation developments. Here are some examples:

- Constant surveillance of federal rules and regulations to protect the counties because the U.S. Department of Transportation listens to NACo.
- Technical assistance on transportation subjects, including federal funding and what other counties are doing to implement programs and solve problems.
- Fact sheets describing federally funded programs such as the Highway Bridge Replacement and Rehabilitation Program; Small Urban and Rural Public Transportation Program, and Federal Aid Highway Safety Programs.
- A special column in each issue of *County News* on federal, state, and local transportation developments.
- Workshops sponsored in conjunction with the National Association of County Engineers (NACE), a NACo affiliate, in 14 states to cut red tape in federal aid highway programs. Reports describing this effort to improve communications among levels of government are available to you.
- Publications for county highway officials on engineering, management, and training.
- A series of meetings for county officials beginning shortly on the new federal bridge program explaining funds available for the repair and replacement of bridges under your jurisdiction.

Also, six transportation workshops are planned for NACo's 44th annual conference in Kansas City, Jackson County, Mo., July 15-18. They are: Railroad and Trucking Deregulation, Airport Legislation, Energy Conservation and Highway Programs, Options in Urban Transportation Planning, Highway Safety and Tort Liability, and Engineer-Elected Official Press Relations.

County officials now know that decisions in county transportation will be determined by scarce funds and limited energy resources.

The NACo transportation team is here to make sure that Washington remembers, too. Let them work for you.

## GIVE US A CHANCE TO SOLVE YOUR PROBLEMS! RETURN THIS COUPON TODAY!

Name \_\_\_\_\_ Title \_\_\_\_\_

Address \_\_\_\_\_

Zip \_\_\_\_\_

Telephone \_\_\_\_\_

Your Transportation Problem \_\_\_\_\_



# Inform Your State Association

## ... of Your Interest in NACo's Steering Committees

NACo's 1979-80 president will be filling vacancies in the membership and leadership of NACo's 12 steering committees soon after the Annual Conference which takes place in Kansas City, Mo. July 15-18.

Steering committee members will be appointed by the NACo president—elected at the Annual Conference—to two-year terms which will begin Aug. 15. Steering committee leaders—chairpersons and vice chairpersons—are appointed annually by each NACo president because they serve one-year terms.

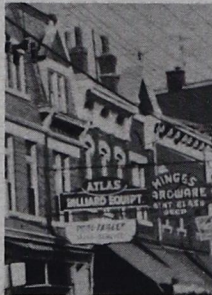
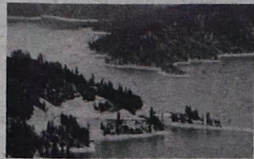
Individuals who would like to be a steering committee member must meet the following criteria:

- Must be from a member county.
- Must be approved by the appropriate state association.
- Must be able to attend the committee meetings, which are held during the Annual Conference, the Legislative Conference, and at least two other times during the year. Anyone who misses two consecutive meetings is subject to review regarding continued appointment past one year.)
- Nominations must be received on time by July 18, the final day of the conference on the accompanying forms. (A desk will be set up in the Credentials area at the conference to receive nominations.) After the deadline, the president will make

appointments on his/her own.

At least two-thirds of the members of each steering committee must be elected officials, but many committees have a much greater elected representation. The number of chairpersons, vice chairpersons, and committee members from any one county or state will be carefully monitored to assure widespread participation. Nominations of women and minorities are encouraged.

Steering committees are responsible for policy recommendations, policy implementation, liaison with state association and the membership and technical assistance.



### NACo STEERING COMMITTEES

- Community Development
- Criminal Justice and Public Safety
- Employment
- Environment and Energy
- Health and Education
- Home Rule and Regional Affairs
- Labor Management Relations
- Land Use
- Public Lands
- Taxation and Finance
- Transportation
- Welfare and Social Services

#### Nominee Data and Experience

If nominee is elected, date county term expires \_\_\_\_\_/\_\_\_\_\_/\_\_\_\_\_.

How long has nominee been in office?

Is the nominee reasonably free to travel? Attendance will be required at the NACo Annual Conference, Legislative Conference, and at least two other steering committee meetings during the year. NACo does not pay travel expenses. YES ☐ NO ☐

List any personal contacts with members of Congress.

List nominee's experiences directly related to the subject area of the committee for which he/she is being nominated. Emphasis should be placed on county experience. Please include dates and use additional sheets if necessary.

This nomination is number \_\_\_\_\_ in importance of all nominations submitted by this state association for all the NACo Policy Steering Committees.

The state association president and NACo board members residing in this state concur with this nomination.

State Association Director (Signature)

Date

#### Steering Committee Nomination Form

Submit one form for each nominee. When filling in all the blanks, please type or print. Upon completion, this form must be signed by the state association director, dated and returned to NACo by July 18, the final day of the Annual Conference in Jackson County, Kansas City, Mo.

On behalf of the \_\_\_\_\_ state association,

I submit the nomination of (Name) \_\_\_\_\_

Title \_\_\_\_\_

County \_\_\_\_\_

Address \_\_\_\_\_

City \_\_\_\_\_ State \_\_\_\_\_

Zip Code \_\_\_\_\_ Telephone (area code) \_\_\_\_\_

Political Affiliation \_\_\_\_\_

Please return by July 18, 1979 to: Patricia D. Woods, National Association of Counties, 1735 New York Avenue, N.W., Washington, D.C. 20006.



# Washington Briefs

## Community Development

**Community Development—HUD Appropriations.** The House Appropriations Committee has approved the HUD Appropriations bill for fiscal '80. The committee left intact the amounts recommended by the HUD Appropriations subcommittee including \$27.6 billion in contract authority for Section 8 conventional public housing and setting a mix of 60 percent new construction and 40 percent existing housing, down from the 66 percent/34 percent requested by the Administration. Estimates of the number of housing units to be assisted vary from a high of 316,000 projected by the Administration to a low of 266,000 projected by the Congressional Budget Office. The bill also contains \$3.9 billion for the community development block grant program, \$675 million for the urban development action grant program (UDAG), a \$275 million increase over this year and \$130 million for the Section 312 housing rehabilitation loan programs. The Senate HUD Appropriations subcommittee will consider the HUD appropriations this month.

**Housing and Community Development Amendments of 1979.** The House has approved H.R. 3875, the Housing and Community Development Amendments of 1979. The Senate version of this legislation is expected to go to the Senate floor this month.

## Employment

**Welfare Jobs.** Reps. Perkins (D-Ky.) and Hawkins (D-Calif.) introduced the Administration's welfare jobs bill, H.R. 4425, last week. In a separate action, they also introduced their own bill, H.R. 4426, extending the jobs concept to an entitlement and including singles and childless couples.

**Labor-HEW Appropriations.** Last week the Senate subcommittee marked up H.R. 4389, the Labor-HEW appropriations bill for fiscal '80. The subcommittee recommended lower funding for CETA than did the House.

## Environment and Energy

**EPA Appropriations.** The House Appropriations subcommittee has recommended \$3.4 billion for wastewater construction grants, \$30 million for water quality management planning, \$10 million for state and local solid waste planning, and \$13.8 million for resource recovery for fiscal '80. NACo is seeking \$40 million to be split between Section 175 clean air grants and local solid waste planning at EPA's discretion. Senate hearings completed; markup expected by the end of this week.

**Nuclear Waste Management.** Hearings have been tentatively scheduled for late this month on Sens. Glenn and Percy's nuclear waste management bill, S. 742. NACo will testify. Of major concern are how local governments will be involved in siting a repository and our role in developing a national waste management policy.

## Grant Reform

**Regulatory Reform.** Hearings on three bills, S. 262, S. 755, H.R. 3263 to conclude in Senate Governmental Affairs soon. House Judiciary subcommittee on administrative practices began hearings to continue into July. Passage of bill likely.

**Federal Assistance Reform Act.** Anticipate the Senate to hold hear-

ings on S. 878 the first week of August for general oversight. Major hearings to begin in early September. No House action expected until Senate action is nearly completed. Passage is unlikely unless congressional representatives receive detailed feedback from counties regarding problems with grant programs.

**Sunset Law.** Senate hearings began in Governmental Affairs Committee.

## Health

**Hospital Cost Containment.** H.R. 2626 is awaiting markup in the House Commerce health subcommittee. Markup of the Senate version, S. 570, and Sen. Herman Talmadge's Medicaid/Medicare Reimbursement Reform Act, S. 605, took place last week in the Human Resources and Finance Committees.

**Catastrophic Health Insurance.** Markup scheduled in Senate Finance Committee of Sen. Russell Long's proposals for catastrophic health insurance, S. 350, S. 760, etc., tentatively scheduled for June 19, July 27 and 28. Markup on bills in the House Commerce, and Ways and Means subcommittees have not yet been set.

**National Health Insurance.** President Carter submitted his \$24.3 billion-a-year national health insurance proposal to Congress last week, which includes provisions for extended Medicare and Medicaid coverage under a new federal insurance system called "Healthcare," and catastrophic coverage for all Americans. This follows an announcement by Rep. Al Ullman (D-Ore.) of his proposal which promotes the development of new incentives for reducing health care costs and requires broad health care coverage for poor people. It is expected that his bill will be submitted by late June. Sen. Edward Kennedy (D-Mass.) and Rep. Henry Waxman (D-Calif.) are also drafting bills and hope to schedule hearings later this summer.

**Medicare Amendments.** House Ways and Means Committee will hold hearings on June 18 and 27 to improve H.R. 3990 and H.R. 4000, equivalent to the proposed amendments for improving Medicare coverage from the 95th Congress.

**Health Insurance for Seniors.** The House Commerce health subcommittee held hearings last week on H.R. 2602, Senior Citizens Health Insurance Reform Act of 1979, aimed at certifying supplementary health insurance policies under Medicare.

**Mental Health Systems.** Oversight hearings on H.R. 4456, Mental Health Systems Act, and similar bills were held last week by the House Commerce health subcommittee.

**314(d) Health Incentive Grants Program Appropriations.** Last week, the Senate Appropriations health subcommittee met, with NACo pushing to fund the program at \$115 million, and the committee considered an amendment for \$90 million.

**Child Health Assurance Programs (CHAPs).** H.R. 4053, et al. are awaiting markup in the House Commerce health subcommittee. Hearings on the Senate side are scheduled for June 25 on the Administration's bill, S. 1204.

**Health Planning.** H.R. 3917 has been voted out of House Commerce

and is awaiting floor action. The Senate passed May 1 a three-year \$997 million reauthorization of S. 544, the Health Planning and Resource Development Act.

## Labor Management

**Mine Safety and Health Act Regulations.** H.R. 1603 and S. 625 would amend the Federal Mine Safety and Health Amendments Act of 1977 to remove from MSHA jurisdiction the sand, gravel and stone industries including counties which are involved in such operations for purposes of road maintenance and construction. The House legislation has been referred to Education and Labor Committee's health and safety subcommittee; the Senate Labor and Human Resources Committee held a hearing May 2. NACo supports legislation exempting state and local governments.

**Frequency of Social Security Deposit Payments by State and Local Governments.** Regulations go into effect July 1 requiring state and local governments to deposit their Social Security payment 12 times a year rather than quarterly. Rep. Robert A. Roe (D-N.J.) has introduced H.R. 1115 which would retain the current quarterly deposit schedule. The Senate Finance subcommittee on Social Security held hearings Jan. 29 on the HEW regulations. NACo is working with the subcommittee to modify the regulations.

**Universal Social Security Coverage.** A HEW study group has held hearings on mandating inclusion of state and local governments under the Social Security system. NACo testified in opposition to mandatory coverage. The study group's final report is expected to serve as the basis of legislation later in this Congress.

**Social Security Disability Insurance Program.** On April 9, the House Ways and Means Committee approved, as amended, H.R. 3236, the Disability Insurance Amendments of 1979, which would remove certain work disincentives alleged to exist in the program. On June 5, by a 5 to 5 vote, the House Rules Committee failed to grant a rule setting condition under which the bill can be taken to the House floor.

**Veterans Preference.** On June 5 the U.S. Supreme Court issued a ruling upholding the constitutionality of a Massachusetts law according veterans preference in public employment. See story page 3.

**Repeal/Reform of the Davis-Bacon Act.** Legislation, H.R. 49, H.R. 53, S. 29, would repeal the Davis-Bacon Act, which requires federal and federally assisted contractors to pay employees the wages prevailing in the local area. Prospects for outright repeal are extremely slim. Opponents of the act have instead been attempting to waive the Davis-Bacon requirements for selected programs. Supporters of the act have introduced H.R. 3670 which would clarify the responsibilities of the Secretary of Labor and the Comptroller General and specify that prevailing collective bargaining agreements in local communities would be the prevailing wage rates under the act. Hearings were held last week.

**PERISA.** A modified version of last year's Public Employee Retirement Income Security Act (PERISA)

is expected to be introduced this summer by Reps. Frank Thompson (D-N.J.) and John Erlenborn (R-Ill.). While there appears to be strong support in the House Education and Labor Committee for such legislation, PERISA's overall legislative prospects are uncertain. The legislation, would propose federal standards for state and local government pension plans in the areas of reporting and disclosure, fiduciary responsibility and plan administration.

## Land Use

**Agricultural Land Protection.** The House subcommittee on the family farm, rural development and special studies has reported H.R. 2551 to the full House Agriculture Committee (see related story page 3). Senate subcommittee hearings on S. 795 and full House committee markup expected in late July.

## Public Lands

**Payments-in-Lieu of Taxes.** Last week the House Interior Appropriation subcommittee approved \$108 million for fiscal '80. Payments-in-Lieu of Taxes programs, which represents the full authorization. This appropriation, however, does not include approximately \$7 million for the amendments approved by Congress last year. The subcommittee approved an amendment sponsored by Reps. Gunn McKay (D-Utah) and Bo Ginn (D-Ga.) to defeat a proposed cut of \$8 million recommended by subcommittee chairman Rep. Sidney Yates (D-Ill.).

## Rural Affairs

**The Rural Development Policy Act.** H.R. 3580 increases authorization for Section 111 rural planning grants from \$10 million to \$20 million. House Agriculture was ordered to report the measure on May 15. Not reported to date.

**Rural Programs Appropriations.** House appropriated \$5 million for Section 111 planning grants; \$300 million for water/sewer; and \$1.1 billion for business and industrial loans. Senate expected to meet last week in June.

**Rural Development Policy and Coordination Act of 1979.** Senate passed S. 670 which increased authority for Section 111 rural planning grants from \$10 to \$15 million. Counties will be eligible.

**National Rural Development Act of 1979.** S. 372 establishes a federally chartered national rural development bank. No action scheduled.

**Home Ownership Assistance Program.** A new housing program to encourage home ownership for rural families. Money in the budget resolution; however, House Appropriations Committee has recommended no funding.

## Tax and Finance

**Countercyclical Aid.** It appears a compromise bill will be forthcoming in the Senate. Sens. Bradley, Moynihan and Danforth seem to have reached some agreement regarding differences in previous bills and a clean draft is being prepared. Sen. Bradley's subcommittee on revenue sharing, intergovernmental revenue

impact and economic problems attempt an early markup date.

**Arbitrage.** The Department of Treasury has issued the final composite regulations on the arbitrage bond issue. These regulations printed in the June 7 *Federal Register* and are effective as of May 31.

## Transportation

**Fuel Allocations for Public Transportation.** The Department of Energy has issued a final rule to permit surface passenger mass transportation systems to obtain their own requirement of diesel fuel through July 31.

**Trucking Deregulation.** Sen. Edward Kennedy (D-Mass.) is circulating an unreported bill to lift trucking regulations in steps by 1985 to abolish the Interstate Commerce Commission's entry and rulemaking authority over trucking. Sen. Howard Cannon (D-Nev.), chairman, Commerce, Science and Transportation Committee intends to keep working on railroad deregulation first, the trucking.

**Rural Public Transportation.** DOT capital and operating funds for new or existing rural public transportation programs remains delayed because the new 13(c) national legislative protective arrangements have not been finalized by NACo, DOT and DOL.

**Section 504 Handicapped Transportation Regulations.** HEW has leased the long-awaited handicapped transportation regulations which, among other things, requires purchase of specially equipped buses for the redesign of some portions of subway and light rail stations.

**Airports.** The Administration has introduced airport legislation which would reauthorize airport programs through 1985. The legislation, which is expected to be taken up by the appropriate congressional committee this summer, calls for expenditures of \$6.6 billion for five years.

## Welfare Reform

**Food Stamps.** NACo will testify this week on H.R. 4303, a bill allowing the elderly to deduct medical and dental bills above \$70 a month determining eligibility. Markup scheduled for June 21 in the subcommittee. The Administration testified on the Food Stamp Act Amendments of 1979 last week (see story page 1). H.R. 4053, a bill raising the food stamp cap for fiscal '79 to \$620 million is pending in the Rules Committee. Floor action is expected within the next two weeks.

**Welfare Reform.** NACo will testify before the House public assistance and unemployment compensation subcommittee June 22 on the Administration's welfare reform proposal, H.R. 4321. Hearings will include alternative measures introduced by Rep. Charles Rangel (D-N.Y.) H.R. 4122, and a new bill sponsored by Rep. John Rousselot (R-Calif.). Administration's bill was introduced in the Senate as S. 1290 by Sens. Moynihan, Ribicoff, Williams, Kennedy, Bradley, Baker, Bellmon, and Danforth.