

# COUNTY NEWS

Our Prayer...  
The Wisdom to Know  
and the Courage to Defend  
the Public Interest

Vol. 6 No. 18

May 6, 1974

Washington, D.C.

## Energy Concerns Western Region Delegates



NEW WESTERN REGION President Henry Hawes (r.) greets Washington Governor Daniel Evans.

A clean environment and the need for energy are not incompatible, speakers at NACo's Western Region Conference agreed, rather conserving energy can have a beneficial affect on the environment. The conference's theme was "Energy and the Environment A Delicate Balance."

Conference delegates elected Henry Hawes of Maricopa County Arizona as President of the Western Region District; Arch Mahon, Mono County, California as First Vice President; and Dale Sowards of Conejas County, Colorado as Second Vice President.

Environmental protection and energy needs are not protagonists battling for resources and commitments, Los Angeles County Supervisor James Hayes told NACo Western Region Conference last

week. Rather solutions to both problems lie in cooperation between energy and environmental activities.

In the conference's keynote address, said those who blame the energy crunch on environmental laws are mistaken. "Our environmental activities cannot be held responsible for the energy crisis" he claimed. "An environmental sellout will not lend us more energy, more jobs and lower prices."

"Our energy problem and environmental ills come from essentially the same sources: from patterns of rapid growth and development that waste our energy resources just as they waste our natural environment," he charged.

An intelligent policy of energy management is needed, he said. Such a policy can lead to a safe environment and alleviate the shortage of energy.

"A deliberate policy of good energy management will assist us in eliminating thermal pollution in our lakes, rivers and oceans. Industrial plants will find it more economical to recover waste, Heating, mass transportation and carpooling will be utilized more as people are forced to reassess their consumption of gasoline

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## APWA Honors Three County Engineers

Three county officials are among those named by the American Public Works Association (APWA) to its 1974 Top Ten PubWorks Men-of-the-Year. These men, selected from hundreds of nominees, must reflect the highest standards of professional conduct. Each is well qualified by training and experience, and is highly acclaimed in his community.

The three outstanding county award-winners are Herbert O. Klossner of Hennepin County, Minn., Harvey T. Brandt of Los Angeles County, Calif., and Horace Smith of the City and County of Denver, Colo.

Klossner, an expert in transportation and highway planning, served in various county and city public works position before becoming Hennepin County Engineer in 1968. His list of accomplishments includes implementation of a thin bituminous overlay to reduce traffic noise, and development of new lighting, public relations, county aid and leadership policies. He chaired the NACE Research Committee during development of the Action Guide series and workshops. He now serves as a NACE regional vice-president.

Brandt, County Engineer for Los Angeles County assumed that position just after an earthquake struck the area. Under his direction, the department has made studies and recommendations concerning earthquakes, a subject of vast importance to his community. He holds other positions in the county, including those of county surveyor, director of aviation, superintendent of waterworks districts, and building official and sewer maintenance superintendent for the county and 31 cities. In addition, he serves as city engineer for 23 cities under contractual agreements with Los Angeles County.

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## OEO Extension Gains Support In Congress

by Mary Brugger  
Research Associate

As the June 30 demise of the Office Economic Development draws closer, the House Education and Labor Committee hastened to save the community action programs. Early last week, the committee approved H.R. 14449 extending existing community action programs and placing them under a new agency in HEW.

The NACo Board of Directors, meeting at the Western Region Conference in Seattle, however, took a firm stand on conditional clauses to be added to the legislation if the poverty programs are to be given a new lease on life.

In announcing NACo's position, President Gil Barrett said, "OEO's Community Action Programs have started working well in some counties over the last few years. But, in all these cases it was where elected local officials took control of the programs. In effect the NACo Board of Directors have stated a policy position that this should be the case in all communities. The programs cannot be effective unless there is local government support."

The Board resolution states: "The time has come to end the waste of effort and dollars in the present Office of Economic Opportunity (OEO) programs. Any extension of the present OEO legislation that does not squarely face this issue must be opposed. We

believe that the best way to ensure an effective program, oriented to problems rather than organizations, is to place responsibility for control and approval of the program with elected local officials.

"NACo adopts the following as our position on community action programs:

"1. NACo supports a temporary continuation of federal funding for the action program, while developing legislation for special revenue sharing, with the requirement for program approval by local elected officials.

"2. The Green Amendment should be further amended to prohibit the federal administrator from designating a CAA unless it has the approval of the affected local governments."

As reported to the floor of the House of Representatives, H.R. 14449 does not completely satisfy these conditions.

As reported by the committee the bill: Repeals the Equal Opportunity Act of 1964 and extends community action agencies for three years, through an administrative entity known as the community action administration, to be housed in the Department of Health, Education, and Welfare and administered by a director appointed by the President and confirmed by the Senate;

Establishes the federal share for community action programs at 80 percent for FY 75, 70 percent for FY 76 and 60 percent for FY 77. It retains

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## Clarification Of Minimum Wage Legislation

In the April 29, 1974 issue in the article on the new minimum wage law, the paragraph explaining the special overtime provision for police, firefighters, and corrections officers should read:

For these employees, overtime shall be paid for hours worked in excess of 60 hours-per-week (averaged over a monthly tour of duty) for the year beginning January 1, 1975. The hours ceiling goes down to 58 hours on January 1, 1976 and 54 hours and January 1, 1977. No overtime payment is required for public safety personnel during calendar year 1974.

Because of inquiries received about the new law, it must be emphasized that as of May 1, 1974 no compensatory time may be given to regular (including salaried) public employees for hours worked in excess of 40 during a seven-day period. Overtime must be paid. Only top executive personnel are exempted from this provision.

This provision precludes most compensatory time practices covered now in use, and may require change in county (and state) regulations, as well as the appropriation of additional monies to cover unanticipated overtime wages. Previously, this section has applied only to private employees.

Compensatory time arrangements for fire and police will be subject to further clarification in regulations. These rules should be available well in advance of January 1, 1975, when the law begins to cover such employees.



# Congress Start Work On OEO Legislation

## APWA Honors

(Continued from page 1)

waiver provisions for specific CAP agencies if programs on a statewide basis meet the match provisions;

Authorizes an appropriation of \$330 million for the first year and such sums as will be necessary for succeeding fiscal years, and authorizes \$50 million for "incentive grants", designed to encourage private CAAs to become public agencies by providing for state and local money (but not in-kind contributions) to be matched on a one to one basis with federal funds;

Transfers community economic development programs to the Department of Commerce, rather than the Department of Health, Education and Welfare.

Reinstates senior opportunities and services under the community action administration;

Provides transfer rights for OEO employees;

Is silent on the existence of regional offices; and

Provides for delegation responsibilities to the state if all CAAs within the state agree to that delegation.

For those who have followed the course of legislation offered to extend OEO, a history of bi-partisan concessions is clear. There was extensive debate within the subcommittee and within the full committee which led to agreement on these positions.

The placing of OEO programs in an independent agency within HEW was the

concession of legislative suggestions covering the spectrum from existence as a fully independent agency, to its absorption into HEW with no retention of its identity. This argument was heard even as recently as the time of the full Education and Labor Committee markup of the subcommittee bill, April 30 is an argument likely to follow the bill in its progress through both houses.

The second point, the level of federal and local shares is a point won by the minority, the subcommittee recommendation having been decreasing annual federal shares of 80-75-70 rather than 80-70-60.

The total appropriation has also been debated and bargained with at length, with original proposals going as high as \$410 million.

The use of \$50 million for incentive grants is a new addition, not having appeared in the bill that emerged from the Economic Opportunity Subcommittee as H.R. 14094 on April 9, and presented to the full committee in an aborted session April 23.

The transfer of the Economic Development programs to the Commerce Department and the reinstatement of Senior Opportunities and Services in the Community Action Administration also were added to the legislation between the time of the subcommittee's original presentation and the committee decision.

Two major points of ongoing debate have been the continued existence of the regional offices through which OEO programs have been administered and the transfer rights of OEO employees as they are moved in HEW.

The strong minority positions have been the termination of the regional offices and the curtailment of rights of OEO employees upon transfer to HEW.

The second point was pressed by the minority leadership during the mark-up in an effort to amend the bill so the OEO employees would not achieve HEW status for the first year after the transfer, thus paring down their numbers among themselves, without offering competition to, or possibly bumping, HEW workers.

One minority amendment was accepted by the committee, that is a change in the state appropriation formula. That formula has been determined by factors of one-third based on rate of unemployment, one-third public assistance recipients and one-third children in families with an income of less than \$1000 a year. The change replaces the third part of that formula with the modified Orshanski formula, based upon a level of income that is more realistic. A hold harmless clause for the protection of Puerto Rico was added to this.

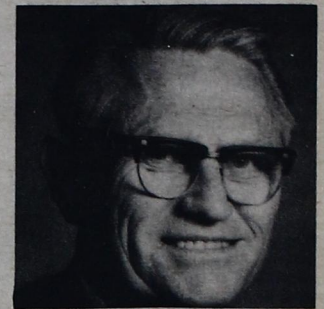
The tremendous amount of effort that went into developing a truly bi-partisan bill in the House makes it clear that there is a strong effort underway to save OEO programs from sudden death on June 30.

The Senate meanwhile is waiting to see what the House comes up with. Senators Jacob Javits (R-N.Y.) and Robert Taft (R-Ohio), key members of the Labor and Public Welfare Committee, have met with Administration officials to ask for a reconsideration of their opposition to OEO and funding for community action. However, Administration officials continue to warn that the President will veto any OEO extension.

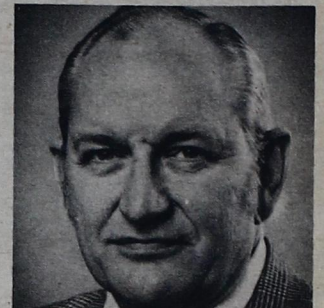
In view of the expected veto House and Senate leadership are focusing their strategy on securing enough Republican votes to override a veto.

Arguments for, against or intended to modify the approach are not likely to fall on deaf ears.

(Continued from page 1)



Horace L. Smith



Herbert O. Klossner



Harvey T. Brandt

Smith has served as Director of the Wastewater Control Division of the Department of Public Works, City and County of Denver, since 1966. He has merged several sewer and waste water areas of a city and county into one viable system. He oversees management and administration of all functions and actions concerning wastewater and drainage control, and has developed a television surveillance system for his division.

Other winners are: George H. Andrews, Director of the Washington State Highway Commission; Frank E. Ayers, Work Commissioner, Regional Municipality of Ottawa-Carleton; George T. Lohmeyer, Director of Utilities, City of Fort Lauderdale, Fla.; Arthur W. Mazowiecki, Superintendent of Public Works, City of Clifton, N.J.; Maj. Gen. George A. Rebh, Chief of Military Construction, U.S. Army Corps of Engineers; Thomas M. Sullivan, Executive Director, Dallas/Ft. Worth (Texas) Regional Airport Board; and Anthony K. Turturici, Director of Public Works, City of San Jose, Calif.

Each man will be honored in his own community at a public observance during National Public Works Week, May 19-25.

## Western Region Conference

(Continued from page 1)

### Involvement Needed

Washington Governor Daniel Evans, Chairman of the National Governor's Conference, said despite the feelings of many people that the energy crisis is over, the problem continues.

Planning effective uses of non-renewable resources is only part of the struggle, he said. This country must also plan for the use of our renewable resources.

Evans, who was introduced by NACO President Gil Barrett, also urged county officials to become involved in the budget and decision making process at both the state and national levels.

Robert Ryan, Director of the Office of Legislation, Environmental Protection Agency, said that although many have suggested that energy needs and environmental safeguards are on a collision course and that environmental protection will have to take the back seat, he does not agree.

"They are not mutually exclusive concerns, but are entirely compatible and complementary goals. Both involve a transition from current ways of thinking about how we live and how we use our resources. Environmental protection means finding cleaner ways of doing things. Energy self-sufficiency means reducing wasted energy switching from traditional to a new and different source of energy," he claimed.

He conceded that in thy short run there will be dislocations but energy conservation, higher efficiency and the use of new clean fuels are all in line with environmental objectives.

In the future "we can no more afford to disregard the environmental effects of solving energy problems than we can ignore our country's energy needs in solving environmental problems," he stated.

### Rural Development

Besides energy, officials attending the conference worked on problems of rural development and manpower programs.

The first meeting of the Rural Development Coalition was held. Using a battery of telephones, county officials called key Congressmen and urged them to increase funding for the Rural Development Act.

due to higher oil prices and limited supplies," he told the assembly of county officials from 13 western states.

The problems of environmental protection and energy conservation are not so large that local governments are powerless to respond and act, he said.

"I firmly believe that local jurisdictions can and must be the leaders in management of energy and environment. It is local leadership which is in direct contact with the problems and have the organizational structures already established which can help develop the needed energy sources," Hayes noted.

Through resources recovery and resource reduction, local jurisdictions can reduce the amount of land needed for landfills. Using solid waste as fuel, requiring re-usable bottle and recovering metals all save energy and the environment, he reported.

County governments can also save energy by reducing lighting, cooling and heating requirements and eliminating decorative uses of electricity, he said.

By encouraging the use of car pools and expanding public transportation systems, the use of cars can be reduced saving oil and reducing pollution. Counties can purchase small cars for their own use, thereby saving taxpayers money and saving fuel, according to Hayes.

Other things county officials can do to reduce the use of energy and protect the environment, Hayes suggested, were:

Better local planning taking into account a reasonable assessment of energy supply and environmental goals; Continued support of a lower speed limit;

Encouraging the development of new power sources, especially in areas where they are abundant locally.

Hayes was the keynote speaker at the conference in Seattle, Washington. The meetings theme was "Energy and the Environment: A Delicate Balance."

The Labor-Management Relations Steering Committee took a major step toward having a section on collective bargaining in the American County Platform It established drafting instructions for the proposed platform which will be written and distributed prior to this years annual conference.

Also discussed was the formation of a manpower official.

The conference attracted over 425 county officials from 13 western states.



## Senate Committee Recommends \$825 For Public Service Jobs

The Senate Appropriations Committee has recommended that \$825 million be provided by the federal government to states, counties and cities for public service employment. The funds are contained in the second supplemental appropriations bill (H.R. 14013) for fiscal year 1974. The committee also recommended \$473 million for summer youth programs for fiscal year 1974.

For Title II of the Comprehensive Employment and Training Act (CETA) the committee recommended that \$412,500,000 be appropriated. For transition under Section 5 of the Emergency Employment Act (EEA) the committee recommended that \$412,500,000 be provided. The House has approved \$500 million for public service employment; \$250 million for Title II of CETA; \$250 million for EEA transition.

The committee also recommended \$456 million for 878,000 jobs; \$15 million for recreation and \$2 million for transportation. The House voted \$300 million for summer youth. NACo had urged the Congress to provide sufficient funds to allow counties to deliver at least the same level of services as last summer. An increase in summer youth funding was necessary because the new minimum wage law includes youth.

The Administration had requested a total of only \$250 million for public service employment. However, in a letter to Senator Warren Magnuson (D-Wash.), Chairman of the Labor — HEW Appropriations Subcommittee, Secretary

of Labor Lawrence Brennan said the Administration would "not oppose the additional \$250 million added by the House if several modifications are made in the conditions under which the additional funding is provided."

The conditions, according to the letter are:

"First, the funds should be appropriated under the authority of Title I of the Comprehensive Employment and Training Act rather than under the provisions of the Emergency Employment Act. Second, the funds allocated under Title I may be used at the discretion of prime sponsors to support additional summer youth employment above the level provided by the \$300 million included in the budget estimate or to support the funding of public employment jobs to permit transition from the Emergency Employment Act program to the Comprehensive Employment and Training Act program."

The Senate Committee also approved an additional \$10 million to provide 5500 jobs under Title IX of the Older Americans Act, which means \$20 million would be available for this in FY 74. The House approved \$10 million for Older Americans.

NACo has urged that funds under this act be distributed to prime sponsors under CETA, but both the full House and the Senate Committees have recommended that these funds be awarded through national contracts.

Senate floor action on the bill is expected within a week.



## the Ballot Box by Richard G. Smolka

National Association of County Recorders and Clerks  
American University Institute of Election Administration

The Supreme Court recently decided two cases which emphasize the rights of states and of political parties in the election process.

In *Storer v. Brown*, the court upheld a California law forbidding a ballot position to an independent candidate for elective public office if that candidate had a registered affiliation with a political party one year prior to the immediately preceding primary election.

The law also required that an independent candidate must obtain petition signatures of no less than five percent and no more than six percent of all the number of votes cast in the preceding general election, all signatures to be obtained within a 24-day period after the primary but ending 60 days prior to the general election. Further, persons who voted in the party primary elections are ineligible to sign petitions of independent candidates.

The court found that the California law was a general state policy aimed at maintaining the integrity of the various routes to the ballot and that it involved no discrimination against independent candidates prompted by short-range political goals, pique or personal quarrel and thus was a substantial barrier to a partyfielding an "independent candidate" to capture and bleed off votes that might well go to another party, it did further the state's compelling interest in the stability of the political system.

In *American Party v. Texas*, the challenge was to a state law which required minor parties to obtain signatures of equal to one percent of the gubernatorial vote at the preceding election in order to qualify as a party on the ballot. The American Party of Texas attacked the petition requirement and also provisions of the law which disqualified persons from signing petitions if they had voted in the primaries of the major political parties.

The Supreme Court in upholding the state law pointed out that two small parties, La Raza Unida and the Socialist Workers Party, both of which had been involved in challenges to the law, had qualified for the ballot without undue difficulty. The American Party however was able to obtain only about 7,700 petition signatures of the 22,000 needed during the 55-day post-primary period permitted by law.

In a secondary issue, the court also upheld the Texas law which permits the state to pay administrative expenses of conducting primary elections for the major parties but does not provide any funds for minor parties to assist in conducting conventions or petition drives.

Justice Burger said, "We cannot agree that the state, simply because it defrays the expenses of party primary elections must also finance the efforts of every nascent political group seeking to organize itself and unsuccessfully attempting to win a place on the general election ballot."

## New Directions

by Scott Franklin  
New County Center

### Regulation of Charities Sought

An ordinance which would regulate the solicitation of charitable funds has been recommended by a citizen's study committee in *San Diego County, Calif.* The provision urges investigation of fund use, duplication of services, and donor motivation. Annual reports to the community on the use of charitable funds were also urged along with a provision for education services to fund raisers and citizens. County United Way Studied

### County United Way Studied

The formation of a county United Way which would provide benefits to all participating charitable agencies is being studied in *Marquette County, Mich.*

Advocates of the county-wide concept point out that this would solve the problem of receiving contributions from employees who live in one community and work in another, and would also break down geographic barriers, resulting in greater service to recipients.

Support for the county United Way has been voiced by local chambers of commerce, service clubs, and other organizations.

### Maryland House Approves Innovative Legislation

Legislation which would essentially reorganize county government in Maryland was recently approved by the State House of Delegates. The two bills being considered would require the county commissioners to hire a full time county administrator to supervise the day-to-day operations of county government, create a county board of public works to coordinate all public construction projects, and authorize the employment of a county finance director.

### Pima County Training Courses Meet with Success

The Personnel Department of *Pima County, Arizona* has newly instituted training workshops offered to county employees.

Currently the county offers a "Management by Objectives" program designed for supervisors at all levels which explains the theory of employee participation in management and decision making. This workshop operates on a continual monthly basis.

In addition to the management workshop, the county also offers an eight-hour course in medical first aid covering such areas as artificial respiration, shocks and burns, and bleeding and bandaging. The success of the program can be measured by the 113 employees who have participated in, and completed the course.

### County Cooperation Establishes Consumer Unit

Five Colorado Counties, Denver, Jefferson, Boulder, Adams and Arapahoe, are participating in a metropolitan consumer fraud unit which is expected to handle up to 10,000 consumer complaints annually.

Each county will provide personnel for the unit such as attorneys, investigators, and paralegals as well as other resources.

These include specially marked cars and mechanics for auto repair cases and a certified public accountant type investigator for welfare, charity, and pyramid scheme cases.

### Strict Financial Disclosure Bill Passed

The City Council of *Baltimore, Md.* has passed a bill requiring the periodic disclosure of certain assets, liabilities, income, gifts, and other interests by certain county officials and candidates for elected office. The bill further authorizes the creation of a financial disclosure of certain assets, liabilities, income, gifts, and other interests by certain county officials and candidates for elected office. The bill further authorizes the creation of a financial disclosure advisory board and provided for its composition, powers, and duties.

### County Shorts

*King County, Wash.* has purchased two miles of a former railroad line for the development of a public trail next year for the use of bicyclists and pedestrians.

*Orange County, (N.Y.)* Consumer Affairs Department is preparing a proposal for local legislation requiring the licensing of home repair contracts following the receipt of a large number of complaints from homeowners during the last few years.

### Farmland Preservation Bill Proposed

*Suffolk County, N.Y.* Executive John Klein has proposed a plan that would preserve farmlands in that county through the purchase of development rights, leaving the farmer with actual title to the land to farm it, but not allowing housing developments or other projects. This unique plan, if approved would make Suffolk County the first in the nation to buy farmland development rights to control future land use.

### Microphones Will Enforce Noise Ordinance

Aircraft flying into *Lindbergh Field in San Diego County, Calif.* must observe a strict decibel level or be heavily fined. The enforcing mechanism, eight microphones installed atop long poles directly beneath the approach of incoming aircraft, will record the decibel level and send this information to the airport manager's office.

The noise monitoring system bring some immediate relief to residents living under flight patterns since pilots will be more conscious of their noise level.

Hillenbrand's Washington Report  
202/785-9591



## County Opinion

### Returning To Old Habits

This country is returning to its wasteful ways. Americans are returning to their cars and the highways just as if there has always been and always will be enough gasoline. The sacrifices and panic of last winter are forgotten.

Government officials however, cannot afford to forget. Policies must be formed and implemented today so that the United States will have sufficient energy 100 or 200 years from now. Known oil reserves, if the present demand continues increasing as rapidly as it has over past decades, will be exhausted within our lifetimes. Realizing that their oil reserves are finite and their countries' prosperity will continue only as long as the oil flows, the Arabs

nations own self interest dictates that oil exports be limited. American's oil supply is also limited and our self interest also dictates we use it sparingly.

As Los Angeles County Supervisor James Hayes said in his keynote address to the Western Region Conference last week, counties are not powerless to respond to the problem, "local jurisdictions can and must be the leaders in management of energy and environment."

County officials, can set policies which can save precious energy. New county buildings can be designed to use as little energy as possible; carpooling programs can be continued; mass transit systems are being improved and efforts made to increase ridership; small cars can be bought for county employee use, air conditioning can be kept at 76 degrees and the heat at 68 degrees instead of the reverse which is so often the case. The list is only as short as the imagination.

Last winters oil shortage was caused by those who could benefit from a shortage. The next oil shortage may be caused because the oil has run out. In our present situation, the best advice possible was given by that wise, old philosopher, Anonymous; "waste not, want not."

### Court To Rule On Impoundments

The Supreme Court has agreed to decide in the fall whether President Nixon has the power to impound funds authorized by Congress under the Federal Water Pollution Control Act of 1972. (FWPCA)

The water pollution control act, passed over the President's veto, provided a total of \$18 billion in grants to states and localities for construction of sewage treatment works for fiscal 1973, 1974 and 1975. Of the \$5 billion allocated for FY 73, the President released only \$2 billion; of the \$6 billion for FY 74 the President released \$3 billion; of the \$7 billion for FY 75, the President released \$4 billion.

The action was one of many by the President impounding money provided by Congress for highways, education and pollution.

The U.S. Court of Appeals for the District of Columbia ruled on January 23, 1974, that the President has no such authority. But the 4th Circuit earlier had ordered more hearings in another case in U.S. District court in Richmond, Va. on the assumption that he does. The Justice Department appealed both decisions.

## Letters to NACo

Dear Sir:

Humboldt County recently solved two problems, the solutions of which may be of interest to other counties.

One involves the county jail which is situated on the third floor of the courthouse. Administrative offices are located beneath the jail which led to frequent disruption of tempers, psyche and furniture. Jail inmates were prone to cause flooding which immediately seeped through to lower offices. When it occurred on weekends or nights, the damage and odor were totally offensive.

The concrete floors, when the building was built, were not constructed with an impervious membrane, and all plumbing is located between the jail floor and its ceiling below. Our architect discovered a powdered resin which can be swept over the floor and thoroughly covers all crevices. Presto! no more leaks. It is unbelievably simple and may save a lot of trouble elsewhere. For more information contact our Buildings and Grounds Superintendent.

The other item involves refuse disposal in lightly populated, remote areas. We were plagued with promiscuous dumping of refuse along a road or over canyon edges near or into the river below. A

container program is in use in the county, but terrain and relatively low usage did not justify a container site along the river in northeast Humboldt County.

Much of the land is under the supervision of the Bureau of Indian Affairs. Their spokesman indicated a willingness to police the dumping if the county could provide some assistance. The chance came when Public Works declared several 5-yard dump trucks as surplus equipment. The Board of Supervisors suggested placing two retired trucks at key river locations to act as mobile containers. An agreement was worked out with the Bureau of Indian Affairs where in exchange for the donated surplus vehicles, it would build a ramp to facilitate depositing refuse into the truck to the nearest landfill and return it.

The program has worked remarkably well. Refuse has been deposited in the trucks rather than on the landscape, and the vehicles have not been vandalized. For more information contact our Director of Public Works.

Richard Milbrodt  
County Administrative Officer  
Humboldt County, Calif.

### A County Victory

For a number of years, county officials have complained they receive federal checks with no identification on them as to its purpose.

Thanks to the leadership of James K. Mahoney, Assistant Chief Administrative Officer of Santa Cruz, California, NACo has been able to get an improvement in this situation.

He documented cases of receiving checks with no identification, and we called them to the attention of the Office of Management and Budget.

We are delighted that they have responded. This victory is a tribute to his perseverance and to the responsiveness of the Department of the Treasury and the Office of Management and Budget.

### County News

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## Growth Management Techniques

NACo and the International City Management Association (ICMA) will sponsor a national conference on Techniques of Growth Management hosted by Fairfax County, Virginia at the Sheraton International Hotel in Reston, Virginia on May 22, 1974.

The conference will have panels on the following:

- \*Moratoria and Interim Controls
- \*Adequate Public Facilities Ordinances
- \*Assessing Economic and Fiscal Impact
- \*Environmental Impact Statement Process
- \*Land Banking
- \*Housing Policies
- \*Zoning: New Developments and Alternatives
- \*New Communities

Leading city and county officials who have experienced rapid growth and urban sprawl will serve as panelists and present case histories of how problems were handled locally.

Among the scheduled special speakers at the conference are Robert Freilich, Professor of Law, University of Missouri, author of Ramapo New York State Supreme Court Decision.

The conference fee of \$75 includes extensive growth management materials, three meals and a Reston tour. County officials who have questions may direct them to Jayne Seeley or Bruce Talley at NACo, 202/785-9577.

Those who wish to register may use the attached form and send it with the \$75 fee to: Claire Rubin, International City Management Association, 1140 Connecticut Avenue, N.W., Washington, D.C. 20006. Make checks payable to ICMA/NACo Growth Management Conference.

ICMA/NACo GROWTH MANAGEMENT CONFERENCE  
Sheraton International Hotel  
Reston, Virginia  
May 22-24, 1974

#### REGISTRATION FORM

Name: \_\_\_\_\_ Remittance enclosed  
Title: \_\_\_\_\_ Bill me  
Local Government: \_\_\_\_\_ Please send me room reservation material at the Sheraton in Reston, Virginia  
Address: \_\_\_\_\_  
City: \_\_\_\_\_ State: \_\_\_\_\_ Zip: \_\_\_\_\_

Send to: Claire Rubin, ICMA, 1140 Connecticut Avenue, N.W., Washington, D.C. 20006



# NACo-CIC Plan Three Regional Aid Briefings

NACo's Council of Intergovernmental Coordinators will be sponsoring three federal aid briefings during May and June.

The first, for county officials in federal Region III (Delaware, Maryland, Virginia, West Virginia, Pennsylvania and the District of Columbia), will be held May 15-17 at the Holiday Inn at 1100 Cromwell Bridge Road in Baltimore County, Md.

NACo/CIC Region III President Stephen Collins of Baltimore County (Telephone: 301/494-3317) has organized the meeting.

The briefing will open with a welcome reception and registration from 6 p.m. to 8 p.m. Wednesday, May 15. Registration will also be held at 8 a.m. on Thursday, May 16. The registration fee of \$20 will include the reception, luncheon and conference materials. The luncheon speaker will be J. Frank Cashen, Executive Vice President and General Manager of the Baltimore Orioles. He will talk about "Baltimore's Energized Orioles."

Collins has designed a program which will provide in-depth information from federal officials and experienced state and local experts about water and air programs; "Federal Regional Councils and Local Governments"; Federal Legislation: Present Status and Future Prospects for Counties"; "Economic Development Programs: The New Economic Adjustment Act"; "Federal Manpower Programs: CETA"; "The Energy Problem"; "OMB Circulars A-87 and A-102".

On May 15 a special training session on the Comprehensive Employment and Training Act for manpower planners from Region III will be held at the Holiday Inn. There will be a separate registration fee of \$10 for this session.

Mail the reservation form to the Holiday Inn, 1100 Cromwell Bridge Road, Baltimore, Md. 20207 (Telephone: 301/823-4410.)

The second briefing, Region VI (Louisiana, Arkansas, Texas and Oklahoma), will be held in New Orleans, La. on May 29 - 31 at the Hilton Inn at the Airport. The meeting is being organized by NACo/CIC Region VI President Roy Wilty of Jefferson Parish, La.

It will open with a Reception and registration from 7 to 9 p.m. Wednesday, May 29. Registration will open at 8 a.m. on May 30.

The program for Thursday, May 30 will include a discussion of federal legislation affecting counties by Ralph Tabor, NACo Director of Federal Affairs. There will be two workshops on manpower and transportation from 9:30

a.m. to 12 noon. The Manpower workshop will discuss transition problems under the Comprehensive Employment and Training Act (CETA) and delivery system problems under CETA.

The transportation workshop will include federal aid for mass transit, airports and highways. Lunch will feature a speech by a federal official. From 2 p.m. until 5 p.m. a series of mini-workshops will cover federal aid programs of the Environmental Protection Agency, HEW, Agriculture and Economic Development Administration, with round table discussion to allow for questioning of federal officials.

On Friday, May 30 there will be a special training session on OMB Circular A-87 and A-102 from 9 a.m. until 1 p.m.

For additional information call Roy Wilty at 504/367-8517. The registration fee of \$25 will include the reception, luncheon and conference materials.

To make room reservations for this meeting, mail the form below to Hilton Inn at New Orleans Airport, 901 Airline Highway, Kenner La. 70062 (Tel: 504/721-3471).

New York and New Jersey counties will have the opportunity to update themselves on federal aid issues at a special NACo/Council of Intergovernmental Coordinators briefing on June 6-7, 1974. Current funding information on LEAA, mass transportation, rail reorganization and manpower have been included in the agenda. The sessions will be held at the Colonie Hill Resort and Country Club at 1717 Moter Parkway in Hauppauge, Long

Island, New York 11787. Excellent auto, rail, and air transportation routes serve this location.

Suffolk County Executive John Klein will host the meeting in cooperation with Nassau County Executive Ralph Caso.

Special training on Office of Management and Budget Circulars A-102 and A-87 will be given by experts on each document. These regulations govern the majority of Federal aid programs and are of particular interest to county finance officers, administrators and program specialists such as manpower directors. Plan to attend if you have federal project responsibilities in a Region II county.

For more information on the meeting contact William Morrissey of Suffolk County at 515/727-4700.

Officials can reserve a room at the Colonie Hill by calling 516/234-7800. Rooms will be \$20 single and \$25 double. There will be a \$25 per person registration fee which includes a reception and luncheon and conference materials.

## NACE "Matter and Measure"

National Association of County Engineers

Fern Elliott

We join the National Association of Counties in expressing our sympathy to C. Arthur (Snic) Elliott on the death of his wife, Fern. Most of us in NACE have known Fern quite well over the years and we will miss a very good friend.

### APWA Honors Two NACE Members

We at NACE would like to take this opportunity to congratulate two NACE members, Herbert Klossner, Hennepin County (Minn.) Engineer; and Harvey Brandt, Los Angeles County (Calif.) Engineer, who have been named to the American Public Works Association's 1974 Top Ten Public Works Men-of-the-Year list. See the full story elsewhere in *County News*.

### Mass Transit Conference

The Urban Mass transportation Administration, New York Law Journal and Urban Mass Transportation Committee of the Federal Bar Association are jointly sponsoring a unique conference on legal and practical aspects of developing mass transit systems. The first conference was held in New York City on May 2-3. Another will take place in San Francisco on May 13-15.

The conference will provide a forum for discussion by experienced executives and attorneys in the mass transit field on the procedures and institutions that govern the development and operation of mass transit, legislation, labor law, systems management and transportation planning. There will also be a field visit to a modern transit system in San Francisco. A registration fee of \$150 covers all conference materials. For more information, contact Elise Geltzer, New York Law Journal, 258 Broadway, New York, N.Y. 10007, (212) 374-1530; or the UMTA Office of Public Affairs, (202) 426-4043.

### Traffic Volume Trends

The Federal Highway Administration's report, "Traffic Volume Trends," for January 1974 indicates a reduction of four billion vehicle miles of travel on all United States highway systems (main rural, local rural, and urban), from 96 billion during the month of January 1973 to 92 billion in January 1974. The report also shows a decrease of approximately 50 million vehicle miles of travel on main U.S. rural roads in December 1973 as compared to December 1972 figures. The greatest difference occurred in travel on such roads in the eastern and central states.

It will be interesting to see if later figures indicate a continuing reduction in vehicle travel in view of the recent increase of fuel allocations around the country.

To be placed on the mailing list for the report, contact: Program Management Division, Federal Highway Administration, HHP-13, 400 7th Street, S.W., Washington, D.C. 20590, phone (202) 426-0160.

### North Dakota Engineers

The North Dakota Association of County Engineers held its annual meeting, this month. Henry Ensrud, Nelson County Road Superintendent, was elected president for the upcoming year, replacing Duane Torvik of Minot, North Dakota.

Plans were announced for next year's annual meeting to be held at Devil's Lake, North Dakota, April 7-9, 1975.

### New FHWA Publication

*Preferential Treatment for High Occupancy Vehicles*, a booklet prepared by the Federal Highway Administration, illustrates successful measures taken in various parts of the country to increase the peak period capacity for urban roadways without increasing the number of vehicles on the roads. This has been accomplished through the use of methods such as express bus service, special bus lanes, and carpool incentives including fringe parking, and reduced parking rates for carpools. Examples of programs included in the publication are the Shirley Highway (I-95) Virginia freeway and San Francisco Oakland Bay Bridge special lanes for buses and carpools; and the Blue Streak-Seattle (Washington) priority access freeway ramp.

For copies of this booklet, write Transit and Traffic Engineering Branch, Urban Planning Division, Federal Highway Administration, Washington, D.C. 20590.

### Rail-Highway Crossing Safety

The fifth National conference on Rail-Highway Crossing Safety will be held August 19-21, 1974, at the U.S. Air Force Academy in Colorado Springs, Colorado. The meeting is sponsored by the Department of Transportation in cooperation with the Transportation Research Board, National Safety Council, National Association of Railroad Utilities Commissioners, Association of American Railroads, and the American Association of State Highway and Transportation Officials.

Participants will include representatives from the sponsoring agencies, railroad labor, equipment suppliers, individual railroads, the academic community and various local government agencies. The purpose of the meeting is to provide an open exchange of ideas on subjects such as: priority programs for grade crossing improvement and tools available for establishing these programs; urban rail relocation projects; and new developments in rail-highway grade crossing programs.

More information will be forthcoming.

## Federal Checks To Have Identification

In response to NACo's campaign to have the federal government identify all checks and enclosures concerning federal grants, the Department of Treasury has issued regulations requiring federal agencies to identify the exact purpose of the check. "Treasury Fiscal Requirements Manual for Guidance of Departments and Agencies" will require agencies to furnish the payee account numbers and/or enclosures for check identification purposes.

This new requirement will be especially useful for states and local government grantees administering federal grant-in-aid payments from several agencies covering a variety of federal programs.

Under the new requirement, each agency should solicit the cooperation of grantees, vendors or payees to establish the capability of identifying checks through specific information on the checks. Written agreements of this information should be secured and

(Continued on page 7)

### NACo/CIC Regional Federal Briefings

Name: _____		
Title: _____		
County/Organization: _____		
Address: _____		
City: _____	State: _____	Zip: _____
Please reserve a room for me for the night(s) of: _____		
Arrival time: _____ a.m.—p.m.	Departure Date: _____	
Single room: _____	Double room: _____	
Twin bed: _____	Double bed: _____	



# Grappling With Growth, Goals

Uncontrollable growth has been experienced by many urban counties in recent years. This growth has caused many problems in setting policy, goals and objectives.

In Prince George's County, Md. where the population increased 84.5 percent between 1960 and 1970, the result has been the absence of clearly articulated goals and priorities. Councilmen John Burcham, Royal Hart and Council Chairman Frank Francois, realizing the county needed a comprehensive policy statement that would integrate environmental, growth, fiscal and social objectives, proposed that a research project be undertaken by George Washington University's Graduate School of Urban and Regional Planning. The project gained full support from the council and the university. The aim of the effort was to analyze existing county services, eliminate wasteful duplication, make more efficient use of tax dollars and an ultimately save taxpayers dollars.

"We wanted a fresh, detached assessment of where our past policies have brought us and what is needed to put the county on a new path", Hart said. The university's conduct of the study, he added, "will insure a level of objectivity that would not be possible if the county park and planning commission undertook the project, reviewing in the process, their own past reports and recommendations."

The class spent the fall semester studying the county's problems and codifying past goals and policy declarations under the environmental, growth, fiscal and social categories. They ended up with a report that identifies the

weaknesses and conflicts, determine policy gaps and suggests areas requiring revision. The study recommended that Prince George's County adopt a comprehensive planning process, including the formulation of goals and objectives.

This process would include:

- The analysis of problems and potentials as the first and most basic step;
- The development of goals and objectives based on this analysis;
- The development of policies, plans and decisions which will implement the goals and objectives
- Evaluation of policies to identify and deal with the interrelationships between functional areas, jurisdictions and levels of government.

The report discussed two other problems with the county's public policy. First the problems of linkages and interrelated systems. It suggested that jurisdictional arrangements should be made prior to the actual building of a service.

In examining transportation problems, the report suggests multi-jurisdictional efforts to relieve rush hour congestion, with additional study in planning future transportation improvements. Additional cross-boundary studies are encouraged in problems of air quality, economic development, health care and electric power.

The second issue focuses on the public image of the county. The report states that "the effect of a community's image on its residents can serve as a catalyst to produce pride, interest and public service." Visible improvements in

services, opportunities and conditions demonstrate to the public that concrete improvements are being made.

The George Washington study will be used as a foundation for the community goals advisory committee, which recommends policy plans to the council. The committee will submit a report next year packaging recommended goals, policies and objectives.

The three councilmen agreed that with adopted goals and a comprehensive policy statement before them, they would be in a better position to evaluate the county executive's proposals for government reorganization.

The report has helped the council in its allocation of funds for new programs through the operating and capital improvements budgets.

The ultimate aim is council adoption of comprehensive county goals and policies to better guide the better programming of government services.

## Leaving Jail, Needing Help, Jaycees There

by Chuck Ivery  
Program Manager  
Criminal Justice Program  
U.S. Jaycees

The United States Jaycees, with more than 6,810 chapters across the country, has established an important new program to assist the ex-offender. The aim of the program is to ease the transition from the demands of the institution to the demands of productive citizenship.

Utilizing their more than 300 chapters within correctional institutions, inmates awaiting release are put in contact with Jaycee chapters in the areas where they plan to reside. Transportation arrangements are made to assure that a Jaycee will be present when the ex-offender arrives in the community. Using this one-to-one relationship, the Jaycee member can help with problems of housing, employment, transportation and difficulties facing the ex-offender.

In addition to personal contact, the Jaycees are actively involved in seeking employment opportunities for the ex-offender. Many chapters have programs to actively seek out commitment from employers to hire qualified ex-offenders. In addition, many chapters maintain lists of jobs available to the ex-offender. Within the institution, Jaycee chapters utilize career counselors, and other experts to work with inmates and prepare them for release.

By easing the transition between prison and the world outside and by helping to assure that the ex-offender has a job, the Jaycees hope to increase the number of ex-offenders who are successfully established in the community.

For further information on this program, contact Chuck Ivery, Program Manager, Criminal Justice and Human Improvement, United States Jaycees, P.O. Box 7, Tulsa, Oklahoma, 74102.

## Checks

(Continued from page 5)

subsequently reproduced on the voucher-schedule submitted to the servicing disbursing office.

Where written agreement has not been obtained, check identification information should not be shown on the voucher-schedule, but instead appropriate enclosures should be furnished.

Further information and/or copies of this form, may be received from the Bureau of Government Financial Operations, Government Accounting Systems Staff, Treasury Annex No. 1, Washington, D.C. 20226 (Telephone (202) 946-2077). This regulation will be effective immediately.

## Manpower Talk

Edited by Barbara Hunting

A key relation for each manpower prime sponsor will be with the State Employment Security Agency (SESA). The Department of Labor (DOL) has issued guides to SESA's on how to deal with prime sponsors, and it is now completing a "Guide for Prime Sponsors on State Employment Security Agencies in Conjunction with the Comprehensive Employment and Training Act (CETA)." Prime sponsors may request the guide from their regional office of DOL.

The guidelines to SESA's list various services a SESA can provide for prime sponsors. Some of these should be provided free as part of the regular agency services funded through the Wagner-Peyser Act: registration for employment, job information (self-help), general labor market information, and coordination of employer contacts.

Some SESA services can be sold to prime sponsors, on an "added cost" or some other basis: outreach and orientation, employment counseling and occupational testing, employability development planning, job search assistance and job development, follow-up, specialized labor market information, and statistical reporting on services provided.

Some services which SESA's should provide free under the Wagner-Peyser Act can also be sold to prime sponsors under circumstances which go beyond the scope of free SESA services: selection and referral for training, public service employment, health or other supportive services, selection and referral to job

openings, Job Bank service, assistance in development of a comprehensive manpower plan, and assistance with public information activities.

### Briefing on Collective Bargaining

The International Personnel Management Association and the National Center for Dispute Settlement of the American Arbitration Association are co-sponsoring a national briefing on May 10th at the Statler Hilton Hotel in Washington. The subject will be "Equity and the Public Employer." The briefing will focus on legislation now before Congress which would give public employees collective bargaining rights.

The \$45 registration fee covers lunch, a post-conference reception and materials. Interested county officials should contact the National Center for Dispute Settlement, 1212 16th St. N.W., Washington, D.C., 20262-1545.

### Eleven New Prime Sponsors

Eleven units or combinations of local government have been named prime sponsors under exceptional circumstances. Lowell, Mass. (and surrounding towns); Mayaguez, Puerto Rico; Ronoake, Va. (and surrounding cities and counties); Wilmington, Del; East St. Louis, Ill; Union and Johnson Counties, Ill; Texarkana, Texas, and Arkansas; Webb County, Texas; Richmond, Calif; Imperial County, Calif; and Humboldt County, Calif.

## Federal Regulations Reviewed

Proposed federal regulations have been received by NACO for review and comment. These regulations are currently being analyzed by county officials and NACO staff to determine their impact on counties. Due to the size of some of the regulations, NACO is unable to provide copies of all issues. At the end of each description it is noted whether or not copies are available. If copies are available please write to Carol Shaskan at NACO. As an added service, we will separately be listing final issuances which are available from agencies.

**74-37-DOA** "Correction of Reporting Errors by States Without Interest Under Certain Circumstances-Subpart M, Coverage of Employees of State and Local Governments, Federal, Old-Age Survivors, and Disability Insurance"

The basic purpose of these regulations is to relieve state and political subdivisions of interest liabilities in certain situations where they have no control over the funds needed to meet their obligation under federal-state coverage agreements. Copies are available.

**74-38 - HUD** "Land Marketing and Redevelopment"

This handbook is a complete rewrite

of HUD Handbook RHA Land Marketing and Redevelopment. It establishes policies and requirements applicable to the marketing disposition in redevelopment of real property under all urban renewal projects in neighborhood development programs receiving HUD finance assistance under Title I of the Housing Act of 1949 as amended.

**74-39 - DOA** "Special Supplement Food Program for Women, Infants and Children (WIC Program)"

These regulations offer amendments to the special supplement food program for women, infants and children. The amendments will modify existing provisions to conform with the most recent legislation P.L. 93-150.

**74-40 - LEAA** "Comprehensive Data Systems Program"

This manual sets forth the guidelines for the comprehensive data systems (CDS) program as authorized by the Law Enforcement Assistance Administration. The guideline covers the purpose, the plans, the available funding and the criteria by which subsequent grant applications for CDS component development from participating states will be evaluated.



# County Government Job Opportunities

**Executive Director, Southeastern Regional Development Commission, Sargeant, Minnesota Salary Dependent Upon Qualifications.** The Southeastern Regional Development Commission is seeking an individual experienced in governmental planning and administration who can meet the challenge of developing and directing the activities of this newly created regional organization. The executive director will be responsible for directing the program activities of the commission. Duties include: comprehensive regional and functional planning including rural development, industrial development, housing, transportation, water quality, health and criminal justice. Also A-95 review and technical grant assistance to local government units within the region. Headquarters in Rochester — eleven counties served include Dodge, Fillmore, Freeborn, Goodhue, Houston, Olmsted, Mower, Rice, Steele, Wabasha and Winona. Applicants should have master's degree in planning, public administration, political science, urban studies, engineering or a related field and minimum of four years responsible, pertinent experience. Consideration will be given to applicants without a master's degree but with an equivalent combination of experience and training. Send a resume, detailing your education, experience, and salary history directly to: John Limbo, Chairman, Southeastern Regional Development Commission, Sargeant, Minnesota, 55973. Must be received by June 1, 1974. EOE

**Public Works Director — County Engineer, Hood River County, Oregon** Starting salary \$15,444 \$19,284. Minimum qualifications: registered civil engineer, plus five years progressively responsible experience. Fifty employees — \$1,000,000 budget. County population 14,000. Apply by June 15, 1974 to Administrative Asst. to Board of Commissioners, County Courthouse, Hood River, Oregon 97031.

## Rural Development Leaders School Set

The third National Rural Development Leaders School will be held June 2-8 at the University of Illinois, Champaign.

The school will be a comprehensive educational and motivational experience in the process of rural development.

Participants will be chosen from Illinois, Indiana, Iowa, Kansas, Michigan, Minnesota, Missouri, Nebraska, North Dakota, Ohio, South Dakota, and Wisconsin.

The school will be held June 2-8 at the University of Illinois, Champaign. The deadline for applications is May 8. Applicants selected for the school will be notified of acceptance by May 15. Classroom space requires that enrollment be limited to 110 students for this course.

Costs of tuition and lodging will be paid by the Rural Development Service. Participants will be responsible for transportation, meals, and incidentals.

NACo is encouraging members of the NACo Rural Development Coalition to attend the course. For further information or to submit an application contact Jim Evans, NACo Rural Development Staff person, at (202) 785-9577.

**Civil Engineer (2), Lane County, Oregon** Salary \$482.40 — \$615.20 biweekly. \$1045.00 — \$1333.00 monthly. Duties include performing responsible engineering and surveying work requiring application of technical skill and knowledge to difficult problems affording opportunity for use of independent judgment in planning work details; does related work as required. Qualifications: knowledge of principles and practices of civil engineering and surveying with experience in geodetic work; skill in making complex mathematical

computations. Registered professional engineer or land surveyor with three years experience in field of civil engineering and graduation from four year college or university with major in engineering, or combination of experience and training. Send application or resume to Personnel Office, Lane County Courthouse, Eugene, Oregon.

**Community Development Specialist and Instructor or Assistant Professor in Department of Agricultural Economics and Rural (one position) Pennsylvania State University, College of Agriculture** Salary competitive. Location: Indiana, Armstrong, Butler Counties, office Indiana, Pa. Two or three years funded program under Title V of Rural Development Act of 1972 (PL92-419) commencing summer of 1974. Objectives of this position are facilitation of citizen participation and realization of objectives

in Pennsylvania's research-extension program in rural development. Maintain relationship between university-educators and local leaders and decision-makers; determine current socioeconomic conditions of target area and increase citizenry's understanding of those conditions; assist the area's citizens to isolate high priority needs and problems; develop and analyze alternative solutions and implement solutions; evaluate rural development activities; develop educational material to extend knowledge in target areas. Qualification: Master's degree in community development, rural sociology, resource economics or one of other social sciences and experience and/or training in community development. Send resumes to: Lee M. Day, Acting Head, Dept. of Agricultural Economics & Rural Sociology, The Pennsylvania State University, 6 Weaver Bldg., University Park, PA 16802.

## GERMANY Post Conference Study Tour July 18-July 29



Thursday, July 18

Sunday, July 21

The German Association of Counties (Deutscher Landkreistag) will welcome a delegation of NACo members this summer for an exciting 12-day study program. The study tour will include: briefings on local government in Germany; meetings with German experts and officials; visits to programs and projects; sightseeing and free time.

Each German state (Land) organizes its counties differently, but there exists the same mixture of rural and urban counties, large and small, providing a variety of services and functions as in the United States. Traditionally, German counties have been rural areas separated from city governments, but today over 60% of a very urbanized population reside in counties, and the tasks and roles of counties are changing.

The NACo Study Tour will depart from Miami the day after the 1974 NACo Convention ends and fly to Europe for an introductory program on a German local government in Bonn. Members of the tour will then travel for a 4-day study tour to Bavaria. Each study section will focus on selected topics such as planning and housing, health and welfare, environmental control, mass transportation, or rural government. At each stop participants will meet with German public officials and observe new and different programs.

While the basic purpose of the tour is to learn at first hand about county government in Germany, there will be time for sightseeing and shopping. Sightseeing tours, a boat ride on the Rhine, a reception, and other activities will be included in the program.

Assemble at Miami International Airport for a late afternoon departure to Nassau, connecting with International Air Bahama for Luxembourg. Dinner will be served aloft.

Friday, July 19

Arrive in Luxembourg at 11 a.m. local time and proceed directly to special buses that will take you in less than an hour across the border into Germany and the old Roman Imperial city of Trier. Remainder of the afternoon is free to recover from "jet lag." In the evening we will have a reception with our German hosts, the German Association of Counties and the city of Trier. A brief program will acquaint the tour participants with artistic Trier and about the special communal political problems of this border city.

Saturday, July 20

After a brief sightseeing tour of Trier, drive along the Moselle and Rhine Rivers—destination Bonn. First visit Bernkastel, famous since the Middle Ages, then continue to Elz Castle and dinner at a wine village before arriving at Bonn, the capital of the Federal Republic of Germany.

Monday, July 22

Morning presentation by the staff of the German Association of Counties and by Federal Government officials on local self-government in West Germany. Afternoon tour of the city of Bonn with a visit to the birthplace of Beethoven, a stop at the House of the German Parliament with an explanation of the problems of the capital city, ending late afternoon with a reception by the Lord Mayor of Bonn at the old city hall (Rathaus).

Tuesday, July 23

To Cologne for a tour of the Gothic Cathedral and the Roman Museum plus a visit to the German Association of Cities in its modern headquarters for an explanation of city government. After lunch travel by train to Munich.

Wednesday, Thursday, and Friday, July 24, 25, and 26  
Study Section to Southern Germany

By train to Munich for a program prepared by the Bavarian Association of Counties and the City of Munich. Tours of Munich and the Alpine counties with special attention to the problems of traffic management, city-suburban planning, water supply, waste removal, and the problems of the impact of tourism on agriculture.

Friday, July 26

In the afternoon at the conclusion of the study sections, travel by train to Frankfurt.

Saturday, July 27

Free time in Frankfurt.

Sunday, July 28

After breakfast, travel by special bus to Bad Kreuznach for a short

visit to and Idar-Oberstein, an ancient center of the precious stone jewelry trade, for a lunch stop. Then to Luxembourg.

Monday, July 29

After breakfast begin a sightseeing tour of the old fortified city of Luxembourg before arriving at the airport to check in for the return flight to New York. Arrive at New York's Kennedy Airport at 7:30 p.m.

## What Is Included

All transportation from Miami to Europe and return to New York and transportation within Europe; first class hotels with bath (double occupancy);

All breakfasts; lunches and

dinner where mentioned in the itinerary;

A full sightseeing program; and all arrangements for the study program.

Portage for two suitcases not to exceed a total of 44 lbs. is also included.

Registration Form NACo Post-Conference Study Tour to Germany July 18-29	
Participation will be determined on a priority system based on the date of application	
Today's date _____	
Please reserve space on the NACo study tour for:	
Name _____	_____
Title _____	_____
Street _____	_____
City _____	State _____ Zip _____
Accompanying Spouse _____	
Check one _____	\$875 per person (Double occupancy) _____ \$950 per person (Single occupancy)
Send \$100 per person deposit by June 1 to	
Association for Academic Travel Abroad, Inc. 1348 Connecticut Ave. N.W. Washington, D.C. 20036 Telephone: 202/223-4850	



## AMERICAN COUNTIES TODAY

Dear County Official,

County Mayor C. Beverly Briley of Nashville-Davidson County, Tenn., former NACo President was in town this week to address The World Future Society. We were so impressed with his address that we are sharing some of the highlights with you.

"A city mayor may not be able to tell you much about the energy crisis, but he sure can tell you a whole lot about crises in general. Today's city mayor is a man who, with a one-year appropriation, and four-year tenure, tries to implement solutions which need a ten-year lead time to solve problems which have accumulated over twenty-years, or possibly more.

"One of the real underlying problems in the issue of energy is the lack of understanding of lead-time between the time we establish a policy and make a decision and the time we actually see the results. This is one of the great weaknesses in our society — this naive belief that all events that occur in the immediate present are the result of actions in the present. When we sent the mule to the dog-food factory and substituted tractors that didn't eat grass, but consumed vast amounts of petro-chemicals, we took one giant step away from self-sufficiency.

"We have set up a system wherein you could buy a car, which gets ten-miles to the gallon, with virtually nothing down and 36 months to pay, to drag you to the suburban house 25 miles away which you bought with a 30-year mortgage, nothing down: heated by electricity — funded by a 30-year bond — nothing down. We have already spent the future which we so glibly claim to be saving for our children.

"One factor of the present energy crisis is our tendency to waste. This tendency is not limited to gasoline alone. The people of this nation generate four to five billion tons of solid waste per year. We in Nashville produce our share — over 2000 tons per day. This presented a tremendous problem of solid waste management. While EPA was funding demonstration projects to look into the fuel characteristics of bird and dog droppings, and while others were talking about the doom of a planet overwhelmed with garbage, we in Nashville were launching a project called the Nashville Thermal Transfer Corporation. The idea for this project surfaced first in 1969, when I commissioned a study to inquire into the feasibility of a central facility for heating and cooling all municipal buildings. Later, we introduced the concept of using solid waste or garbage as fuel. In 1970 the Nashville Thermal Transfer Corporation was incorporated as a not-for-profit company. A \$17 million revenue bond issue was the basis of financing. In June 1972, the construction of the \$16.5 million facility was begun. Operation is expected to start in a few weeks.

"The thermal will initially take about 720 tons of garbage. The downtown high-rise buildings will be cooled and heated by the energy recovered from combustion. The design engineers predict that within a year of its operation, more than three-fourths of the air pollution, currently generated by user buildings, will be eliminated. The plant is capable of producing 395,000 pounds per hour of steam and 14,000 tons of air conditioning.

The thermal value of one pound of solid waste is roughly one-third of a pound of coal. Our solution to energy crisis is to "fill-up" with another truckload of garbage. And remember, we aren't buying garbage from the Arabs.

In my view, the energy crisis is a symbol of a wider, more imminent shortage of food and faith. By food I mean minerals, metals, nutrients and all material things that contribute to our progress. By faith I mean the will, the spirit, the internal strength which inspires mankind. The crisis is not that we may have a shortage of food and faith but that we may fail to recognize it as such. To help us see reality, we need reality-based Americans — America needs to come up with imaginative approaches to resource management without selling-out or consuming its own its own future and that of its children. This may require new values, new life-styles — indeed, it may require a renewal of faith. I believe that from the agony and tribulation of present crises America will emerge as a reality-based nation capable of overcoming a crisis of food and faith.

### NACo Voting Procedures

The NACo Board has unanimously approved our Committee on the Future's report on the voting procedure. This committee, under First Vice President Stan Smoot, has spent an incredible 40 hours developing a complete voting handbook that will, when approved by the membership, give NACo one of the finest voting systems in the country.

Dozens of witnesses were heard during the debate which were always lively. The next step now is to distribute the proposed handbook in the near future to our members. A public hearing before the full NACo Board will be held in Miami Beach and all will have an opportunity to testify.

Finally, on Tuesday, July 16, at the first session of our two-part annual business meeting (the second session is Wednesday) the procedures will be voted upon by the entire membership and, if approved, will become operative immediately.

Because weighted voting is by its nature very complex, the board is obviously most anxious that everyone completely understand the new system and hopefully approve it so that we can have a smooth running system at the Miami Beach conference.

**Hillenbrand's  
Washington Report  
(202) 785-9591**

A Three-Minute Capsule

Sincerely yours,

*Bernie Hillenbrand*

Bernard F. Hillenbrand  
Executive Director

## Coming Events

### MAY

15 - 16	Region III Federal Aid Briefing	Baltimore, Maryland	Stephen Collins 301/494-3317
22 - 24	ICMA/Fairfax County/NACo Managed Growth Conference	Reston, Virginia	Bruce Talley 202/785-9577
29 - 31	Region VI Federal Aid Briefing	New Orleans, Louisiana Hilton Inn at Airport	Roy Wilty 504/367-6611

### JUNE

6 - 7	Region II Federal Aid Briefing	Happauge, N.Y. Colonie Resort	William Morrissey 516/727-4700
9 - 12	Montana Association of Counties Annual Conference	Missoula, Montana	Dean Zinnecker 406/442-5209
13 - 14	NACo Disaster Management & Funding Conference	Atlanta, Georgia Royal Coach Inn	Charles Wall 202/785-9577
19 - 21	Association of County Commissioners of Alabama Annual Conference	Birmingham, Alabama	O.H. Sharpless 205/263-7594
	New Jersey Association of Chosen Freeholders Annual Conference	Camden County, New Jersey Cherry Hill Inn	Jack Lamping 609/394-3467
23 - 27	Pennsylvania State Association of County Commissioners Annual Conference	Hershey, Pennsylvania	C. Robert Budd 717/232-7554
26 - 29	Washington State Association of Counties Annual Conference	Seattle, Washington	Jack Rogers 206/357-5536

### JULY

14 - 17	NACo National Convention	Miami Beach, Florida	Rod Kendig 202/785-9577
19 - 20	Mississippi Association of Supervisors Annual Conference	Biloxi, Mississippi	601/355-2211
25 - 27	Maryland Association of Counties Annual Conference	Ocean City, Maryland	Joseph J. Murnane 301/268-5884

## NACo Staff Contacts

To help people reach the proper person at NACo, a list of contacts and their general areas of responsibility has been compiled.  
Telephone: 202/785-9577

Aging Services	Mary Brugger
Bicentennial (ARBA)	Bruce Talley
Child Welfare Services	Mary Brugger
Community Development	John Murphy
County Administration	Rod Kendig
County Finance	John Thomas
Criminal Justice (LEAA)	Donald Murray
Economic Development (EDA)	Jim Evans
Education	Mike Gemmell
Emergency Preparedness	Charles Wall
Energy (FEO) (Tel: 202/254-8550)	Harry Johnson
Environmental Quality (EPA)	Carol Shaskan
Grantsmanship	Alicann Fritschler
Health (HEW)	Mike Gemmell
Human Services Integration (Allied Services, OEO)	Al Templeton
Labor-Management	Donald Brezine
Mailing List	Grenda Wiggins
Management Improvement (IPA)	Gary Mann
Manpower (DOL)	Jon Weintraub
Membership	Linda Ganschietz
New County	John Thomas
OEO Legislation	John Murphy
Parks and Recreation (HUD and Interior)	Jim Evans
Planning and Land Use (HUD and Interior)	Jim Evans
Public Information	Dorothy Stimpson
Public Works	Bill Maslin
Publications	Linda Ganschietz
Record Keeping	Florence Zeller
Regionalism	Terry Schutten
Revenue Sharing	Ralph Tabor
Rural Affairs (USDA)	Jim Evans
Solid Waste (EPA)	Roger Bason
States Issues	Bruce Talley
Transportation	Marian Hankerd