

This Week

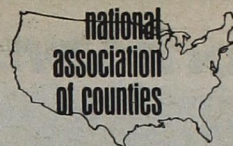
- York builds solar-heated nature center, page 2.
- Carter proposes same-day voter registration, page 3.
- Legislative Conference photo highlights, pages 7-8.

Vol. 9, No. 13

County News

"The Wisdom to Know and the Courage to Defend the Public Interest"

March 28, 1977



Washington, D.C.



OPENING LUNCHEON—Commerce Secretary Juanita Kreps addresses the opening Legislative Conference luncheon. Seated with her are, from left, NACo 1st vice president, William O. Beach, Montgomery County, Tenn. judge; George Karras, director of public works for

the Economic Development Administration; Alfred B. Del Bello, Westchester County N.Y. executive; O. Gene Dishner, NACo fiscal officer and administrator of Scott County, Va; and Betty Gill, president of the Marion County, W. Va. commission.

Public Works, Water Dominate '77 Conference



REP. JIM WRIGHT, House majority leader, told county officials to "persevere" in their efforts to amend the 1972 Water Pollution Control Act.

WASHINGTON, D.C.—Two major issues—a new public works bill and water pollution legislation—surfaced as dominant concerns of more than 800 county officials attending NACo's three-day Legislative Conference March 21-23.

In addition, NACo's board of directors passed a resolution supporting congressional efforts to reinstate funding for the 19 water projects which President Carter proposed to delete in his budget message. Drought-threatened Westerners brought up the resolution.

Controversy over the new public works bill emerged when county officials questioned Commerce Secretary Juanita M. Kreps at a general session March 21.

THIS BILL, recently passed by both houses of Congress, would

authorize an additional \$4 billion for local public works projects.

Conference-goers were distressed about a proposed Economic Development Administration (EDA) regulation which would forbid counties to include on their public works applications unemployment data for cities within their jurisdiction that have populations over 50,000, thus reducing chances for many counties to receive public works grants.

Kreps said that the Department of Commerce does not intend to redirect public works funds away from counties and rural areas toward cities.

"We intend to target local public works grants on the basis of severity of unemployment, not on the basis of the unit of government or the location of that unit."

See **PUBLIC WORKS**, page 4.

Wright Pledges New Cooperation

WASHINGTON, D.C.—House Majority Leader James C. Wright (D-Tex.) told county officials March 22 at NACo's Legislative Conference that there ought to be a useful, remunerative job for every American desiring to work.

He pointed out that this is necessary not only for the worker and the local government, but for the country as a whole. He explained that each time unemployment increases 1 per cent, the federal deficit increases \$16 billion—\$12.5 billion in lost tax revenues and \$3.5 billion in unemployment compensation and related welfare programs.

Wright said that the federal government is increasing its responses to local governments because of a "new era of cooperation." His statement "that the era of confrontation between the executive and legislative branches has come to an end," was interrupted by applause—one of four times he was interrupted in his 20-minute presentation.

In discussing legislative goals, he predicted that county officials could look forward to increased counter-cyclical funding. He said that a re-

cent budget resolution included money to double the funding in the July fiscal year quarter. He also said that the House leadership had been assured that a bill would be reported soon to authorize the increased funding.

Wright also predicted that welfare reform proposals would include increased emphasis on job development as well as maintenance payments. He said that welfare legislation probably will not be considered until early next year.

Repair, renovation and replacement of bridges will be one of the main thrusts of highway legislation. "Bridges are the bottleneck that keep our glistening new highway system from fulfilling its function," Wright said.

Senate Appropriations Committee Approves Payments-in-Lieu

See page 3.

York Constructs Solar-heated Nature Center



"Vo-tech" students are doing the masonry block work and 90 per cent of the electrical wiring for the center.

The National Association of Counties Research Foundation Presents:

THE THIRD ANNUAL LABOR RELATIONS CONFERENCE

May 19-20, 1977
Marc Plaza Hotel
Milwaukee, Wis.

Co-sponsored by Marquette University, Milwaukee County and the Wisconsin County Boards Association.

The 3rd Annual Labor Relations Conference for Counties is the only annual, national conference designed to bring labor and management negotiators, law professors, arbitrators and members of the academic community together with elected and appointed county officials and their staff to explore the collective bargaining process in county governments today. The conference is designed for counties with organized labor relations, as well as nonorganized counties.

The 3rd Annual Labor Relations Conference for Counties consists of two "tracks" of workshops. One explores the collective bargaining process. The second, running concurrently, explores issues in public sector labor-management relations.

The conference will also feature a luncheon on Thursday, May 19, a reception Thursday evening at Milwaukee County's "Villa Terrace," a presentation Friday afternoon by a major speaker, labor-management service exhibits, and valuable take-home materials.

Advance registration fee: \$75

On-site registration fee: \$85

Register now to ensure your participation!

Labor Relations Conference Registration Form
May 19-20, 1977 • Marc Plaza Hotel • Milwaukee, Wis.

NOTE: For additional registrations . . . photocopy this form and complete.

Name of Delegate: (Last) _____, (First) _____ (Initial) _____

County _____

Title _____

Address _____

City _____ State _____ Zip _____

Telephone () _____

Important Facts:

- There will be an additional late registration charge of \$10.00 per registrant, if your registration is postmarked later than May 9, 1977 or if you register on site at the conference.
- Upon receipt of your Advance Registration Form, you will be mailed all housing information and a housing form.
- Enclose your check in full and make payable to: National Association of Counties Research Foundation
- Mail your check and registration form to: NACo Conference Registration Center, P.O. Box 17413, Dulles International Airport, Washington, D.C. 20041.

YORK COUNTY, Pa.—In an innovative project involving community-wide participation, the York County Board of Parks and Recreation is installing solar heating and other energy-saving devices in its new nature center.

Duane Close, director of the board, convinced members that solar heating could be installed easily and inexpensively in the new center—being built in a 143-acre park previously used for nature trails and outdoor educational exhibits only.

Groundbreaking ceremonies were last September and the county hopes to have the center open to the public by early summer. Construction work is being done by park staff and students of the Vocational-Technical school. The "vo-tech" students are doing the masonry block work and 90 per cent of the electrical wiring. The school determined that participation in the nature center project gives students firsthand experience as well as the chance to fulfill academic requirements.

THE YORK COUNTY Environmental Council joined the parks and recreation board and the vo-tech school by coordinating a collection drive in which school children and citizens collected aluminum cans and painted them black. The cans are an integral part of the solar system that is constructed of 44 fiberglass panels, 16" x 12" long, built into the roof. The building is designed so that the maximum amount of sunlight hits the solar panels. The black-painted aluminum cans lie underneath the panels, and the solar-heated air circulates around and over them. This warm air is then passed to a storage collector "silo" in the middle of the building. The silo is 27 feet high and is filled with 4-inch stones that store enough heat for two-and-a-half days.

Another feature is the passive solar system whereby the sun hitting windows on the south face heats an air space behind the glass; this warm air is then forced into the middle of the building as warm air circulates and pulls cooler air behind it. A

backup oil burning furnace is available for auxiliary heat during long periods of cloudy weather.

OTHER CONSERVATION measures include maximum insulation in walls and floors, low-flush toilets, self-closing faucets, thermal pane windows, and a gravity-fed water supply. For example, the attic is insulated 10 inches overall with an additional 8 inches between the rafters as compared with six and one-half inches used in many buildings. The walls are stone veneer construction with 10-inch cinder blocks; the blocks are filled with sand and backed with 1-inch styrofoam for maximum insulation. The building is also designed to maximize use of dead space in the walls and floors.

The building will be 18,000 square feet when finished, with a total cost of \$50,000—a minimal price by anybody's standards. Thomas J. Krebs, county naturalist, explains that the only cost of the building is for materials because the park staff, the vo-tech students, and volunteer citizens have done the work. Even some of the materials were free, such as the native field stones used for the exterior walls.

KREBS WILL be responsible for the operation of the nature center and he is currently developing displays and exhibits to educate visitors about ecology. The top floor will include aquariums, geological and botanical exhibits—concentrating on the interrelationships between native plants and animals. The lower level will have workshop rooms, storage and office space, audiovisual rooms, a darkroom for photographic work, and an attached greenhouse.

"This is a community project," says Krebs. "By building the center ourselves, with the vo-tech students and the volunteer citizens, we can build it for less than half of what it would cost to have it built by a contractor. The community liked the idea from the very beginning."

—Felicity Evans
NACoRF Energy Project

N.Y. Farmers May Use Wind to Supply Energy

NEW YORK—Farmers upstate may soon be looking to the wind to generate supplemental electricity for their farm and residential needs.

The New York State Energy Research and Development Authority (NYSERDA) has announced the signing of a contract to install a demonstration wind generator on a working farm in St. Lawrence County.

The project is designed to examine the technical, commercial, and environmental feasibility of generating electricity via a relatively small wind generator, according to Dr. N. Richard Werthamer, chairman.

The 450-acre McKnight farm in Hopkinton, a dairy farm with 135 Holsteins, will operate a portion of its dairy barns, feed silos, as well as the family's cooking, bathing and heating needs, by power generated from wind energy. The project is slated to begin in about four months.

Electrical energy, generated by the wind turbine, which is not used by the farm, will be fed back to Niagara Mohawk Power Corp., and as additional energy is required by the farm, it will be supplied by the power company.

A meter will record the energy flow in both directions and register how much is exchanged between the farm and the power company's grid. In this way, the farmer does not have to provide a costly energy storage unit as the two-way flow is responsive to both energy demand and excess.

NYSERDA contracted with four diverse groups: the power company, an aerospace corporation, the New York Department of Environmental Conservation and Clarkson College of Technology, to bring together the expertise to convert wind energy to a potentially cost-effective supplementary energy source for farm communities.

The high cost of agricultural products in the country is directly related to rising energy costs, and contributes to the rise in the cost of living, says NYSERDA.

Grumman Aerospace Corp., a Long Island based firm, is supplying the wind generator that is designed to provide 15 kw of power when the wind is blowing at 26 m.p.h. or more. Its three-bladed horizontal axis rotor sweeps a 25 foot diameter and stands 40 feet high on a concrete tower.

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SENATE PANEL RESPONDS**Officials Rally for Payments-in-Lieu**

WASHINGTON, D.C.—County officials rallied here last week to help in a key move toward extending federal payments to counties. They were rallying March 23 as part of NACO's Legislative Conference for support of a 1977 supplemental appropriation for \$100 million to implement the payments-in-lieu of taxes program.

This program will help more than one-half of the counties in the United States to offset the tax immunity of federally owned, tax-exempt natural resource lands.

The timing of the rally was important because the Senate subcommittee on interior appropriations met March 23 to consider the payments-in-lieu program. County officials delivered fact sheets to committee members—urging a full appropriation—to make sure there would be no attempt to cut the request. Instrumental in support of the appropriations was a "Dear Colleague" letter circulated by Sen. Scoop Jackson (D-Wash.) and signed by 23 senators urging a full appropriation for payments-in-lieu.

The \$100 million requested by the Department of Interior was approved unanimously in subcommittee and, later in the week, the same amount was approved by the full Appropriations Committee as part of H.R. 4877, the First Supplemental Appropriation Act of 1977. The entire package now goes to the Senate floor where approval is expected.

Following Senate approval, it appears a conference committee will be required to resolve differences between the House and Senate versions, although the payments-in-lieu will not be an issue.

Meanwhile, the Bureau of Land Management in the Interior Department appears to be on schedule in developing agency regulations so that payments can be made to counties in August or September.

EPA Head Calls for Joint Efforts

WASHINGTON, D.C.—Saying that the federal government cannot possibly do the job alone, the new administrator of the Environmental Protection Agency (EPA) said March 22 that a key environmental issue in the future will be defining the respective roles of federal, state and local governments.

"We need the amplification of resources at all levels of government. This brings with it an obligation on EPA's part to be sensitive to your problems," Douglas M. Costle told county officials attending NACO's three-day Legislative Conference.

Costle asked county support for the Administration's proposal to reauthorize the waste water construction grants program under the 1972 Water Pollution Control Act.

"The Administration has requested that \$4.5 billion be authorized and appropriated this year to continue the funding levels for the construction grants program. This will provide a continuity to the program so that when local governments decide to plan phase 1, they know there will be money to complete the job in phase 3. In some instances, states are running short of money. In others, the funding is tied up," Costle explained.

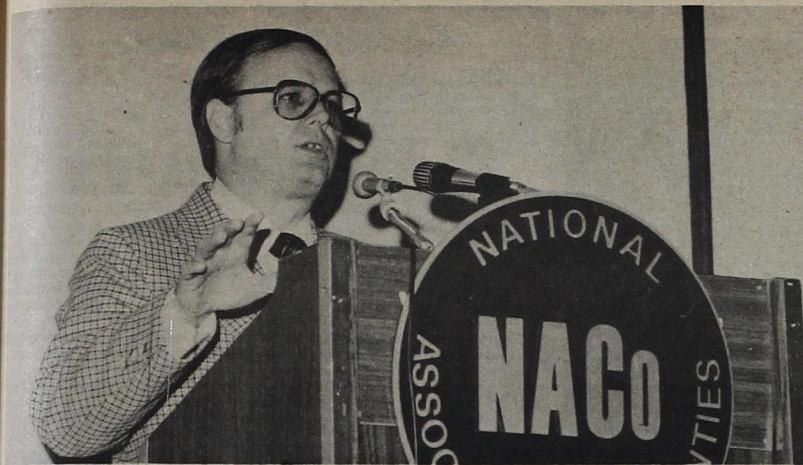
Concerning county-supported amendments to the 1972 water act, Costle responded, "There is no question that we need that extension of the 1977 deadline. I will give you my pledge to pursue this issue with Congress to be sure we get what we need, and I will be examining the ad valorem—user fee question."

Costle received a round of applause when he promised to review the paperwork requirements EPA has levied on state and local governments.

The Administration has not taken a formal position on the Clean Air Act, Costle said.

Saying that the disposal of garbage is becoming an expensive item in many county budgets, Costle told officials that EPA will concentrate on providing technical assistance to local governments in developing and executing solid waste management strategies tailored to meet local needs.

Costle, who headed a 1970 study which led to the creation of EPA, said: "Over time, environmental protection and pollution control will come more and more to mean resource conservation, reuse or more efficient use of the resources nature has given us."



LABOR SECRETARY F. Ray Marshall opened the March 22 Legislative Conference session.

SUPPORTS COLLECTIVE BARGAINING**Marshall Lists Job Targets**

WASHINGTON, D.C.—Labor Secretary F. Ray Marshall told county officials March 22 that he "thinks public employees ought to have the right to bargain or refrain from bargaining just like in the private sector."

However, Marshall added that public officials should have the flexibility to handle labor problems in the public's best interest. He did not support a uniform right to strike or compulsory arbitration.

The Labor secretary was introduced to county officials attending the Legislative Conference by John V.N. Klein, Suffolk County (N.Y.) executive and NACO's chairman for employment.

building block in developing programs."

Marshall said that great weight should be given to employment programs that have demonstrated past effectiveness and that public service employment and training programs should be geared to moving workers into the private sector. He restated the Administration's commitment to increasing public service jobs from 310,000 to 600,000 this year and 725,000 next year.

Marshall listed three areas that the Labor Department plans to emphasize under CETA: youth legislation, Vietnam veterans and special areas of heavy unemployment.

A NEW INITIATIVE the Administration has proposed, Marshall said, is a National Youth Conservation Program which will put young people to work in national and state forests and parks.

He also said a greater emphasis will be put on job training and apprenticeship programs for youth and said he foresees a doubling of the size

of the present Job Corps.

Explaining his position on the minimum wage law with respect to youth, Marshall said he did not believe in a youth differential.

"I believe strongly in having minimum labor standards," he said. "I think a youth differential would cause youth to be substituted for jobs of adults."

HE ADDED THAT legislation already sets wages for youth in training or apprenticeship programs, but that the youth conservation jobs would be governed by minimum wage laws.

Regarding veterans, Marshall suggested that 35 per cent of CETA jobs be given to veterans, with emphasis on Vietnam veterans, and that CETA prime sponsors be used to achieve this goal.

Marshall added that such targeting is not intended to circumvent prime sponsors but rather to help serve a group that has suffered severe labor market difficulty since returning from combat.



REP. DON BONKER, D-Wash., standing, a former county auditor, discusses the Administration's proposed universal voter registration with the Board of Directors of the National Association of County Recorders and Clerks in Washington last week during NACO's Legislative Conference.

Carter Sends Voter Message

WASHINGTON, D.C.—President Carter has asked Congress to make possible same-day voter registration in federal elections. Most states currently require that registration take place at least 30 days prior to election day.

This action follows Carter's election promise to support legislation that would make it easier for Americans to exercise their voting franchise, while at the same time increase voter participation. Although the proposal mandates same-day registration for federal elections only, it also contains financial incen-

tives to encourage same-day registration for state and local elections as well.

The measure represents a new effort on the part of the federal government to stem a recent decline in voting at the state, local and federal levels. Last year, the House soundly defeated efforts to enact a bill that would have provided for mass mailing of postcard registration forms to potential voters in federal elections. The measure was never considered by the Senate.

CARTER'S ELECTION message also called for a system of public

financing for congressional campaigns; a modification of the Federal Election Campaign Act to encourage increased citizen participation in presidential elections; and the direct popular election of the President, thereby abolishing the electoral college.

The proposal also establishes an office of Voter Registration within the Federal Elections Commission to administer the new act. The office's primary function would be to monitor compliance with the

See VOTER, page 12



GENERAL SESSION SPEAKER, Douglas Costle, right, administrator-designate of the Environmental Protection Agency, gave his first public address since being named to EPA at a Legislative Conference general session. Shown with him from left are: Jim Hayes, NACO chairman for Environment and Energy and Los Angeles County, Calif. supervisor; Mel Gordon, Multnomah County, Ore. commissioner; and Floyd Linton, Suffolk County, N.Y. legislator.

Udall Defends Dams

WASHINGTON, D.C.—“Let's not make every dam a swear word,” Rep. Morris Udall (D-Ariz.) told a luncheon meeting of county officials attending NACo's Legislative Conference March 22.

Reacting to Administration proposals to cut off funds for 19 water projects in the 1978 budget, Udall called for the continuation of sound, environmentally balanced water resource projects.

“Let's not forget the good that has come out of water resource projects,” Udall said, “merely because a few dams have not been well-planned.”

He linked good water resource planning to community prosperity and growth.

Udall, who serves as chairman of the House Interior Committee, defended his past support of land use planning. He said land use decisions are being made continually throughout counties and county of-



LUNCHEON ADDRESS—NACo 1st Vice President William O. Beach, left, Montgomery County, Tenn. judge, applauds Rep. Morris K. Udall (D-Ariz.), who delivered a luncheon address. NACo Western Region President Dale Sowards, Conejos County, Colo. commissioner, is at far right.

ficials must deal with the consequences.

Udall outlined proposed legislation that would set aside additional wilderness and park lands. These lands, mostly in Alaska, would more than double the U.S. national park system.

He urged county officials to comment on these land preservation plans.

Regarding national parks, Udall said he supports expanding about 50,000 additional areas of redwoods in California and efforts to create urban parks, like the 48-mile long area proposed for Atlanta, Ga.

MERCURE ADDRESS

Rural Areas Face Challenge



RURAL DEVELOPMENT ISSUES—Pete M. Mirelez, left, Adams County, Colo. commissioner, talks to the assistant secretary for Rural Development, Alex Mercure. Mercure spoke at a general session.

WASHINGTON, D.C.—County officials attending NACo's Legislative Conference March 22 were warned that problems in rural America cannot be solved with a simple application of urban solutions.

Alex P. Mercure, Agriculture assistant secretary-designate for rural development, explained that rural areas are facing a great challenge as they become more attractive places to live.

“In applying national or urban solutions to rural problems, we can do more harm than good. We must supply technology that is compatible with rural life,” he said.

But such technology must be discovered and applied quickly, Mercure added. “Rural communities are being hit with growth they can't absorb. We have to avoid importing problems from urban areas that are often the reason people leave those areas.”

Mercure also stressed the need for reorganization of government to eliminate fragmentation. Special districts and regional units confuse both local and federal officials.

County Opinion

Doughnuts and Dollars

NACo's 1977 Legislative Conference, which broke attendance records, pinpointed two facts:

- Counties are not going to sit back and let others be counted at county expense;
- Counties will stand up for what is needed, not just what is expedient.

As the new public works bill is developed, it appears that counties are not being counted, even though they provide services for cities, suburbs and rural areas. Counties, in fact, serve more than 98 per cent of the nation's population.

Counties call this misconception “The Doughnut Theory”—the theory that the county is the doughnut and cities are the separate hole of the doughnut.

On the closing day of the conference, county officials carried doughnuts and the poster that is reproduced on the next two pages to their congressmen. Those who could not attend the conference are urged to tear out the poster and send it to your representatives and senators.

The second item pinpointed—standing up for what is needed, not just expedient—concerned amendments to the 1972 Water Pollution Control Act. The dollars for water pollution control are critical, but they must come hand-in-hand with amendments extending the deadlines for national treatment standards and removing the ban on use of property taxes to pay for sewage services, county officials concluded.

The federal government will continue to hear both county messages: “Dunk the Doughnut Theory” and “More than Money is Necessary.”

Couldn't Come to the Legislative Conference?

You can be a part of the action anyway. Just tear out the “Dunk the Doughnut Theory” pages 5 and 6. Then send them to your congressmen.

- **Let them know that counties must be counted.**

Public Works, Water Issues Key Conference

Continued from page 1

HOWEVER, EDA Director George Karris, who accompanied the secretary, conceded that the new public works regulation reflects EDA's concern that “the appropriate piece of turf” define a given unemployment program.

In response, conference-goers launched a major “dunk the doughnut theory” campaign.

NACo Executive Director Bernard F. Hillenbrand explained that the new public works regulation stems from a misconception held by many federal officials—a misconception NACo calls the “doughnut theory.”

Hillenbrand told county officials at a general session March 22 that some federal decision-makers see counties as a doughnut with the center—or central city—as a hole which counties do not serve.

ON THE CONTRARY, Hillenbrand pointed out, counties serve more than 98 per cent of the nation's population—whether citizens live in

central cities, rural areas or suburbs.

Since counties provide services for all citizens in their jurisdiction, Hillenbrand concluded, they should be allowed to include unemployment data for all citizens in their jurisdiction.

County officials visiting their congressmen on the final day of the conference brought doughnuts to dramatize their campaign. Counties urged Congress to delete the new EDA regulation in the House-Senate conference report on the bill.

The issue of water pollution control programs also was raised repeatedly by county officials and congressmen alike during the meeting.

Earlier in the conference, Sen. Edmund Muskie (D-Maine) sent a telegram to county officials complaining that their efforts to get new amendments added to the 1972 Water Pollution Control Act were holding up congressional passage of refunding for this vital act.

IN RESPONSE, NACo's 80-member board of directors sent a message to Muskie explaining that more than money is needed to clean up the nation's waterways.

Although counties “strongly support” renewed funding to build sewage treatment plants, the NACo board said, counties consider passage of amendments to this construction grant program “equally critical.”

County representatives pointed out that more than 50 per cent of municipal treatment plants in the country will not meet the 1977 deadline for national treatment standards mandated in the 1972 act.

Delays in meeting the deadline, board members explained, stemmed from the federal government's impoundment of sewage treatment funds early in the program, federal delays in issuing regulations, and federal “red tape.”

“UNLESS CONGRESS enacts amendments to this law extending

the 1977 deadline on a case-by-case basis,” the board said, “local officials will be subject to potential law suits.”

County officials also sought “relief” from a water regulation banning the use of property taxes (ad valorem taxes) to operate treatment plants once they are built. Instead, local officials are required to charge user fees for sewage services. The NACo board pointed to the high costs (installing meters, for example) and political opposition counties face in trying to convert to a straight user fee.

In his March 22 address to county officials, House Majority Leader Jim Wright (D-Tex.) backed up the county position on water pollution amendments. He said that complex regulations have thwarted the purpose of the program.

“Only 9 per cent of the \$18 billion authorized (under the original act) has been granted,” he said.

Wright told county officials to persevere in their requests for new amendments to the program.

“TELL SEN. MUSKIE that you are not satisfied with the program. Tell him it doesn't permit you to have the kinds of taxing powers you traditionally have had. Tell him you desperately want some mid-course corrections. It doesn't do any good to get the money if you are still mired down in red tape,” Wright stressed.

Other conference speakers included: Labor Secretary F. Ray Marshall; Rep. Morris K. Udall (D-Ariz.); Douglas M. Costle, new administrator of the Environmental Protection Agency; and Alex P. Mercure, assistant Agriculture secretary-designate for rural development.

NACo's Legislative Conference ended with a payments-in-lieu rally on Capitol Hill to demonstrate support for Senate action to provide \$100 million for the payments-in-lieu of taxes program.

COUNTIES MUST DUNK



**Counties Serve
98.1% of All U.S.
Citizens***

* Latest U.S. Census

Dunk the Doughnut Theory!

Ninety-eight per cent of U.S. citizens are served by county government regardless of whether they live in a central city, suburbs or rural area. The county is the principal delivery agency for all these citizens for a great array of health, education and welfare services.

But, there is a prevalent Washington mental disease. NACo calls it the "doughnut theory." For some reason, every time counties turn around someone is proposing to write laws, promulgate rules and regulations or design action programs that delete the population of the central city from the rest of the county. Sufferers of the disease see a county as a doughnut with the center—or central city—as a hole.

This doughnut theory is unfair to all county citizens and is used to penalize suburban and rural residents, who pay the same federal taxes as their city neighbors.

The latest outbreak of this disease is in the Economic Development Agency (EDA). It has proposed regulations for the new Public Works Bill that delete the unemployed in any city of 50,000 or more from the total unemployed in the county.

The situation could be repeated for cities of 25,000 or more when unemployment data becomes available later this year. What happens when data becomes available for cities of 10,000 or 5,000 population?

Remember the facilities that the counties will build under this program serve all citizens, including those in cities of 50,000 or more. Many of these facilities will be built in central cities.

Both houses of Congress have passed measures to authorize an additional \$4 billion for public works (H.R. 11 and S. 427). The intent of Congress on EDA's proposal is unclear. Floor discussion in the House debate contained the following statement by the bill's sponsor:

"The intent of the (House Public Works) Committee is for the applicant county to use the unemployment level throughout the entire county...within incorporated and unincorporated areas."

However, the report accompanying the Senate version and the floor discussion in the Senate have the effect of accepting EDA's proposals.

County officials urge representatives and senators to speak to members of the Conference Committee about inserting language in the Conference Committee report that clearly states that counties may use the unemployment data of the entire county when applying for public works grants.

A House-Senate Conference Committee on Public Works will be meeting the week of March 28-April 1. The Senate members are listed below. The House has not yet named their conferees, but listed below are a number of congressmen likely to be selected.

Senate Conferees

Jennings Randolph (D-W. Va.)
Quentin Burdick (D-N.D.)
Edmund Muskie (D-Me.)
Lloyd Bentsen (D-Tex.)
Wendell Anderson (D-Minn.)
Daniel Patrick Moynihan (D-N.Y.)
Robert Stafford (R-Vt.)
John Chafee (R-R.I.)
Pete Domenici (R-N.M.)
James A. McClure (R-Idaho)

House Conferees

Harold Johnson (D-Calif.)
Robert Roe (D-N.J.)
William Harsha (R-Ohio)
John Paul Hammerschmidt (R-Ark.)
Don Clausen (R-Calif.)

**A county serves all its citizens.
Dunk the doughnut theory once and for all!**



A.



B.

Activities During Legislative Conference Days



C.

A. CONFERENCE GUEST—Sen. James R. Sasser (D-Tenn.) was a guest at the conference reception. Sen. Sasser was elected to the Senate last fall.

B. MEETING WITH HUD SECRETARY HARRIS—At the conclusion of the Legislative Conference, a delegation of urban county officials and NACo officers met with Housing and Urban Development Secretary Patricia Roberts Harris (fourth from left) to urge inclusion of urban counties as eligible recipients for HUD's proposed Urban Development Action Grant Program. The program, as proposed by the Administration, would authorize a new \$400 million annually through fiscal '80 for aid to distressed cities for neighborhood preservation and economic revitalization.

C. IN APPRECIATION—NACo presented Rep. Frank E. Evans (D-Colo.) an award in appreciation of his tireless work to introduce, gain passage and appropriations for payments-in-lieu of taxes. Here the Colorado county officials who attended the conference rally for payments-in-lieu are shown with Rep. Evans, who holds the award.

D. RECEPTION CONVERSATIONS—Arch Parsons, left, assistant to the secretary for public affairs at the Department of Housing and Urban Development, and NACo President Dan Lynch, Douglas County, Neb. commissioner, enjoy some informal moments during the conference.



D.



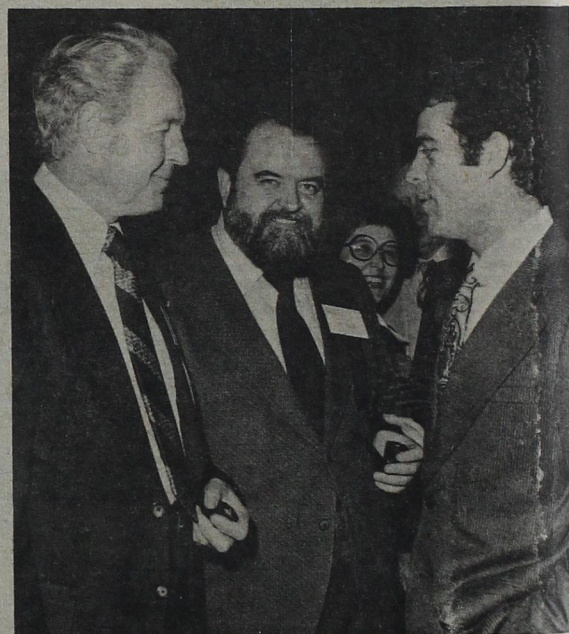
BIGGEST EVER—The 1977 Legislative Conference broke attendance records with more than 800 delegates. Tables were filled and more set up at the opening lunch session.



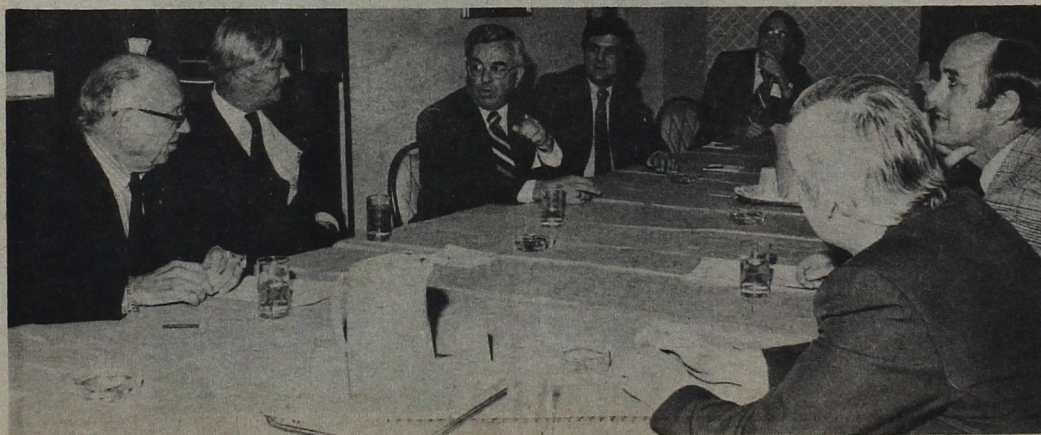
ELECTED WOMEN MEET—Rosemary Ahmen, Olmstead County, Minn. commissioner, chairs meeting of elected women officials as they plan future activities.



DUNK THE DOUGHNUT THEORY—Conference goers pick up their packages of doughnuts to deliver to congressmen urging them to "Dunk the Doughnut Theory" (see poster, pages 5 and 6).



NACo LEADERS AND THE ADMINISTRATION—William O. Beach (left), NACo 1st vice president, and Francis B. Francois, NACo 4th vice president, exchange thoughts with Jack Watson. Watson is an assistant to President Carter for intergovernmental relations and is Cabinet secretary.



NEW YORKERS MEET—During the Legislative Conference, New York Senators (from left) Jacob Javits (R) and Daniel P. Moynihan (D) met with New York delegates and the new New York State Association of Counties Executive Director Edwin L. Crawford, third from left.



Matter and Measure

The Federal Highway Administration (FHWA) has extended the application date for the Highway Safety and Traffic Study Program to June 30. FHWA will award about 20 grants of up to \$1,500 for living stipends to FHWA, state and local highway agency employees selected for participation. The program was developed by Northwestern University in Evanston, Ill., and will be conducted at university facilities between January and March 1978.

Topics to be covered include: identification and surveillance of accident locations; accident prevention and severity reduction; human and vehicular factors; traffic characteristics; traffic control devices; safety design; traffic safety at construction and maintenance projects; safety program evaluation and priority setting; accident studies and analysis; legal considerations; safety needs studies; and highway safety standards.

Candidates selected for the program are expected to seek and receive admission to Northwestern's graduate school, but individuals who are not seeking graduate credit are also eligible for the program. Graduate students successfully completing this one academic quarter program will earn the equivalent of 16 graduate quarter credits or about one-third of Northwestern's requirements for a master's degree in transportation.

For details on the program, contact your state highway agency, or University and Industry Programs Officer, National Highway Institute, Federal Highway Administration, 400 7th St., S.W., Washington, D.C. 20590, (202) 426-9143.

NEBRASKA OFFICERS

Officers of the Nebraska Association of County Engineers, Highway Superintendents, and Surveyors through December 1978 are: president, Jerry Steinke, Nuckolls County highway superintendent; vice president, William Lindholm, Saunders County highway superintendent; and secretary-treasurer, Sid Smith, Otoe County highway superintendent and surveyor.

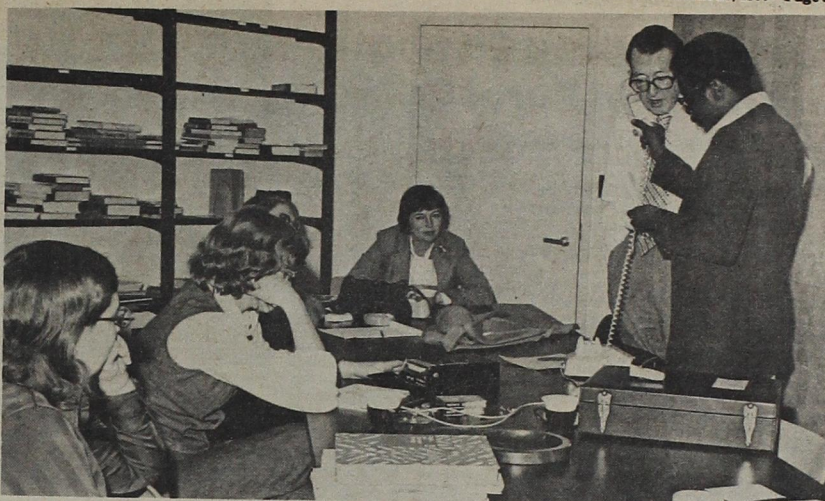
UMTA GRANTS

Several counties have received Urban Mass Transportation Administration (UMTA) grants during the past few months. Two counties will use their funds for operating assistance—Orange County, Calif. Transit District received \$6.75 million and Rock Island County, Ill. Metropolitan Mass Transit District received \$432,265. The Bay County, Mich. Metropolitan Transportation Authority will use its \$147,124 grant to help purchase two new buses and related equipment.

BRIDGE TOLLS

The U.S. Department of Transportation (DOT) ruled that orders establishing a bridge's toll will be limited to a maximum of three years. Previously, any DOT order setting a bridge toll remained in effect until it was modified by the Federal Highway Administration (FHWA), the agency which DOT which controls bridge tolls.

DOT calls this limit "... another step in the department-wide effort to modernize our regulations to meet real-world conditions and afford the flexibility needed to solve local problems at the local level."



NEW SERVICE—As a part of NACO's outreach program approved by the Board of Directors last year, facilities will be available at major NACO conferences for county officials to report to their hometown radio stations. New Jersey Association of Counties Executive Director Jack Lamping, standing at left, recently trained NACO staff members in radio interview procedures prior to NACO's Legislative Conference. Mel Howard, NACO's research associate, practices an interview with Lamping. Other staff members pictured are, from left, Margaret I. Taylor, state association liaison; Lynn Webster, secretary in the Public Affairs Department; Cindy Kenny, public affairs assistant; and Beth Dennison, director of public affairs. Our thanks to Jack for all his help.

OFFICE OF AGING

Berks Merges Home Care

BERKS COUNTY, Pa.—"Ice cream cones without ice cream." That's the way Commissioner Donald W. Bagenstose characterizes the result when a county creates a separate agency for each separate state and federal program.

Bagenstose, a strong advocate of consolidating services within existing organizations, says a county

that follows state and federal suggestions will end up spending all available money on "new buildings, executive directors, and supervisory personnel."

No money will be left to actually help people. The county will have "ice cream cones without ice cream." Human services, Bagenstose says,

are especially prone to proliferation of agencies and "too many chiefs." Consequently, he is pleased with the efforts of the county's Office of the Aging to consolidate home-care services into one agency.

TWO PRIVATE, non-profit agencies currently provide home-care services that include simple health care, such as administering medicine, and light housekeeping—cleaning, cooking, etc.

Peter Archey, director of the Office of the Aging, says that a study conducted by his office last year indicated that money could be saved if home care was consolidated.

"We found that the primary provider of home care was charging more than the other agency," Archey says, "and it was costing the community \$82,000 a year."

Medicare regulations, Archey adds, were the major culprits for higher costs and two organizations performing the same service.

"Medicare provides no incentive to a doctor or hospital to use the most economical provider of home care," he explains.

Study findings were released in January and the two agencies began to discuss consolidation soon after. Each agency will make recommendations on reorganization in April.

ARCHEY GIVES two reasons for the prompt positive response.

• The Office of the Aging does not provide direct services. Therefore, its recommendations are seen to be in the interest of elderly clients, rather than as criticism by a competitor.

• The Office of the Aging can put financial pressure behind study recommendations because it dispenses all funds for the elderly—obtained by the county under title III of the Older Americans Act and title XX of the Social Security Act.

"Because we are clearly client-oriented and have some fiscal authority, our report was definitely taken more seriously than a couple of reports done a few years ago," Archey says.

Bagenstose is eager for the consolidation.

"We don't need to ask for more tax dollars," he says, "if we have the freedom to spend our present dollars wisely. That's what consolidation is all about."

—Phil Jones
NACO's Aging Program

WHEN COUNTIES HELP THE ELDERLY, THEY HELP EVERYBODY

Find out at National Conferences on County Resource Development for Aging Citizens:

- What your county can do for the elderly;
- What other counties can do . . . and let others know what your county is doing.

Plan Now to Attend One of the Conferences

Kansas City, Mo. San Diego, Calif.
April 24-26, 1977 June 8-10, 1977

The registration deadline for Kansas City April 15. If you are interested in attending this conference, call the Aging Program at (202) 785-9577. If you need registration forms, please write the Aging Program, 1735 New York Ave., N.W., Washington, D.C. 20006.

Those who want to attend the San Diego conference should write or call the Aging Program at NACO for registration forms. Phone (202) 785-9577.

KANSAS CITY CONFERENCE REGISTRATION

NACO CONFERENCES ON AGING

LOCATION: ☐ KANSAS CITY, Mo. (April 24-26)

Name _____
(Please print or type)

County _____ Title _____

Address _____

City _____ State _____ Zip _____

Enclosed is a check for \$30.00 conference registration fee to cover materials and two luncheon buffets. Payable to: National Association of Counties

Send to:

By:

Chuck Oglebay
Accounting Department, NACO
1735 New York Ave., N.W.
Washington, D.C. 20006

April 15, 1977

KANSAS CITY HOTEL REGISTRATION

KANSAS CITY, Mo.

NACO CONFERENCE ON AGING

I will arrive (date) _____ (time) _____ ACCOMMODATIONS

I will depart (date) _____ (time) _____ Single \$24.00

Name _____ Twin/Double \$32.00
(please print or type)

Address _____ Send to:

City _____ State _____ Zip _____
Radisson Muehlebach Hotel
Reservation Department
Baltimore at 12th Street
Kansas City, Mo. 64105

Additional Occupants _____
Name(s) _____ No deposit required.

Dallas County Combats Increase in Rural Crime

DALLAS COUNTY, Tex.—An old problem is creating new difficulties for Texas law enforcement agencies. Rural crime—cattle and horse thievery and theft of farm machinery—is increasing at a rate unprecedented in recent years. Horse thefts alone have multiplied eight-fold in the past five years.

To meet this problem, the county has upgraded the training of law enforcement personnel in the techniques of rural crime investigation and prevention. The Dallas County Sheriff's Academy offers an in-service training program for area police and sheriffs' departments. Funded by an LEAA grant, the Dallas-based consulting firm Philip M. Seib Associates has developed a curriculum outline covering the rural crime problems most often faced by

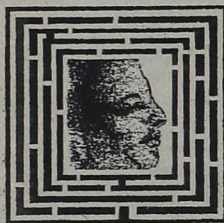
law officers.

Working with a variety of law enforcement agencies and private businesses, the consultants brought together in a concise format the rudimentary materials in this field, with emphasis on how farmers and ranchers can prevent rural crime.

County officials have welcomed the additional training.

The curriculum suggestions have been praised as an "invaluable starting point for our upgraded training efforts." The county plans to continue to look for new ways to improve this aspect of law enforcement training.

The county's Planning, Research and Grants Division welcomes inquiries from other counties also facing increased rural crime problems.



National Assembly on the Jail Crisis

May 22-25

Kansas City, Missouri

Registration

County _____

Name _____

Title _____

Street _____

City _____

State _____

Zip _____

Registration fee: \$75

Please make check or money order payable to the National Association of Counties Research Foundation. Payment must accompany registration form.

I am interested in attending the following panels (Please check two from each group)

Partnerships for Correctional Administration

- ☐ Group A—State Subsidies
- ☐ Group B—Implementing Jail Standards
- ☐ Group C—Federal Assistance
- ☐ Group D—Interagency Cooperation in Planning

Diversion and Community Resources

- ☐ Group H—Intake Service Centers
- ☐ Group I—Alcohol and Drug Diversion
- ☐ Group J—Pre Trial Diversion
- ☐ Group K—Community Correction and Community Acceptance
- ☐ Group L—Community Alternatives for the Sentenced Offender

I would like to see the following Wednesday Afternoon:

Jackson Co. Jail (Medical Program)	Community Corrections Center	Sober House
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

National Assembly on the Jail Crisis Housing Reservation

Name(s) _____

Arrival date _____

Time _____

Departure date _____

Time _____

Housing request at the Radisson Muehlebach

- ☐ Single \$24
- ☐ Double \$32

This form will register a participant for the conference and reserve space at the conference hotel. Housing at the conference hotel will be available only to participants who have registered before May 4. Hotel confirmation will be sent directly to the participant.

Send this form to:

National Association of Counties Research Foundation
1735 New York Avenue, N.W.
Washington, D.C. 20006
ATT: National Assembly on the Jail Crisis



VISITORS TO NACo—Laurens County, Ga. officials were in Washington to meet with their congressional delegation and dropped by NACo headquarters to meet with the staff. From left are: County Attorney Leon Green; Chairman of the Board W.E. Lovett; and Commissioner Manning Youngblood.

Ga. Associations Join to Curb Planning Commission Lobbying

GEORGIA—The Georgia Municipal Association (GMA) and the Association County Commissioners of Georgia (ACCG) have adopted a resolution, as part of their 1977 joint legislative program, that is designed to curtail Area Planning and Development Commissions' lobbying activity.

The local government associations charge that some Area Planning and Development Commission's (APDC) in Georgia have developed legislative efforts inconsistent with the associations on specific pieces of state legislation and have initiated active lobbying efforts. There also have been lobby activities in conflict with the desires of local governments as expressed through the two associations. This has aroused the indignation of some local elected officials, as APDCs are considered to be service and assistance agencies that work for cities and counties.

CG explain that they are traditionally recognized by city and county officials, state legislators, congressman and the general public as the unified voice for local government interests in Georgia. They feel that to allow APDCs to lobby for legislation opposed by GMA and ACCG will hopelessly fragment the representation of local government before the General Assembly and weaken the present unity of Georgia city and county officials. In their words, the two associations "strongly request each Area Planning and Development Commission to refrain from any lobbying activities either directly or indirectly through state or

national regional organizations. They would like to have the APDC ask the GMA and ACCG to sponsor such legislation through their political mechanisms.

AS AN ADDENDUM to the resolution GMA and ACCG have gone on record opposing pending national legislation that would require the creation of subsidiary planning districts and would establish a federal agency to regulate the operation of these districts. They feel, would destroy the impact that local governments have in the operation of Georgia's Area Planning and Development Commission.

Keeping Up with States

Colorado Officers

COLORADO—Officers of the Board of Directors of Colorado County Inc. officially took office Jan. 14.

Members are: President Bill Gregory, Lake County; First Vice President Lewis Entz, Alamosa County; Second Vice President Bill Manual, Teller County; Third Vice President Robert Tempel, Prowers County; Fourth Vice President Wally Toews, Boulder County; Secretary Robert Clement, Jefferson County; and Treasurer Maxine Albers, Mesa County.

Maine Counties Growing

MAINE—Hancock County is the fastest growing county in Maine. All Maine is the second fastest growing state among those east of Colorado north of Virginia.

All Maine counties recorded increases in population. Increases are: Hancock County, 16.8 per cent; Waldo County, 16.2 per cent; Sagadahoc County, 15 per cent; Franklin County, 12.3 per cent; Washington County, 11 per cent; Lincoln County, 11.5 per cent; Knox County, 11.3 per cent; York County, 10.2 per cent;

Penobscot County, 8.5 per cent; Somerset County, 8.4 per cent; Kennebec County, 6.3 per cent; Cumberland County, 6 per cent; Androscoggin County, 3.9 per cent; Oxford County, 3.6 per cent; Aroostook County, 2.5 per cent; and Piscataquis County, 1.9 per cent.

Commission to Seek 'Payments'

MISSOURI—The Missouri Association of Counties has named a member committee to work with the Missouri Conservation Commission to seek legislation to reimburse counties for property tax revenue they will lose because of impending commission land purchases.

Jim Hill, Reynolds County clerk, will chair the committee. The tax loss, which will affect every Missouri county, will be caused by commission land purchases of up to 200,000 acres. The purchases will be financed by a conservation sales tax approved by Missouri voters in 1974. Missouri Association of Counties Executive Director Tony Hiesberger said that with the passage of this tax Missouri is number one in the nation for capita expenditures for conservation.

Although the commission is not required to reimburse the counties, it indicated its willingness to pay counties in lieu of taxes if allowed to do so by the legislature, Hiesberger said.

Revenue Sharing Priority

NORTH DAKOTA—State revenue sharing tops the list of legislative priorities for the North Dakota Association of Counties.

Other financial priorities include state reimbursement for one half of counties' cost of providing social services and retention of 80 per cent of statutory fees and fines for the county treasurers.

The counties all seek legislation to allow: county commissioners to regulate the salaries of elected county officials; county statutory authority annually update property tax assessments; personal liability coverage for board members and county employees; and liberalization of bidding and leasing constraints on county purchases.

How to Make Volunteer Work Count

The U.S. Civil Service Commission recently published guidelines for state and local governments on crediting valuable training and unpaid volunteer work experience in determining qualifications for employment. The commission states that this is necessary to remove artificial barriers for minorities and women who have traditionally been excluded from paying jobs that provide experience necessary to advance.

According to the commission report, unpaid experience includes: experience and training gained in religious, civic, welfare, service, and organizational activities. It also can include training that has been obtained under the Area Redevelopment Act, the Manpower Development and Training Act, in Job Corps Centers, or under other auspices such as federal and state agencies, schools, unions, etc.

Further information about crediting volunteer experience within the employee selection process is available from: Personnel Research and Development Center, U.S. Civil Service Commission, 1900 E St., N.W., Washington, D.C. 20415.

Region IV Briefing Set for Key West

FLORIDA—NACo/CIC Region IV President Jack Burke of Monroe County, Fla. has scheduled the 1977 federal aid briefing for April 27-29 in Key West. A host of topics will be discussed, including the recent legislative developments of the local public works act, Lt. Gov. James Williams of Florida and Health, Education and Welfare Secretary Joseph Califano have been invited.

A legislative update of issues affecting county government will be conducted by NACo's Deputy Director of Federal Affairs Alicann Fritschler. She will also participate in a session—in conjunction with the Southeast Federal Regional Council—on the effect of federal regulations on county government, including a detailed discussion of the A-85 review process, legislative developments on regulatory reform and the Federal Register.

On April 29, Burke will conduct a wrap-up of the three days.

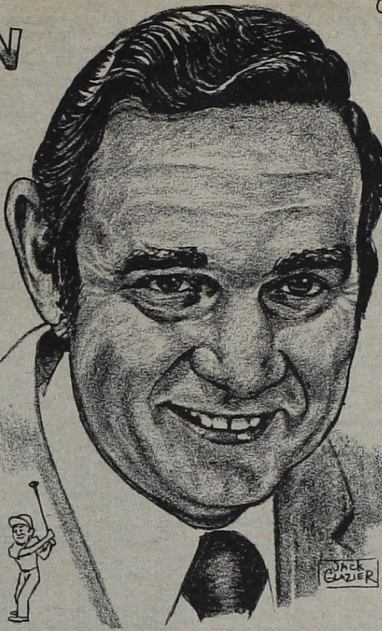
A spouse's program has been developed which will consist of a fashion show and tentatively scheduled tour of the beautiful Key West area. For further details, contact Jack Burke, Development Director, Monroe County, Fla., (305) 294-4641.

S. Courtney LANGSTON

EXECUTIVE DIRECTOR
OF THE ASSOCIATION
OF ARKANSAS COUNTIES

BEGAN HIS TENURE OF OFFICE JANUARY 15, 1975. PREVIOUSLY HE HAD SERVED 20 YEARS AS SHERIFF OF LEE COUNTY. HE ALSO SERVED AS PRESIDENT OF THE ARKANSAS SHERIFFS' ASSOCIATION AND STATE DIRECTOR OF THE NATIONAL SHERIFFS ASSOCIATION. HE HAS SERVED ON THE BOARD OF THE ASSOCIATION OF ARKANSAS COUNTIES, NORTHEAST CRIMINAL PLANNING COMMISSION AND ARKANSAS JUVENILE JUSTICE INSTITUTE.

THE SHERIFF IS AN AVID GOLFER.



COURTNEY ATTENDED HENDRIX COLLEGE THEN SERVED HIS COUNTRY DURING WORLD WAR II IN THE ASIATIC PACIFIC THEATER.

HE IS MARRIED TO THE FORMER LOIS WHITEHEAD. THEY HAVE THREE CHILDREN AND LIVE IN LITTLE ROCK WHERE THEY HAVE RECENTLY MOVED. COURTNEY HAD SPENT THE PREVIOUS 53 YEARS OF HIS LIVE AS A RESIDENT OF MARIANNA, ARK.

SINCE HE HAS BEEN EXECUTIVE DIRECTOR, ARKANSAS COUNTY GOVERNMENT HAS BEEN RESTRUCTURED BY PASSAGE OF AMENDMENT 55 TO THE ARKANSAS CONSTITUTION. WITH THE REORGANIZATION OF THE QUORUM COURT SYSTEM LOCAL CITIZENS HAVE 'HOME RULE AUTHORITY'. TO AID THE QUORUM COURTS IN TRANSITION AND TO CONTINUE IMPROVEMENT OF COUNTY SERVICES, THE ARKANSAS ASSOCIATION OF QUORUM COURTS WAS FORMED UNDER LANGSTON'S GUIDANCE.

UNDER HIS LEADERSHIP THE ARKANSAS SHERIFFS ASSOCIATION, WHICH HE STILL SERVES AS EXECUTIVE SECRETARY, HAS DEVELOPED THE ARKANSAS BOYS RANCH AN ALTERNATIVE TO REFORM SCHOOL.

Job Opportunities

Lodge County Study Commission, P.O. Box 948, Anaconda, Mont. 59711, attention: John Petelin, Secretary.

City/County Manager, Anaconda-Deer Lodge County, Mont. Salary negotiable. Newly created position in new city-county consolidated government to take effect May 2. Budget approximately \$3.2 million; 145 employees. Position to be filled by Aug. 1. Resume and salary requirements to: Anaconda-Deer Lodge County Study Commission, P.O. Box 948, Anaconda, Mont. 59711, attn: Jack Haffey. Deadline, May 2.

County Administrator, Hillsborough County, Fla. Salary negotiable. Responsible for overall administration in county of 625,000; \$100 million budget. Requires masters degree in public administration and three years top level experience in local government. Resumes to Norm Roberts, Korn/Ferry International 600 Montgomery St., San Francisco, Calif. 94111. Deadline, April 1.

Executive Director, West Bluff Neighborhood Housing Services, Peoria, Ill. Salary range \$16,000 to \$18,000. Requires considerable experience in start up and operation of housing rehabilitation programs, experience in establishing innovative programs helpful. Knowledge of building construction techniques, private lending practices, homeowner counseling procedures and

contractor management requirements are desirable. Resumes to: Brad Inman, 1612 West Barker, Peoria, Ill. 61606. Closing date, April 15.

Senior County Planner, Grand Junction, Colo. Salary \$13,788. Responsible for county planning and development program. Prefer masters degree in community/urban development, plus five years increasingly responsible training experience at community or county level. Knowledge of subdivision and zoning review procedures, and comprehensive planning objectives and procedures preferred. Resumes to: Director, City/County Development Department, P.O. Box 897, Grand Junction, Colo. 81501. Deadline, April 10.

Director of Emergency Medical Services and Communications, Orange County, Fla. Responsible for administration of countywide communications system and emergency medical services. Requires college degree in public or business administration, plus at least six years of responsible public administration experience, two years of which should be in the field of emergency medical services and communications. Resume and salary requirements to: Personnel Department, P.O. Box 1393, Orlando, Fla. 32802.

Public Health Nursing Director, Kent County, Mich. Salary to \$22,500. Responsible for admin-

istration and supervision in direction of public health nursing services. Requires masters degree plus considerable experience in public health nursing and supervision; also must be registered nurse in Michigan. Apply to: Kent County Personnel, 300 Monroe, N.W., Grand Rapids, Mich. 49503. Deadline, April 25.

Corrections Director, Pima County, Ariz. Salary range \$20,916 to \$26,700. Directs operations of all county adult detention facilities under the administrative direction of the county sheriff. Requires college degree in corrections administration, law enforcement administration, criminal justice administration, public administration or related field, plus four years experience in corrections administration. Resumes to Pima County Personnel Department, 151 West Congress St., 4th Floor, Tucson, Ariz. 85701.

Personnel Psychometrist, Pima County, Ariz. Salary range \$13,512 to \$17,232. Responsible for professional psychological work in the field of personnel selection criteria development and validation. Requires graduate degree in industrial psychology, tests and measurements, or closely related field, plus two years of experience in the development and validation of personnel selection criteria. Ph.D. may be substituted for experience.

Resumes to Pima County Personnel Department, 151 West Congress St., 4th Floor, Tucson, Ariz. 85701. Deadline, May 13.

Deputy Director (Administration), Oswego County Mental Health Center, N.Y. Directs all administrative matters in the operation of county community mental health center. Budget exceeds \$2 million; employs approximately 100. Requires masters degree in administration or mental health, plus at least two years administrative experience. Submit resume, references and salary requirements to: James Wright, Director of Personnel, Oswego County Office Building, 46 E. Bridge St., Oswego, N.Y. 13126.

Director of County Institutions, Eau Claire County, Wis. Salary to \$24,000 based on experience; liberal fringe benefits. Responsible for administration of hospital/nursing home/extended care facility, with patient population of 300. Degree in public health, business, personnel or public administration required; masters degree in one of these areas preferred. Job applications available from Personnel Director, Courthouse, Eau Claire, Wis. 54701. Phone 715/839-4710.

Assistant Public Health Director (Environmental Quality Services), Pima County, Ariz. Salary range \$20,916 to \$26,700. Responsible for supervision of air and water quality, public health sanitation. Requires bachelor or master of science degree in related field, plus six years administrative experience. Resumes to: Pima County Personnel Department, 151 West Congress St., 4th Floor, Tucson, Ariz. 85701. Deadline, May 17.

NACo/CIC Region IV Federal Aid Briefing

April 27, 28, and 29, 1977

American Sportsman Inn Key West, Florida
(Casual Attire)

Registration: April 26 6:00-8:00 PM (For preregistration, please use coupon found in this issue of County News)
April 27 8:00-9:00 AM

Learn About:

Equal Employment Opportunity
Community Development
Comprehensive Employment and Training Act
Public Works
Airports
Social Security Act - Title XX
Solid Waste

How to develop Cost Allocation Plans and Indirect Costs
Environmental Protection Agency
Community Service Agencies
Older Americans Act Titles IX and X

Impact of Federal Regulations
- The A-85 Review Process
- The Federal Register

Reception: April 26 7:30-9:00 PM

For Spouses: A Fashion Show
Scenic Tour of Key West Area

NACo/CIC Region IV Federal Aid Briefing Conference Pre-Registration Form

Please Print		Registration Fees	
State	County	Members	\$35.00
Delegate's Name		Non Members. To be announced in later publication	
First	Middle Initial	Spouse	\$14.00
Last			
Title		Total Due \$	
(or organization delegate represents)		Do not write below this line	
Mailing Address		Cash \$	
(number and street)		Check \$	
(city)	(zip code)	Received by	
Spouse's Name (if registering)		Date	
Youth's Name (if registering)		Ticket Number(s)	
Hotel		<input type="checkbox"/> Bill \$ to Delegate	
Please send to:			
Jack K. Burke Development Director Monroe County Post Office Box 1029 Key West, Florida 33040 ATTN: NACo/CIC Federal Aid Briefing Conference Registration			

Hotel Reservation Form NACo/CIC Federal Aid Briefing, April 27-29, 1977

Name			
Title			
County			
Address			
Street			
City	State	Zip	
Telephone	Area Code	Number	
Arrival Date	Departure Date		
Please Circle			
Single at \$16/night	Double at \$18/night		
Send directly to:			
Registration Desk American Sportsman Inn 3820 N. Roosevelt Blvd. Key West, Florida 33040			

NACo/CIC Region VI Federal Aid Briefing

April 24, 25, 26

Sheraton Hotel

Baton Rouge, Louisiana

Federal Funding Update for:

Public Works Comprehensive Employment and Training Act Community Development
Community Service Agencies Elderly
Health, Education and Welfare Law Enforcement Assistance Administration Hospitality Suite

Registration: April 24 5-8 PM
April 25 8-9 PM
Registration fee: \$45 Non-members Non-Members (to be announced)

Luncheon Speaker: Senator Bennett Johnston (invited)

NACo/CIC Federal Aid Briefing

Sheraton Hotel
F-10 and College Drive
Baton Rouge, Louisiana 70821
(504) 927-4427

Rates: \$22 Single
\$27 Double
(please send directly to hotel)

Date Arriving AM PM Departure Date
Number of Persons
Name
Address
City State Zip
My reservation is to be held: (Check one) ☐ until 6 PM ☐ on guaranteed basis
Signature

NACo/CIC Region VI Federal Aid Briefing Conference Pre-Registration Form

Please Print		Registration Fees	
State	County	Members	\$35.00
Delegate's Name		Non-Members	\$45.00
First	Middle Initial	Total Due \$	
Last		Do not write below this line	
Title		Cash \$	
(or organization delegate represents)		Check	
Mailing Address		Received by	
(number and street)		Date	
(city)		Ticket Number(s)	
(zip code)		Bill \$	to Delegate
Spouse's Name (if registering)		Authorizing Signature	
Youth's Name (if registering)			
Hotel			
Please send to:		(a check or money order should accompany your registration)	
Mr. Jim Llorens			
Federal Aid Coordinator			
City of Baton Rouge and			
Parish of East Baton Rouge			
Post Office Box 1471			
Baton Rouge, Louisiana 70821			
(504) 389-3053			

THE MAINE COUNTY
COMMISSIONERS AND
NACo ARE SPONSORING
**A NORTHEAST
TOWN MEETING ON
COUNTY
MODERNIZATION**
ON APRIL 27 AND 28 IN
BANGOR, MAINE.

TO PRE-REGISTER FOR THE NORTHEAST TOWN
MEETING ON COUNTY MODERNIZATION
SEND THIS FORM TO:
**NATIONAL ASSOCIATION OF COUNTIES
NORTHEAST TOWN MEETING
ON COUNTY MODERNIZATION
1735 NEW YORK AVE., N.W.
WASHINGTON, D.C. 20006**

Washington Briefs

NACo Box Score... Priority Issues

Welfare Reform... HEW reorganization announced
Employment... House committee reports one-year extension
Public Works... House-Senate conference committee to consider bill
Antirecession... Administration wants renewal
Health Insurance... Legislation may be delayed until 1978
Payments-in-Lieu... House, Senate approved \$100 million
Community Development... House subcommittee began markup
Rural Development... House committee recommended full funding
Transportation... NACo supporting extension
Water Pollution... House completing markup
Air Pollution... Senate marking up
Land and Water Conservation... Carter budget asks for no extra funding
Energy... House holding hearings on energy reorganization
Criminal Justice... Carter budget redistributes cuts

• **Air Pollution.** Senate marking up Clean Air Act Amendments. Voted on a provision to withhold highway funds from any municipality which has not implemented required transportation control measures.

• **Public Works.** Both houses have passed legislation (H.R. 11, S. 427) to provide additional \$4 billion in 100 per cent public works grants. Bill awaits conference committee action to resolve differences. Senate conferees named; House conferees to be selected shortly. For a comparison of the provisions in each bill and list of conferees see March 21 issue, pages 1 and 4G.

• **Public Works Regulations.** County officials met with conferees and EDA representatives to express opposition to EDA proposal to prohibit counties from including numbers of unemployed with cities over 50,000 in county applications.

• **Rural Development.** House Agriculture Committee has, for the first time, recommended full funding for all grant programs of the Rural Development Act. The Appropriations subcommittee on agriculture met with the Congressional Rural Caucus March 25 to consider its recommendation of full funding.

• **Drought Relief.** President Carter has proposed an \$850 million drought relief program. The Administration wants immediate consideration for proposals designed to increase availability of water and aid victims of the drought. Funds include \$150 million in grants and \$300 million in loans for Farmers Home Administration Water and Sewer programs and Economic Development Administration.

• **Community Development.** House subcommittee on housing and

community development began markup of H.R. 4703, the community development amendments of 1977. The bill contains a three-year reauthorization of the community development block grant program with \$4 billion for fiscal '78; \$4.5 billion for fiscal '79; and \$4.3 billion for fiscal '80. Entitlement formula would be provided under a dual formula system. The bill also contains \$400 million Urban Action Grant program for distressed cities. NACo is pressing to expand eligibility counties. Markup expected to continue for several weeks.

• **Energy Reorganization.** Senate hearings in progress on President Carter's proposal to create a new Cabinet level department of energy. House hearings begin March 30. NACo supports consolidation of federal energy functions under department.

• **Safer Off System Roads.** Appropriations. Senate leaders were hoping to get the economic stimulus appropriations bill (H.R. 4876) to the Senate floor by last Friday. It contains \$200 million for the current fiscal year for safer off system roads and bridges. The House has provided only \$150 million. NACo urged adoption of the full \$200 million conference. Funds will be available for obligation by the states within days after final bill is enacted.

• **Bridges.** Allegheny County Commissioner Jim Flaherty met with Washington last week with officials of the Department of Transportation and with House surface transportation chairman Jim Howard (D-N.Y.) in the continuing campaign to focus public attention on the nation's bridge crisis. His presentation is expected to lead to increased recognition of the problem by the Carter administration.

Voter Reform

Continued from page 3

proposed law and to disburse financial assistance to state and local governments.

The financial assistance available in three ways: all states would be entitled to a basic assistance grant of 20 cents per voter based upon the number of persons voting in the last presidential election; states allowing for same-day registration of voters for state and local elections would receive an additional 20 cents for each person voting in the election for which the grant was made; and states implementing a "voter outreach" plan to increase voter turnout would receive still another 20 cents per person voting in the election for which the grant was made.

MONEY GRANTED for the voter outreach program could be used for registration drives, postcard registration programs, mobile registration centers or other innovative registration mechanisms. The National Association of County Recorders and Clerks (NACRC) meeting in Washington at NACo's annual Legislative Conference, established a select committee to review the Administration's proposal and to present alternative suggestions to the Administration and Congress.

• **Payments-in-Lieu.** The Senate Appropriations Committee approved \$100 million for payments-in-lieu of taxes 1977 supplemental appropriation. Same amount approved by House last month. Full Senate approval expected within three weeks. See story, page 3.

• **Countercyclical Aid.** Despite Majority Leader Jim Wright's statement to NACo's Legislative Conference that the House Government Operations Committee would report a bill in three weeks, no action has been scheduled. Countercyclical aid provisions may be added to the tax bill on Senate floor next week. County officials should urge both House and Senate to pass the Administration's bill immediately so increased payments will be available soon.

• **CETA Extension.** House Education and Labor Committee reported H.R. 2992, a one year extension of CETA. Bill extends the authorization of all existing CETA titles through Sept. 30, 1978. Committee did not accept any of the Carter Administration's amendments.

• **Economic Stimulus Supplemental.** House and Senate approved H.R. 4876, the economic stimulus supplemental appropriations bill. The conference committee will be meeting this week. This appropriations bill provides \$6.6 billion for public service jobs for titles II and VI. It projects the creation of 600,000 public service jobs by the end of this fiscal year and 725,000 by the end of fiscal '78. It also includes \$4 billion public works and money for countercyclical assistance. Public Service Employment money should be available in early April.

• **Youth Employment.** Carter administration to submit its youth bill early April.

• **Water Public Works Projects.** NACo board of directors adopted a resolution opposing President Carter's proposed deletion of 19 water projects. Administration has revised its list of projects to be deleted from 19 to 16 and added 14 other projects to be reviewed.

• **Water Pollution.** House to complete markup on water amendments H.R. 3199, with NACo amendments to extend 1977 deadline for municipalities to meet secondary treatment standards and to allow local governments to use ad valorem taxes to finance operation and maintenance of treatment plants.

NAME/TITLE		STREET		CITY		TELEPHONE	
COUNTY		STATE		ZIP			
PLEASE REGISTER ME FOR THE NORTHEAST TOWN MEETING ON COUNTY MODERNIZATION APRIL 27 AND 28, 1977, IN BANGOR, MAINE.							
REGISTRATION FEES: \$75 ALL PARTICIPANTS ENCLOSE CHECK, OFFICIAL COUNTY PURCHASE ORDER OR EQUIVALENT MAKE PAYABLE TO NACo.							
PRE-REGISTRATION AND PAYMENT MUST BE RECEIVED AT NACo BY APRIL 6, 1977.							
HOUSING FORM FOR NORTHEAST TOWN MEETING ON COUNTY MODERNIZATION							
MAIL TO: BANGOR RAMADA INN 357 ODLIN ROAD BANGOR, MAINE 04401 ATTN: SALES OFFICE							
NAME(S)		STREET		CITY		TELEPHONE	
STATE		ZIP		ZIP		TELEPHONE	
PLEASE CHECK ACCOMMODATIONS REQUIRED SINGLE, \$19 DOUBLE, \$22							
DEADLINE FOR HOTEL RESERVATIONS IS APRIL 6, 1977							