

COUNTY NEWS

Our Prayer...
The Wisdom to Know
and the Courage to Defend
the Public Interest

Vol. 6 No. 8

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Washington, D.C.

Increased Funding Asked For Health

Federal funding schemes for local health programs are inadequate to meet present health care needs, two NACo representatives testified recently.

Speaking to the House Subcommittee on Public Health and Environment about

the Health Revenue Sharing and Health Services Act (H.R. 11845), Dr. Bernard Berman, Oakland County (Mich.) Commissioner, and Dr. Carl Brumback, Palm Beach County (Fla.) Health Officer, said that counties "have a tremendous

stake" in health legislation.

According to a recent survey, Dr. Berman said, 75 percent of the nation's counties administer public health services and may also provide medical assistance, hospitals, mental health services,

environmental programs, emergency medical services and alcoholism and drug abuse programs.

If counties are to provide the bulk of the public health services, they must be given broader authority, greater flexibility and increased financial support, he told the subcommittee.

He also urged the adoption of legislation to replace the present services authorization of the Public Health Service Act with a new provision authorizing federal payment of a certain percentage of expenditures incurred by state and local public health agencies in carrying out the public health programs including mental health.

They also strongly supported the principles of decategorization, decentralization, comprehensiveness and local accountability implicit in health revenue sharing legislation.

The NACo representative urged the adoption of a new cost-sharing formula in which the federal government would pay between 40 and 60 percent of the expenditures incurred by state and local public health programs. The new provision would substitute the fixed allotment which is now available to states and local governments. This allotment represents only five percent of the expenditures incurred by state and county health services.

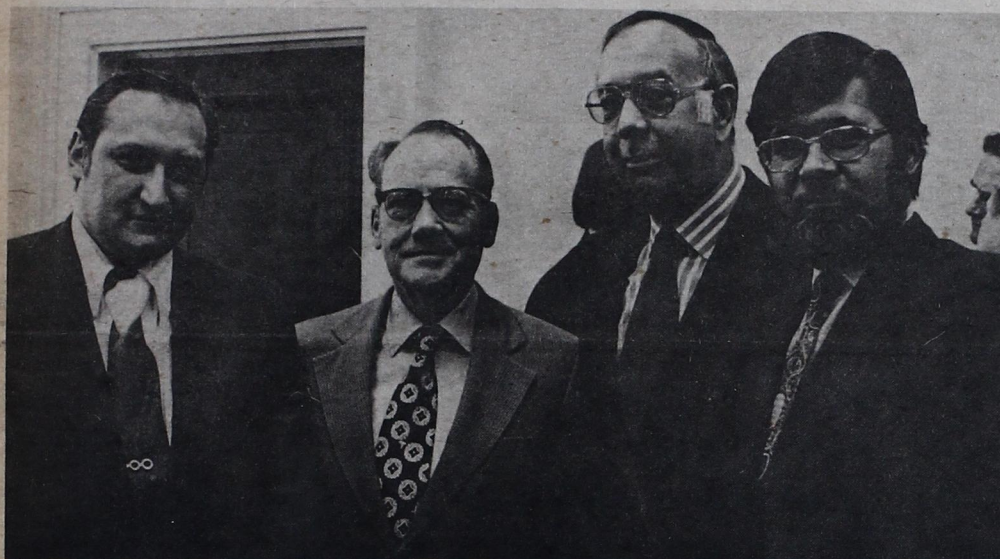
The cost sharing proposal would complement national health insurance, the health subcommittee was told. A national health insurance plan would finance personal health services; the cost sharing proposal would finance public or community-wide programs relating to disease control, health hazards and preventive health services impacting on all the people or particular segments of the population.

The doctor also endorsed the continuation of federal support for community mental health centers. He said that "without federal support, the majority of the centers in this country would not be able to continue providing the same level of services."

Dr. Berman also voiced continued support for the family planning program but expressed reservations about the funding mechanism. He advocated that a formula approach replace the project grant approach now contained in the legislation.

He also urged that locally elected officials be given a greater say in developmental disability councils now controlled mainly by state governments.

He supported expansion of migrant health center services to include environmental health and urged that local governments with the capability of providing environmental health services be awarded funds to provide those services directly. Neighborhood health centers were also strongly supported.



PALM BEACH COUNTY Health Officer Dr. Carl Brumback met with Congressman Paul Rogers (D-Fla.) in Washington D.C. recently to discuss public health legislation which Rogers is sponsoring in the House of Representatives. Dr. Brumback and Dr. Bernard Berman, Oakland County (Mich.) Commissioner testified about the legislation to a subcommittee which is studying it, on behalf of the National Association of Counties. Pictured above, from left, are Berman, Brumback, Rogers, and Ralph Tabor, Federal Affairs Director of NACo.

Committee's Action Dims Future For Emergency Energy Legislation

A House Rules Committee decision has created the possibility that Congress will not approve emergency energy legislation.

The committee voted 9-6 to allow House members to object to key provisions of the bill when it comes to the floor — a move backers say could kill the controversial legislation and at best delays passage while House leaders figure out what to do.

The bill, which rolls back the prices of U.S. crude oil and empowers the President to declare gasoline rationing, passed the Senate last week, overwhelmingly 67-32 despite the threat of a Presidential veto.

However, the committee's decision now allows House members to object, in the form of points of order, to provisions dealing with rollback of prices, rationing and Congressional veto-power over the president's energy conservation orders.

The Administration objects to several of these.

Had the committee voted not to allow objections, the House would have had to either approve or reject the Senate-passed version in its entirety. If any changes are made in the bill when it comes to the floor sometime next week, House leaders say they would have to start all over again.

The bill, as approved by the Senate, would force a price rollback to \$5.25 a barrel for "new" domestic crude oil with provision for the price to rise to a maximum of \$7.09. The Administration strongly opposed the rollback provision.

The bill also broadened the interpretation of the unemployment caused by the energy crisis to apply to "fuel allocation, fuel-pricing, consumer-buying decisions, clearly influenced by the energy crisis and governmental action associated with the

energy crisis." The original provision provided relief only to those unemployed as a direct result of the energy shortage.

In fiscal 1974, \$500 million is authorized to be appropriated for use by the President to make grants to states for unemployment benefits.

Conversion by any plant to coal from oil would require approval of the Federal Energy Emergency Administration (created by the act). In the previous version, any fuel conversion was exempt from air pollution requirements, and no federal agency approval regarding environmental impact was required.

Loan authorization to small businesses and homeowners to install insulation, storm windows and more efficient heating units was restored. The Department of Housing and Urban Development and the Small Business Administration would be authorized to make such loans.

Unique Approach To Data Processing Tried

Now six months into a unique facilities management contract for their data processing operations, Orange County, Calif. has undergone a number of rapid changes. This month a new Univac 1110 will go on line, the first of two the county will use. And a whole new system including a new concept in handling criminal justice information will be fully operational in another 18 months.

Orange County gave over its data processing operations to Computer Sciences Corporation last August, signing a 7-year \$26-million contract. CSC is managing the complete system at an average fixed cost of \$3.6-million per year, relieving county supervisors of increasing data processing costs. Included in the single contract are the needs for more than 25 departments, plus a number of special projects. Criminal justice systems, payroll, tax assessments and collections, voter registration, and personnel records, some of whose needs are new or have needed updating, are all being integrated into a state-of-the-art data management system, all with a guaranteed efficiency as part of the fixed-cost package.

Survey Shows Uses Of Revenue Sharing

The following figures that show how 79 Michigan counties used revenue sharing funds were compiled from the Office of Revenue Sharing — Actual Use Reports for the period January 1, 1972 - June 30, 1973.

These figures represent the totals that the 79 counties have already used or contractually obligated:

Operating/Maintenance Expenditures	
Public Safety	\$7,882,029.00
Environmental Protection	1,011,261.00
Public Transportation	489,724.00
Health	7,007,992.00
Recreation	817,786.00
Libraries	332,951.00
Social Services for	
Aged & Poor	3,769,199.00
Financial Administration	893,397.00

Capital Expenditures

Multi-purpose & General Government	
Education	\$2,610,059.00
Health	20,000.00
Recreation	602,923.00
Transportation	1,707,023.00
Social Development	120,654.00
Housing & Community Development	79,286.00
Economic Development	24,500.00
Environmental Conservation	210,617.00
Public Safety	1,428,662.00
Recreation & Culture	489,286.00
Miscellaneous*	5,094,052.00

*Miscellaneous includes expenditures for such things as libraries, county buildings, bridges, airports, parking lots, streets, social services, jails.

The 79 counties reported expenditures and contractual obligations totaling \$34,563,452.00 out of a reported \$52,908,964.00 (65 percent) received for this period.

In 27 counties revenue sharing funds avoided a debt increase and six counties indicated a lessened debt increase because of the funds.

In three counties, revenue sharing funds allowed the reduction rate of a major tax (property tax). In 22 counties, the funds prevented an increase in the rate of a major tax, and 25 counties indicated the preventing of enacting a new major tax. Four counties indicated the Revenue Sharing funds reduced the rate of increase of a major tax.

Facilities management is a new term to county government. But the federal government and private industry have used it increasingly over the past two decades, especially in high technology areas. What benefits counties can achieve from facilities management remains to be proven, but there is solid evidence of personnel and equipment savings.

Some savings are almost immediate. Orange County sees a specific savings of more than \$500,000 in the acquisition of new computer equipment. The county

also expects to realize \$1.5-million in savings per year, for a total of \$11-million over the term of the contract. But the greatest benefit to county supervisors may well be the fixed contractual budget for current services and for contemplated new programs and services several years ahead.

There are also several secondary types of savings. The county does not have to hire outside consultants or new specialized personnel. There is likewise quicker turn-around time from decision

to equipment acquisition.

A primary concern for any county considering a similar change is what will happen to personnel. The CSC contract contained an offer of employment to all county employees. Each person was interviewed; most transferred over — 98 percent of those available.

The assumption of responsibility by the outside management group went off without a hitch on August 7 of this year. And within 30 days various county departments commented on improvement of services.

Availability of a full-time technical manager to deal with specific data handling problems as they arise has been the chief catalyst to more efficient operation. CSC has also brought in several of its computer programming specialists to deal with restructuring some of the 1600 programs in the current system.

The supervisors wanted to provide top county managers with better information on their own operations. The new system contains statistics on personnel and inventory. Until now information about age, pay, position, tenure, educational and skill levels statistics have been handled manually. County officials, likewise, need to know how much tax money is tied up in inventory and what material turnover rates are.

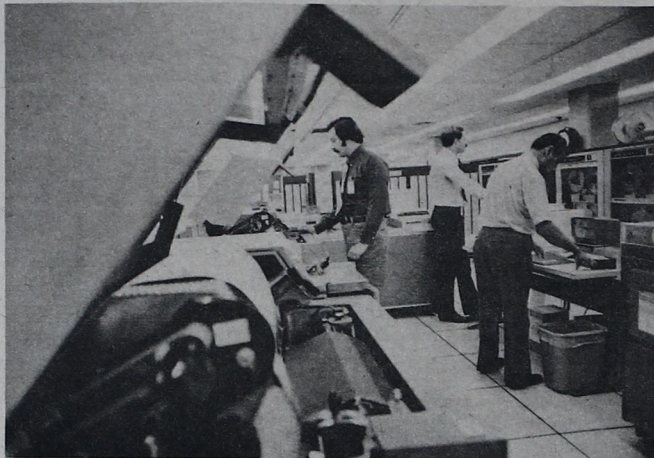
The county plans to reorganize its departmental structure to eliminate certain service duplications. And in determining its new objectives, the county will use CSC for technical implementation.

CSC's approach is twofold. To keep costs down, it has recommended modification of available CSC-developed program packages. The facilities management firm is also looking at county objectives from a systems viewpoint, developing technical procedures that will satisfy the needs of county offices and departments within the limits of defined objectives. Under the currently adopted plan, county departmental analysts will continue to evaluate departmental functions and data needs.

The management group, besides handling the operation and maintenance of the existing data processing system has two other functions. First, it must measure the operational efficiency of the system on a monthly basis.

Second, it must convert the present system to an 1110 Univac. The company guaranteed a smooth transition to the new system, which would be ready and operating in two years. The plans approved by the county supervisors additionally call for a number of ways for improving a justice information system over the next few years. The supervisors wanted a modern criminal justice system that would lower costs and expedite cases.

What might be the most innovative elements of the new Orange County-originated system are the automation of court procedures themselves. Under development is a "Subject-in-Process" program, in which individual's record is kept as he goes through the justice system, such as booking, bonding, appearing in court, and disposition. The record is sealed if there is no conviction or, it could be carried onto a jail automation system, in which prisoner inventory, or weekend sentences are followed and recorded.



THE ORANGE COUNTY computer center with Computer Sciences Corporation employees monitoring printed reports. This facilities management team serves more than 30 county departments. Operating continuously, the computer center will have a large, new Univac 1110 computer to handle more than 1,600 county programs.

Jean Oxley Is First Woman Board Chairman In Iowa

Jean Oxley has been named Chairman of the Linn County, Iowa Board of Supervisors for 1974, perhaps the first woman to hold such a chairmanship in the history of the state.

Mrs. Oxley, who joined the board a year ago, was the first woman to become supervisor in the county. It is believed she may be the first woman to be elected to any Linn County office.

A former Chairman of the Linn County Democratic Committee, she resigned from that post and from her job

as adult program director for the Cedar Rapids YWCA, when she became supervisor.

Supervisor William Martin, last year's chairman, moved to name Mrs. Oxley chairman, saying she may be the first to hold that post in the state.

It has been customary in the county to name chairmen in alphabetical order. Richard Wenzel is the third supervisor on the board.

There are currently seven women supervisors in Iowa. Linn County has a population of 163,213.

Don't Sing When You're In It

Editor's note: Here is a little fable directed toward those who sing while working.

It goes like this:

An old Russian peasant was going along the road one very cold morning, when he saw a bird lying on the ground. At first, he thought it was dead, but when he picked it up, he felt a faint heartbeat.

He was about to throw it away, when he chanced upon a cow that had just dropped a large pancake of hot manure. The peasant buried the bird in the manure up to its little beak and went on

his way. After a time, the hot manure did its work and the bird revived.

When it revived, it began to sing. A wolf heard it singing, pulled it out and ate it.

This is the end of the story, but remember — most Russian stories have a moral. This one, in fact, has three.

First: Whoever puts you in it is not necessarily your enemy.

Second: Whoever takes you out of it is not necessarily your friend.

Third: If you are up to your neck in it, don't sing!

Hillenbrand's Washington Report
202/785-9591

NACo History



NACo HISTORY CAPTURED: C.A. "Tabby" Grant, (center) retired Executive Director of the Utah Association of Counties, presents to NACo Executive Director Bernard Hillenbrand and Rod Kendig, Director of County Resources Department, a copy of the History of NACo, 1948-1963. Drawn from excerpts of NACo and Utah newsletters, the personally prepared history covers NACo's early days, including the formation of a full time staff.



the Ballot Box by Richard G. Smolka

National Association of County Records & Clerks
American University Institute of Election Administration

The General Accounting Office has prepared a background summary of the \$1 check-off on the 1973 Income tax

Federal Regulations Reviewed

Proposed federal regulations have been received by NACo for review and comment. These regulations are currently being analyzed by county officials and NACo staff to determine their impact on counties. Due to the size of some of the regulations, NACo is unable to provide copies of all issues. At the end of each description it is noted whether or not copies are available.

If copies are available, please write to Carol Shaskan at NACo. As an added service we will be separately listing final issuances which are available from agencies.

(74-9) HEW "Public Assistance Incapacity in AFDC". The proposed regulations are intended to clarify the definition of incapacity and require that it be uniformly applied nationwide. The following two requirements would determine whether a parent is incapacitated. That the existence of a defect, illness or impairment, as supported by competent medical testimony would substantially reduce the parent's capacity to provide support or care to the child.

(74-10) DOL "Changes to State Plans". The purpose of this regulation is to set out the procedures by which the Assistant Secretary for Occupational Safety and Health will require submission and review of state supplements in response to federal program changes that impact on the effectiveness of state programs. Copies are available.

return. The GAO summary describes how funds will be accumulated in a special fund in the U.S. Treasury until 1976 when distribution will be made according to the formula provided by law.

The GAO estimates that the fund will provide each of the two major political party candidates with more than \$21 million based on the legal provision for 15 cents times the certified voting-age population as of June 1, 1975.

The summary may be obtained by writing to the Office of Federal Elections, General Accounting Office, 441 G St., N.W. Washington, D.C. 20548.

Phillip S. Hughes, who had been director of the office since it was established, is now Assistant Comptroller General and directs a new office of energy and special projects in the General Accounting Office. Under his direction is the Office of Federal Elections now headed by L. Fred Thompson who had been deputy director of that office. Hughes received a Rockefeller Public Service Award for administration, one of five federal employees to receive this award during 1973. The award, which carried a \$10,000 tax-free cash grant, recognized Hughes' work in overseeing investigations into 1972 presidential campaign spending.

Election Study Progress

The Office of Federal Elections is now conducting several research projects, including the nearly completed survey of state and local election boards, and a study of voter registration systems. The former is to be completed on March 1, 1974, the latter on April 1, 1974.

Other studies in process include one on absentee registration and voting which will be completed in September, 1974. Copies of these will be provided free of charge to election officials upon request.

New Directions

Help for the Elderly

Macon County (Ill.) has informally received three proposals for programs the county could implement to assist the elderly. Subject to availability of funds, they are purchasing a mini-van which would make weekly stops in rural areas to pick up older persons who cannot drive and take them into the city to shop, visit a doctor, or take care of other business; using part of the county's federal manpower revenue sharing funds to create jobs for older residents in beautification projects; and joining with the City of Decatur in establishing an Office on Aging.

Alger and Marquette counties in Michigan are launching a new program to provide one hot meal a day, five-days-a-week to persons 60 and over. The project is partially funded by Title VII of the Older American Act; other costs are being covered by local "in kind" contributions. Plans eventually call for 15 sites to be in operation and for home-delivery of meals to those unable to get to central dining rooms. There will also be an information and referral center staffed by volunteers and for regular visits by representatives of public social service departments.

Alcohol Programs

Fairfax County (Va.) has one of 35 alcohol traffic safety programs, funded by \$8 million in grants from the U.S. Department of Transportation. Alcohol-related deaths have declined from 50 in 1971 before the program began, to 22 in 1973. The main aspect of the program is that not only are police and judicial officials involved but so are health specialists and counselors who assist individuals arrested for driving while under the influence of alcohol.

In St. Louis County, (Mo.) the Alcohol Related Traffic Offender Program (ARTOP) has been extended to all municipal courts in an effort to combat the increasing problems caused by drinking and driving.

Prior to January 1, 1974, the federally funded program was available only to persons convicted at the magistrate court level of driving while intoxicated. The program, which represents an attempt to involve the total community in fighting the drunken driver problem, has four objectives: to educate and rehabilitate the driving-while-intoxicated offender for avoiding future such arrests; to identify participants who are alcoholics or who have a drinking problem; to provide referral for further treatment of alcoholism; and to remove individuals satisfactorily completing the program from the high-risk accident group.

In addition to the educational course given by the community services division of the St. Louis County Department of Welfare, the program makes use of existing community services such as those offered by the Greater St. Louis Council on Alcoholism, Alcoholics Anonymous, and various treatment and rehabilitation centers throughout the metropolitan area.

A Case of Need

The Buncombe County (N.C.) board voted unanimously to provide as much as \$200,000 for construction of a school which will be a part of the Asheville Orthopedic Hospital and Rehabilitation Center. The school will help up to 150 handicapped children to continue their education while they are being treated at the center.

Emmet County, Michigan, as well as other areas in northern Michigan, have given new hope to victims of kidney disease. The first traveling, artificial kidney center, a mobile hemodialysis unit, has been helping those people who normally would have to travel as much as 300 miles-round-trip for dialysis treatments.

Hopefully, this idea will be tried in other areas of sparse population such as Nevada, upper New England and the Dakotas in the near future.

Telephone Aid

The Los Angeles County (California) Board of Supervisors has just authorized the county's Department of Public Social Services (DPSS) to operate a 24-hour-a-day telephone information center to help the homeless and hungry. The DPSS has been operating a 24-hour service program for child placement and medical services and will now expand to include information and referral services for persons in need of other kinds of help during night-time hours, on weekends and holidays. The service, expected to be in operation by the end of March, will use a well-publicized telephone answering service which will refer callers to the agency engaged in service delivery that night, weekend or holiday.

Westchester County N.Y. has established a county-wide system to hear complaints about the lack of heat in apartments, or other multiple dwellings. The new program is designed to promptly handle complaints at the local level through several district telephone numbers.

EMS Service

Suffolk County N.Y. is totally committed to a plan for a unified emergency services system. Already in affect, the plan includes a system to rapidly report the need for emergency help, and promptly respond by trained personnel who can give the proper care at the scene as well as on the way to the hospital. It will also include integrating hospitals within the system so that patients will be directed to one which is properly equipped to handle their particular case. A public education program will also teach residents how to obtain emergency care as quickly as possible.

Innovative Manpower Program Planned

Mecklenburg County (N.C.) in anticipation of prime sponsorship under the Comprehensive Employment Training Act, is designing a manpower program that adds county personnel system reform to the traditional manpower service goals. Focusing on the theme "quality — not quantity", the county hopes to promote job training primarily for women and minorities, with an emphasis on moving such people into county jobs. Despite the lack of Labor Department regulations and questions about its eligibility for funds, the county is moving ahead with plans to create a Department of Personnel/Manpower as a step toward implementation of the program.

County News

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Getting Them On Record

George Lehr, County Executive of Jackson County, and Chairman of NACo's Taxation and Finance Steering Committee, has come up with what we think is an excellent idea.

He is urging every county, city and state official to contact incumbent United States Congressmen and Senators who are up for election this fall, and also those who file against them, to get them on record with respect to general revenue sharing. The program will be up for renewal in 1975.

We all know that this program has many enemies. We think it very important that county, city and state officials use the coming national Congressional races as a proper vehicle to build support for this enormously important

program. It is important to all citizens that Congressional candidates be on record about general revenue sharing.

We believe that any reasonable incumbent Congressman or Senator or a candidate for these offices can be persuaded to be a strong supporter of general revenue sharing based solely on its merits and accomplishments to date. There certainly is no need at all to be apologetic, defensive or timid about general revenue sharing.

It is not too early. Many states will be holding primary elections in May and June; Illinois has its primary next month. By mid-September, we should make it a point to know every candidates' position on revenue sharing.

Remember the lessons of 1972. We made it an issue in that election and we can do it again.

Drunken Driving

In June 1970, the Department of Transportation began funding a series of grants to states and counties to create alcoholic safety programs. The plan was to create a system in which drinking drivers would be interviewed by counselors, health specialists and skilled social workers. Experience had proven that the traditional punitive treatment such as license revocation, fines or jailing do little good in keeping the alcohol user off the highways.

Some results of this program are now in. In Fairfax County, (Va.) which has one of the 35 programs now being funded, alcohol related deaths have declined from 50 in 1971 before the program began to 22 in 1973.

If this reduction holds nationally where the 55,000 annual traffic fatalities are alcohol related, the savings in lives and property would be immense. It is also important to note that some 19,000 of the 27,000 annual alcoholic related deaths involved problem drinkers rather than social drinkers.

Those arrested for drunken driving want help.

Again, if the experience in Fairfax County is repeated in the other 35 communities, 91 percent of those arrested for drunken driving enrolled in various counseling programs.

This looks like an enormously significant program and ought to be adequately funded and pursued.

New York Visitors



NEW YORK VISITORS: Recent visitors to the NACo offices in Washington were two county leaders from Orange County, N.Y. James Lulves (l) is Chairman of the Orange County Legislature and Louis Mills (center) is County Executive. Talking with them is NACo Director of Federal Affairs Ralph Tabor (r).

County Assessor's Office Trains Foreign Tax Officials

The Assessor's Office of San Diego County is conducting on-the-job training for foreign government property tax officials, according to E.C. Williams, County Assessor.

"To my knowledge, this is the first time that programmed, on-the-job training in assessment practices and valuation procedure has been given in this country to representatives of foreign governments," Williams said.

The first two participants in the program have already started training.

Chorib Samsul is from Jakarta, Indonesia. Employed as chief of the Division of Research and Analysis in the Indonesia Department of Finance, he is sponsored by the Agency for International Development.

Africa is represented by Frederick A. Mandara, whose home is in Dar-es-Salaam, Tanzania. Mandara is employed as Finance Officer in the Revenue Division of the Treasury. The Government of Tanzania is sponsoring his trip to the United States for this training.

Prior to their arrival in San Diego, these two men completed six weeks of academic study in property tax administration at the University of

Southern California Institute for Tax Administration in Los Angeles.

Norman D. Nowak, director of the institute, cited the reputation of the San Diego County Assessor's Office in inviting it to assist in the training program.

"This office is known for excellence in administration, operations, and effective use of computers," Nowak said, "and is ideally suited for training representatives from those countries seeking to implement a progressive assessment and property tax system."

Assessor Williams said the representatives will receive a three-month comprehensive training program in his office that will include all phases of the operations with personal instruction by members of his staff.

Along with the on-the-job training, the men will visit families in the community and many educational and recreational facilities.

Plans are now underway for two representatives from Guam to begin training here soon.

"We hope this will be an on-going program with representatives from countries worldwide coming here for training," Williams said.



THE AMERICAN WAY - Chorib Samsul, left, of Indonesia, and Frederick A. Mandara, center, of Tanzania, receive instructions from E.C. Williams, San Diego County Assessor. The Assessor's office is conducting a unique on-the-job training program for foreign government property tax officials.

Explosive Disposal Meeting Planned

The Sacramento County Sheriff's Department is sponsoring a National Explosive Ordinance Disposal Conference March 17-22 in Sacramento, Calif. Sacramento County Sheriff Duane Lowe said the conference is directed toward civilian and military explosive technicians and investigators. Further details are available from Chief Deputy Harold V. Guerin, Sacramento Sheriff's Department, P.O. Box 988, Sacramento, Calif. 95805; (916) 441-3441, ext. 343.

Special Workshop To Follow Region IV Federal Briefing

by Aliceann Fritschler

A workshop for state, county, city and federal regional officials is being sponsored by the Atlanta Federal Regional Council in cooperation with the National Association of Counties, National Governors Conference, the National League of Cities, International City Management Association, Municipal Finance Officers Association, and National Association of Regional Councils will be held at the Sheraton-Biltmore Hotel in Atlanta, Georgia, March 21 and 22.

It is being conducted jointly by the Office of Management and Budget, the General Accounting Office and the General Services Administration.

The federal workshop will follow the NACo Council of Intergovernmental Coordinators (CIC) Region IV Federal Aid Briefing will cover the following topics: Comprehensive Employment and Training Act, Crime Control Act, Older Americans Act, Emergency Medical Services Act, Federal Aid Highway Act, Flood Disaster Protection Act, energy crisis, Federal Regional Councils.

The registration fee for the NACo/CIC briefing is \$15 and will be collected at the meeting. Please use the room reservation form below. For information on the NACo/CIC briefing contact DeWayne

Little, President, Region IV CIC, Dade County, Florida at 305-377-5311.

The GSA-GAO-OMB workshop is directed toward the administration of federal grants. The program will stress practical problems and encourage participation by those in attendance. It should be particularly valuable for management officials of state and local governments. Program topics include "Use of OMB Circular A-87;" "Implementation of OMB Circular A-105;" "Auditing of Federal Grants."

Because of the increasing federal emphasis on transferring management responsibility to grant recipients, all state agencies and local governments with federal grant programs should consider sending a representative. Federal officials from Washington and the regions will be in attendance and be available to discuss specific problems.

The space available is limited so it is important to register in advance. There is no registration fee.

Each participant will be responsible for his own travel, lodging, and food costs. The Sheraton-Biltmore Hotel in Atlanta has set aside rooms for those requiring overnight accommodations. County officials should contact them immediately to confirm a reservation.

Questions concerning the federal workshop should be directed to Philip M. Dearborn of GSA at 202-343-8821.

NACE "Matter and Measure"

National Association of County Engineers

Asphalt Questionnaire

NACE Members should have received or will shortly receive a questionnaire from American Association of State Highway and Transportation Officials' (AASHTO) committees asking for information on asphalt use and needs. The Federal Energy Office (FEO) has excluded asphalt from the mandatory petroleum allocation regulations and soon there could be little or no asphalt available. (See NACE column, February 18.) The AASHTO committees will use data from these questionnaires to prepare a statistically sound case to present to FEO officials. As the instructions with the questionnaire indicate, replies must be sent by March 1, 1974 to H.A. Lindberg, Secretary, AASHTO Operating Sub-Committee on Construction, Federal Highway Administration, Washington, D.C. 20590.

New Guide for Traffic Assignment

Traffic Assignment, Methods, Applications, Products can help transportation planning personnel and local government administrators who must be able to evaluate traffic assignment results. The manual presents available techniques for estimating transportation network loads including a section on small area traffic estimation; discusses operational decisions necessary for applying traffic assignment techniques; describes uses for the traffic assignment procedure other than the traditional network planning application; and evaluates assignment process products. Information for the manual was gathered from states, local urban studies, councils of governments, consulting firms.

A limited number of free copies is available from the Urban Planning Division, Planning and Procedures Branch, Federal Highway Administration, Washington, D.C. 20590, or — Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402, \$2.45, stock number 5001-00060.

Standards for Acquiring Federal Land

Uniform Appraisal Standards for Federal Land Acquisitions (1973 edition) has been prepared to obtain uniformity among various agencies acquiring property on behalf of the United States. The publication is the result of the Interagency Land Acquisition Conference's Committee on Uniform Appraisal Standards working with experts on real property appraisal. Chapters cover standards to help solve recurring appraisal problems.

A limited number of free copies is available from the Land Acquisition Division, Office of Right-of-Way, Federal Highway Administration, Washington, D.C. 20590, or — Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402, 35 cents, stock number 5259-0002.

DOT Report on Rail Service

Rail Service in the Midwest and Northeast Region is a comprehensive report on the Secretary of Transportation's conclusions and recommendations on geographic zones in the midwest and northeast region where rail service should be provided. According to the secretary, the report can be used to provide guidelines for developing a viable system that meets the rail service needs of the regions. The report was prepared by a joint task force from the Federal Railroad

Administration and Office of Secretary staff.

For free copies of this three-volume report write to Marlene Glassman at NACo.

Warning on Use of Jumper Cables

Improper use of jumper cables to start cars can cause serious injury. Charging batteries releases a mixture of hydrogen and oxygen gases that can produce great explosions if a spark or flame is brought too near. The following method of starting a dead battery (on American cars only) with jumper cables appeared in the *Journal of the American Medical Association* and was developed by Dr. Frederick H. Davidoff, of Ohio State University.

1. Connect one end of a cable to the positive pole of the discharged battery.
2. Then connect the other end to the positive pole of the booster battery.
3. Connect the second cable to the negative pole of the booster battery and the other end to the engine block of the vehicle with the discharged battery with the connection on the block as far from the discharged battery as possible.
4. After starting the car, remove the cable from the engine block first, then remove the other end of this cable from the booster battery. Disconnect the other cable, first, from the newly recharged battery, then from the booster battery.

ACIR Prints Information Bulletin

The February issue of *Urban Information Systems Report*, a quarterly on computerized information developments in local government is now available from the International City Management Association.

These reports are published by ICMA with the cooperation of the National Association of Counties, the National League of Cities, U.S. Conference of Mayors under a contract between Public Technology, Inc. and the Department of Housing and Urban Development. The primary purpose of these reports is to disseminate information about USAC's Integrated municipal information systems (IMIS) program among local government administrators.

Included in this issue are brief reports on computer applications developed in Long Beach, California and Dayton, Ohio; a geocoding project in Des Moines, Iowa; a conference on privacy and security in computer systems at the National Bureau of Standards; a city manager's assessment of IMIS impact on his city; a Canadian team's visit to examine Washington areas' financial and accounting management information systems; and a discussion of the focus and direction of the USAC program.

Additional information and copies of this (and the December 1973) issue of this report can be obtained by writing to Martin Anochie, Project Director, Management Development Center, International City Management Association, 1140 Connecticut Avenue, N.W., Washington, D.C. 20036.

ROOM RESERVATION FORM

NACo/CIC Region IV Federal Aid Briefing

March 20, 1974
Sheraton Biltmore Hotel
817 W. Peachtree St. N.W.
Atlanta, Georgia 30383
Phone (404) 881-9500

Name: _____

Title: _____

County/Organization: _____

Address: _____

City: _____ State: _____ Zip: _____

Please reserve a room for me for the night(s) of:

Arrival time _____ a.m. — p.m. Departure Date _____

Single room (\$16) _____ Double room (\$21) _____

Twin bed _____ Double bed _____

Return to: Sheraton Biltmore by March 6

The meeting will begin at 9 a.m., March 20 and end at 5:30 p.m.

Interior Funds Burlington County Purchase

The Bureau of Outdoor Recreation has approved a \$750,000 Land and Water Conservation Fund grant to New Jersey to help acquire nearly 3,000 acres of land in the Coastal Pine Barrens of Burlington County. The acquisition, known as Sim Place, will provide additional outdoor recreation opportunities for the residents of the southwest region of the state.

James G. Watt, director of the Bureau of Outdoor Recreation which administers

the Land and Water Conservation Fund, said the project illustrates how federal and state governments can cooperate in establishing a national "legacy of parks." The grant will be matched by New Jersey for a total recreation investment of \$1,500,000.

At the state level, the Land and Water Conservation Fund program is administered by the New Jersey Department of Environmental Protection.

Guidance Provided For New Prime Sponsors

Under the new Comprehensive Employment and Training Act of 1973 many counties will take over manpower operations for the first time on July 1. Basic management decisions must and can be made, with or without Labor Department guidance, before July 1. Most should be under active consideration now.

Five decision levels — mission, policy, agency, systems, and resources — are basic to all government activities. As an example, the national space program of the 1960's had as its mission space supremacy. The policy was to land a man on the moon first. The agency was NASA. The systems included dozens of management, information, procurement,

technology and personnel systems. The resources included tens of billions of dollars, thousands of skilled people, and massive data capability.

Similarly, in the area of employment and training programs, the national mission expressed in the "general welfare" clause of the Constitution has been developed in terms of a national policy of fostering maximum employment (1946) and helping the disadvantaged in the labor market (1960's).

Key agencies have been the Manpower Administration and the Office of Economic Opportunity. Key systems have been the various categorical manpower programs, such as

Neighborhood Youth Crops, Operation Mainstream, and the Public Employment Program.

Resources have included funds (several billion dollars annually), skilled staff, and relevant facts.

Now, over 50 million Americans look, not to the federal government, but to counties for manpower services.

With this challenge in mind, NACo's Manpower Project staff has developed the following scorecard for county officials and is prepared to offer help on each item.

NACo is keenly aware that this first special revenue sharing bill offers counties an opportunity to deliver human services geared to the needs of their constituents; many will be watching closely to see how counties do.

Systems

Have you established the management systems needed to run a comprehensive manpower program?

Have you established financial and information sub-systems?

Have you developed the systems needed to deliver employment and training services?

Resources

Have you the people who can do the job?

Do you know where to find the right people?

Have you the facts you need to plan and do the job?

Have you the funds you need to get started?

Have you investigated and obtained an Operational Planning Grant from the Department of Labor?

The deadline for answering these questions varies from yesterday to June 30. The Department of Labor's regulations and training will be helpful, but cannot make decisions for you.

If the decision on prime sponsorship is positive, a county must inform the Assistant Regional Director for Manpower by March 1. The notice of intent to be a prime sponsor must include:

Name and address of applicant.

Geographical area(s) to be served.

Population of area(s) to be served.

Certification that potential prime sponsor has the required general governmental authority, defined as a unit of general local government or other general purpose political sub-division which has the power to levy taxes and spend funds, as well as general corporate and police powers. [Sec. 601(10).]

Certification that the development of the applicant's plan will be in accordance with the directions specified in the act and regulations (e.g., involvement of community-based groups, involvement of local elected officials of the areas to be served).

Signature of the chief elected official or chief executive officer, as appropriate, of the prime sponsor's jurisdiction.

Mission

Is your county government on record to its residents as having a mission in the area of employment and training programs?

Do you have an advisory council which affirms the new federalism's proposition that local government knows best the needs of its people?

Policy

Have you established policy priorities on who shall be served by employment and training programs in your county?

Have you established policy for determining who shall deliver employment and training services in your county?

Have you decided how much of your manpower revenue share will be used for public service employment?

Agency

Have you decided whether or not to be a prime sponsor?

Have you decided whether or not to enter a consortium with other jurisdictions?

Have you decided where to place the manpower operation in your county organizational structure?

Equal Rights Amendment Advancing In Legislatures

The Ohio State Legislature has recently ratified the Equal Rights Amendment, bringing the total number of states ratifying it to 33.

Maine and Montana ratified the amendment last month and five more states (or a total of 38) are needed for the amendment to become part of the Constitution.

The Equal Rights Amendment states: "Section 1. Equality of Rights Under Law shall not be denied or abridged by the United States or by any state on account of sex."

"Section 2. The Congress shall have the power to enforce, by appropriate legislation, the provisions of this article."

"Section 3. This amendment shall take effect two years after the date of ratification."

The 33 states ratifying it are: Alaska, California, Colorado, Connecticut, Delaware, Hawaii, Idaho, Iowa, Kansas, Kentucky;

Maine, Maryland, Michigan, Massachusetts, Minnesota, Montana, Nebraska, New Hampshire, New Jersey, New Mexico, New York;

Ohio, Oregon, Pennsylvania, Rhode Island, Tennessee, Texas, South Dakota, Vermont, Washington, West Virginia, Wisconsin, Wyoming.

Several state legislatures are expected to vote on the Amendment this year. The Florida legislature convening in April and running for 60 days, has had several Equal Rights Amendment bills pre-filled in both houses. The Illinois legislature reconvenes in March and in Indiana, the ERA bill is currently in the Government Affairs Committee.

Louisiana's legislature convenes May 13 for a 60-day session. Mississippi convened in January and remains in session for 60 calendar days, while Missouri has a four-month session that began in January.

Oklahoma, South Carolina, and Virginia have legislative sessions that convened in January. Georgia rejected the Amendment this year. Because of state law, the North Carolina legislature cannot reconsider the ERA amendment until January 1975. Utah will not be considering ERA this year. Four states, Alabama, Arkansas, Nevada, and North Dakota, do not have legislative sessions in 1974.

The Equal Rights Amendment will affect many existing laws. Domestic relations and community property laws will be based on individual needs, not on sex. ERA will mitigate against a greater liability of one spouse simply because of

sex. ERA, however, will not deprive women of alimony, custody of children, or child support. It will only require that men be eligible for alimony under the same conditions as women.

Women, generally, have far more difficulty establishing credit than do men. Often a wife's income is not counted if a married couple applied for credit. Women who marry are required to re-apply for credit under the husband's name. Although ERA will not have a direct effect on private sector credit, it will directly abolish sex discrimination in public, government-insured, credit programs, such as the FHA and VA loan programs.

Editors note: Material for this article was taken from the Status Report on Ratification of the Equal Rights Amendment (January 23, 1974) and ERA information developed by Common Cause. The August 1973 issue of the County Manpower Report featured an article on the Equal Rights Amendments as it affects unemployment. Copies of this article are available by writing the NACo manpower staff.

Health Care Developments

HEW Drops Pre-admission Certification

by Mike Gemmell,
Director
Human Resources Center

The Department of Health, Education and Welfare has folded under pressure to drop the proposed hospital pre-admission certification requirements under the Medicare-Medicaid utilization review process. The deadline for comments on utilization review regs has been extended to March 11.

NACo has received formal notification from HEW's General Counsel's Office that county health officers with M.D. degrees may serve on the newly formed professional standard review organizations (PSROs). PSROs are peer review organizations composed of practicing physicians charged with reviewing and assessing medical services rendered patients covered under Medicare and Maternal and Child Health programs. The issue was whether a county health officer was considered a "practicing physician".

An indepth analysis of the health section of the Nixon Administration's proposed FY 75 budget has been

prepared by NACo. In addition we have prepared a brief analysis of the status of health programs and national health policy issues. Copies may be obtained by writing Karen Frey at our Washington office.

This issue of *County News* contains a column entitled "New Directions in Human Resources". The column is a regular feature that attempts to highlight progressive developments in county human resource programs. We need to hear from you on what new health and/or human services (e.g., social services, manpower, criminal justice, etc.) programs and projects are being planned or implemented in your county. Please send us news clippings and new releases so we can use the examples in the column. The human resources items appear every third week. Also sharing space in the column are "New Directions in Community Development" and the original "New Directions" column of NACo's New County Center.

Submit your county's health and/or medical services program as a potential recipient of a NACo County Achievement Award. Now in its fourth year, the New

County, U.S. A. Center Achievement Award Program has presented awards to a total of 304 counties in a wide range of county service and administrative areas.

The purpose of the award program is to give national recognition to progressive county developments and at the same time to build an information base of detailed case histories on county modernization programs which can assist other county officials. There is no limit on the number of programs which may be entered; however, each entry must be accompanied by a completed entry form and a 6-10 page case study detailing the background, need for program, responsibility for program development, role of the county, finances and legal aspects, and detailed program accomplishments.

March 31, 1974 is the final date by which entries can be received to be considered for presentation at the Miami Beach (Dade County), Fla. Annual Conference, July 14-17, 1974. Write to New County, U.S.A. Center for entry form and guidelines or use the advertisement on page 12 of the February 11 *County News*.

Economic Grant Goes To 16 New York Counties

Approval of a \$90,000 grant to help continue a program of management and technical assistance to create jobs and increase incomes in a 16-county area of New York was announced recently by William W. Blunt, Jr., Assistant Secretary of Commerce for Economic Development.

The Research Foundation of the State University of New York, Albany, applied for the grant from the Economic Development Administration, U.S. Department of Commerce.

The funds will be used to help pay administrative costs of the Technical Assistance Center of the State University of New York at Plattsburgh.

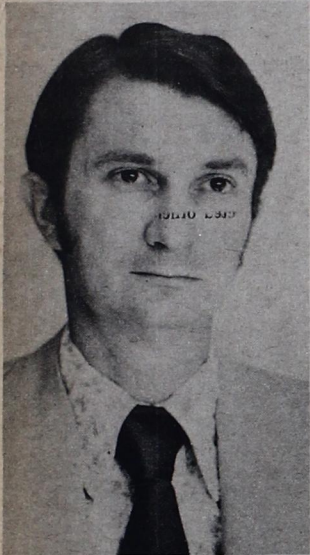
The center provides business management counseling and technical assistance in support of long range industrial growth and community development in northern New York. Counties served by the center are Clinton, Essex, Franklin, Fulton, Greene, Hamilton, Herkimer, Jefferson, Lewis,

Montgomery, Oneida, Oswego, St. Lawrence, Schoharie, Warren and Washington.

Special assistance also is provided three multi-county economic development district organizations working to solve regional problems and create new jobs in economically lagging areas. The districts are Eastern Adirondack, Mohawk Valley and Black River-St. Lawrence.

The Research Foundation of the State University of New York will provide \$32,500 to complete the \$122,500 total cost of continuing the program of the Technical Assistance Center through June

Bizzell Heads Arkansas Association



Frank Bizzell

The Association of Arkansas Counties was established in 1968. In 1970, Frank Bizzell became AAC's first full-time Executive Director.

Bizzell was born and raised in Morrilton, Ark. and is a graduate of the Institute for Organization Management, Texas Christian University.

Prior to coming on board as AAC Executive Director, he was the manager of the Dardanelle Chamber of Commerce (1966-1970); Executive Director of the Dardanelle Industrial Foundation (1969-1970) and manager of Wholesale Automotive Parts and Supply Stores (1963-1966).

Bizzell is married and the father of three children. He is an active member of the Baptist church and various civic activities. His hobbies are golf and hiking.

Hillenbrand's Washington Report 202-785-9591

The Washington Report is a 2-minute, 50 second report about the latest happenings in Washington, D.C., recent and future meetings and issues of important to counties.

NACo's 39th Annual Convention

"States and Counties: Partnership for Progress"

July 14-17, 1974

Dade County, Florida

Make reservations directly with:
Miami Beach Tourist and Convention Bureau
555 17th Street
Miami Beach, Florida 33139

DEADLINE: JULY 5, 1974

COUNTY _____

HOTEL CHOICE

First _____
Second _____

(Please circle preference)

single double/twin suite rate \$

Arrival date _____ Departure date _____

Time _____

MAKE RESERVATION FOR:

Name _____

Title _____

Name _____

Title _____

Name _____

Title _____

PERSON MAKING THESE RESERVATIONS:

Name _____

Title _____

Address _____

City _____ State _____ Zip Code _____

Phone _____

HOTELS

Barcelona

Single \$14
Double \$16

Doral-On-The-Ocean

Single or twin \$22-32
Suites \$35

Eden Roc

Recorders and Clerks Headquarters
Single or twin \$22-32
Suites \$42-72 (2 rooms)
\$104 (3 rooms)

Fontainebleau

Convention Headquarters
NACo Board of Directors Engineers
Treasurers and Finance Officers

Single or double \$19-31
Suites \$70-90

Montmartre

Single \$18
Twin \$20-24
Suites \$48-72

Playboy Plaza

Single or twin \$22-32
Suite \$75 (2 rooms)
\$104 (3 rooms)

AMERICAN COUNTIES TODAY

Dear County Official:

One of the few positive things coming out of the Watergate scandals and the deadlock between the President and Congress is a new appreciation and respect for the vigorous leadership of state, county and city governments.

The latest leader of the news media to report on this was the much respected David S. Broder, a nationally syndicated columnist. In a February 20 article, he points to the fact that recent reports by the Advisory Commission on Intergovernmental Relations and reports from Common Cause document that states, counties and cities, are taking the lead in developing codes of ethics; campaign spending reforms; and above all, leading in energy conservation.

We are proud that our counties have been way in front of the federal government with respect to energy conservation. It is significant, for example, that Supervisor James Hayes of Los Angeles County, who is chairman of NACo's Energy Task Force, was the first official in the United States to subpoena oil company executives. He called them before his county board to explain oil company policy as it affects the present energy crisis. One of our counties, Hawaii, (the big island), was the first unit in the United States to institute gasoline rationing.

Certain states, like Maryland, are leaders in reducing speed limits to conserve energy and of course we're all familiar with the fact that Governor Tom McCall of Oregon is the author of the alternate day distribution of gasoline.

We are hopeful that the inaction of the federal government will begin to attract more people like Davis S. Broder to report on the outstanding job that so many of our states, counties and cities have been doing, not only in these but in other areas.

We would cite the concluding paragraph of Dave's column.

"The contrast between the stumbling of the national government, both legislative and executive, and the improving performance of state and local governments is largely an unreported story. If it were better known, perhaps the voters would be less prone to turn automatically to the Senate for the 1976 presidential candidates."

More Revenue Sharing

President Nixon, on February 19, asked Congress to apply the revenue sharing concept to a new program of federal aid to depressed areas. The President is recommending that at least 80 percent of the federal grants should be made available to states and localities to be used with a minimum of federal supervision. The program envisions federal spending at about \$305 million annually but with states and communities assuming a much larger role in planning and administration. Funds would be distributed on the basis of a formula which would take into account unemployment levels, population, dispersal, income levels and other factors.

Famine

A Seante agricultural subcommittee has heard warnings that fertilizer shortages in the United States are raising the spectre of world famine. Senator Hubert H. Humphrey (D-Minn.) said, "We have the possibility of a famine in dimensions we

have never known in some parts of the world." Fertilizers are in large part made from oil and natural gas.

Post Card Registration

That infamous Post Card Registration (McKee Bill S. 352) bill which our recorders and clerks strongly oppose, is still in the House Administration Committee. It passed the Senate last year and may very well come before the House this session, so be sure you speak to your Congressmen. A resolution passed by NACo members at the Dallas convention pointed out several basic problems in the legislation including the potential for disorder and confusion at the polls leading the disenfranchisement of eligible voters, duplication of registration processes and increased costs, and most importantly the unlimited possibilities for fraud and political mischief.

Congressional Races

Three NACo board members have already announced for the fall Congressional races. NACo director, Mayor Richard Lugar of Indianapolis-Marion County, will run for the Senate seat presently held by United States Senator Birch Bayh.

NACo Vice President Dan Lynch of Douglas County, Neb. and Ed Crawford of Broome County, N.Y. have both thrown their hat in the ring for the fall Congressional seats in their area.

NACo director George Lehr of Jackson County, Mo. has announced for state auditor.

Another former NACo board member in the news is Senator Marlow Cook of Kentucky who has just announced for re-election.

No Motorcycles

District of Columbia Police Chief Jerry V. Wilson is disbanding the 63-member motorcycle squad for the District of Columbia. The action is a result of a study which concluded that the motorcycle is the most expensive per mile vehicle in the police department. The study said motorcycle officers use about one third of their gasoline driving their motorcycles to and from work. There are additional cost factors. Due to the high injury rate and ensuing hospital and disability payments, the squad is extremely expensive. Chief Wilson also pointed out that new motorcycles cost \$3,000 more than a squad car and to top it all off, two-thirds of all speeding arrest cases were made by policemen in cars or motor scooters and not by motorcycle men.

The move will not be popular in the police department since motorcycle men receive \$680 extra pay per year plus the use of the motorcycle to and from work.

Sincerely yours,

Bernie Hillenbrand
Bernard F. Hillenbrand
Executive Director

Coming Events

FEBRUARY

25 - 26	National Association of County Civil Attorneys Mid-Winter Meeting	Washington, D.C.	Don Murray 202/785-9577
26 - 28	NACo National Legislative Conference	Washington, D.C.	J. Murphy 202/785-9577
28 - Mar. 2	"Revolution in Campaign and Election Law"	Shoreham Hotel Washington, D.C.	Florence Zeller 202/785-9577

MARCH

3 - 5	State Association of County Commissioners of Florida Convention	Panama City Beach, Florida	E.R. Hafner 904/224-3148
9 - 13	National Association of Regional Councils Annual Convention	Los Angeles, California Biltmore Hotel	Ralph Webster 202/296-5253
20	NACo Region IV Federal Aid Briefing	Atlanta, Georgia Sheraton Biltmore	DeWayne Little 305/377-5311
21 - 22	GSA-GAO-OMB Region IV Workshop on Federal Grant Financial Management	Atlanta, Georgia Sheraton Biltmore	Phillip M. Dearborn 202/343-8821

23 - 24	National Association of County Recorders and Clerks Meeting	Little Rock, Arkansas	Florence Zeller 202/785-9577
31 - Apr. 3	County Officers Association of State of New York Annual Meeting	Grossinger, New York	Herb Smith 518/465-1473

APRIL

28 - 30	NACo Western Region District Conference	Seattle, Washington	L. Naake 202/785-9577
	Association of County Commissioners of Georgia Annual Convention	Atlanta, Georgia	Hill Healan 404/522-5022

MAY

1 - 3	Utah Association of Counties Annual Convention	Salt Lake City, Utah Travel Lodge	Jack E. Christiansen 801/359-3332
2 - 4	New Mexico Association of Counties Annual Convention	Albuquerque, New Mexico	P. Larragoite 505/983-2101
5 - 8	American Society for Public Administration Annual Convention	Syracuse, New York Hotel Syracuse	Richard Legon 202/785-3255
15 - 16	Region III Federal Aid Briefing	Baltimore, Maryland Hunt Valley Inn	Stephen Collins 303/494-3318

JULY

14 - 17	NACo National Convention	Miami Beach, Florida	Rod Kendig 202/785-9577
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Change of Address

If the County News is incorrectly addressed, please give the correct address below and return to NACo.

Name _____
Title _____
Address _____

Attach old label here