ARPA Impact Report: AN ANALYSIS OF HOW COUNTIES ARE ADDRESSING NATIONAL ISSUES WITH LOCAL INVESTMENTS
COUNTY RESPONSE TO COVID-19

America's nearly 40,000 county elected officials and 3.6 million county employees are on the frontlines of the nation's response to the coronavirus pandemic. From the moment the first U.S. case of COVID-19 was confirmed in January 2020 in King County, Washington, county public health workers have been leading response efforts. Counties stood up novel testing and tracing programs at a larger scale than ever before and ensured community members could access personal protective equipment (PPE) as supply chains ran thin. When the vaccine was approved for public use, counties played an instrumental role in the effort to mass vaccinate Americans.

As communities struggled with uncertainty, county officials and employees brought confidence. Some of the most vulnerable – county public health professionals, county doctors and nurses, county emergency dispatchers, county law enforcement, county corrections officers and county human service specialists – showed up to work every day, ready to serve.

Now, as the country emerges from the pandemic and grapples with the toll it has taken on our citizens, counties are responding and rebuilding. At the same time, many counties are still confronting significant workforce shortage pressures at a time with growing, critical resident needs. With American Rescue Plan funds, counties are strengthening America’s workforce, addressing the nation’s behavioral health crisis, expanding broadband access, improving housing affordability and building prosperous communities for the next generation.

ABOUT NACo

The National Association of Counties (NACo) is the only national organization that represents county governments in the United States. Founded in 1935, NACo provides essential services to the nation’s 3,069 counties. NACo advances issues with a unified voice before the federal government, improves the public’s understanding of county government, assists counties in finding and sharing innovative solutions through education and research, and provides value-added services to save counties and taxpayers money. For more information about NACo, visit www.naco.org.
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Counties Are on the Frontlines of Fiscal Recovery

The Coronavirus State and Local Fiscal Recovery Fund (Recovery Fund), part of the American Rescue Plan Act (ARPA), which NACo helped develop and strongly advocated to pass, allocates $65.1 billion in direct, flexible aid for every county, parish and borough in America. Counties are on the frontlines in delivering this aid to residents and strengthening the economy.

The flexibility of the ARPA Recovery Fund is vital to its success since the diversity of America’s communities necessarily entails an array of investments. Counties are using the Recovery Fund for strategic investments to meet the needs of residents. Not only are counties responding to immediate needs caused by the COVID-19 pandemic, but county leaders are also using this opportunity to look ahead and build resiliency for future social and economic prosperity of our residents.

As directed by the ARPA and the U.S. Department of Treasury, counties can invest Recovery Fund allocations into a broad range of programs, services and projects under four categories: (1) expand public sector revenue, (2) support public health and economic response, (3) provide premium pay for essential workers, and (4) strengthen water, sewer and broadband infrastructure.

By investing in counties, the American Rescue Plan Act invests in our local communities. The flexible aid provided to counties through the Recovery Fund ensures counties can continue providing these important services to residents. Congress and the U.S. Department of the Treasury understand that county government leaders are close to the people and know the unique needs and opportunities within our communities. As sound financial stewards, counties are investing these critical Recovery Funds to ensure the health and well-being of our nation’s residents, support economic recovery and make transformational investments in a better future.

Counties are cultivating partnerships and making generational investments. In a recent survey of county officials, 58 percent of respondents noted that they will invest more than 65 percent of the first tranche of ARPA aid on long-term investments.

More than half (59 percent) of responding counties indicated that they plan to partner with other local governments and/or the state on at least one ARPA-funded project.

Source: NACo-Pew survey of 128 counties, 2022
SMALL COUNTIES

2,137 counties with populations of 50,000 or below received $10 million or less from the Recovery Fund, totaling approximately $7.8 BILLION.

DISTRIBUTION

All counties received $65.1 billion in direct funding based on population. Individual counties were allocated between $32,800 AND $1.95 BILLION from the Recovery Fund.*

LARGE COUNTIES

Forty-two (42) counties with populations greater than 1 million have a combined total allocation of approximately $23.7 BILLION.

*This allocation excludes New York City.

CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS

Total County Allocation (includes consolidated funds)

Source: NACo County Explorer, 2022
Counties are key players in the intergovernmental system upon which our nation is built. The partnership between counties and the federal government, states and other local municipalities drives our governmental system and enables the most effective responses. Congress authorized the Recovery Fund to respond to COVID-19, and its detrimental public health and negative economic impacts. Through its legislative text, Congress made clear that they understood the pandemic was both a public health and economic crisis, allowing state, local and tribal governments to invest in key areas to support our nation’s recovery.

As of December 31, 2021, large counties have collectively identified more than 3,000 discrete projects and have budgeted more than 60 percent of their first tranche Recovery Fund allocation for these initiatives. Based on the timing of the Final Rule, this is a strong start. Counties had many urgent economic, fiscal and public health needs to address with their first tranche of funding and are carefully considering how to allocate the second tranche to further these efforts. The funds that have been expended to date are in key operational areas that are helping residents and bolstering future opportunities for all.
Note: These numbers reflect the data from 240 counties with populations >250,000 that submitted the required Project and Expenditure Reports to the U.S. Department of Treasury aggregating projects through December 31, 2021.
Impact Summary

Through county investment, Recovery Funds are impacting resident’s lives across the nation. Counties are tackling national issues through local investments across health and human services, workforce training and apprenticeship programs, infrastructure and housing affordability initiatives. To address the effects of the COVID-19 pandemic, counties are responding to critical resident needs and investing in foundational initiatives that will strengthen localities for generations.

THROUGH THE RECOVERY FUND, COUNTIES ARE:

**Strengthening America’s Workforce**
- Expanding high-quality child care in regional child care deserts
- Multiplying the number of trainees in infrastructure apprenticeships
- Providing career training for those disproportionately impacted by the pandemic

**Addressing the Nation’s Behavioral Health Crisis**
- Adding specialized units to support pretrial individuals with mental illnesses/substance use disorders
- Bridging the gap between urban and rural mental health services
- Establishing behavioral health crisis centers and assessing current gaps in service

**Reinforcing Public Health Preparedness**
- Hiring community health workers to support the ongoing COVID response
- Increasing public health nurse capacity in public schools
- Upgrading county HVAC filtration systems to support a safe return to work
Improving Housing Access for Americans

» Creating construction ready home sites to support housing affordability

» Housing hundreds of individuals experiencing homelessness in renovated motels

» Increasing the amount of affordable housing stock

Ensuring Clean Water Access

» Enhancing drinking water at recreational sites that serve millions of visitors each year

» Converting hundreds of septic tanks to central sewer to protect local spring waters

» Bolstering stormwater mitigation by clearing thousands of storm drains and removing sediment

Building Prosperous Communities for the Next Generation

» Preventing evictions for thousands of vulnerable residents by connecting individuals and families to local social services programs

» Providing transitionary housing and workforce programs for our nation's veterans

» Preparing for future emergencies through upgrading crisis response centers and technology
Counties are addressing the labor shortage by connecting residents to good jobs, expanding child care services and meeting the needs of the local government workforce to bolster a strong national economy. Counties employ more than 3.6 million workers or more than one out of every 50 American workers. The impact of the pandemic on the local government workforce remains acute, with over 640,000 jobs yet to recover.
Children Care Infrastructure

Counties are improving child care infrastructure to help Americans sustain employment in quality jobs. By providing access to quality services and ensuring the nation's youngest residents have access to proper care, counties are actively expanding our nation's care network while simultaneously supporting frontline workers.

**Mesa County, Colo.**

is opening an Early Childhood Education Center with capacity for 220 children, in response to an urgent need for high-quality child care in the community.

Providing career development services and generating a pipeline of qualified childcare providers, the Early Childhood Education Center is supported through a $12 million allocation of Recovery Funds and will be home to a range of other services and resources, including a community hall and library branch. The town of Clifton is a "child care desert," so this initiative is crucially important for helping families find accessible care for their children and pave the way for a strong child care system within Mesa County.

**Cumberland County, Maine**

is helping individuals open home-based and small child care operations to address local child care needs and increase workforce supply.

Worker shortages have forced child care facilities to shut down or limit the number of children they can serve, and during COVID-19 the rate of children in high-quality child care sites decreased in Cumberland County. The county's child care entrepreneurship training model, in collaboration with state and regional partners, focuses on marginalized communities to establish partnerships with job trainers and job seekers. The program has quickly created more child care spaces to address a longstanding need in the community.

**Ramsey County, Minn.**

is addressing the shortage of quality child care by offering financial support and training to child care workers.

The county is helping providers remain open by providing annual bonuses and professional development training. To bolster the child care workforce, Ramsey County is recruiting child care educators in neighborhoods most affected by the child care shortages, offering free training to achieve a Child Development Associate credential. Participants will also receive mentoring support from experienced child care educators who currently operate high-quality programs, as well as other necessary support for early childhood educators looking to open child care programs. The county is also leveraging $1 million from the Recovery Fund through the Public Health Career Pathways program to support the public health workforce, including reimbursements of child care costs for these workers.

"We're not only building a foundation for our kids, but planning for future community needs as well."

Mesa County Director of the Partnership for Children and Families
Local Government Service

Counties are building capacity in government to create better communities. By evaluating needs, promoting innovations and hiring critical positions, counties are meeting the urgent and enduring needs of residents across the nation.

» Population: 566K
» Census Region: Northeast

**Delaware County, Pa.**
is improving the county’s capacity to prevent and respond to future pandemics by establishing the Delaware County Health Department.

Until recently, Delaware County was the most populated county in the U.S. without its own health department. Developing a county health department will help the county provide programs such as programmatic preventive health medicine, children’s health services and wellness programs for low-income minority populations. The county will utilize over $4.8 million in Recovery Funds to support this project, and has announced three new divisions, composed of 53 newly hired health experts, to address health equity within the county: the Environmental Health Division, the Personal Health Division and the Population Health Division. The new department ensures that the health and safety of all Delaware County residents are a priority for local leaders.

» Population: 320K
» Census Region: West

**Lancaster County, Neb.**
is partnering with the City of Lincoln and Southeast Community College to provide innovative workforce training to support county growth and bolster emerging industries.

Lancaster County is maximizing the use of its Recovery Funds by partnering with the City of Lincoln to address the current lack of job applicants and employment experience in the community. Together, Lancaster County and the City of Lincoln are awarding grants to local agencies for workforce development to provide a more sustainable workforce pipeline to the county and strengthen local economic growth. By upskilling and reskilling workers, the county is investing in their future workers and supporting residents in their careers.

» Population: 27K
» Census Region: West

**Grant County, N.M.**
is using Recovery Funds to hire a Health Coordinator, filling a crucial need within the county government to better synchronize health services for residents.

Prior to 2020, no county personnel focused on health-related issues, a staffing shortage acutely felt during the pandemic. With the help of the Recovery Fund, the county was able to pay salary and benefits for the Health Coordinator position. The Health Coordinator is responsible for coordinating with agencies and non-profit organizations to better guide and synchronize support within the county. Grant County also used Recovery Funds to hire a contract agency to help with grant writing while the county works to build internal capacity for grant writing and management. The grant writing contractor helps the county seek pandemic-related funding to ensure county leaders have the resources needed to serve the community.
Infrastructure Workforce

Counties are preparing America’s workforce to meet the demands of infrastructure jobs, supporting rising projects in broadband, transportation, technology, clean water and energy. Keeping our nation’s economy moving, counties are investing in post-secondary education partnerships and targeted sectoral training programs.

Gloucester County, N.J. is educating and training residents to work in new and expanding industries, providing a pathway for high-growth, high-wage jobs.

The county has identified offshore wind, advanced manufacturing and film as emerging sectors within the county’s economy. Through workforce and technical education programming at local schools, students and workers will have opportunities for jobs in these sectors. Since Rowan College of South Jersey is strategically positioned to develop and deliver the training program, the proposed wind turbine technician training will be conducted on the RCSJ Gloucester campus or Rowan Universities West Campus. Recruitment efforts will focus on women, minorities, individuals on Temporary Assistance for Needy Families (TANF), non-traditional adult students and those living in distressed communities.

Los Angeles County, Calif. is investing $10 million to bolster High Road Training Partnerships (HRTP) which will build long-term career pathways for residents.

The county is enhancing training programs in high-demand sectors such as construction, transportation and technology. HRTPs utilize the apprenticeship model, which provides sustainable wages and requires collaboration within workforce systems. The program spans 8-10 weeks and deploys the Los Angeles-Orange County Building Trades Council’s Multi-Craft Core Curriculum, with the goal of enrolling at least 480 individuals and placing at least 350 individuals hired into permanent employment. The county also invests in a Worker Equity Fund that provides supportive services and flexible assistance for participants to mitigate barriers to successful participation.

Gallatin County, Mont. is establishing and expanding up to seven new workforce training and education programs in the high-demand trades of construction, welding and fabrication, manufacturing and healthcare.

The program is operated through Gallatin College Montana State University and will enroll over 450 additional students by 2024. Trades in the construction program include concrete, framing, electrical, earthwork, equipment maintenance and HVAC-R, to meet new project demands of the Bipartisan Infrastructure Law. Gallatin County is recruiting locally affected residents, partnering with local industries for development, partnerships, placements, apprenticeships and accelerated certificates and degrees. The program will also provide evening childcare to students while they attend classes.
Small Business & Job Training Assistance

Counties are connecting residents to good, sustainable jobs through workforce resiliency and development initiatives and by providing services that address gaps in industries that have been impacted by the COVID-19 pandemic.

**San Diego County, Calif.**

*is funding a Career Pathways program to provide career assessment, employable skills, knowledge and financial incentives to current and former foster youth.*

Paving the way for the next generation of government workers, the county is utilizing $5 million in Recovery Funds to support foster youth as they search for careers, specifically careers with San Diego County Government. Eligible youth who are enrolled in high school, vocational/certificate programs or a college/university will receive additional financial support (scholarships, educational-related expenses, etc.) to ensure continuation and completion of their program while participating in Career Pathways.

**Tulsa County, Okla.**

*is fostering workforce resiliency through Retrain Tulsa, a workforce training program for residents negatively impacted by the COVID-19 pandemic.*

The Retrain Tulsa program came to fruition after the county and Regional Chamber's workforce study found that pandemic recovery often leaves workers with lower education levels and smaller skill sets behind. This program, bolstered by $790,000 in Recovery Funds, allows for multiple levels of in-person and online assistance including career exploration, skills assessment and training. Planned metrics for Retrain Tulsa include career exploration, building industry credentials, job placement and an overall skills certification. This funding also allows for expansion of Tulsa Community WorkAdvance’s physical space in anticipation of high participation from residents seeking to advance their careers.

**Cook County, Ill.**

*is supporting workforce development for underrepresented groups including youth, individuals who were formerly incarcerated and people with disabilities.*

Addressing urgent hiring needs, the $15 million investment of Recovery Funds will launch and expand workforce development programs, impacting an estimated 500 businesses and 13,960 residents. Programs will connect young adults to internships, provide employment programming to people who have been incarcerated and increase workforce navigation services for people with disabilities or other barriers to access. This includes the 8-week Opportunity Works program, a paid internship program in high-demand, high-growth industries for unemployed young adults, as well as Opportunity Summer, a 7-week paid summer internship that provides a foundation for future full-time employment.
Counties are utilizing Recovery Funds to improve the wellbeing of Americans, expand mental health services and meet the moment in the national need for local crisis centers. America's 3,069 counties are integral to the nation's behavioral health system. Through behavioral health authorities and community providers, county governments plan and operate community-based services for persons with mental illnesses and substance use disorders. Yet one-third of the American population lives in a county designated as an area with a shortage of mental health professionals, a need that has only been heightened due to the pandemic.
Local Crisis Centers

Counties are responding to the nation’s elevated mental and behavioral health crisis, standing up local crisis centers and rehabilitation centers and ensuring that stronger community resources are available to all residents in times of growing need.

» Population: 681K
» Census Region: West

**Bernalillo County, N.M.**

*is expanding behavioral health services to include an Outpatient Clinic which will integrate treatment for co-occurring disorders, with a particular focus on substance use.*

The county is committing over $4 million in Recovery Funds to expand its CARE Campus and is contracting with the University of New Mexico Hospital to provide more comprehensive outpatient behavioral health services. The clinic will provide continuity of care for individuals who have completed detoxification on the CARE Campus, which serves mostly young adults. Clients with mental health challenges released from the Bernalillo County Metropolitan Detention Center will also be eligible for care. With these investments, the county is expanding its efforts to provide holistic care to its residents.

» Population: 177K
» Census Region: Northeast

**Ulster County, N.Y.**

*is establishing a voluntary, all ages 24/7 community crisis response hub.*

The county identified the need for a Crisis Stabilization Center after examining gaps in mental health infrastructure. The center is supported by $4 million in Recovery Funds and offers an integrated team of clinical counselors, peer specialists and behavioral health and addiction professionals. The crisis stabilization center more adequately meets the needs of the community, eases the burden on the existing system of care and reduces the unnecessary use of law enforcement to manage behavioral health concerns.

» Population: 311K
» Census Region: Northeast

**Rockingham County, N.H.**

*is providing a 90-day in-house behavioral health treatment program in a new Community Corrections facility.*

The opioid epidemic is an ongoing issue for Rockingham County, and there has been a sharp increase of inmates needing mental health services since the pandemic. The county is investing $8 million to construct and operate a new Community Corrections facility to provide a 90-day in-house treatment program for residents with mental health and/or substance use issues to help address these needs in the community.

> We knew that the warning bells were really blinking bright red in terms of seeing overdoses spike, seeing suicide spike, and we needed to meet that moment.”

**Ulster County Executive**
**Behavioral Health Services**

Counties are expanding the accessibility and scope of behavioral health services across the nation. With national struggles of anxiety, grief, suicide and substance use disorder, counties are enhancing the systems of care to support residents.

*St. Charles County, Mo.*

*is creating a specialized unit to support individuals awaiting trial with mental health and/or substance use disorders and improve living conditions.*

To address the escalating behavioral health needs and acute staffing shortages, the county is allocating over $57 million in Recovery Funds to treatment for pretrial individuals, including mental health counseling to inmates, and towards new units that will support 172 individuals with healthier living and working conditions. For incarcerated individuals and correctional staff, these additional units improve the overall safety of the facility and ensure that individuals can proceed with a conclusion to their case while also receiving the mental health support that they require to reduce recidivism.

*Blaine County, Idaho*

*is leveraging its Recovery Fund allocation to maintain bilingual support for their crisis hotline, supplement sober housing operation costs and hire additional staff for the public-private suicide prevention alliance.*

The county is utilizing Recovery Funds to defray operational costs for a sober housing center that has served over 45 residents with nearly 7,000 sober nights since 2018. The facility provides many safe and sober living programs, including medical, dental and behavioral health care; nutrition assistance; gym memberships; financial education classes; scholarships for higher education; and matched-funds savings accounts. Blaine County’s crisis hotline has also experienced a significant increase in call volume and provides 24-hour intervention services and includes 20 new community leaders in the bilingual support team.

*Snohomish County, Wash.*

*is designing a COVID Recovery Short Term Counseling (CRSTC) Program to provide counseling to adults age 45-59 who have multiple chronic illnesses, are homebound and are unable to find mental health support through their Medicaid or Medicare benefits.*

During the early stages of the pandemic, the county found that a considerable number of residents increasingly relied on their temporary Phone Reassurance program for emotional support around anxiety, grief and substance use. Supported by $110,000 in Recovery Funds, the CRSTC program offer 5 sessions of biweekly in-home, telephonic or virtual support to clients for a full 10-12 weeks of service.
Counties are reinforcing critical public health infrastructure and fostering future pandemic preparedness so that every resident can live in a healthy, thriving community. Across America, counties are on the front lines of the COVID-19 pandemic response, in part through over 1,900 local health departments and 900 hospitals. Counties support the health, safety and prosperity of local communities and serve as the backbone of public service provision by employing over 391,000 hospital and health care workers.
Public Health Capacity

Counties are rebuilding public health capacities and strengthening public health infrastructure to ensure all residents remain healthy and safe, especially those living in disproportionately impacted and underserved communities.

Fairfax County, Va.
is adding 82 new public health nurses in the school system (one per school), 16 new health department positions to advance public health preparedness and nine new positions to support the Emergency Rental Assistance program.

The county is advancing public health preparedness while building departmental capacity and preparing local government agencies, community-based organizations and other partners for future crises. This funding will help support Fairfax County’s Health Department respond to future public health emergencies as well as help the county meet a new state mandate requiring three specialized student support positions per 1,000 students, all for the sake of keeping county residents healthy and safe.

Monterey County, Calif.
hired 120 community health workers to provide COVID-19 response supportive services to the most disparately impacted communities.

The Virus Integrated Distribution of Aid Project, supported with $4.9 million in Recovery Funds, targets residents with the greatest difficulties accessing the COVID-19 vaccine or who have been hesitant about receiving the vaccine. These groups range from agricultural workers and farmworker families to children with disabilities. Community health workers have a range of responsibilities from informing community members about the vaccine to assisting them with access to vaccination sites. From February 2021 to January 2022, Monterey County provided assistance to over 25,000 residents, including many minority populations; of those that received assistance, 90 percent are Latino and 57 percent are women.

Erie County, N.Y.
is establishing a new Office of Health Equity to address disparities in public health outcomes, direct future county and grant spending and provide analysis and support for non-profit entities to better invest funds in health equity issues.

The county is utilizing Recovery Funds to establish budget and staffing lines for the new office housed within the Erie County Department of Health. The office, with a staff of nine, including epidemiologists, helps ensure all minority and disadvantaged residents have equal access to preventive health care within minority, marginalized and disadvantaged populations - including in rural areas. The office also prepares an annual report on health equity issues to further guide public health investments and efforts to protect every community within Erie County.
Mitigating COVID-19

Counties are building data infrastructure and enhancing public communications to mitigate the spread of COVID-19 as variants arise and threaten the health and wellbeing of communities. These efforts include providing easily accessible testing, vaccinations and information for residents.

Louisville Jefferson County Metropolitan Government, Ky.

Established a collaborative testing program to reduce the spread of COVID-19. Across the county, the testing program responds to emerging clusters and targets testing on neighborhoods with high positivity rates.

The county invested over $900,000 in this collaborative effort which provides testing at various locations within easy access of residents, such as long-term care facilities, homeless shelters, churches and schools. The county testing team worked with community partners to organize pop-up testing events that were free to residents, regardless of insurance status.

Contra Costa County, Calif.

Is developing more effective health services through data monitoring and responding to health disparities in the community.

To address the disparate impact of the COVID-19 pandemic on historically disadvantaged populations, Contra Costa County is utilizing $1.4 million in Recovery Funds to improve public health services and achieve pandemic mitigation outcomes. This includes expanding community engagement efforts, designing an accessible data dashboard, improving targeted communications and maintaining staff to address questions from community members. Funding will also be used to focus on communications with traditionally marginalized and underserved communities, vaccine incentive projects and targeted community outreach efforts.

Arapahoe County, Colo.

Is strengthening the county’s public health response by providing low-income residents with financial support if they need time to recover from the COVID-19 vaccine.

The county’s Village Exchange Vaccine Incentive Program is utilizing $1 million in Recovery Funds to address vaccine hesitancy among more vulnerable populations who are concerned about lost income if they are unable to work for a few days after receiving the vaccine. By ensuring low-income individuals have two days’ worth of income provided, the county is supporting residents and actively mitigating the spread of COVID-19 in the community. The Village Exchange Center has also demonstrated success with similar programs in neighboring Adams County.
Protecting Vulnerable Residents

Counties are connecting residents to health care, providing special health services for those with co-morbidities and refocusing health services through the lens of diversity, equity and inclusion to overcome uneven outcomes and health disparities.

King County, Wash.
is addressing the root causes of homelessness by connecting vulnerable individuals with housing supports and promoting community health.

With the help of over $30 million in Recovery Funds, the county is promoting a full recovery from the COVID-19 pandemic by connecting shelter residents with county-supported jobs, providing private sector training through county partnerships and connecting individuals with rapid rehousing providers to support housing and employment stability. These programs will assist several hundreds of individuals experiencing homelessness, strengthening overall health and well-being through comprehensive investments in the community.

Collier County, Fla.
is protecting the most vulnerable residents by providing enhanced health services for persons with associated co-morbidities with COVID-19.

Studies have shown that comorbidities worsen the impacts of COVID-19. To protect vulnerable residents, the county is enhancing services such as primary and urgent care for low-income county residents, medication therapy management and diabetes and endocrine care with the support of $275,000 from the Recovery Fund. Improving the health outcomes for those with associated morbidities and reducing the impact of COVID-19 is critical for improving the future health of residents.

McLennan County, Texas
is expanding local health capacities through assisting Waco Family Medicine create a new main clinic facility to support underserved communities access primary care, mental health, oral health and health care professional training.

Currently, 80 percent of Waco Family Medicine’s patients earn at or below the federal poverty line, and over half of the patients are demographic minorities. With the infusion of $2.4 million in Recovery Funds, the county is constructing a new clinic to better serve economically disadvantaged patients and improve Waco Family Medicine’s capability to respond to the COVID-19 pandemic.
Community Resiliency

Counties are increasing the capacity of local government emergency response and public health services to enhance resident protections, while also fostering community resilience through behavioral health initiatives.

Onondaga County, N.Y. is staffing schools with new mental health professionals to service youth within the community and establishing new mental health clinics.

The county is responding to the increased levels of stress and anxiety among students, which has been particularly acute during the pandemic, bolstering critical preventative services. The county’s model will include the expansion of several child and family serving roles including 45 Promise Zone (PZ) Student Engagement Specialists, five additional Promise Zone Supervisors, 8 ACCESS Liaisons and startup funds for 64 School Based Mental Health Clinics.

Coffee County, Ala. responded to the immediate need for additional EMS services in the community by purchasing and equipping another ambulance to add to the county’s disaster response.

First responders in Coffee County were receiving around 1,000 calls on average per month during the height of the pandemic. Before this investment of Recovery Funds, the county had just 33 EMTs covering all shifts and only 10 ambulances which strained local efforts to respond to the needs of this rural community. With this key investment of Recovery Funds, the county is expanding its EMS operations and bringing immediate care to residents with an emergency.

Dubuque County, Iowa is establishing a mobile medical unit program.

Beginning in October 2021, MercyOne Dubuque Medical Center debuted a renovated and solar powered RV with examination rooms and medical equipment to reach those who face barriers to traditional health services. The mobile unit provides everything from vaccinations to brain health screenings to blood pressure assessments. The unit has been a huge success in the community so far and has delivered health services to the county’s rural residents. This Recovery Fund allocation will help staff the unit full-time and foster the county’s capacity to reach more vulnerable residents amidst future public health crises.
Counties are reducing the number of Americans experiencing homelessness and strategizing to address the housing shortage so every resident has a safe and secure place to live. Counties are housing stakeholders, investing $12.8 billion annually in the construction, operation and support of housing and redevelopment projects. Housing challenges have been a longstanding issue. In many counties, high housing costs are placing great financial stress on individuals and families. Counties are adjusting local housing policies, investing in affordable housing stock and enhancing housing programs to address sustainability and affordability.
**Housing Affordability**

As inflation and rising home prices impact county residents across the U.S., counties are directing Recovery Fund allocations to build more affordable housing units, preserve or renovate existing affordable homes and reduce the rent burden on residents, ensuring that every segment of the population has a safe, affordable and stable home.

» Population: 1.9M  
» Census Region: South

**Broward County, Fla.**

*is increasing the supply of affordable, high-quality housing by building nearly 600 new units.*

In 2018, the county identified that only 12 percent of its households could afford the median price home of $350,000. Since then, the median price has increased to $464,000 and the county identified a deficiency of available and affordable units for 147,313 cost-burdened renter households. To meet the urgent needs of county residents, Broward County is utilizing over $26 million in Recovery Funds to support a variety of housing projects, building around 568 new units and ensuring residents and their families have safe, affordable homes.

» Population: 817K  
» Census Region: Midwest

**Hamilton County, Ohio**

*is allocating funds for housing production and preservation to address the lack of available housing units for low- and moderate-income households.*

The county will use Recovery Funds to renovate 60,000 affordable housing units, revitalizing the subsidized and unsubsidized units for residents. Identifying housing needs through national and local studies and working with community stakeholders, Hamilton County also plans to build both multi-family and single-family housing units for low-to-moderate income households.

» Population: 263K  
» Census Region: South

**Buncombe County, N.C.**

*is partnering with local nonprofit and community development organizations to support the creation and development of over 200 affordable housing units.*

The county is using $1.6 million in Recovery Funds to support Asheville Area Habitat for Humanity. An additional $4 million will go to Haywood Street Community Development (HSCD) and Mountain Housing Opportunities, Inc. to support the development of affordable housing units serving those earning between 30 and 80 percent of the Area Medium Income (AMI). This stock of affordable apartments helps reduce the need for more apartments that accommodate Section 8 voucher holders and ensures the county’s vulnerable residents all have a place to live.
Homelessness

Counties are investing in initiatives to help our most vulnerable residents establish residency in permanent, sustainable housing, improving health outcomes and enhancing community connectedness.

» Population: 4.7M
» Census Region: South

**Harris County, Texas**
is committing over $2 million in Recovery Funds toward **Employ2Empower (E2E)**, a workforce program that employs unhoused individuals living in encampments.

Providing a steady income with workforce development training, the E2E program employs individuals for up to 32 hours a week at $15 per hour, working alongside previously unhoused individuals who serve as their Peer Mentors. The preemployment program serves many minoritized communities and supports individuals graduating into higherskilled programs. Recovery Funds have enabled the E2E program to expand from a one-precinct pilot into a county-wide program, serving 160 individuals in four separate cohorts for 12 months. The program connects participants to a pathway toward permanent housing solutions, wraparound services and additional benefits including ID services.

» Population: 552K
» Census Region: Midwest

**Dane County, Wis.**
is using Recovery Funds to continue a non-congregate sheltering program that has housed nearly 300 people experiencing homelessness throughout the pandemic.

The sheltering program, which the county initiated in April 2020, involves renting lodging rooms in local facilities, as well as providing food, medical isolation, security and case management. The additional infusion of $2.4 million in Recovery Funds has allowed the county to continue this program. Additionally, Dane County is investing an additional $13.2 million over two years to launch and maintain a rehousing initiative to transition households experiencing homelessness into permanent housing through case management services and rental subsidies.

» Population: 173K
» Census Region: Midwest

**Scott County, Iowa**
is partnering with local nonprofits to provide supportive housing units for 20 individuals and 15 families, as well as provide case management and housing search services for an additional 40 families to assist with the transition to housing stability.

There are an estimated 300 individuals in Scott County currently experiencing chronic homelessness. To address this need, Scott County is allocating Recovery Funds for supportive housing at Humility Homes and Services, Inc. (HHSI). HHSI is acquiring 35 affordable housing units and providing supportive housing to at least 20 individuals and 15 families in Qualified Census Tracts.
Counties are addressing decades of degradation in the nation’s water systems, investing in critical water and sewer infrastructure and stormwater mitigation. Annually, counties invest $134 billion in building, maintaining and operating physical infrastructure and public works. Counties across the country are utilizing Recovery Funds to expand the impact of these investments to strengthen water, stormwater and sewer infrastructure.
Clean Water & Sewer Infrastructure

Counties are providing Americans with critical clean water and sewer system infrastructure through rehabilitating aging wells and water pumps, converting septic tanks to central sewer and protecting groundwater and surface waters from environmental pollution.

» Population: 4.5M
» Census Region: West

**Maricopa County, Ariz.**
is enhancing drinking water quality at recreational sites that serve a minimum of 1.1 million visitors per year.

The county is allocating $3 million in Recovery Funds to maintain community wellness and tourism by improving four distinct recreational sites, replacing aging water pumps, rehabilitating water wells and upgrading software to efficiently manage the systems. The county has one of the largest park systems in the U.S., with around 120,000 acres of open space parks. Providing higher drinking water quality will ensure that visitors will be able to safely enjoy their time at the county’s recreational sites and drive economic success.

» Population: 1.4M
» Census Region: Northeast

**Suffolk County, N.Y.**
is using Recovery Funds to complete one of three major sewer infrastructure projects. The sewer projects will connect over 5,500 residential parcels along critical river corridors to sewer services and create approximately 1,264 jobs.

The county will provide long-awaited upgrades to the sewer system, which was damaged during Superstorm Sandy in 2012. The modernization of Suffolk’s sewer system will help protect groundwater and surface waters, preserve the health and well-being of the environment and enhance recreational and tourism opportunities.

» Population: 295K
» Census Region: South

**Leon County, Fla.**
is improving the region’s water quality by converting hundreds of septic tanks to central sewer in its “Septic-to-Sewer” Project.

Since 2005, studies have shown that the failing septic systems in Leon County are contributing to the decline in water quality in Wakulla Springs. In partnership with the Florida Department of Environmental Protection, the county will utilize over $12 million in Recovery Funds to convert hundreds of septic tanks to central sewer in the Wakulla Springs Primary Springs Protection Zone. This conversion will help the county fulfill its project commitments that were disrupted during the pandemic due to increased construction costs. These upgrades will also bolster the economy by employing local workers.
Stormwater & Flood Mitigation

Counties are cleaning and upgrading stormwater and flood mitigation systems to protect people and property, as well as increase our communities’ overall resilience to disasters.

Atlantic County, N.J.
is bolstering its stormwater infrastructure by maintaining 20 storm basins and 200 outfall pipes.

In the summer of 2021, New Jersey was hit by four tropical storms. One estimate by the New Jersey League of Conservation Voters anticipated the state will need to invest $16 billion in stormwater infrastructure to account for these losses. To address the increased need for stronger infrastructure, Atlantic County has allocated a portion of their Recovery Funds for infrastructure to mitigate flooding and reduce the demand on public stormwater drainage systems. Through this allocation, the county is protecting both people and property in the region as the community recovers from the COVID-19 pandemic and natural disasters.

East Baton Rouge Parish, La.
is implementing stormwater management best practices through a wide array of infrastructure projects, including storm drain cleanout, roadside ditch cleaning, channel cleaning and drainage improvements to several neighborhoods.

Using over $22 million from its Recovery Fund allocation, the parish has already cleaned 3,800 storm drains and pipes and removed 4 million pounds of sediment and debris. These stormwater management investments will allow the community to bolster its much needed capital infrastructure.

Lewis and Clark County, Mont.
is promoting disaster resiliency by providing funding to the Eastgate Village Water and Sewer Association to install another deep well, upgrade the pump house with a bypass system and add emergency generators.

Eastgate Village has experienced issues with providing water to its residents both before, and during, the pandemic. Three of the seven wells servicing the neighborhood have run dry and the pump house lacks a bypass system. Upgrading this critical infrastructure will ensure residents have access to water in the event of an earthquake and bolster the county’s firefighting capabilities.

"Without fixing this [storm drain system], there are serious concerns with how water is going to get out of this area."

Transportation and Drainage Director, East Baton Rouge Parish
Counties are fostering strong and vibrant communities through critical investments that support the next generation. Annually, counties invest $12.8 billion in housing and community development and $12 billion in local parks and recreational facilities. We support county veterans service officers which operate in 30 states. Counties are also working to expand broadband access and bridge digital divides by investing in new broadband infrastructure with public, private and non-profit partners.
**Sustainability & Equity**

Counties are using an equity lens to lay the groundwork for equitable economic and social wellbeing, expanding housing and behavioral health services for unsheltered women and partnering with community-based organization that provide COVID-19 services to underserved populations. Counties are focused on assisting those essential frontline workers most impacted by the public health pandemic and economic fallout.

» Population: 540K  
» Census Region: South

**Guilford County, N.C.**  
*is supporting a new approach to reduce infant mortality and address racial disparities in prenatal care and health outcomes.*

For many years, Guilford County’s infant mortality rate has been higher than rates in both the state of N.C. and the rest of the nation. The county is using Recovery Funds to support “Every Baby Guilford,” a coalition of community members, frontline caregivers, health care systems, civic leaders, faith-based organizations and city/county officials. Using a racial equity lens, Every Baby Guilford is working to address systemic racism in the continuum of care for maternal and infant health, center community, strengthen reproductive life planning and promote infant wellness and child development.

» Population: 477K  
» Census Region: West

**Washoe County, Nev.**  
*is establishing a pilot program for supportive housing, case management and care for women who are unhoused and navigating various disabilities and behavioral health conditions.*

The county is investing $1 million of Recovery Funds towards the housing and case management pilot program, which will offer housing alongside psychiatric services, substance use treatment and other care based on individual needs exacerbated by the pandemic. In 2017, Washoe County assisted 2,677 individuals experiencing homelessness, of which 30 percent were women, and has experienced increased need for supportive community services.

» Population: 1.05M  
» Census Region: South

**Montgomery County, Md.**  
*is investing in community-based organizations to strengthen local resilience and provide COVID-19 related services to Latino communities.*

In May 2020, the county found that Latinos made up a higher percentage of COVID-19 cases within virus hot spots throughout the county. In response, the county launched the Por Nuestra Salud y Bienestar initiative, a public private partnership with Latino community-based organizations supported by over $7 million in Recovery Funds. The initiative supports the Latino community through a range of actions from promoting information about COVID-19 tests and vaccinations to conducting case management services to address community health needs.
Broadband

Counties are connecting children, workers and families by expanding broadband access to areas in need. Through county-driven connection to service, residents across the nation are connecting to quality internet.

» Population: 1.2M  
» Census Region: Midwest

**Hennepin County, Minn.** is allocating funds to help bridge the digital divide. To date, the county has provided 2,700 Chromebooks to students to help with remote learning, and 5,800 Windows laptops to those looking for work or requiring access to telehealth sessions.

Hennepin County is prioritizing digital access improvements to support the increased demand for online education and access to government services and medical appointments. The county identified geographic, racial and economic disparities in digital equity and is making strides to close the gaps with this key investment.

» Population: 236K  
» Census Region: South

**New Hanover County, N.C.** will connect around 8,000 homes to the internet, with a particular focus on households with children who qualify for Medicaid or Food and Nutrition Benefits.

The county is working with AT&T and Spectrum to provide broadband service to families in need. In October 2021, the county opened the application for free broadband service, allowing qualified residents to apply. The program is targeted at families and children who have struggled to stay connected to school and information services during the pandemic. This broadband expansion will invest $1 million in Recovery Funds and aims to alleviate longstanding disparities in internet connectivity, helping to bridge the digital divide.

» Population: 1.45K  
» Census Region: West

**Kiowa County, Colo.,** with a population of just over 1,400, is committing Recovery Funds to improve broadband infrastructure.

The county is partnering with the Southern Colorado Economic Development District (SCEDD) on two broadband grant applications using Recovery Funds as a match, including (1) a SCEDD grant request to Department of Local Affairs to create a Comprehensive Implementation Blueprint and (2) a SCEDD grant to request to the Economic Development Administration to hire a Broadband Coordinator and support staff for three years so all residents can access the internet.
Veterans’ Support

Counties are assisting our nation’s veterans and their families by providing housing placement services, employment training and expanded health support, ensuring that those who have served in the military have access to assistance and support during the COVID-19 pandemic.

» Population: 201K  
» Census Region: West

**Deschutes County, Ore.**
is developing a “Veterans’ Village” to provide 15 transitionary housing units for veterans experiencing hardship and homelessness.

The Veterans’ Village is a community for veteran residents, alongside behavioral and physical health services, social services, employment training, skill building and housing placement. There is a central building with a kitchen, case management offices, laundry and more. The project is a result of public-private and intergovernmental partnerships and has already had veterans “graduate” from the village to move into more permanent housing.

» Population: 767K  
» Census Region: West

**San Joaquin County, Calif.**
is incentivizing landlords to provide 30+ veterans experiencing homelessness with housing.

On any given night, there are approximately 140 veterans living in shelters and on the streets of San Joaquin County. The county is allocating over $200,000 in Recovery Funds to provide support for veteran residents such as security deposit assistance for new renters, unit repairs, utility assistance, application fees, vacancy loss payments and a one-time leasing bonus. The county is also financing a landlord liaison, a dedicated phone line and two housing navigators. Although financial incentives are an important strategy to help mitigate the risks of leasing to unhoused clients, the nonfinancial incentives (such as expanded staff support) are equally important to promote landlord participation and help veterans find stable housing.

» Population: 121K  
» Census Region: West

**Missoula County, Mont.**
is constructing new apartments for the Housing Montana Heroes program to provide housing for 20+ veterans experiencing homelessness.

The Poverello Center in Missoula County has provided low-cost and transitional housing for years. The demand for these facilities is high and space is often full. To support these efforts, the county is allocating $600,000 in Recovery Funds for the Poverello Center Housing Montana Heroes program to both rehabilitate and build new apartments for unhoused veterans. The apartments will serve as non-congregant transitional housing and provide veterans with more wraparound supports.
Disaster Resiliency

Entrusted with the health, safety and wellbeing of the American people, counties are investing in upgrading and expanding public safety services and emergency management systems to prepare for crises. Through advanced disaster monitoring, enhanced communication technology and expanded emergency operations planning, counties are ensuring the protection of residents.

» Population: 358K
» Census Region: South

**Chesterfield County, Va.**
is creating a Real Time Crime Center (RTCC) designed to predict trends in violent crime and provide up to date data on potential natural and man-made disasters in the area.

Chesterfield County is utilizing over $2 million in Recovery Funds to support an RTCC and provide law enforcement with the ability to leverage advanced technologies to deter, detect and react to crime as it happens. The RTCC will also monitor flooding, hurricanes, fire and other man made or natural disasters. With the county funding these modern public safety tools, county first responders will have another resource to combat emergencies and better respond to local needs.

» Population: 339K
» Census Region: South

**Rutherford County, Tenn.**
is implementing a crisis and disaster resiliency plan to build sustainable infrastructure in rural communities.

The county is creating six Emergency Operations buildings utilizing over $30 million in Recovery Funds to address every facet of disaster response: (1) Health and Medical, (2) Safety and Security, (3) Food, Water and Shelter, (4) Energy, Power and Fuel, (5) Communications, and (6) 911 Radio Communication. This comprehensive construction and services program will make Rutherford County more resilient and better prepared to protect residents when faced with the next unexpected crisis.

» Population: 1.2M
» Census Region: Northeast

**Allegheny County, Pa.**
is preparing for the next crisis by providing radio equipment to over 300 fire, EMS and police departments, and upgrading the backbone of communications systems for over 100 municipal and county police, fire and EMS agencies.

Reliable communications are needed to directly respond to any emergency, such as COVID-19 health complications, fires, chemical spills and gas leaks. The county recognizes this need and is taking steps to ensure that future local disaster responders are equipped with more reliable and advanced technology by investing over $18 million in Recovery Funds. Upgrades include replacing the radio transmitters, receivers, voter comparators, antenna systems and battery plants, which will make the county a safer place to live and work.
Source notes: The county investment descriptions in this report are sourced from the U.S. Department of Treasury State and Local Fiscal Recovery Fund (SLFRF) Project and Expenditure (P&E) reports, the SLFRF Recovery Plan Performance reports, The White House fact sheet on American Rescue Plan (ARPA) investments in the workforce, county press releases, local news articles and additional correspondence with county government officials.
ARPA IMPACT REPORT: AN ANALYSIS OF HOW COUNTIES ARE ADDRESSING NATIONAL ISSUES WITH LOCAL INVESTMENTS