

Confronting Suburban Poverty



CONFRONTING SUBURBAN POVERTY IN AMERICA

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Metropolitan Policy Program
at BROOKINGS

Alan Berube
NACO Large Urban County Caucus
October 1, 2015







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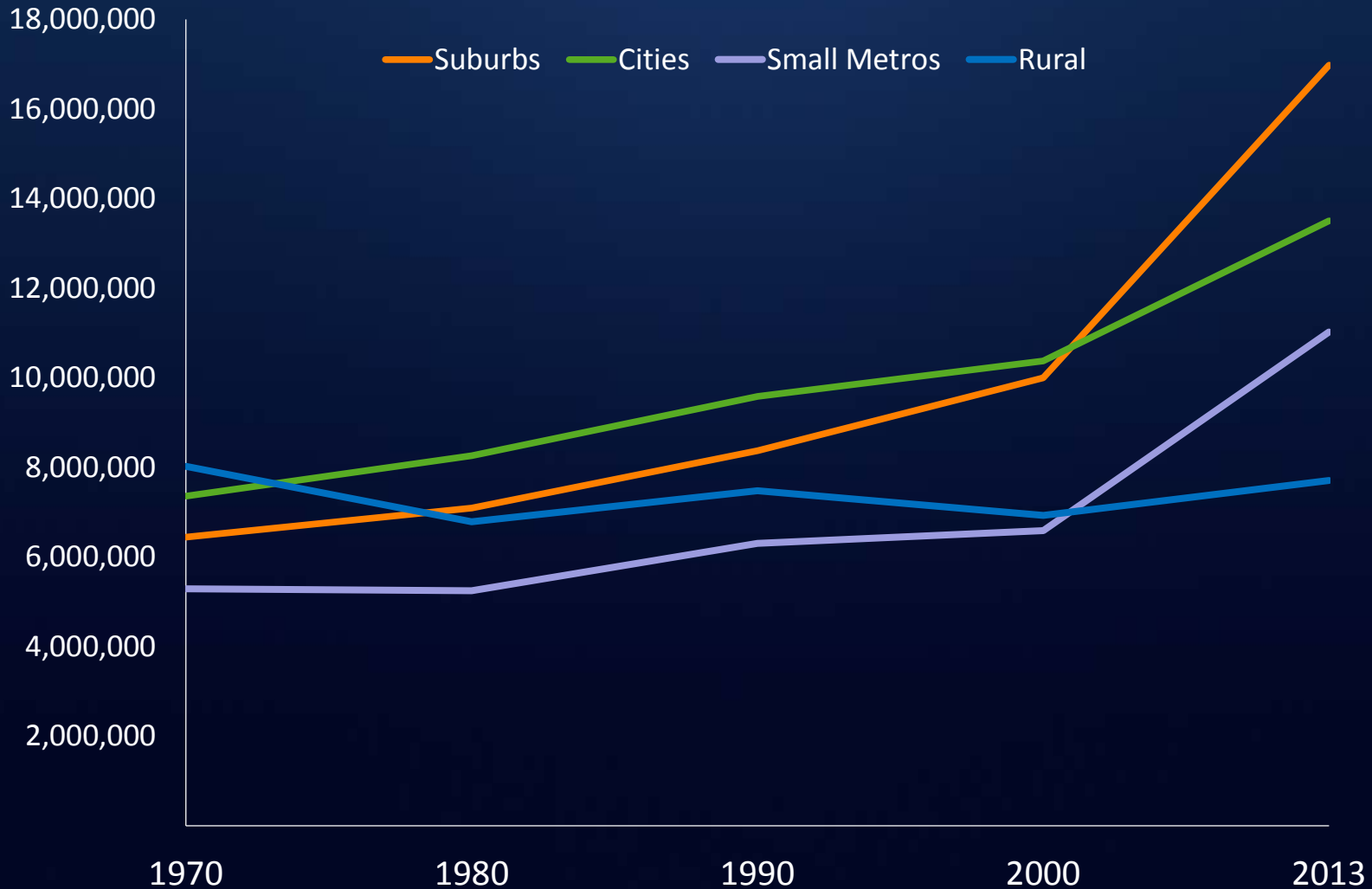


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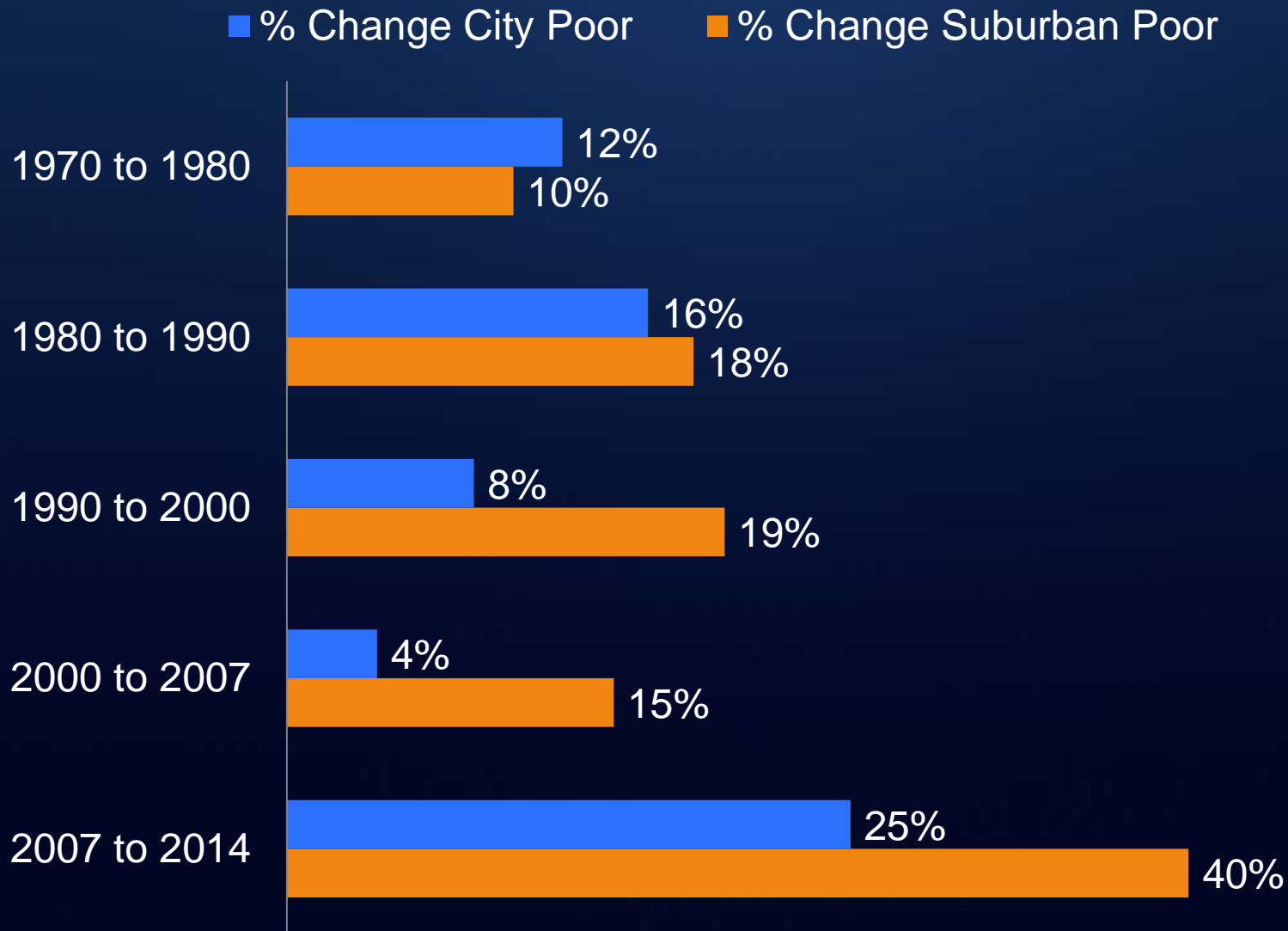
Today, suburbs are home to the largest and fastest growing poor population



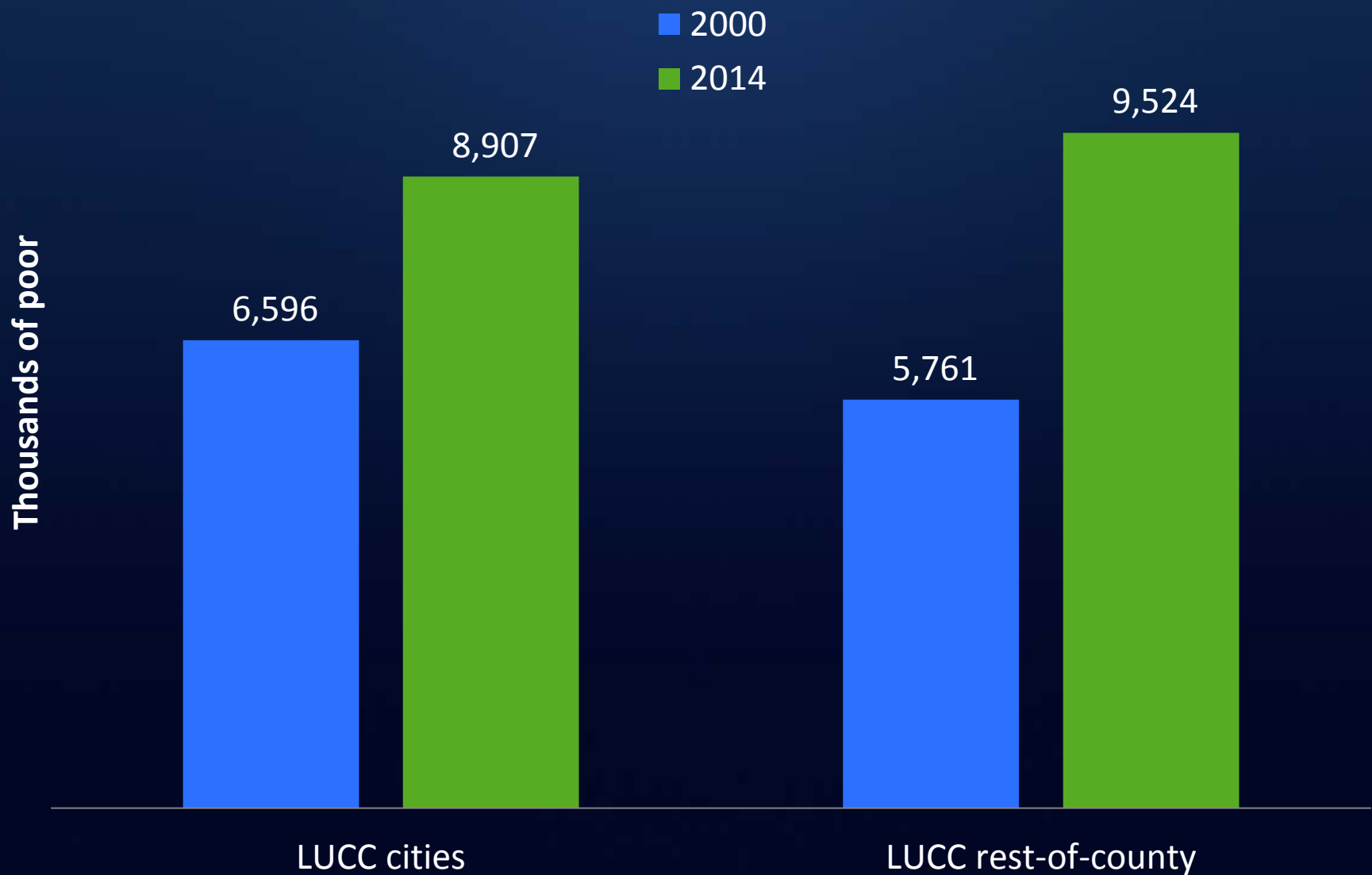
NOTE: The federal poverty threshold for a family of four was \$23,834 in 2013

Source: Brookings analysis of U.S. Census Bureau data

This shift was well underway before the Great Recession

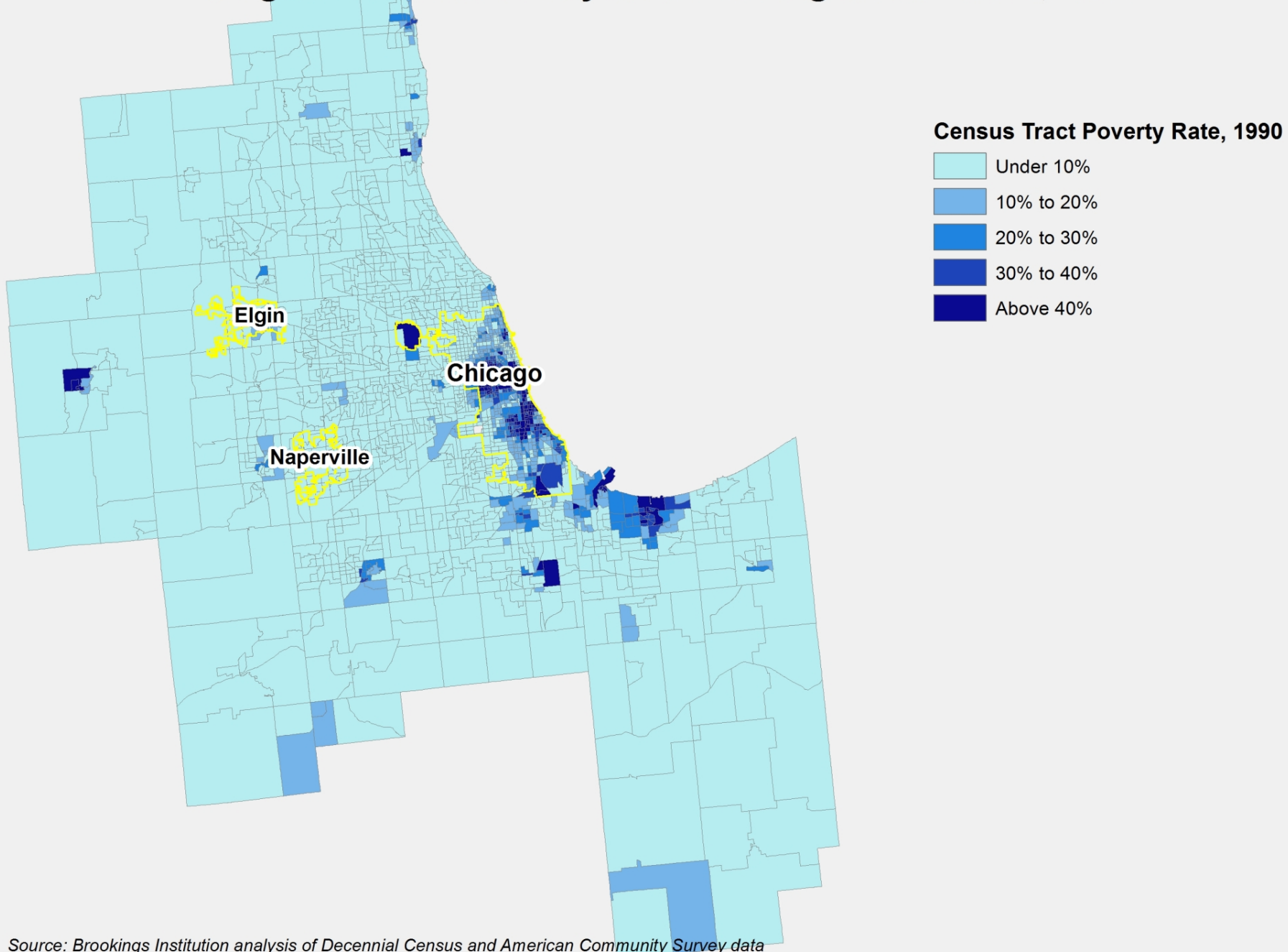


Today most poor people in LUCC counties live outside big cities

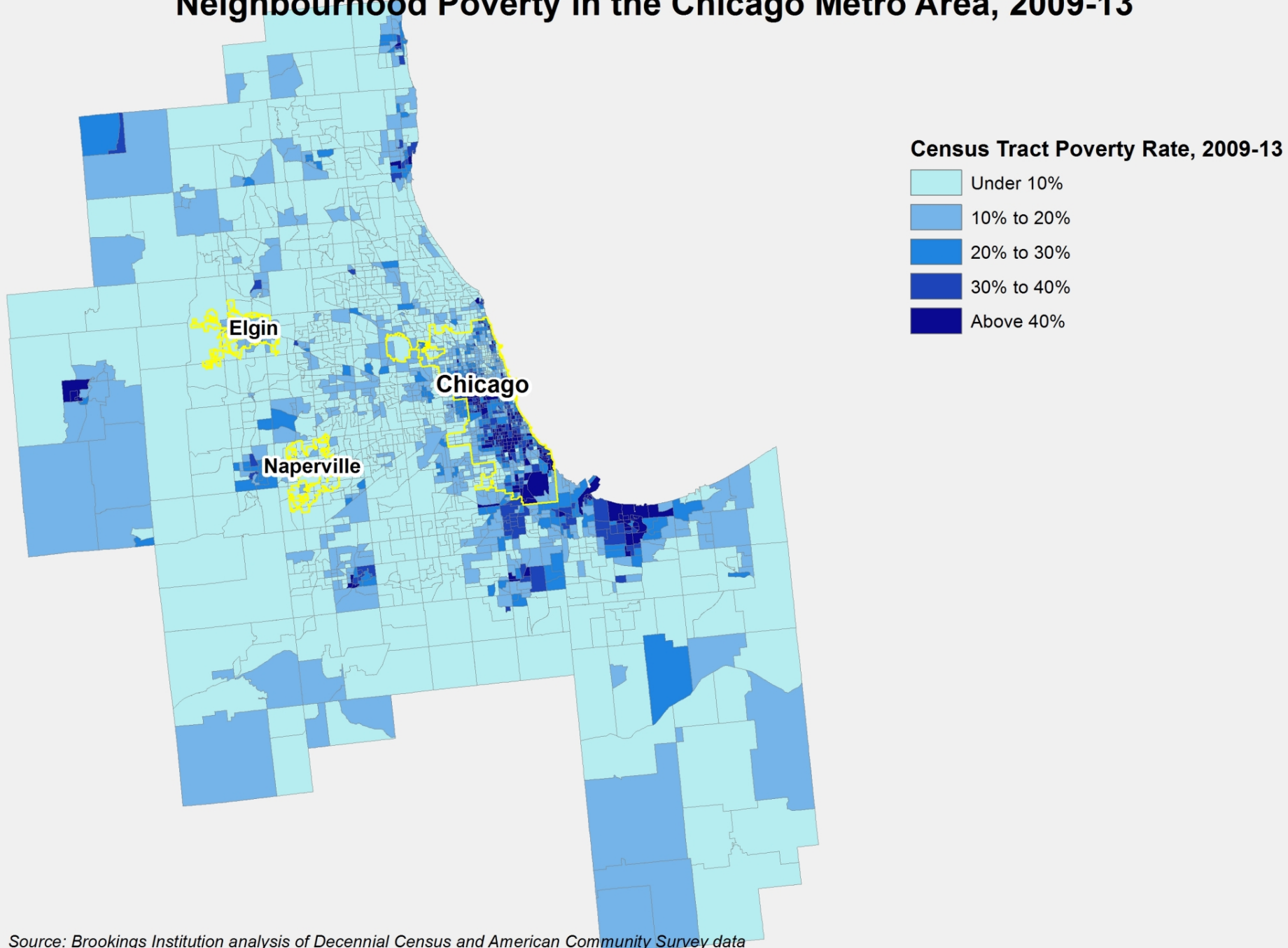


Source: Brookings Institution analysis of ACS and decennial census data

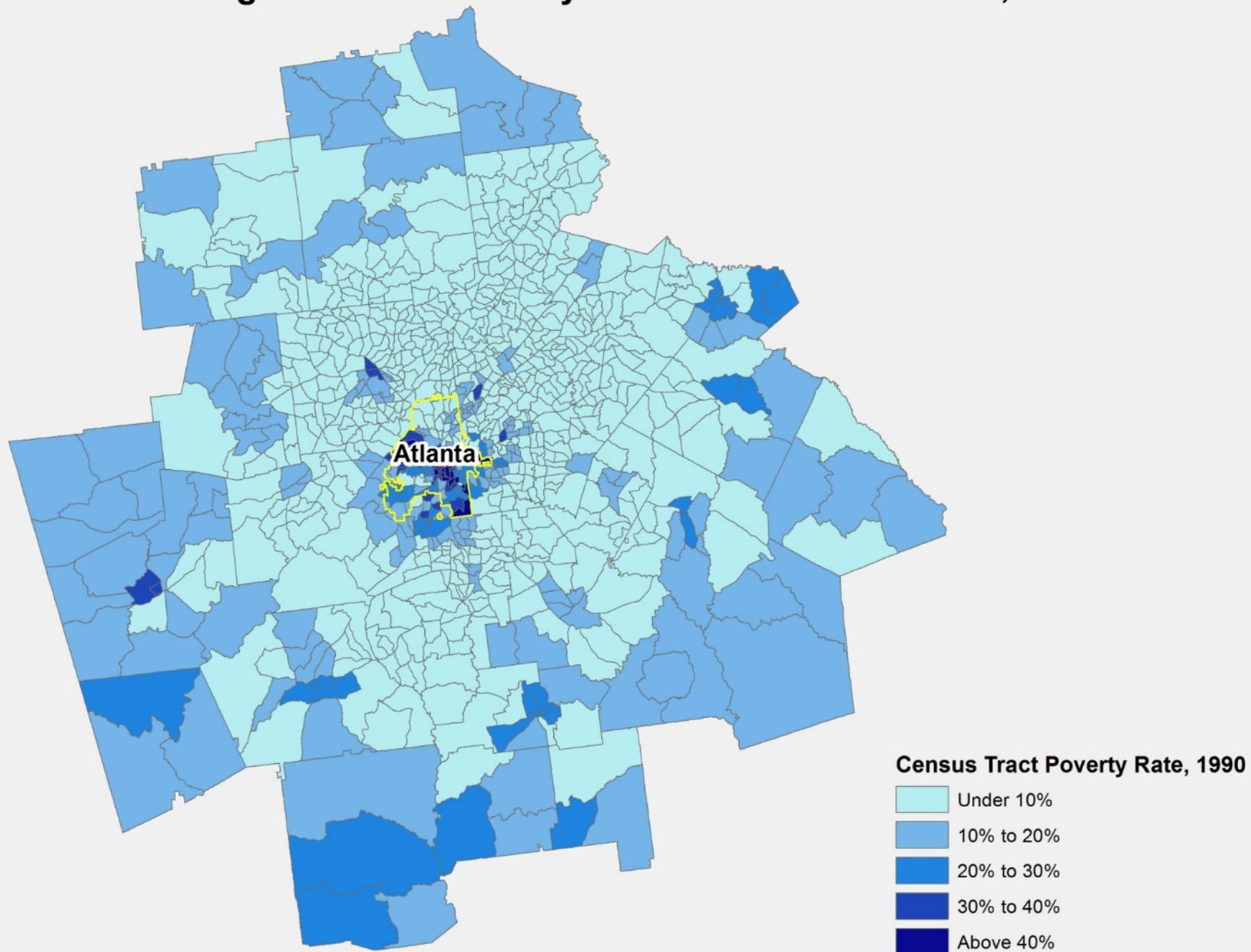
Neighbourhood Poverty in the Chicago Metro Area, 1990



Neighbourhood Poverty in the Chicago Metro Area, 2009-13

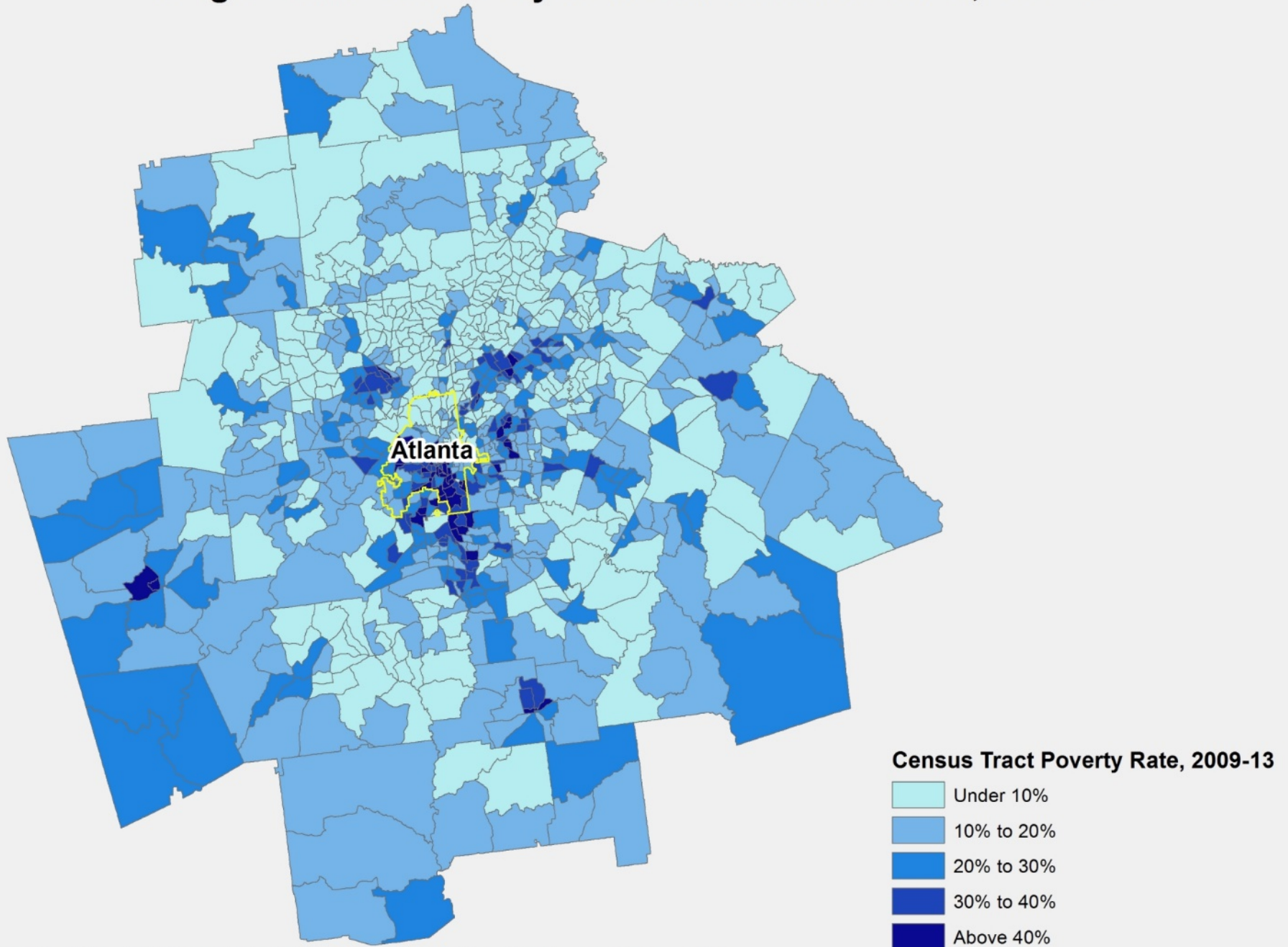


Neighbourhood Poverty in the Atlanta Metro Area, 1990



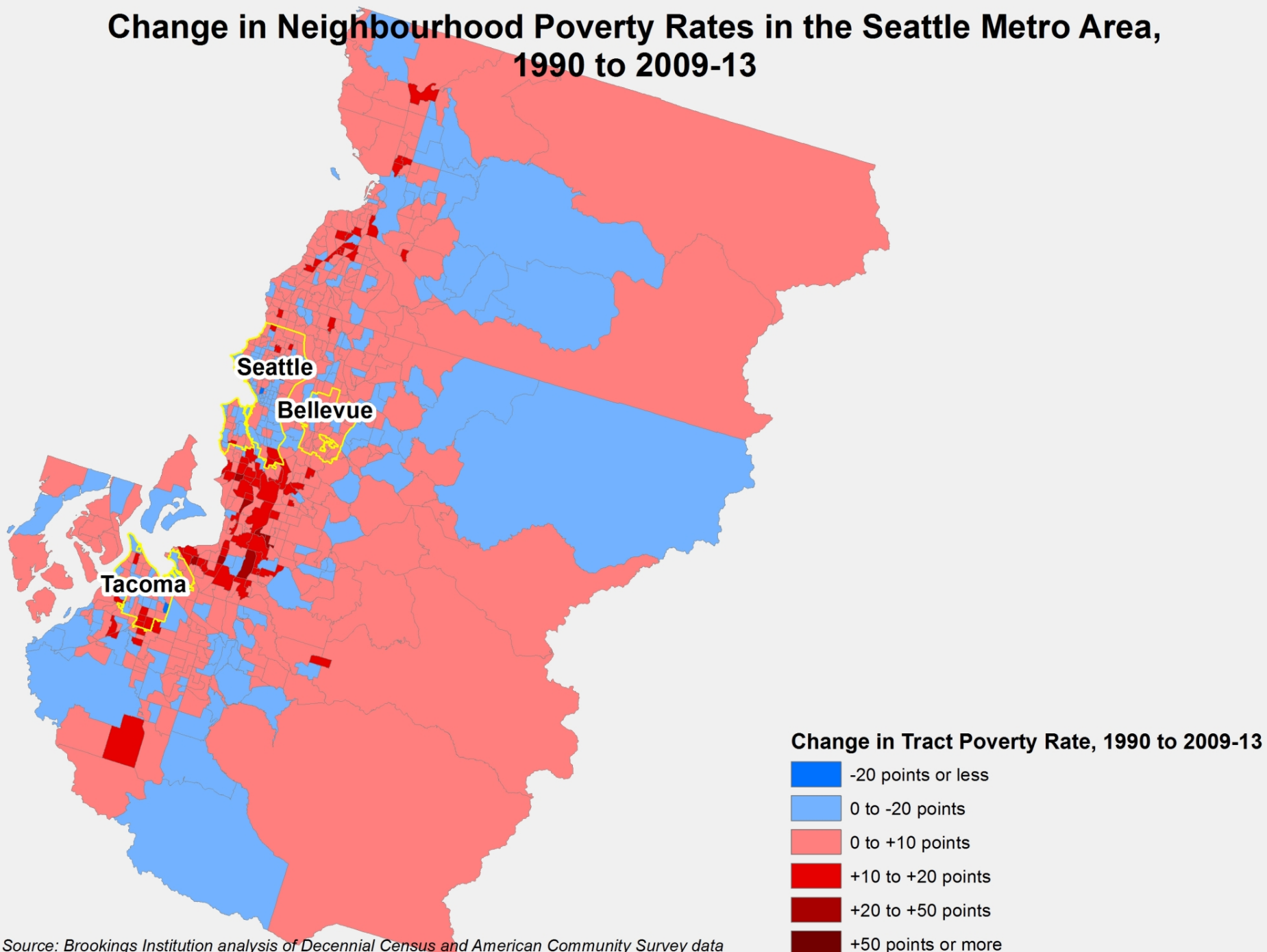
Source: Brookings Institution analysis of Decennial Census and American Community Survey data

Neighbourhood Poverty in the Atlanta Metro Area, 2009-13



Source: Brookings Institution analysis of Decennial Census and American Community Survey data

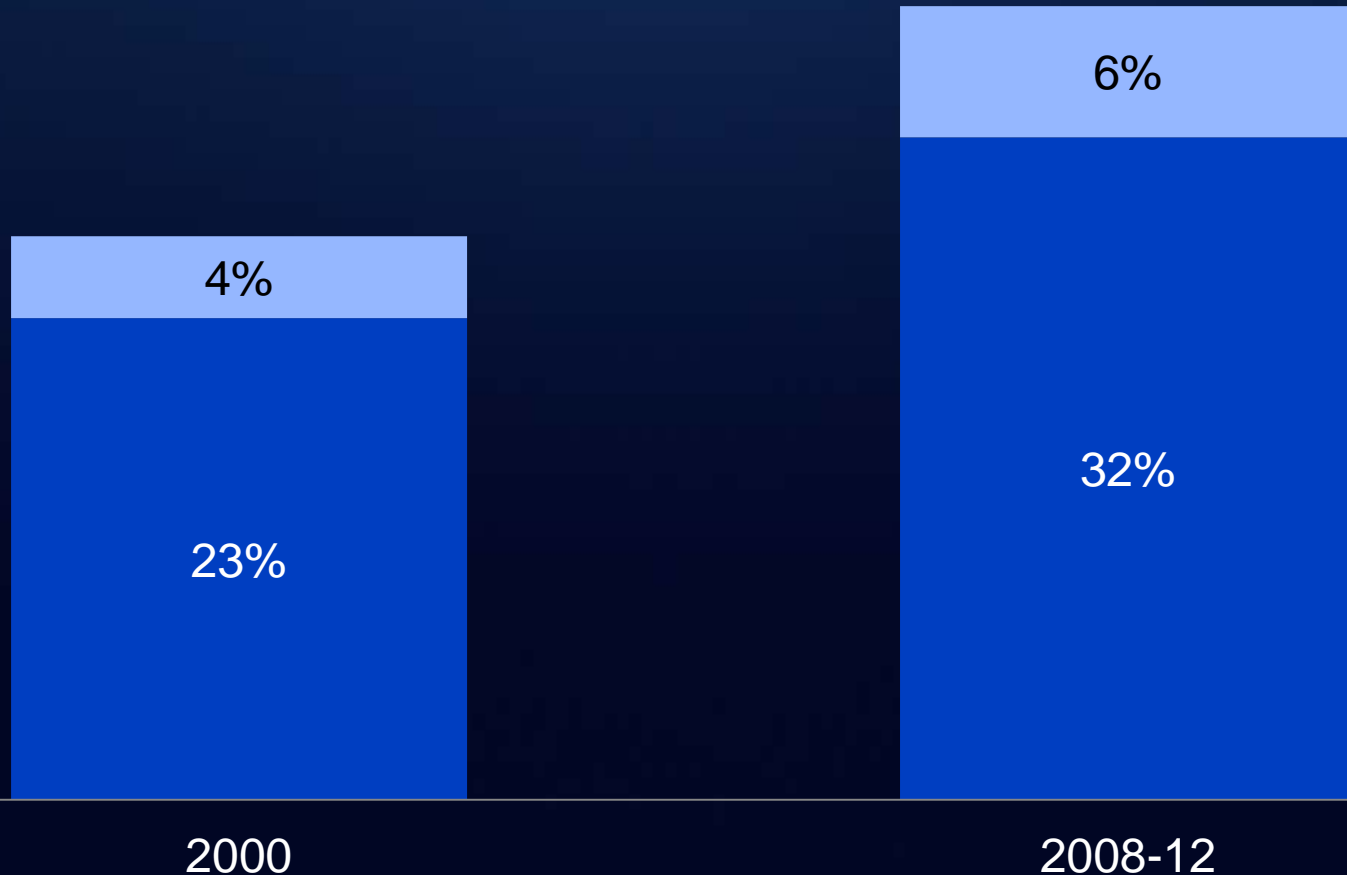
Change in Neighbourhood Poverty Rates in the Seattle Metro Area, 1990 to 2009-13



Poverty is re-concentrating in suburbs...

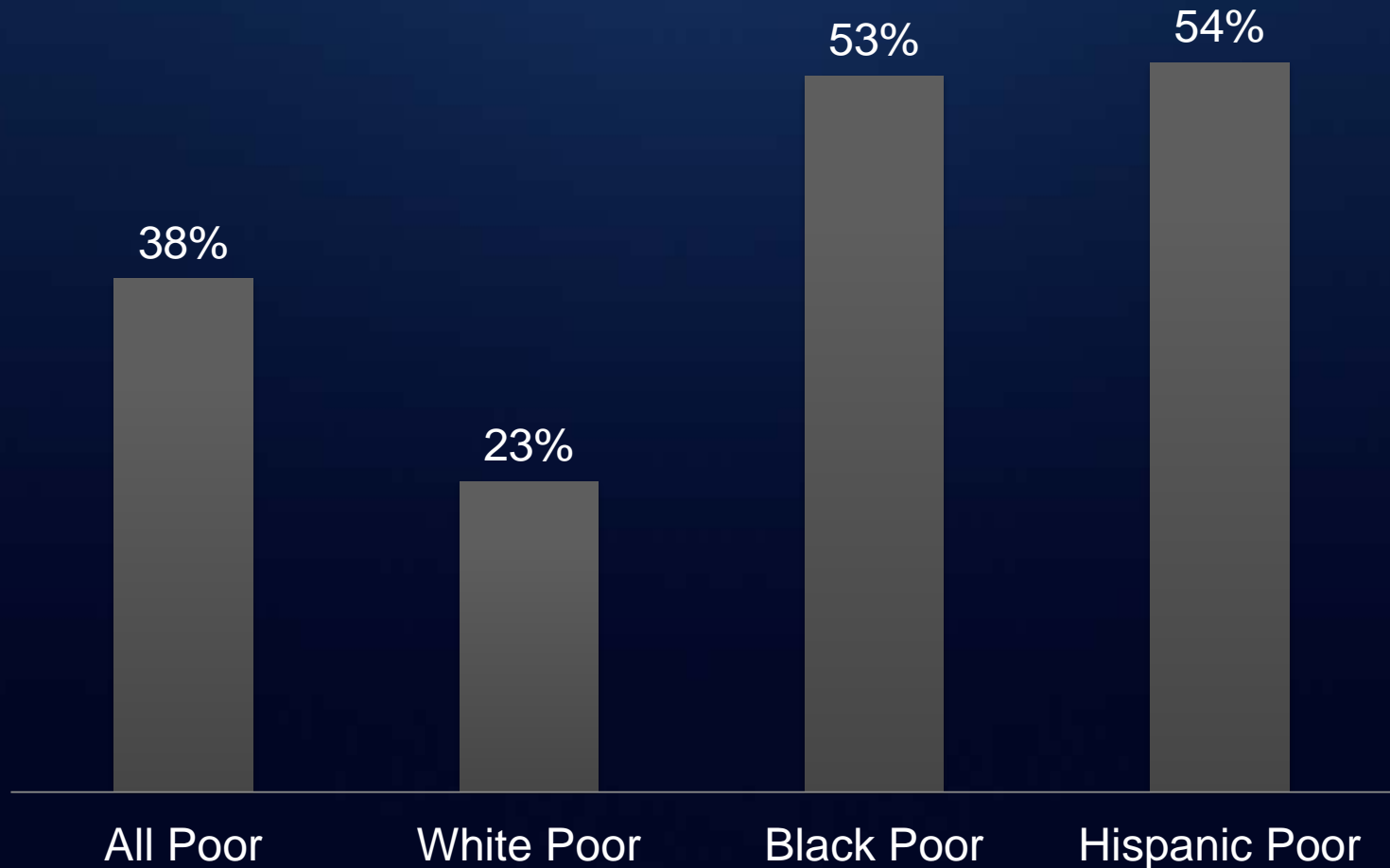
Share of Suburban Poor in High-Poverty and Extreme-Poverty Neighborhoods

- 20 to 40% Poverty Rate Tracts
- 40% or More Poverty Rate Tracts



...particularly for people of color

**Share of Suburban Poor in High-Poverty Neighborhood by Race,
2008-12**













Share of Metro-wide Jobs Accessible by Transit

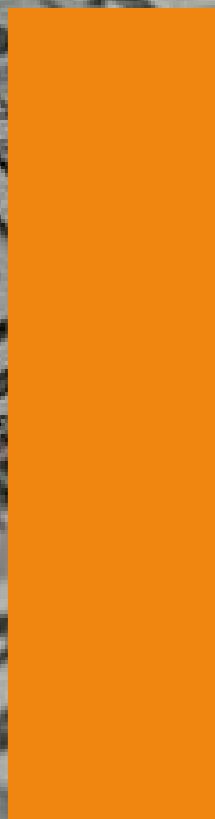


Share of Suburbs with Social Services Providers



Philanthropic Grant Dollars Per Poor Person

\$68



City of Chicago

\$2



Chicago suburbs

Share of School Students Meeting Proficiency Standards

65%

45%

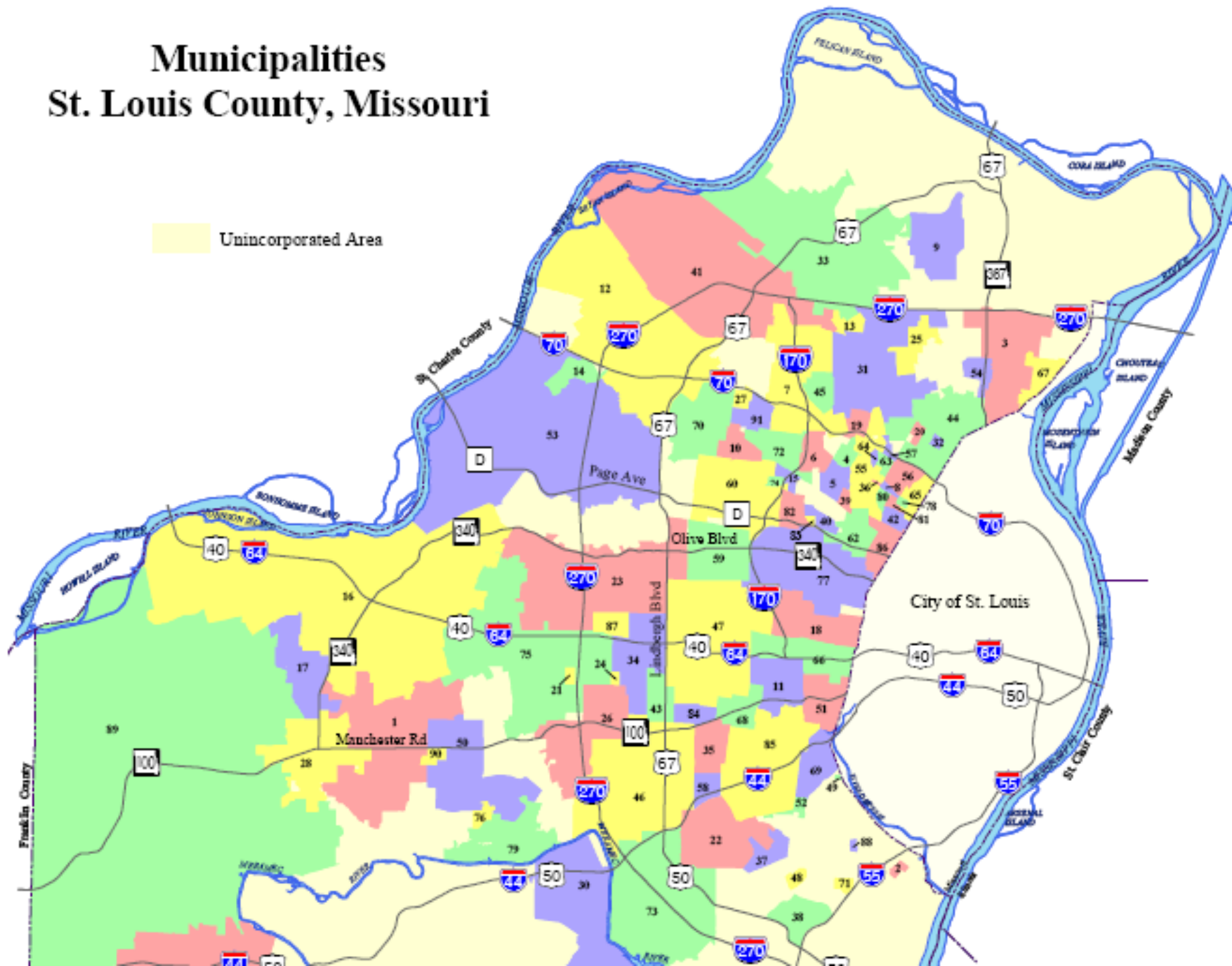
Typical middle/high-income student

Typical low-income student



Municipalities St. Louis County, Missouri

Unincorporated Area



Housing

Emergency Food and Shelter Program; Tenant-based Rental Assistance; Sustainable Communities Regional Planning Grant Program; Housing Choice Voucher (HCV) Family Self-Sufficiency; Housing Counseling Assistance

Nutrition

Child and Adult Care Food Program; The Emergency Food Assistance Program (TEFAP); Summer Food Service Program; Commodity Supplemental Food Program; WIC Farmers' Market Nutrition Program (FMNP)

Social Services

Substance Abuse Treatment Block Grant; Social Services Block Grant; Substance Abuse Prevention Block Grant; Community Mental Health Services Block Grant (MHSBG); Access to Recovery (ATR)

Health

Consolidated Health Centers (Community Health Centers, Migrant Health Centers, Health Care for the Homeless, Public Housing Primary Care, and School Based Health Centers); Affordable Care Act (ACA) Grants for Capital Development in Health Centers; Title V Maternal and Child Health Services Block Grant Program; Maternal, Infant, and Early Childhood Home Visiting Program

Economic Development

New Markets Tax Credit; Renewal Community Tax Incentives; Community Development Financial Institutions Program; ARRA- Investments for Public Works and Economic Development; Recovery Zone Bonds; ARRA- Economic Adjustment Assistance; Economic Development: Support for Planning Organizations; Community Economic Development; Technical Assistance; Bank Enterprise Award; Economic Development Services Block Grant; Community Services Block Grant; Discretionary Awards

\$82 billion
10 agencies
81 federal programs

Education

Title I — Improving the Academic Achievement of the Disadvantaged; Head Start and Early Childhood Education State Grants; TRIO: Upward Bound; Gaining Early Awareness and Readiness for Undergraduate Programs (GEAR UP); Teacher Incentive Fund; TRIO: Student Support Services; College Access Challenge Grant Program; Mathematics and Science Partnerships; TRIO: Talent Search; Race to the Top — Early Learning Challenge; TRIO: Educational Opportunity Centers; TRIO: Upward Bound Math Science; Parental Information and Resource Centers; Advanced Placement Program (Advanced Placement Test Fee; Advanced Placement Incentive Program Grants); School Leadership Program; Innovative Approaches to Literacy; Assets for Independence (AFI); IRS Volunteer Income Tax Assistance (VITA); 21st Century Community Learning Centers; Child Care Access Means Parents in School Program; Advanced Placement Incentive Program Grants; Qualified zone academy bonds (QZAB); Charter Schools Program

Job Training

Job Corps; WIA Dislocated Worker Employment and Training Activities; WIA Youth Appropriation; WIA Adult Program; WIA Dislocated Worker National Emergency Grants; YouthBuild; Learn and Serve America; School and Community Based Programs; Supported Employment State Grants; Work Opportunity Tax Credit; Child Care and Development Block Grant

Yet innovators across the country are finding creative ways to navigate this system



Metropolitan **Planning Council**



Western Reserve Land Conservancy
Thriving Communities Institute
FROM VACANCY TO VITALITY



Achieve Scale



- Administers wide range of programs to increase quality of/access to health care
- Works across 4 public agencies, 12 independent safety-net clinics, 10 hospitals, and range of community partners

Collaborate and Integrate



- “Partnering for Prosperity” agenda identified 9 county strategies to support local economic development
- Strategies aligned to wider regional initiatives at the metropolitan and tri-state (IL, IN, WI) scales
- Special focus on shared initiatives across municipalities in higher-poverty south suburbs

Finance Strategically



- New King County reduced-fare transit program for riders with incomes < 200% poverty
- Implemented program through existing agencies, particularly leveraging ACA enrollment

Reduce local fragmentation



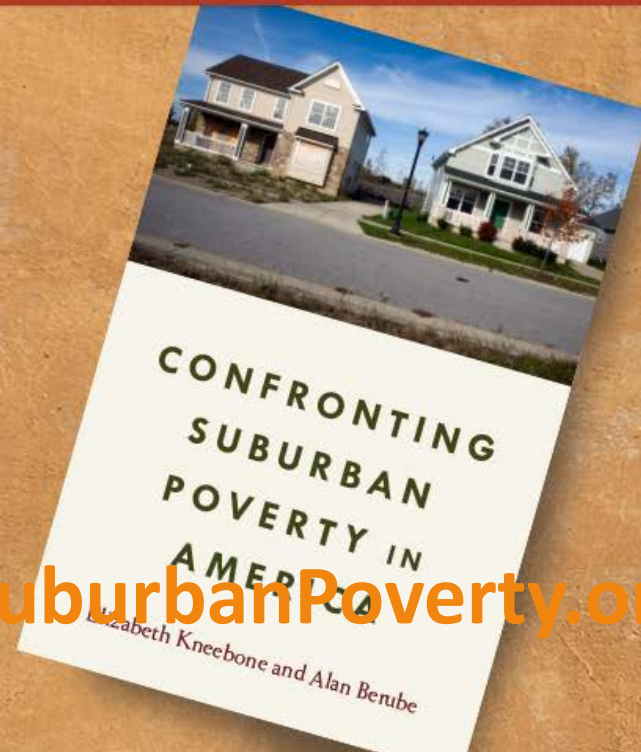
- “Metro Townships” allow county’s small towns to opt into metropolitan service district while retaining some local authorities
- Reduces county’s dual role as municipal government for unincorporated areas AND managing countywide affairs
- Could reduce annexation/incorporation battles among local governments



A New Perspective on Poverty in America

GET THE BOOK

www.ConfrontingSuburbanPoverty.org



STORIES OF SUBURBAN POVERTY



East Contra Costa County



Lakewood



Tukwila